

# METROPOLITAN PLANNING COMMISSION MINUTES

# November 10, 2016 4:00 pm Regular Meeting 700 Second Avenue South

(between Lindsley Avenue and Middleton Street)
Howard Office Building, Sonny West Conference Center (1st Floor)

# **MISSION STATEMENT**

The Planning Commission guides growth and development as Nashville and Davidson County evolve into a more socially, economically and environmentally sustainable community, with a commitment to preservation of important assets, efficient use of public infrastructure, distinctive and diverse neighborhood character, free and open civic life, and choices in housing and transportation.

Commissioners Present:
Greg Adkins, Chair
Jessica Farr, Vice Chair
Stewart Clifton
Jeff Haynes
Jim McLean
Lillian Blackshear
Brenda Diaz
Brian Tibbs
Councilmember Burkley Allen

Staff Present:

Doug Sloan, Executive Director Bob Leeman, Assistant Director, Operations Carrie Logan, Assistant Director, Special Projects George Rooker, Special Projects Manager Kelly Adams, Administrative Services Officer III Kathryn Withers, Planning Manager II

Lucy Kempf, Planning Manager II
Jason Swaggart, Planner III
Lisa Milligan, Planner III
Greg Claxton, Planner III
Marty Sewell, Planner III
Latisha Birkeland, Planner II
Shawn Shepard, Planner II
Karimeh Sharp, Planner I
Singeh Saliki, Planner I
Elham Daha, Planner I

Craig Owensby, Public Information Officer

Macy Amos, Legal

Commissioners Absent: Jennifer Hagan-Dier

#### J. DOUGLAS SLOAN. III

Secretary and Executive Director, Metro Planning Commission

Metro Planning Department of Nashville and Davidson County
800 2nd Avenue South P.O. Box 196300 Nashville, TN 37219-6300
p: (615) 862-7190; f: (615) 862-7130

# **Notice to Public**

# Please remember to turn off your cell phones.

The Commission is a 10-member body, nine of whom are appointed by the Metro Council and one of whom serves as the mayor's representative. The Commission meets on the 2nd and 4th Thursday of each month at 4:00 p.m., unless otherwise noted. The Planning Commission makes the final decision on final site plan and subdivision applications. On all other applications, the Commission recommends an action to the Metro Council (e.g. zone changes, specific plans, overlay districts, and mandatory referrals). The Metro Council can accept or not accept the recommendation.

Agendas and staff reports can be viewed on-line at www.nashville.gov/mpc/agendas or weekdays from 7:30 a.m. to 4:00 p.m. at the Planning Department office located at 800 2nd Avenue South, downtown Nashville.

Meetings on TV can be viewed live or shown at an alternative time on Channel 3. Visit www.nashville.gov/calendar for a broadcast schedule.

# **Writing to the Commission**

You can mail, hand-deliver, fax, or e-mail comments on any agenda item to the Planning Department. For the Commission to receive your comments, prior to the meeting, you must submit them by **noon the day of the meeting.** Otherwise, you will need to bring 15 copies of your correspondence to the meeting and during your allotted time to speak, distribute your comments.

Mailing Address: Metro Planning Department, 800 2nd Avenue South, P.O. Box 196300, Nashville, TN 37219-6300

Fax: (615) 862-7130

E-mail: planning.commissioners@nashville.gov

# **Speaking to the Commission**

If you want to appear in-person before the Commission, view our tips on presentations on-line at <a href="https://www.nashville.gov/mpc/pdfs/mpc\_mtg\_presentation\_tips.pdf">www.nashville.gov/mpc/pdfs/mpc\_mtg\_presentation\_tips.pdf</a> and our summary regarding how Planning Commission public hearings are conducted at <a href="https://www.nashville.gov/mpc/docs/meetings/Rules\_and\_procedures.pdf">www.nashville.gov/mpc/docs/meetings/Rules\_and\_procedures.pdf</a>. Briefly, a councilmember may speak at the very beginning of the commission meeting, after the individual item is presented by staff, or after all persons have spoken in favor or in opposition to the request. Applicants speak after staff presents, then, those in favor speak followed by those in opposition. The Commission may grant the applicant additional time for a rebuttal after all persons have spoken. Maximum speaking time for an applicant is 10 minutes, individual speakers is 2 minutes, and a neighborhood group 5 minutes, provided written notice was received prior to the meeting from the neighborhood group.

- Day of meeting, get there at least 15 minutes ahead of the meeting start time to get a seat and to fill-out a "Request to Speak" form (located on table outside the door into this meeting room).
- Give your completed "Request to Speak" form to a staff member.
- For more information, view the Commission's Rules and Procedures, at www.nashville.gov/mpc/pdfs/main/rules\_and\_procedures.pdf

# **Legal Notice**

As information for our audience, if you are not satisfied with a decision made by the Planning Commission today, you may appeal the decision by petitioning for a writ of cert with the Davidson County Chancery or Circuit Court. Your appeal must be filed within 60 days of the date of the entry of the Planning Commission's decision. To ensure that your appeal is filed in a timely manner, and that all procedural requirements have been met, please be advised that you should contact independent legal counsel.

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# **MEETING AGENDA**

# A: CALL TO ORDER

The meeting was called to order at 4:03 p.m.

# **B:** ADOPTION OF AGENDA

Mr. McLean moved and Mr. Haynes seconded the motion to adopt the agenda. (8-0)

# C: APPROVAL OF OCTOBER 27, 2016 MINUTES

Mr. McLean moved and Mr. Clifton seconded the motion to approve the October 27, 2016 minutes. (8-0)

# D: RECOGNITION OF COUNCILMEMBERS

# E: ITEMS FOR DEFERRAL / WITHDRAWAL

1. 2007SP-150-001 EVANS HILL

# 4. 2016S-160-001

RESUBDIVISION OF LOT 1 RESUB LOT 12 OF GEORGE BURRUS SUBDIVISION OF LOT 81 MAPLE HOME TRACT

# 5a. 2004P-032-001

**CHADWELL RETREAT** 

#### 5b. 2016Z-131PR-001

# 7. 2016Z-101PR-001

# 10a. 2016SP-081-001

# 10b. 95P-009-001

**NASHVILLE HIGHLANDS** 

#### 15. 2016S-094-001

**MONTE CARLO ESTATES SECTION 1 PHASE 2** 

# 16. 2016S-101-001

**MONTE CARLO ESTATES** 

Mr. McLean moved and Ms. Blackshear seconded the motion to approve the Deferred and Withdrawn items. (8-0)

# F: CONSENT AGENDA ITEMS

NOTICE TO THE PUBLIC: Items on the Consent Agenda will be voted on at a single time. No individual public hearing will be held, nor will the Commission debate these items unless a member of the audience or the Commission requests that the item be removed from the Consent Agenda.

- 3. 2016SP-075-001 1822 RIVER DRIVE SP
- 6. 95P-025-002
  MILLWOOD COMMONS
- 8. 2013SP-045-002 95 GLENROSE AVENUE

- 9. 2016SP-080-001
  WINGROVE AND BYRUM MULTI-FAMILY
- 11. 2016SP-082-001 4305 AND 4307 ALABAMA AVENUE
- 12. 2016SP-084-001 511 ROSEDALE COTTAGES
- 13. 2016SP-085-001 5212 TENNESSEE AVENUE
- 14. 2016SP-092-001 1360 PLEASANT HILL RD
- 17. 2016S-238-001 INGLEWOOD PLACE RESUB LOT 17
- 18a. 2013P-001-002 PUD CANCELLATION
- 18b. 2016Z-127PR-001
- 19. 2016Z-124PR-001
- 20. 2016Z-125PR-001
- 22. New employee contracts for Anna Grider, Dara Sanders, Gene Burse and Abbie Rickoff.
- 26. Accept the Director's Report and Approve Administrative Items

Ms. Farr arrived at 4:10 p.m.

Councilmember Allen moved and Ms. Farr seconded the motion to approve the Consent Agenda. (9-0)

Ms. Blackshear recused herself from Items 6 and 19.

# G: ITEMS TO BE CONSIDERED

### 1. 2007SP-150-001

#### **EVANS HILL**

Council District 12 (Steve Glover) Staff Reviewer: Lisa Milligan

A request to amend a previously approved SP for properties located at 1209 and 1213 Tulip Grove Road, Tulip Grove Road (unnumbered) and Valley Grove Road (unnumbered), approximately 200 feet northeast of Rockwood Drive, (72.01 acres), to permit up to 340 residential units consisting of 180 single-family lots and 160 multi-family units, requested by Wamble & Associates, PLLC, applicant; The Wise Group, Inc., owner.

Staff Recommendation: Defer to the December 8, 2016, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2007SP-150-001 to the December 8, 2016, Planning Commission meeting. (9-0)

### 2. 2016SP-074-001

#### **677 VERNON AVE**

Council District 20 (Mary Carolyn Roberts)

Staff Reviewer: Latisha Birkeland

A request to rezone from CS to SP-MU zoning on property located at 671, 675, and 677 Vernon Avenue, approximately 480 feet southeast of James Avenue, (1.96 acres), to permit a mixed-use development and up to 243 residential units and up to a maximum of 4,510 square feet of commercial uses, requested by MiKen Development, LLC, applicant; Prewett Holdings, LLC, owner. (See associated case # 2016CP-007-004)

Staff Recommendation: Approve with conditions and disapprove without all conditions.

# **APPLICANT REQUEST**

Zone change to permit a mixed use development.

#### Preliminary SP

A request to rezone from Commercial Services (CS) to Specific Plan-Mixed Use (SP-MU) zoning on property located at 675, 671, 677 Vernon Avenue, approximately 480 feet southeast of James Avenue, (9.92 acres), to permit a mixed-use development with up to 243 residential units and a maximum of 4,510 square feet of commercial uses.

#### **Existing Zoning**

<u>Commercial Service (CS)</u> is intended for retail, consumer service, financial, restaurant, office, self-storage, light manufacturing and small warehouse uses.

# **Proposed Zoning**

<u>Specific Plan-Mixed Use (SP-MU)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes residential uses in addition to office and/or commercial uses.

#### **CRITICAL PLANNING GOALS**

- Supports Infill Development
- Provides a Range of Housing Choices
- Creates Walkable Neighborhoods

This area is served by adequate infrastructure. Development in areas with adequate infrastructure is more appropriate than development not served with adequate infrastructure such as roads, water and sewer, because it does not burden Metro with the cost of extending and maintaining new infrastructure. The request provides an additional housing option in the area. Additional housing options are important to serve a wide range of people with different housing needs. The plan provides active open space and a sufficient sidewalk network connecting all parts of the development, which foster active living and supports walkable neighborhoods.

#### **WEST NASHVILLE COMMUNITY PLAN**

<u>T4 Urban Mixed Use Neighborhood (T4 MU)</u> is intended to preserve, enhance, and create urban, mixed use neighborhoods with a development pattern that contains a variety of housing along with mixed, use, commercial, institutional, and even light industrial development. T4 MU areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit. The Planning Commission approved the associated community plan amendment, which amends the policy to a T4 Urban Mixed Use Neighborhood policy, at the October 13, 2016 meeting.

#### Consistent with Policy?

Yes. The plan is consistent with the proposed policy. The proposed policy supports a variety of housing types along with a mixture of uses. This site is located approximately 500 feet from James Avenue which is an urban collector corridor. The proposed plan provides for commercial uses, multi-family residential units, attached and detached residential units with live/work and artisan manufacturing as an option in some units.

#### **PLAN DETAILS**

The Planning Commission approved the associated community plan amendment, which amends the policy to a T4 Urban Mixed Use Neighborhood policy, at the October 13, 2016 meeting.

#### Site Plan

The properties located along Vernon Avenue are currently zoned CS. The existing zoning district allows for various commercial uses. The existing uses include a mulch yard and associated commercial uses.

The proposed plan includes two phases. Phase 1 includes 4,510 square feet of commercial uses and up to 60 multi-family residential units, within two buildings. Phase 2 includes a maximum of 183 residential units. The proposed plan includes multi-family residential units, attached and detached residential unit types.

Within Phase 2, Building C allows up to six live/work units and Building D allows up to 4 live/ work units. Parking will be below both building C and D. The standards that the applicant proposes are similar to the Metro Zoning Code standards for Home Occupations. However the proposal differs from the Code in the following ways:

- This SP proposes that clients can be served on the property between weekday hours of 8:00 AM and 5:00 PM Monday Friday.
- The home occupation shall not occupy more than twenty percent of the total floor area of the structure and in no event more than 700 square feet of floor area.
- The SP limits home occupation signage to a one-square foot sign without illumination, per home occupation. All proposed signage specifications and locations shall be required with the final site plan.

The Metro Zoning Code and the proposed plan require that no more than one part-time or full-time employee not living within the dwelling may work at the home occupation.

Vehicular access to the site is proposed in two locations along Vernon Avenue. The proposed private drives provide connections to the residential units within both phases. Sidewalks are proposed along Vernon Avenue and through the site including a pedestrian connection to the western property. Sidewalks shall be a minimum width of 5 feet with a minimum 4 foot planting strip, consistent with local street standards. Parking is provided throughout the site in the form of surface parking stalls and garages. All parking standards meet the Metro Zoning Code requirements.

The original application included one property, now called Phase 1. Notices were sent identifying the zone change for Phase 1. The plan has expanded to include additional property identified as Phase 2. A second mailing of new notices was required. Notices were mailed 3 days beyond the required 13 days specified in the Rules and Procedures. Staff recommends that the Metro Planning Commission suspend the rule for notices to be mailed at least 13 days prior to the Metro Planning Commission meeting. A notice was sent for the Community Plan Amendment in accordance with Commission policy that included the entire rezoning area.

#### **Analysis**

The SP is consistent with the site's land use policies and it also meets several critical planning goals. Mixed-use is appropriate at this site because it is close to James Avenue, a busy corridor in West Nashville. The SP provides for mixed-uses that will be supported by the new and existing residential in the neighborhood. Internal vehicular and pedestrian circulation is provided on site and along Vernon Avenue. The plan also provides a transition from the proposed mixed-use along Vernon Avenue to the approved residential SP to the west of the site.

### FIRE MARSHAL RECOMMENDATION

#### Approved with conditions

Fire Code issues will be addressed in the permit phase.

# STORMWATER RECOMMENDATION Approve

# WATER SERVICES RECOMMENDATION Approved with conditions

• Approved as a Preliminary SP only. Public water and sewer construction plans must be submitted and approved prior to Final SP approval. These approved construction plans must match the Final Site Plan/SP plans. The required capacity fees must also be paid prior to Final Site Plan/SP approval.

#### **PUBLIC WORKS RECOMMENDATION**

# **Approve with conditions**

- The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- Comply with the conditions of the Metro Traffic Engineer
- Prior to building permit submit a copy of the recorded cross access easement between phase 1 and phase2.
- Prior to Final SP, submit documented sight distance to verify the note on the plans that "egress has appropriate sight distance"

# TRAFFIC AND PARKING RECOMMENDATION

#### **Approve with conditions**

In accordance with the findings of the TIS,

- Developer shall construct 2 project access drives to include one entering lane and one exiting lane, striped as a shared left and right turn lane.
- Developer shall provide approximately 50 feet of storage on the eastbound approaches of the project accesses. Specifically, no parking spaces should be provided within 50 feet of Vernon Avenue.
- Developer shall provide adequate sight distance at access drives. Sight distance exhibit shall be provided in conjunction with construction documents for the proposed project per the TIS.
- Along the frontage of the project site, at least 22 feet of pavement for travel lanes shall be maintained on Vernon Avenue. Developer shall install a double yellow line Vernon Avenue, broken only at the intersections with the project accesses. Placement of double yellow line shall allow space for on-street parking on the east side of Vernon Avenue.
- Developer shall submit pavement marking plan with construction documents
- Developer shall provide parking per metro code for each phase.

Maximum Uses in Existing Zoning District: CS

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (820)	9.92	0.6 F	259,269 SF	12615	271	1205

Maximum Uses in Proposed Zoning District: SP-MU

Land Use		Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residentia (220)	,	9.92	-	270 U	1760	137	167

Maximum Uses in Proposed Zoning District: SP-MU

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (814)	9.92	-	4,510 SF	231	11	33

Traffic changes between maximum: CS and SP-MU

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	-10,624	-123	-1,005

#### METRO SCHOOL BOARD REPORT

Projected student generation existing CS district: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High Projected student generation proposed SP-MU district: <u>46</u> Elementary <u>23</u> Middle <u>24</u> High

The proposed SP zoning is expected to generate 93 more students than the existing CS zoning. Students would attend Cockrill Elementary School, McKissack Middle School and Pearl-Cohn High School. None of the schools have

been identified as being over capacity by the Metro School Board. This information is based upon data from the school board last updated March 2016.

# AFFORDABLE AND WORKFORCE HOUSING REPORT (information provided by applicant)

- 1. Will this project include any affordable or workforce housing units? Unknown at this time
- 2. If so, how many and what is the percentage of the entire development? Unknown at this time
- 3. How will you enforce the affordability requirements? Unknown at this time
- 4. Have any structures been demolished in the last 12 months? Unknown at this time

#### STAFF RECOMMENDATION

The proposed plan is consistent with the T4 Urban Mixed Use policy and supports several critical planning goals; therefore staff recommends approval with conditions and disapproval without all conditions.

#### CONDITIONS

- 1. Uses shall be limited to a maximum of 243 residential units and a maximum of 4,510 square feet of commercial uses.
- 2. Revise purpose note as follows: The purpose of this SP is to permit a maximum of 243 residential units and a maximum of 4,510 square feet of commercial uses.
- 3. Phase 1 shall be limited to up to 60 units within two, detached buildings.
- 4. A raised foundation of 12" 42" shall be required for all residential uses.
- 5. Live/Work units located in Building C and D shall be a minimum first floor height of 14 feet. Provide sidewalk connection from Building B to parking lot.
- 6. Live/Work units may allow artisan manufacturing as defined by the Metro Zoning Code.
- 7. Building elevations consistent with the architectural standards and approved preliminary shall be submitted with the submission of the final site plan.
- 8. Type B buffer yard shall be installed along the entire length of the southern property line.
- 9. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the RM15-A zoning district as of the date of the applicable request or application.
- 10. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 11. The final site plan shall label all internal driveways as "Private Driveways". A note shall be added to the final site plan that the driveways shall be maintained by the Homeowner's Association.
- 12. The final site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.
- 13. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 14. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 15. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

Mr. McLean moved and Mr. Clifton seconded the motion to approve with conditions. (9-0)

# Approved with conditions and disapproved without all conditions. Consent Agenda, (9-0)

#### Resolution No. RS2016-346

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016SP-074-001 is **Approved with conditions** and disapproved without all conditions. (9-0)"

# **CONDITIONS**

- 1. Uses shall be limited to a maximum of 243 residential units and a maximum of 4,510 square feet of commercial uses.
- 2. Revise purpose note as follows: The purpose of this SP is to permit a maximum of 243 residential units and a maximum of 4,510 square feet of commercial uses.
- 3. Phase 1 shall be limited to up to 60 units within two, detached buildings.
- 4. A raised foundation of 12" 42" shall be required for all residential uses.
- 5. Live/Work units located in Building C and D shall be a minimum first floor height of 14 feet. Provide sidewalk connection from Building B to parking lot.
- 6. Live/Work units may allow artisan manufacturing as defined by the Metro Zoning Code.

- 7. Building elevations consistent with the architectural standards and approved preliminary shall be submitted with the submission of the final site plan.
- 8. Type B buffer yard shall be installed along the entire length of the southern property line.
- 9. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the RM15-A zoning district as of the date of the applicable request or application.
- 10. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 11. The final site plan shall label all internal driveways as "Private Driveways". A note shall be added to the final site plan that the driveways shall be maintained by the Homeowner's Association.
- 12. The final site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.
- 13. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 14. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 15. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

# 3. 2016SP-075-001

# **1822 RIVER DRIVE SP**

Council District 02 (DeCosta Hastings)

Staff Reviewer: Lisa Milligan

A request to rezone from RS10 to SP-R zoning on property located at 1822 River Drive, approximately 540 feet northeast of Doak Avenue, (0.49 acres), to permit two residential units, requested by Dale & Associates, Inc., applicant; W. P. Stevenson, owner.

Staff Recommendation: Approve with conditions and disapprove without all conditions.

#### APPLICANT REQUEST

Permit two residential units.

### Preliminary SP

A request to rezone from Single-Family Residential (RS10) to Specific Plan- Residential (SP-R) zoning on property located at 1822 River Drive, approximately 540 feet northeast of Doak Avenue, (0.49 acres).

#### **Existing Zoning**

<u>Single Family Residential (RS10)</u> requires a minimum of 10,000 square foot lot and is intended for single-family dwellings at a density of 3.7 dwelling units per acre. *RS10 would permit a maximum of 2 units*.

#### **Proposed Zoning**

<u>Specific Plan-Residential (SP-R)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes only one residential building type.

#### **CRITICAL PLANNING GOALS**

- Creates Walkable Neighborhoods
- Supports Infill Development

This request directs development to areas where infrastructure is already existing (i.e. sewer lines, roads) as opposed to areas where there are not adequate public facilities. This reduces the service constraints placed on Metro's resources. The proposed request would also enhance walkability along a corridor through the orientation of buildings and enhancement of the pedestrian network.

#### **BORDEAUX- WHITES CREEK COMMUNITY PLAN**

<u>T3 Suburban Neighborhood Evolving (T3 NE)</u> is intended to create and enhance suburban residential neighborhoods with more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate density development patterns with moderate setbacks and spacing between buildings. T3 NE policy may be applied either to

undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network, block structure, and proximity to centers and corridors. T3 NE areas are developed with creative thinking in environmentally sensitive building and site development techniques to balance the increased growth and density with its impact on area streams and rivers.

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5 Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.

#### Consistent with Policy?

Yes. This request is consistent with policy as it is enhancing a suburban residential neighborhood. This policy is applied to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and pedestrian connectivity, which this application would introduce.

The guidance for the Conservation policy is whether or not the site has been disturbed and in this instance it has. There is an existing residential structure located on parts of the Conservation policy.

#### **PLAN DETAILS**

This property is located at 1822 River Drive. The site is approximately 0.49 acres and currently has one existing residential structure.

#### Site Plan

The plan proposes two detached residential units, one existing and the other proposed. The proposed unit would be located towards the front of the site and would be setback consistent with the adjacent properties. This would maintain the rhythm along the street. The existing unit is located at the rear of the property and would remain.

There would be one vehicular access point along River Drive that would be no greater than 16 feet in width. Parking is provided through a combination of a two car garage located in the existing structure and surface parking located behind the existing structure. Sidewalks would be improved to local street standards, including a five foot sidewalk and four foot planting strip.

Architectural standards have been included for this development specifying 18"-36" raised foundations, porches that provide a minimum depth of six feet, and glazing requirements. These standards would apply to new construction on the site.

#### **ANALYSIS**

The proposed site plan is consistent with the T4 Neighborhood Evolving policy and supports two critical planning goals. This infill development would produce a different character that includes increased housing diversity and pedestrian connectivity. Currently, River Drive has only single family residences. This application would introduce two-family residential units and sidewalks would be improved to local standards.

Given these reasons, staff recommendation is to approve with conditions and disapprove without all conditions.

### FIRE MARSHAL RECOMMENDATION

#### Approved with conditions

•Fire Code issues will be addressed in the permit phase.

# STORMWATER RECOMMENDATION Approve

# PUBLIC WORKS RECOMMENDATION

# Approved with conditions

- •The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- •If sidewalks are required then they are to be show on the plans per the MCSP and per MPW standards and specifications.
- •Prior to Final SP, revise plan to indicate installation of MPW standard ST-322 driveway ramp.

# TRAFFIC & PARKING RECOMMENDATION Approved

Maximum Uses in Existing Zoning District: RS5

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Single-Family Residential (210)	0.49	4.3 D	2 U	20	2	3

Maximum Uses in Proposed Zoning District: SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Two-Family Residential (210)	0.49	-	2 U	20	2	3

Traffic changes between maximum: RS5 and SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	-	•	-

#### **WATER & SERVICES RECOMMENDATION**

### Approved with conditions

•Approved as a Preliminary SP only. The required capacity fees must be paid prior to Final Site Plan/SP approval.

#### METRO SCHOOL BOARD REPORT

Projected student generation existing RS-5 district  $\underline{0}$  Elementary  $\underline{0}$  Middle  $\underline{0}$  High Projected student generation proposed  $\underline{SP-R}$  district  $\underline{0}$  Elementary  $\underline{0}$  Middle  $\underline{0}$  High

The proposed SP-R zoning district would generate no additional student than what is typically generated under the RS-5 zoning district.

# AFFORDABLE AND WORKFORCE HOUSING REPORT (information provided by applicant)

- 1. Will this project include any affordable or workforce housing units? No.
- 2.If so, how many and what is the percentage of the entire development? N/A
- 3. How will you enforce the affordability requirements? N/A
- 4. Have any structures been demolished in the last 12 months? No.

#### STAFF RECOMMENDATION

Staff recommendation is to approve with conditions, and disapprove without all conditions as this request is consistent with policy.

#### CONDITIONS

- 1. Uses within this SP shall be limited to up to two residential units.
- 2. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the R20-A zoning district as of the date of the applicable request or application.
- 3. The final site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.
- 4. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 5. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

#### Approved with conditions and disapprove without all conditions. Consent Agenda, (9-0)

### Resolution No. RS2016-347

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016SP-075-001 is **Approved with conditions** and disapproved without all conditions. (9-0)"

#### **CONDITIONS**

- 1. Uses within this SP shall be limited to up to two residential units.
- 2. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the R20-A zoning district as of the date of the applicable request or application.
- 3. The final site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.
- 4. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 5. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

#### 4. 2016S-160-001

# REDIVISION OF LOT 1 RESUB LOT 12 OF GEORGE BURRUS SUBDIVISION OF LOT 81 MAPLE HOME TRACT

Council District 08 (Nancy VanReece) Staff Reviewer: Patrick Napier

A request for final plat approval to create two lots on property located at 1003 Curdwood Boulevard, at the northeast corner of Burrus Street and Curdwood Boulevard, zoned RS7.5 (0.35 acres), requested by Chapdelaine & Associates, applicant; Strive Properties, owner.

Staff Recommendation: Defer to the December 8, 2016, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2016S-160-001 to the December 8, 2016, Planning Commission meeting. (9-0)

# 5a. 2004P-032-001

# **CHADWELL RETREAT**

Council District 08 (Nancy VanReece) Staff Reviewer: Karimeh Sharp

A request to amend a Planned Unit Development Overlay for property located at 1497 Chadwell Drive (9.98 acres), approximately 400 feet southeast of Port Drive, zoned Multi-Family Residential (RM4), to permit the addition of 13 multi-family residential units for a maximum of 49 residential units within the overlay, requested by Dale & Associates, applicant: O.I.C. Chadwell Retreat Townhomes. owners.

Staff Recommendation: Defer to the December 8, 2016, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2004P-032-001 to the December 8, 2016, Planning Commission meeting. (9-0)

# 5b. 2016Z-131PR-001

Council District 08 (Nancy VanReece) Staff Reviewer: Karimeh Sharp

A request to rezone from RM4 to RM6 zoning for property located at 1497 Chadwell Drive, approximately 400 feet southeast of Port Drive (9.98 acres), requested by Dale & Associates, applicant; O.I.C. Chadwell Retreat Townhomes, owners.

Staff Recommendation: Defer to the December 8, 2016, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2016Z-131PR-001 to the December 8, 2016, Planning Commission meeting. (9-0)

#### 6. 95P-025-002

# **MILLWOOD COMMONS**

Council District 31 (Fabian Bedne) Staff Reviewer: Latisha Birkeland

A request to revise the preliminary plan and for final site plan approval for a portion of a Planned Unit Development Overlay District for property located at Bell Road (unnumbered) and Blue Hole Road (unnumbered), at the southwest corner of Blue Hole Road and Bell Road, zoned RS20 and RS7.5 (25.95 acres), to permit 280 residential units, requested by Middleburg Real Estate Partners, applicant; Kristi L. Warren and Bell Road, LP c/o Equitable Trust Company, owners.

Staff Recommendation: Approval with conditions and recommends that the Board of Zoning Appeals approve the variance from the Major and Collector Street Plan standards for sidewalk requirements.

#### APPLICANT REQUEST

Revise preliminary plan and final site plan for Millwood Commons Phase II Planned Unit Development.

### Revise Preliminary PUD and Final Site Plan

A request to revise the preliminary plan and for final site plan approval for a portion of a Planned Unit Development Overlay District for property located at Bell Road (unnumbered) and Blue Hole Road (unnumbered), at the southwest corner of Blue Hole Road and Bell Road, zoned Single-Family Residential (RS20) and Single-Family Residential (RS7.5) (25.95 acres), to permit 280 residential units.

#### **Existing Zoning**

<u>Single-Family Residential (RS7.5)</u> requires a minimum 7,500 square foot lot and is intended for single-family dwellings at a density of 4.94 dwelling units per acre. *RS7.5 would permit a maximum of 139 units. The allowed number of units is determined by the PUD.* 

<u>Single-Family Residential (RS20)</u> requires a minimum 20,000 square foot lot and is intended for single-family dwellings at a density of 1.85 dwelling units per acre. *RS20 would permit a maximum of 4 units. The allowed number of units is determined by the PUD.* 

<u>Planned Unit Development Overlay District (PUD)</u> is an alternative zoning process that allows for the development of land in a well-planned and coordinated manner, providing opportunities for more efficient utilization of land than would otherwise be permitted by the conventional zoning provisions of this title. The PUD district may permit a greater mixing of land uses not easily accomplished by the application of conventional zoning district boundaries, or a framework for coordinating the development of land with the provision of an adequate roadway system or essential utilities and services. In return, the PUD district provisions require a high standard for the protection and preservation of environmentally sensitive lands, well-planned living, working and shopping environments, and an assurance of adequate and timely provision of essential utilities and streets.

# CRITICAL PLANNING GOALS N/A

#### **HISTORY**

The Millwood Commons PUD consists of approximately 159 acres on the south side of Bell Road and west of Blue Hole Road. Council approved the original PUD plan in 1996 and included 1,024 residential units, which included 908 multi-family units and 116 single-family units. The plan was revised in 2007 to reduce the number of units. The revised 2007 PUD includes 884 multi-family units and 116 single-family units for a total of 1,000 residential dwelling units. The multi-family units are all located within the northern portion of the PUD adjacent to Bell Road. In 2015, Phase 1A was approved for a revision and final site plan approval for 252 multi-family residential units.

#### **ANALYSIS**

The current request is to revise the building layout and to reduce the number of units within Phase II of the PUD. Phase II was originally approved for 336 multi-family units. The current proposal includes a total 280 multi-family residential units.

The Major and Collector Street Plan requires a six foot wide planting strip and an eight foot wide sidewalk along Bell Road and an eight foot wide planting strip and a six foot wide sidewalk along Blue Hole Road. However, building to the required MCSP standards would require relocating a stream and disturbing stream buffers, as well as extending a culvert along Blue Hole Road. Due to environmental constraints, the applicant has proposed an alternative plan. The proposal is to build the sidewalk to the MCSP standards along Bell Road, except for 530 linear feet where the five foot sidewalk and no grass strip will remain. This includes a transition length of 45 lineal feet on each side, for a total of 620 linear feet of deviation from the MCSP on Bell Road. A five foot sidewalk and five foot grass strip will be built along Blue Hole Road, except for 230 linear feet where the grass strip only will be reduced to two feet in width. The sidewalk and grass strip along Blue Hole Road will deviate from MCSP along the entire length of Blue Hole Road.

By allowing an alternative sidewalk plan, the sensitive environmental features will be undisturbed. Additionally, Bell Road is classified as a scenic arterial. A ten foot wide landscape area is required behind the property line. The plan proposes a sidewalk network internal to the site providing circulation and good pedestrian connectivity.

The revised site layout is consistent with the concept of the PUD and does not include any unapproved uses or increases in gross floor area. No changes are being proposed that conflict with the Council approved plan. Consequently, staff finds that the proposed revision is a minor modification.

Section 17.40.120.G permits the Planning Commission to approve "minor modifications" under certain conditions. Staff finds that the request is consistent with all the requirements of Section 17.40.120.G, and is provided below for review.

- G. Status of Earlier Planned Unit Developments (PUDs). The following provisions shall apply to a planned unit development (PUD) approved under the authority of a previous zoning code and remaining a part of the official zoning map upon the enactment of this title.
- 1.The planned unit development (PUD) shall be recognized by this title according to the master development plan and its associated conditions specified in the PUD ordinance last approved by the metropolitan council prior to the effective date of the ordinance codified in this title.
- 2. The planning commission may consider and approve minor modifications to a previously approved planned unit development subject to the following limitations. All other modifications shall be considered by the planning commission as an amendment to the previously approved planned unit development and shall be referred back to the council for approval according to the procedures of Section 17.40.120(A)(5). That portion of a planned unit development master plan being amended by the council shall adhere to all provisions of this code:
  - a. In the judgment of the commission, the change does not alter the basic development concept of the PUD;
  - b. The boundary of the planned unit development overlay district is not expanded;
  - c. There is no change in general PUD classification (e.g. residential to any classification of commercial or industrial PUD; any change in general classification of a commercial PUD; or any change in general classification of an industrial PUD);
  - d. There is no deviation from special performance criteria, design standards, or other specific requirements made part of the enacting ordinance by the council:
  - e. There is no introduction of a new vehicular access point to an existing street, road or thoroughfare not previously designated for access;
  - f. There is no increase in the total number of residential dwelling units originally authorized by the enacting ordinance;
  - g. There is no change from a PUD approved exclusively for single-family units to another residential structure type;
  - h. The total floor area of a commercial or industrial classification of PUD shall not be increased more than ten percent beyond the total floor area last approved by the council;
  - i. If originally limited to office activities, the range of permitted uses in a commercial PUD shall not be expanded to broader classifications of retail, commercial or industrial activities, unless such activities are otherwise permitted by the underlying base zone district. The permitted uses within the planned unit development shall be those specifically authorized by the council through the adopted master development plan, or by the existing base zone district beneath the overlay, whichever is more permissive.
  - j. If originally limited to office, retail and other general commercial activities, the range of permitted uses in a commercial PUD shall not be expanded to include industrial activities, unless such activities are otherwise permitted by the underlying base zone district. The permitted uses within the planned unit development shall be those specifically authorized by the council through the adopted master development plan, or by the existing base zone district beneath the overlay, whichever is more permissive.
  - k. If originally limited to commercial activities, the range of permitted uses in a commercial PUD shall not be expanded to broader classifications of retail, commercial or industrial activities, unless such activities are otherwise permitted by the underlying base zone district. The permitted uses within the planned unit development shall be those specifically authorized by the council through the adopted master development plan, or by the existing base zone district beneath the overlay, whichever is more permissive.
  - I. In the determination of the commission, the nature of the change will have no greater adverse impact on those environmentally sensitive features identified in Chapter 17.28 of this code than would have occurred had the development proceeded in conformance with the previous approval.
  - m. In the judgment of the commission, the planned unit development or portion thereof to be modified does not meet the criteria for inactivity of Section 17.40.120.H.4.a.

The proposal is for a revision to the preliminary plan to revise building locations and decrease the amount of units. As the proposed revision keeps with the overall intent of the PUD, planning staff recommends approval of the request.

# FIRE MARSHAL RECOMMENDATION Approved with conditions

Fire Code issues will be addressed in the permit phase.

#### STORMWATER RECOMMENDATION

#### Approve with conditions

•Final PUD must match approved grading permit plans (SWGR# 2016034572).

#### WATER SERVICES RECOMMENDATION

#### Approve with conditions

As construction plans have been approved, and match the latest SP plan revision (stamped received 10/3/16), MWS recommends approval, on the following two conditions:

- 1) Approval does not apply to private water and sewer line design. Plans for these must be submitted and approved through a separate review process with Metro Water Permits, before their construction may begin.
- 2) Construction of the approved public sewer and water construction plans may not start, until the tie-in sewer project is deeded over to Metro Water.

# **PUBLIC WORKS RECOMMENDATION**

### Approve with conditions

- •The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- •Submit recorded ROW dedication prior to the building permit approval by MPW.
- •Submit detailed plans on the drainage structure extensions along the public ROWs. These require MPW review and approval by MPW Engineering Dept. Currently no details are provided, only TDOT standard drawing numbers
- •Submit plans for the culverts under Brittany Park Drive, must be approved by MPW Engineering Dept. Currently no details are provided, only TDOT standard drawing numbers.
- Additional comments may follow pending TIS approval, Stormwater approval and TDOT approval.
- •The following TDOT standard drawings should be added to the plans in addition to the standard drawings already in the plans:
- •STD-17-1 thru STD-17-10
- •STD-17-11 thru STD-17-14 (as they apply)
- •STD-17-15 thru STD-17-18
- •STD-17-23 thru STD 17-26
- •STD-17-28
- •The wingwall extending from the southwest corner of the box culvert which is being widened at Bell Road appears to extend along the slope around the southwestern side of the "pond" area. I don't believe a TDOT standard concrete cantilever wall will work for this application unless the footing is considerably deeper than the bottom of wall elevation shown in the plans and is founded on a solid foundation such as bedrock. This wall may require special design or be changed to another type of wall.

# TRAFFIC AND PARKING RECOMMENDATION

# Approve with conditions

In accordance with TIS findings, Developer shall construct the following roadway improvements.

- •On Bell Road, approaching the site access point, developer shall construct an eastbound right turn deceleration lane for entering traffic. The right turn deceleration lane should include approximately 175 feet of storage and 175 feet of taper.
- •The site access point shall be constructed by developer with one entering lane and two exiting lanes. The exiting lanes should include one left turn and through shared lane and one right turn only lane. Intersection design should be constructed to allow the installation of a future traffic signal if warranted by developer.
- •Adequate sight distance shall be provided for vehicles turning left from site access point at Brittany Park Drive onto Bell Road. A minimum of 500 feet of intersection sight distance west of site shall be provided.
- •Adequate sight distance shall be provided for vehicles turning right from site access point at Brittany Park Drive onto Bell Road. A minimum of 430 feet of intersection sight distance east of site shall be provided.
- •Internal intersections should be located to accommodate 95th percentile queue lengths shown in report. Adequate sight distance shall be provided at internal intersections. Provide parking per metro code. Include a parking chart on site plan identifying parking required and parking provided for this phase.
- •Developer shall install pavement markings on south leg of Blue Hole Road in order to provide a maximum amount of lane storage.
- •Developer shall install new overhead traffic signals for right turn overlap for the NB and SB approaches of Blue Hole Rd. Developer shall install at a minimum 1 pedestrian crossing with appropriate ped infrastructure at Blue Hole and Bell Rd intersection. Developer shall submit signal plans with construction documents and coordinate with any MPW signal project and timing plan

# STAFF RECOMMENDATION

Staff recommends approval with conditions and recommends that the Board of Zoning Appeals approve the variance from the Major and Collector Street Plan standards for sidewalk requirements.

#### CONDITIONS

- 1. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.
- 2. Prior to the issuance of any permits, confirmation of PUD final site plan approval of this proposal shall be forwarded to the Planning Commission by the Stormwater Management division of Water Services.
- 3. Prior to the issuance of any permits, confirmation of PUD final site plan approval of this proposal shall be forwarded to the Planning Commission by the Traffic Engineering Sections of the Metro Department of Public Works for all improvements within public rights of way.
- 4. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.
- 5. Authorization for the issuance of permit applications will not be forwarded to the Department of Codes Administration until four additional copies of the approved plans have been submitted to the Metro Planning Commission.
- 6. The PUD final site plan as approved by the Planning Commission will be used by the Department of Codes Administration to determine compliance, both in the issuance of permits for construction and field inspection. Significant deviation from these plans may require reapproval by the Planning Commission and/or Metro Council. 7. Add the following note to the plan: The final site plan/ building permit site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.

Approved with conditions including a recommendation to the Board of Zoning Appeals to approve the variance from the Major and Collector Street Plan standards for sidewalk requirements. (8-0-1)

#### Resolution No. RS2016-348

"BE IT RESOLVED by The Metropolitan Planning Commission that 95P-025-002 is **Approved with conditions** including a recommendation to the Board of Zoning Appeals to approve the variance from the Major and Collector Street Plan standards for sidewalk requirements. (8-0-1)."

#### **CONDITIONS**

- 1. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.
- 2. Prior to the issuance of any permits, confirmation of PUD final site plan approval of this proposal shall be forwarded to the Planning Commission by the Stormwater Management division of Water Services.
- 3. Prior to the issuance of any permits, confirmation of PUD final site plan approval of this proposal shall be forwarded to the Planning Commission by the Traffic Engineering Sections of the Metro Department of Public Works for all improvements within public rights of way.
- 4. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.
- 5. Authorization for the issuance of permit applications will not be forwarded to the Department of Codes Administration until four additional copies of the approved plans have been submitted to the Metro Planning Commission.
- 6. The PUD final site plan as approved by the Planning Commission will be used by the Department of Codes Administration to determine compliance, both in the issuance of permits for construction and field inspection. Significant deviation from these plans may require reapproval by the Planning Commission and/or Metro Council.
- 7. Add the following note to the plan: The final site plan/ building permit site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.

# 7. 2016Z-101PR-001

Council District 03 (Brenda Haywood) Staff Reviewer: Patrick Napier

A request to rezone from R20 to MHP zoning for property located at Dickerson Pike (unnumbered), west of the terminus of Hillcrest Road, (14.12 acres), requested by Tune, Entrekin & White, PC, applicant; UMH TN Trailmont,

Staff Recommendation: Defer to the December 8, 2016, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2016Z-101PR-001 to the December 8, 2016, Planning Commission meeting. (9-0)

# 8. 2013SP-045-002

#### 95 GLENROSE AVENUE

Council District 17 (Colby Sledge) Staff Reviewer: Patrick Napier

A request to amend a preliminary SP for property located at 95 Glenrose Avenue, approximately 320 feet southeast of Foster Avenue, zoned SP-MU (0.69 acres), to permit a 16 unit multi-family development, requested by Dale & Associates, applicant; MTLC Properties, LLC, owner.

Staff Recommendation: Approve with conditions and disapprove without all conditions.

#### **APPLICANT REQUEST**

A request to amend a preliminary SP.

#### **Zone Change**

A request to amend a preliminary SP for property located at 95 Glenrose Avenue, approximately 320 feet southeast of Foster Avenue, zoned Specific Plan Mixed-Use (SP-MU) (0.69 acres), to permit a 16 unit multi-family development.

#### **History**

A mixed-use SP was previously approved for this site in December 2013. The site plan proposed a single structure containing office and warehouse uses.

#### **Existing Zoning**

<u>Specific Plan Mixed-Use (SP-MU)</u> Specific Plan-Residential is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes a single structure containing office and warehouse uses.

# **Proposed Zoning**

<u>Specific Plan-Residential (SP-R)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes only one residential building type.

#### SOUTH NASHVILLE COMMUNITY PLAN

<u>T4 Urban Mixed Use Neighborhood (T4 MU)</u> is intended to preserve, enhance, and create urban, mixed use neighborhoods with a development pattern that contains a variety of housing along with mixed, use, commercial, institutional, and even light industrial development. T4 MU areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit.

Consistent with Policy?

Yes. The amendment to SP-R is consistent with the Mixed Use Neighborhood policy and is appropriate given the site's location in an urban area. The amended SP would meet the goals of the policy by placing increased density in proximity to an existing MTA bus route and existing goods and services along Glenrose Avenue.

# **PLAN DETAILS**

The site consists of a single parcel located at 95 Glenrose Avenue, just north of Interstate 440. The site contains approximately 197 feet of frontage on Glenrose Avenue. There is currently a single family home located on the site. The proposed SP includes sixteen attached residential dwelling units. The site plan proposes two structures; each structure will be set back 20 feet from the right-of-way. Each of the proposed structures will contain 8 dwelling units. All sixteen units will have frontage along Glenrose Avenue.

The site plan for the SP amendment indicates a new eight foot sidewalk and a six foot grass planting strip along will be installed along the entire Glenrose Avenue street frontage. All units will be accessed by a 20 foot driveway located in between the two proposed structures. Parking for the units will be located to the rear of proposed structures. The landscape plan associated with this SP indicates trees of various sizes will be planted along the side and rear perimeter of the site as well as along Glenrose Avenue. The trees shown on the preliminary SP plan will comply with Metro Nashville's tree density requirements.

Conceptual building elevation drawings were provided within the SP. The proposed residential units will have a maximum height of 35 feet measured to the eave.

### **ANALYSIS**

The SP is consistent with the current Mixed Use Neighborhood policy and meets several critical planning goals. The 16 attached residential units will provide a well-designed development along the Murfreesboro Pike corridor. The proposed SP is consistent with the land use polices, staff recommends approval with conditions.

#### FIRE DEPARTMENT RECOMMENDATION

#### Approve with conditions

•Fire Code issues will be addressed in the permit phase.

#### STORMWATER RECOMMENDATION

#### Approve with conditions

- •Remove note 3 from Stormwater notes on C1.0.
- •Add note stating that supplemental water quality features may be required.

#### **WATER SERVICES**

### Approve with conditions

Approved as a Preliminary SP only. The required capacity fees must be paid prior to Final Site Plan/SP approval.

#### **PUBLIC WORKS RECOMMENDATION**

### **Approve with conditions**

- •The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- •ROW dedications are to be recorded prior to the building permit approval by MPW.

# TRAFFIC AND PARKING RECOMMENDATION Approved

Maximum Uses in Existing Zoning District: SP

Land Use (ITE Code)	Acres	FAR/Density	FIDOR	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Warehousing (150)	0.69		9,100 SF	33	23	13

Maximum Uses in Proposed Zoning District: SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Unit s	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	0.69	-	16 U	221	12	27

Traffic changes between maximum: SP and SP-R

Land Use (ITE Code)	Acres	FAR/Densit y	Total Floor Area/Lots/Uni ts	Daily Trips (weekday )	AM Peak Hour	PM Peak Hour
-	-	-	-	+188	-11	+14

#### METRO SCHOOL BOARD REPORT

Projected student generation existing <u>SP-MU</u> district:  $\underline{0}$  Elementary  $\underline{0}$  Middle  $\underline{0}$  High Projected student generation proposed <u>SP-R</u> district:  $\underline{2}$  Elementary  $\underline{1}$  Middle  $\underline{1}$  High

The proposed zone change would generate four more students than what is typically generated under the existing SP-MU zoning district. Students would attend Whitsitt Elementary School, Wright Middle School, and Glencliff High School. Each school within the cluster has capacity for additional students. This information is based upon data from the school board last updated March 2016.

# AFFORDABLE AND WORKFORCE HOUSING REPORT

- 1. Will this project include any affordable or workforce housing units?
- 2.If so, how many and what is the percentage of the entire development?
- 3. How will you enforce the affordability requirements?
- 4. Have any structures been demolished in the last 12 months?

#### STAFF RECOMMENDATION

Staff recommends approval with conditions and disapproval without all conditions.

#### CONDITIONS

- 1. Uses in the SP shall be limited to a maximum of 16 multi-family residential units.
- 2. A minimum eight foot wide sidewalk and six foot planting strip is required along Glenrose Ave.
- 3. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the RM20 zoning district as of the date of the applicable request or application.
- 4. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 5. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 6. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions.

All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.

7. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection.

#### Approved with conditions and disapproved without all conditions. Consent Agenda, (9-0)

### Resolution No. RS2016-349

"BE IT RESOLVED by The Metropolitan Planning Commission that 2013SP-045-002 is **Approved with conditions** and disapproved without all conditions. (9-0)"

#### CONDITIONS

- 1. Uses in the SP shall be limited to a maximum of 16 multi-family residential units.
- 2. A minimum eight foot wide sidewalk and six foot planting strip is required along Glenrose Ave.
- 3. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the RM20 zoning district as of the date of the applicable request or application.
- 4. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 5. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 6. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 7. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection.

# 9. 2016SP-080-001

#### WINGROVE AND BYRUM MULTI-FAMILY

Council District 17 (Colby Sledge) Staff Reviewer: Latisha Birkeland

A request to rezone from R6 to SP-R zoning on properties located at 431 Wingrove Street and 2150 Byrum Avenue, at the southeast corner of Byrum Avenue and Wingrove Street, (2.28 acres), to permit up to 91 residential units, requested by Smith Gee Studio, applicant; FMBC Investments, LLC and Harvest Hands Community Development Corporation, owners.

Staff Recommendation: Approve with conditions and disapprove without all conditions.

#### APPLICANT REQUEST

Zone change to permit a residential development.

#### Preliminary SP

A request to rezone from One and Two-Family Residential (R6) to Specific Plan-Residential (SP-R) zoning on properties located at 431 Wingrove Street and 2150 Byrum Avenue, at the southeast corner of Byrum Avenue and Wingrove Street, (2.28 acres), to permit up to 91 residential units.

#### **Existing Zoning**

One and Two-Family Residential (R6) requires a minimum 6,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 7.71 dwelling units per acre including 25 percent duplex lots. R6 would permit a maximum of 16 lots with 4 duplex lots for a total of 20 units.

#### **Proposed Zoning**

<u>Specific Plan-R (SP-R)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes only one residential building type.

#### **CRITICAL PLANNING GOALS**

N/A

#### **SOUTH NASHVILLE COMMUNITY PLAN**

<u>T4 Urban Neighborhood Evolving (T4 NE)</u> is intended to create and enhance urban residential neighborhoods that provide more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate to high density development patterns with shallow setbacks and minimal spacing between buildings. T4 NE areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit. T4 NE policy may be applied either to undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network and block structure and proximity to centers and corridors.

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5 Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.

#### Consistent with Policy?

The T4 NE policy is a residential policy intended to enhance urban neighborhoods with opportunities for improved pedestrian, bicycle, and vehicular connectivity. The policy supports a range of housing choices. Successful infill and redevelopment in existing neighborhoods needs to take into account the existing community character, street network, block structure, and proximity to centers and corridors. The applicant will provide appropriate transitions to the existing residential neighborhood by addressing massing on the site and will improve the site with sidewalks that exceed the minimum standards.

# **PLAN DETAILS**

Site Plan

The properties included in this SP are located along Wingrove Street and Byrum Street and are currently zoned R6. The existing zoning district allows for one and two-family residential uses. Byrum Street dead-ends south of this site.

The proposed plan includes 91 residential dwelling units fronting Wingrove and Byrum Streets. A plaza including a one-story amenity building is located at the corner of Wingrove and Byrum Streets. An open space area containing a deck and dog walk area is located in the southeast corner of the site.

The proposed units are composed of shipping containers. The proposed buildings are limited to a maximum height of 3 stories within 40 feet measured from finished floor to top of roof deck or eave. The maximum height with roof top structures is limited to 45 feet, measured from the finished floor to the top of the roof top structure.

Vehicular access is from Byrum Street. Parking is located behind the proposed units. Sidewalks are proposed along Byrum and Wingrove exceeds the local street standards, 6 foot sidewalk and 6 foot planting strip.

#### **Analysis**

The policy supports a range of housing choices. Successful infill and redevelopment in existing neighborhoods needs to take into account the existing community character, street network, block structure, and proximity to centers and corridors. The surrounding neighborhood consists of one, two and three family residential units. The proposed plan shows a three-story structure with massing that is different than the existing residential structures in the neighborhood.

To address massing on the site, the applicant has proposed a condition that would break up the vertical plane of the building fronting Byrum Street that is closest to the intersection of Byrum and Wingrove Streets. The building will be re-designed to break up the overall massing by setting back a portion of the middle of the building a minimum 8 feet from the rest of the building facade or by other means upon Planning Staff approval. By introducing more variety to the building form, particularly spacing within the vertical plane, the building articulation will achieve a reduction in

overall massing. With this change, a less imposing building profile will be more sympathetic with the street and surroundings.

The plan proposes one vehicular access point on Byrum Street. No vehicle access will be provided to Wingrove Avenue. The proposed plan will provide a 6 foot sidewalk and 6 foot grass strip along both Byrum and Wingrove Streets, which exceeds the local street requirements. The proposed development will provide a sidewalk in-lieu fee for the amount linear street frontage along Wingrove Street to Nolensville Pike.

#### FIRE MARSHAL RECOMMENDATION

### Approved with conditions

Fire Code issues will be addressed in the permit phase.

# STORMWATER RECOMMENDATION Approve

#### WATER SERVICES RECOMMENDATION

#### Approved with conditions

• Approved as a Preliminary SP only. Public sewer construction plans must be submitted and approved prior to Final SP approval. These approved construction plans must match the Final Site Plan/SP plans. The required capacity fees must also be paid prior to Final Site Plan/SP approval.

# **PUBLIC WORKS RECOMMENDATION**

#### Approved with conditions

- The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- Prior to Final SP, add callouts to the plan indicating that all construction within the ROW is to be per MPW standards and specs, i.e. ST-200, ST-210, STT-324, etc.
- Submit a dimensioned site plan, plan submitted includes no dimensions. Additional comments may follow pending review of the dimensioned site plan.
- Prior to Final SP, clearly label the curb and gutter, grass strip, sidewalk, ADA curb ramp, driveway, etc.

# TRAFFIC AND PARKING RECOMMENDATION

#### Approve with conditions

- •Comply with findings of access study.
- •Prior to Final SP, Identify number of units on plan and include parking chart on plans with required parking per metro code and number of spaces provided. Provide parking on site per metro code.

Maximum Uses in Existing Zoning District: R6

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Two- Family Residential* (210)	2.28	7.26 D	20 U	192	15	21

<sup>\*</sup>Based on two two-family lots.

Maximum Uses in Proposed Zoning District: SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi- Family Residential (220)	2.28		91 U	676	49	68

Traffic changes between maximum: R6 and SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	+484	+34	+47

#### METRO SCHOOL BOARD REPORT

Projected student generation existing R6 district: <u>2</u> Elementary <u>1</u> Middle <u>1</u> High Projected student generation proposed SP-MU district: <u>46</u> Elementary <u>23</u> Middle <u>24</u> High

The proposed SP zoning is expected to generate 89 more students than the existing R6 zoning. Students would attend Fall-Hamilton Elementary School, Wright Middle School and Glen Cliff High School. All schools have capacity for additional students. This information is based upon data from the school board last updated March 2016.

#### AFFORDABLE AND WORKFORCE HOUSING REPORT (information provided by applicant)

1.Will this project include any affordable or workforce housing units? This is the intent of this project and many discussions have taking place with Councilman Colby Sledge on the subject. The very nature of the project is to bring diverse housing options to the area and with these smaller units, the market will only bear a certain price. , which indicates as of the time of this correspondence that the project will qualify for both affordable AND workforce housing units.

2.If so, how many and what is the percentage of the entire development? Same answer as above, however, I would say that as of the time of this correspondence half of the units will fall well within the affordable range. It is possible that an additional 25% of the units could still fall within the border of affordable, but they seem more on the borderline of affordable/workforce housing.

3.How will you enforce the affordability requirements? I am still looking for assistance on how the actual bill will be structured and how enforcement will be structured since nobody has actually done this in Nashville yet. Open to any ideas, but again because of the small nature of the footprints, it is doubtful that the market will 4.Have any structures been demolished in the last 12 months? No.

#### STAFF RECOMMENDATION

The proposed SP is consistent with the T4 Neighborhood Evolving policy, therefore staff recommends approval with conditions and disapproval without all conditions.

#### **CONDITIONS**

- 1. Uses shall be limited to a maximum of 91 residential uses.
- 2. Before Final SP approval, the building fronting Byrum Street that is closest to the intersection of Byrum and Wingrove Streets shall be re-designed to break up the overall massing of the structure. The massing shall be broken up by articulating a portion of the middle of the building back a minimum of 8 feet from the rest of the building facade in order to break up the massing of the overall structure or by other means upon Planning Staff approval.
- 3. An off-site sidewalk from the site to Nolensville Pike is required. Submit a contribution in-lieu of construction to the Planning Department prior to the issuance of building permits. The rate of \$96.00 per linear foot of total frontage area will require a \$64,320.00 (96.00 x 670 feet) contribution to Pedestrian Benefit Zone 5-A.
- 4. The optional structure in the amenity area shall not occupy more than 50% of the plaza, as shown in the preliminary plan.
- 5. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the RM40-A zoning district as of the date of the applicable request or application.
- 6. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 7. The final site plan shall label all internal driveways as "Private Driveways". A note shall be added to the final site plan that the driveways shall be maintained by the Homeowner's Association.
- 8. The final site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.
- 9. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 10. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 11. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

Ms. Birkeland presented the staff recommendation of approval with conditions and disapproval without all conditions.

Shawn Bales, 3716 West End Ave, spoke in favor of the application and explained the development has taken a lot of things into consideration such as affordable living, the Wedgewood-Houston neighborhood plan, and building sidewalks from the development to Nolensville Pike.

Ron Young with Harvest Hands spoke in favor of the application.

Hunter Gee spoke in favor of the application and noted the project is consistent with policy. The traffic study confirmed that access would be better off Byrum.

Ryan Case, 432 Wingrove St, spoke in opposition to the application because the density is too high and will drastically increase traffic.

Sarah Case, 432 Wingrove St, spoke in opposition to the application due to density and traffic concerns as well as lack of sidewalks in certain areas.

Darhonda Day, 2152 Byrum Ave, spoke in opposition to the application due to safety and traffic concerns. She also pointed out that the streets are under weight restrictions.

Shawn Bales explained that bus transit and multimodal transit should help this development. He is also trying to get the entire development to fall within Bill 133.

Councilmember Sledge requested a two meeting deferral in order to continue to work on preserving the tree canopy and a possible change in unit count that isn't drastic.

Mr. Bales requested that this move forward instead of being deferred as it has been deferred several times already.

#### Chairman Adkins closed the Public Hearing.

Ms. Farr stated this is a challenging site but a creative and exciting project.

Mr. Clifton suggested a deferral at the councilman's request.

Ms. Blackshear stated that she would be interested in continued conversation with the neighborhood to see if there could be a possible decrease in units.

Ms. Diaz spoke in favor of a deferral.

Councilmember Allen spoke in favor of a deferral if there is an opportunity to create a better consensus.

Mr. Tibbs spoke in favor of a deferral in order to hear more about the traffic impact as well as providing an opportunity to see if there is any flexibility in the number of units.

Mr. McLean spoke in favor of moving it forward.

Mr. McLean moved and Ms. Farr seconded the motion to approve with conditions. (3-6) Mr. Tibbs, Mr. Clifton, Ms. Blackshear, Ms. Diaz, Councilmember Allen, and Chairman Adkins voted against.

# Mr. Clifton moved and Councilmember Allen seconded the motion to defer to the December 8, 2016 Planning Commission meeting. (9-0)

### Resolution No. RS2016-350

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016SP-080-001 is **Deferred to the December 8, 2016, Planning Commission meeting. (9-0)**"

#### 10a. 2016SP-081-001

Council District 23 (Mina Johnson) Staff Reviewer: Jason Swaggart

A request to rezone from SCN to SP-MU zoning for property located at Old Hickory Boulevard (unnumbered), within a Planned Unit Development Overlay District (4.91 acres), to permit a mixed-use development, requested by Tune Entrekin & White, applicant; Nashville Highlands, LLC, owner. (See associated case #95P-009-001) Staff Recommendation: Defer to the December 8, 2016, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2016SP-081-001 to the December 8, 2016, Planning Commission meeting. (9-0)

#### 10b. 95P-009-001

#### **NASHVILLE HIGHLANDS**

Council District 23 (Mina Johnson) Staff Reviewer: Jason Swaggart

A request for cancellation of a Planned Unit Development Overlay District on property located at Old Hickory Boulevard (unnumbered), approximately 3,100 feet southeast of Ridgelake Parkway, zoned SCN (4.91 acres), requested by Tune Entrekin & White, applicant; Nashville Highlands, LLC, owner. (See associated case # 2016SP-081-001)

Staff Recommendation: Defer to the December 8, 2016, Planning Commission meeting.

The Metropolitan Planning Commission deferred 95P-009-001 to the December 8, 2016, Planning Commission meeting. (9-0)

# 11. 2016SP-082-001

#### 4305 AND 4307 ALABAMA AVENUE

Council District 24 (Kathleen Murphy) Staff Reviewer: Latisha Birkeland

A request to rezone from CS to SP-C zoning on properties located at 4305 and 4307 Alabama Avenue, (0.70 acres), to permit an office/retail space and self-storage, requested by Dale & Associates, applicant; Dorris B. Calvin and Option Rentals. Inc., owners.

Staff Recommendation: Approve with conditions and disapprove without all conditions.

#### APPLICANT REQUEST

Zone change to permit an office/retail and self-storage building.

# Preliminary SP

A request to rezone from Commercial Service (CS) to Specific Plan-Commercial (SP-C) zoning on properties located at 4305 and 4307 Alabama Avenue, (0.70 acres), to permit an office/retail space and self-service storage.

#### **Existing Zoning**

<u>Commercial Service (CS)</u> is intended for retail, consumer service, financial, restaurant, office, self-storage, light manufacturing and small warehouse uses.

# **Proposed Zoning**

<u>Specific Plan-Commercial (SP-C)</u> a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes commercial uses.

#### **CRITICAL PLANNING GOALS**

- Supports Infill Development
- Creates Walkable Neighborhoods

This area is served by adequate infrastructure. Development in areas with adequate infrastructure is more appropriate than development not served with adequate infrastructure such as roads, water and sewer, because it does not burden Metro with the cost of extending and maintaining new infrastructure. The plan proposes new sidewalks, consistent with the local street standards, which foster walkable neighborhoods.

# WEST NASHVILLE COMMUNITY PLAN

<u>T4 Urban Mixed Use Corridor (T4 CM)</u> is intended to enhance urban mixed use corridors by encouraging a greater mix of higher density residential and mixed use development along the corridor, placing commercial uses at intersections with residential uses between intersections; creating buildings that are compatible with the general character of urban neighborhoods; and a street design that moves vehicular traffic efficiently while accommodating sidewalks, bikeways, and mass transit.

# Special Policy Area (07-T4-CM-03)

The special policy recognizes the area along Alabama Avenue between Marrow Road and 46<sup>th</sup> Avenue North. These properties face I-40. The policy indicates that current auto-oriented uses and light industrial uses may be retained. Future auto-oriented uses and light industrial uses, within the range provided by the current CS zoning and accompanied by a design based zoning district, are encouraged to provide a location for these uses while Charlotte Avenue as a walkable corridor.

#### Consistent with Policy?

Yes. The proposed SP is consistent with the T4 MU policy as well as the special policy that applies to the site. The proposed plan provides for a commercial development along Alabama Avenue and provides improved pedestrian connectivity that engages the public realm and creates a pedestrian friendly environment.

#### **PLAN DETAILS**

The site is approximately 0.70 acres in size and consists of a one-story commercial building. The site is located on the south side of Alabama Avenue between 44<sup>th</sup> Avenue North and 43<sup>rd</sup> Avenue North Drive, directly across from I-40. The site is zoned for commercial uses.

#### Site Plan

The plan proposes a 4-story building consisting of a maximum of 4,800 square feet of retail/office use on the first floor and a maximum of 86,200 square feet of self-service storage use within the building.

Vehicular access to the site is limited to the alley. Parking stalls and a loading area is provided off of the alley along the rear of the building. Additional parking is provided on Alabama Avenue. A 5 foot sidewalk and 4 foot planting strip, consistent with local street standards, is provided along Alabama Avenue and 44<sup>th</sup> Avenue North. Landscaping is provided along the eastern property line to provide a buffer for the existing commercial use to the east.

#### **ANALYSIS**

The SP is consistent with the site's land use policies, and it also meets several critical planning goals. Commercial uses are encouraged along Alabama. The building form and site design is appropriate given that the site faces I-40. The plan provides improved pedestrian facilities along Alabama Avenue and 44<sup>th</sup> Avenue North.

# FIRE DEPARTMENT RECOMMENDATION Approve with conditions

•Fire Code issues will be addressed in the permit phase

# STORMWATER RECOMMENDATION Approve

# WATER SERVICES Approve with conditions

Approved as a Preliminary SP only.

# **PUBLIC WORKS RECOMMENDATION**

#### Approve with conditions

- The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- All construction within the ROW is to be per ADA and MPW standards and specs.

# TRAFFIC AND PARKING RECOMMENDATION Approve with conditions

•An access study is required prior to final SP. At a minimum provide parking per metro code. Provide adequate space for trucks to back into storage loading space near access doors and elevators. Identify truck size that will use storage facility and identify truck loading zone dimensions. Identify on site loading area for retail activity.

Maximum Uses in Existing Zoning District: CS

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (814)	.70	0.6 F	18, 295 SF	821	22	66

Maximum Uses in Proposed Zoning District: SP-C

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (814)	.70	-	4,800 SF	244	11	33

Maximum Uses in Proposed Zoning District: SP-C

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Self- Storage (150)	.70	-	86, 200 SF	307	77	55

Traffic changes between maximum: CS and SP-C

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	+72, 705 SF	-270	+66	+22

#### METRO SCHOOL BOARD REPORT

The Metro School Board report was not generated because the proposed zone change would not generate students.

#### STAFF RECOMMENDATION

The SP is consistent with the site's land use policies, and it also meets several critical planning goals, staff recommends approval with conditions.

#### CONDITIONS

- 1.Permitted land uses shall be limited to a maximum of 4,800 square feet of retail/office uses and a maximum of 86,200 square feet of self-service storage use.
- 2.Building elevations consistent with the architectural standards and approved preliminary shall be submitted with the submission of the final site plan.
- 3. Height shall be limited to a maximum of 4 stories within 50 feet measured to the roofline.
- 4.All signage shall meet the standards of the MUL-A zoning district. Billboards are not allowed.
- 5.If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the CS-A zoning district as of the date of the applicable request or application. Uses are limited as described in the Council ordinance.
- 6.The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 7.A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 8.Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 9. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

### Approved with conditions and disapproved without all conditions. Consent Agenda, (9-0)

# Resolution No. RS2016-351

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016SP-082-001 is **Approved with conditions** and disapproved without all conditions. (9-0)"

# CONDITIONS

- 1.Permitted land uses shall be limited to a maximum of 4,800 square feet of retail/office uses and a maximum of 86,200 square feet of self-service storage use.
- 2.Building elevations consistent with the architectural standards and approved preliminary shall be submitted with the submission of the final site plan.
- 3. Height shall be limited to a maximum of 4 stories within 50 feet measured to the roofline.
- 4.All signage shall meet the standards of the MUL-A zoning district. Billboards are not allowed.
- 5.If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the CS-A zoning district as of the date of the applicable request or application. Uses are limited as described in the Council ordinance.
- 6. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.

7.A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.

8.Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.

9.The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water

supply for fire protection must be met prior to the issuance of any building permits.

Mr. Clifton left the meeting at 5:12 p.m.

# 12. 2016SP-084-001

#### **511 ROSEDALE COTTAGES**

Council District 17 (Colby Sledge) Staff Reviewer: Jason Swaggart

A request to rezone from R6 to SP-R zoning on properties located at 509 and 511 Rosedale Avenue, approximately 200 feet northeast of Rosehaven Drive, (0.78 acres), to permit 12 residential units, requested by DBS Engineering & Associates, Inc., applicant; Rosedale Properties, LLC and Sadler Jennings Vaden and Candice Faye Summers, owners.

Staff Recommendation: Approve with conditions and disapprove without all conditions.

#### APPLICANT REQUEST

Zone change to permit up to 12 residential units.

#### Zone Change

A request to rezone from One and Two-Family Residential (R6) to Specific Plan – Residential (SP-R) zoning on properties located at 509 and 511 Rosedale Avenue, approximately 200 feet northeast of Rosehaven Drive, (0.78 acres), to permit 12 residential units.

#### **Existing Zoning**

One and Two-Family Residential (R6) requires a minimum 6,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 7.71 dwelling units per acre including 25 percent duplex lots. *R6 would permit a maximum of five lots with one duplex lot for a total of six units.* 

#### **Proposed Zoning**

<u>Specific Plan-Residential (SP-R)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes only one residential building type.

# **CRITICAL PLANNING GOALS**

Supports Infill Development

This area is served by adequate infrastructure. Development in areas with adequate infrastructure is more appropriate than development not served with adequate infrastructure such as roads, water and sewer, because it does not burden Metro with the cost of extending and maintaining new infrastructure.

#### SOUTH NASHVILLE COMMUNITY PLAN

<u>T4 Urban Neighborhood Evolving (T4 NE)</u> is intended to create and enhance urban residential neighborhoods that provide more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate to high density development patterns with shallow setbacks and minimal spacing between buildings. T4 NE areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit. T4 NE policy may be areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network and block structure and proximity to centers and corridors.

#### Consistent with Policy?

Yes. The plan is consistent with the T4 NE policy. The proposed policy supports all types of residential including multi-family, and recognizes the evolution of neighborhoods. The site is across the street from an area that is currently zoned IWD, but the policy supports mixed-use. The area is rapidly transitioning from industrial to mixed-use, including commercial, small artisan uses, and high density residential. The proposed SP provides for a

transition between this area, the surrounding T4 NE policy to the east and the T4 NM policy to the west of the site. The plan also provides sidewalks along the site frontage consistent with the Major and Collector Street Plan.

#### **PLAN DETAILS**

The approximately 0.78 acre site is zoned for two-family residential, but each lot making up the site contains a single-family use. The site is adjacent to Berry Head Start which abuts the southern property line. The site contains no environmentally sensitive areas such as steep slopes or streams.

#### Site Plan

The plan includes 12 multi-family residential units. Four units are detached and eight units are attached. The detached units are located at the front of the site, and the eight attached units are at the rear of the site. Two of the detached units front onto Rosedale Avenue. The plan limits the height at the setback to 35 feet. The plan also includes architectural standards pertaining to primary entrances, glazing, window orientation, materials, and raised foundations. The plan includes a small courtyard at the rear of the site, between the two rows of attached units. The drive into the site terminates at the open space.

Access into the site is from a single private drive. Parking is located behind the four units that are closer to Rosedale Avenue. An eight foot wide sidewalk and a four foot wide planting strip is provided along Rosedale Avenue, consistent with the Major and Collector Street Plan.

#### **ANALYSIS**

The plan is consistent with the T4 NE policy. The policy supports all types of residential including multi-family, and recognizes the evolution of neighborhoods. The site is across the street from an area that is currently zoned IWD, but the policy supports mixed-use. The area is rapidly transitioning from industrial to mixed-use, including commercial, small artisan uses and high density residential. The proposed SP provides for a transition between this area, the surrounding T4 NE policy to the east and the T4 NM policy to the west of the site. The plan provides sidewalks along the site frontage consistent with the Major and Collector Street Plan. The plan also meets one critical planning goal.

#### FIRE MARSHAL RECOMMENDATION

# Approved with conditions

• Fire Code issues will be addressed in the permit phase.

# STORMWATER RECOMMENDATION

#### Approved with conditions

 Approval applies to the plan revision stamped-received 10/18/16, for a Preliminary SP only. Grading plans must be submitted and approved before Final SP approval.

#### WATER SERVICES RECOMMENDATION

### Approved with conditions

• Approved as a Preliminary SP only. Public water and sewer construction plans must be submitted and approved prior to Final SP approval. These approved construction plans must match the Final Site Plan/SP plans. The required capacity fees must also be paid prior to Final Site Plan/SP approval.

# **PUBLIC WORKS RECOMMENDATION**

#### Approved with conditions

• The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.

#### TRAFFIC & PARKING RECOMMENDATION

# Approved with conditions

- •All required parking shall be on site. Provide parking on site per metro code. Include parking chart with required and proposed parking spaces.
- •Comply with findings of traffic access study.

Maximum Uses in Existing Zoning District: R6

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Two- Family Residential* (210)	0.78	7.26D	6 U	58	5	7

<sup>\*</sup>Based on two-family lots

Maximum Uses in Proposed Zoning District: SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (230)	0.78	-	12 U	102	10	11

Traffic changes between maximum: R6 and SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	+6 U	+44	+5	+4

#### METRO SCHOOL BOARD REPORT

Projected student generation existing R6 district: <u>1</u> Elementary <u>0</u> Middle <u>0</u> High Projected student generation proposed SP-R district: <u>2</u> Elementary <u>1</u> Middle <u>1</u> High

The proposed SP-R zoning district would generate three additional students than what is typically generated under the existing R6 zoning district. Students would attend Fall - Hamilton Elementary, Wright Middle School and Glencliff High School. All schools have capacity for additional students. This information is based upon data from the school board last updated March 2016.

#### AFFORDABLE AND WORKFORCE HOUSING REPORT

- 1. Will this project include any affordable or workforce housing units? Yes. The development will be targeting workforce housing.
- 2.If so, how many and what is the percentage of the entire development? Minimum of 100%
- 3. How will you enforce the affordability requirements? The development will be governed by Covenants and Restrictions through a home owner's association.
- 4. Have any structures been demolished in the last 12 months? Not to the knowledge of the current property owner.

#### STAFF RECOMMENDATION

Staff recommends approval with conditions and disapproval without all conditions.

#### CONDITIONS

- 1. Uses in the SP shall be limited to a maximum of 12 residential units.
- 2. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the RM20-A as of the date of the applicable request or application.
- 3. The final site plan/ building permit site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.
- 4. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 5. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 6. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 7. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building
- Mr. Swaggart presented the staff recommendation of approval with conditions and disapproval without all conditions.

Ben Cleveland, 95 White Bridge Rd, spoke in favor of the application.

Wendell Harmer, 4317 Sunnybrook Dr, developer, spoke in favor of the application because he wants to put a project out there that meets the workforce housing criteria.

Van Pond, 2929 Sidco Dr, architect, spoke in favor of the application. This is a transitional area and can handle the density.

Telisha Cobb, 522 Rosedale Ave, spoke in opposition because Rosedale has become a cut-through with no traffic calming solutions in the neighborhood. The traffic is affecting quality of life.

Robert Cobb, 522 Rosedale Ave, spoke in opposition because there are no sidewalks leading to Nolensville Road and the traffic is horrible.

Councilmember Sledge explained that he understands the concerns and agrees that there is a need for infrastructure in the area and work needs to be done on the traffic flow.

#### Chairman Adkins closed the Public Hearing.

Mr. Haynes spoke in favor of the application.

Mr. Tibbs spoke in favor of the application as it will fit in well with the neighborhood.

Councilmember Allen spoke in favor of the application. It seems like a good project and it isn't quadrupling the density, only doubling it.

Ms. Diaz spoke in favor of the application.

Mr. Haynes moved and Mr. McLean seconded the motion to approve with conditions and disapprove without all conditions. (8-0)

#### Resolution No. RS2016-352

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016SP-084-001 is **Approved with conditions** and disapproved without all conditions. (8-0)"

#### **CONDITIONS**

- 1. Uses in the SP shall be limited to a maximum of 12 residential units.
- 2. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the RM20-A as of the date of the applicable request or application.
- 3. The final site plan/ building permit site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.
- 4. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 5. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 6. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 7. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building

# 13. 2016SP-085-001

#### **5212 TENNESSEE AVENUE**

Council District 20 (Mary Carolyn Roberts)

Staff Reviewer: Karimeh Sharp

A request to rezone from R6 to SP-R zoning on property located at 5212 Tennessee Avenue, at the northeast corner of Tennessee Avenue and 53rd Avenue North, (0.41 acres), to permit four residential units, requested by Dale & Associates, applicant: Regal Homes Company, owner.

Staff Recommendation: Approve with conditions and disapprove without all conditions.

#### APPLICANT REQUEST

Preliminary SP to permit four residential units.

#### Preliminary SP

A request to rezone from One and Two-Family Residential (R6) to Specific Plan-Residential (SP-R) zoning for property located 5212 Tennessee Avenue, at the northeast corner of Tennessee Avenue and 53<sup>rd</sup> Avenue North (0.41 acres), to permit up to four residential units.

### **Existing Zoning**

One and Two-Family Residential (R6) requires a minimum 6,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 7.71 dwelling units per acre including 25 percent duplex lots. R6 would permit a maximum of 2 lots with 2 duplex lots for a total of 4 units.

#### **Proposed Zoning**

<u>Specific Plan-Residential (SP-R)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes only one residential building type.

#### **CRITICAL PLANNING GOALS**

- •Creates Walkable Neighborhoods
- Supports a Variety of Transportation Choices
- •Supports Infill Development

This request creates an opportunity for urban development that fills in gaps in areas served by existing infrastructure. Locating development in areas served by existing, adequate infrastructure does not burden Metro with the cost of upgrading or building new infrastructure. Higher densities also foster walkability and better public transportation. The site is within walking distance to existing public transit options on Tennessee Avenue, 51<sup>st</sup> Avenue North, and Centennial Boulevard. The plan proposes to wrap the corner of 53<sup>rd</sup> Avenue North and Tennessee Avenue with sidewalks; because the corner of Tennessee Avenue and 51<sup>st</sup> Avenue North has existing sidewalks, this frames opportunities for sidewalk connections along this stretch of Tennessee Avenue.

#### **WEST NASHVILLE COMMUNITY PLAN**

<u>T4 Urban Neighborhood Maintenance (T4 NM)</u> is intended to preserve the general character of existing urban residential neighborhoods. T4 NM areas will experience some change over time, primarily when buildings are expanded or replaced. When this occurs, efforts should be made to

retain the existing character of the neighborhood. T4 NM areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit. Enhancements may be made to improve pedestrian, bicycle and vehicular connectivity.

### Consistent with Policy?

Yes. The proposed SP is consistent with the T4 Urban Neighborhood Maintenance policy. The proposed SP is generally consistent with the existing character of the lots along Tennessee Avenue and the setbacks and spacing of homes along this block of Tennessee Avenue. The site is in proximity to public transportation options along 51<sup>st</sup> Avenue North and Centennial Boulevard and the project proposes to contribute to the neighborhood's growing sidewalk network. The proposal limits vehicular access to the alley and provides a sidewalk connection between the front of the units and the public sidewalk along Tennessee Avenue, which further fosters a pedestrian streetscape.

#### **PLAN DETAILS**

The site is located on the north side of Tennessee Avenue at the corner of 53<sup>rd</sup> Avenue North and Tennessee Avenue. The property is approximately 0.41 acres.

#### Site Plan

The plan calls for four residential units. All units front on Tennessee Avenue and are limited to alley access. All units include two surface parking spaces that are accessed from the alley. The plan proposes a 5 foot sidewalk and a 4 foot planting strip along both Tennessee Avenue and 53<sup>rd</sup> Avenue North. The units relate to the sidewalk along Tennessee Avenue: interior sidewalks connect the units to the public sidewalk. The maximum height of the units is two stories in 35 feet and 29 feet at the front setback as measured to the roofline. The plan provides some architectural guidelines relating to building entry, glazing, finished floor elevations, and porches. The plan also prohibits vinyl siding and EFIS.

#### **ANALYSIS**

The property has three underlying lots that could be reestablished. A portion of the property along 53<sup>rd</sup> Avenue North consists of abandoned right of way that could be platted to create one lot; this lot would meet the compatibility requirements for subdivisions under neighborhood maintenance policy. This would result in four buildable lots and four homes. The proposed SP plan provides for the four potential homes to be more evenly spaced than would be possible if the underlying lots were reestablished and one lot platted; this is due to the narrow configuration of the underlying lots. While not generally appropriate under neighborhood maintenance policy, in this instance a

multifamily SP is more consistent with the rhythm and spacing along Tennessee Avenue than the alternative option of reestablishing the underlying lots and platting the abandoned right of way. Staff recommends approval of this request as the proposed plan provides an appropriate urban form that is consistent with T4 Neighborhood Maintenance policy and with the spacing of homes along Tennessee Avenue. The proposal also meets several critical planning goals.

# FIRE DEPARTMENT RECOMMENDATION

#### Approved with conditions

•Fire Code issues will be addressed in the permit phase.

# STORMWATER RECOMMENDATION

#### Approved with conditions

•A 10-foot strip of land, adjacent to the public road right-of-ways, shall be dedicated as a Public Utility and Drainage Easement upon a future plat and/or separate instrument.

#### **WATER SERVICES**

#### Approved with conditions

• Approved as a Preliminary SP only. The required capacity fees must be paid prior to Final Site Plan/SP approval.

#### PUBLIC WORKS RECOMMENDATION Approved with conditions

- •The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- •If sidewalks are required, indicate sidewalk construction in compliance with the MCSP. All construction within the ROW is to be per MPW and ADA standards and specifications.
- Indicate the installation of an ADA compliant ramp at the intersection of 53rd and Tennessee.
- •Indicate the installation of MPW standard ST-324 driveway ramp at the alley connection to 53rd.

# TRAFFIC AND PARKING RECOMMENDATION Approved

Maximum Uses in Existing Zoning District: R6

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Two- Family Residential* (210)	0.41	7.26D	3 U	29	3	4

<sup>\*</sup>Based on two-family lots

Maximum Uses in Proposed Zoning District: SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (210)	0.41	-	4 U	39	3	5

Traffic changes between maximum: R6 and SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	+1 U	+10	-	+1

#### METRO SCHOOL BOARD REPORT

Projected student generation existing R6 district: 1 Elementary 0 Middle 0 High Projected student generation proposed SP-R district: 1 Elementary 0 Middle 0 High

The proposed SP-R zoning district is not expected to generate any additional students. Students would attend Cockrill Elementary, McKissack Middle School, and Pearl-Cohn High School. None of these schools are identified as being over capacity by the Metro School Board. This information is based upon data from the school board last updated March 2016.

#### AFFORDABLE AND WORKFORCE HOUSING REPORT (information provided by applicant)

- 1. Will this project include any affordable or workforce housing units? No.
- 2.If so, how many and what is the percentage of the entire development? No.
- 3. How will you enforce the affordability requirements? No.
- 4. Have any structures been demolished in the last 12 months? If not already demolished, 2 structures will be removed.

#### STAFF RECOMMENDATION

Staff recommends approval with conditions and disapproval without all conditions.

# **CONDITIONS**

- 1. Uses within the SP shall be limited to up to four residential units.
- 2. Finished ground floors and porches shall be elevated a minimum of 18" and a maximum of 36" from the abutting average ground elevation for all units.
- 3. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 4. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the R6-A zoning district as of the date of the applicable request or application. Uses are limited as described in the Council ordinance.
- 5. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 6. Revise the architectural standards to include untreated wood as a prohibited material.
- 7. The final site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.
- 8. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 9. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

# Approved with conditions and disapproved without all conditions. (9-0)

#### Resolution No. RS2016-353

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016SP-085-001 is **Approved with conditions** and disapproved without all conditions. (9-0)"

#### **CONDITIONS**

- 1. Uses within the SP shall be limited to up to four residential units.
- 2. Finished ground floors and porches shall be elevated a minimum of 18" and a maximum of 36" from the abutting average ground elevation for all units.
- 3. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 4. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the R6-A zoning district as of the date of the applicable request or application. Uses are limited as described in the Council ordinance.
- 5. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 6. Revise the architectural standards to include untreated wood as a prohibited material.
- 7. The final site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.
- 8. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or

requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.

9. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

# 14. 2016SP-092-001

#### 1360 PLEASANT HILL RD

Council District 13 (Holly Huezo) Staff Reviewer: Jason Swaggart

A request to rezone from R15 to SP-C zoning for property located at 1360 Pleasant Hill Road, approximately 220 feet west of Bell Road (9.69 acres), to permit boat storage and self-service storage, requested by OneTwelve, LLC, applicant and owner.

Staff Recommendation: Approve with conditions and disapprove without all conditions.

#### APPLICANT REQUEST

Preliminary SP to permit boat storage and self-service storage.

#### Preliminary SP

A request to rezone from One and Two-Family Residential (R15) to Specific Plan – Commercial (SP-C) zoning for property located at 1360 Pleasant Hill Road, approximately 220 feet west of Bell Road (9.69 acres), to permit boat storage and self-service storage.

#### **Existing Zoning**

One and Two-Family Residential (R15) requires a minimum 15,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 3.09 dwelling units per acre including 25 percent duplex lots. R15 would permit a maximum of 28 lots with seven duplex lots for a total of 35 units.

# **Proposed Zoning**

<u>Specific Plan-Commercial (SP-C)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes commercial uses.

# CRITICAL PLANNING GOALS N/A

#### DONELSON/HERMITAGE COMMUNITY PLAN

<u>D Employment Center (D EC)</u> is intended to enhance and create concentrations of employment that are often in a campus-like setting. A mixture of office and commercial uses are present, but are not necessarily vertically mixed. Light industrial uses may also be present in appropriate locations with careful attention paid to building form, site design and operational performance standards to ensure compatibility with other uses in and adjacent to the D EC area. Secondary and supportive uses such as convenience retail, restaurants, and services for the employees and medium to high density residential are also present.

#### Consistent with Policy?

Yes. In addition to office and commercial uses, the D EC policy supports medium to high density residential. The SP permits uses that support residential uses. The site is located adjacent to a T3 NM and a T3 NE land use policy area. The regulatory SP provides for a transition at the perimeter of the policy. The SP provides requirements that will ensure that there will be an appropriate transition between the boat storage or self-service storage and the adjacent residential policy areas. The site is also within proximity of Percy Priest Lake making it an appropriate location for boat storage.

#### **PLAN DETAILS**

The approximately 9.6 acre site is located along the south side of Pleasant Hill Road, just west of Bell Road. The property is currently being used for single-family residential and includes one home. The site contains some open field and wooded areas.

#### Site Plan

The proposed SP is regulatory, and there is no site plan. The regulatory document sets up the basic parameters for the proposed boat storage and self-service storage uses. The SP has the following requirements:

- 1. Uses within this SP shall be limited to boat storage and self-service storage.
- 2. Screening in the form of a Landscape Buffer Yard Standard B shall be applied along all residential zone districts and districts permitting residential uses.
- 3. The maximum height for any structure is 40 feet.

- 4. Access shall be limited to a single-drive. The location of the drive must be approved by the Department of Public Works.
- 5. Right of Way shall be dedicated if necessary to meet the Major and Collector Street Plan.
- 6. Signage shall be permitted as specified in the Metro Zoning Code for MUL.
- 7. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the MUL zoning district as of the date of the applicable request or application.
- 8. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

#### **ANALYSIS**

In addition to office and commercial uses, the D EC policy supports medium to high density residential. The SP permits uses that support residential uses. The site is located adjacent to a T3 NM and a T3 NE land use policy area. The regulatory SP provides for a transition at the perimeter of the policy. The SP provides requirements that will ensure that there will be an appropriate transition between the boat storage or self-service storage and the adjacent residential policy areas. The site is also within proximity of Percy Priest Lake making it an appropriate location for boat storage. Since the site is within the General Services District, and not within an area with a SPI index of 20 of greater then sidewalks are not required. The site is also within a mostly undeveloped area, and the proposed uses do not generate pedestrian traffic.

#### FIRE MARSHAL RECOMMENDATION

#### Approve with conditions

•Fire Code issues will be addressed in the permit phase.

#### STORMWATER RECOMMENDATION

#### Approve with conditions

•Approved stormwater construction drawings will be required prior to the issuance of any related building permits.

# WATER SERVICES RECOMMENDATION N/A

# **PUBLIC WORKS RECOMMENDATION**

#### Approve with conditions

- •The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- •If sidewalks are required the then they should be shown and labeled on the Final SP per Public Works standards with the required curb and gutter and grass strip to comply with the MCSP.
- •Comply with the conditions of the Metro Traffic Engineer.

# TRAFFIC AND PARKING RECOMMENDATION Approve with conditions

- •Provide adequate sight distance at access drive.
- •A TIS may be required prior to final SP approval.

# Maximum Uses in Existing Zoning District: R15

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Two-Family Residential (210)	9.69	2.90 D	35 U*	335	27	36

<sup>\*</sup>Based on two two-family lots.

Maximum Uses in Proposed Zoning District: SP-C

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Self-Service Storage (151)	9.69	0.6 F	253, 257 SF	634	38	66

Traffic changes between maximum: R15 and SP-C

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-		+299	+11	+30

#### STAFF RECOMMENDATION

Approve with conditions and disapprove without all conditions.

#### CONDITIONS

- 1. Uses within this SP shall be limited to boat storage and self-service storage.
- 2.Screening in the form of a Landscape Buffer Yard Standard B shall be applied along all residential zone districts and districts permitting residential uses.
- 3. The maximum height for any structure is 40 feet.
- 4.Access shall be limited to a single-drive. The location of the drive must be approved by the Department of Public Works.
- 5.ROW shall be dedicated if necessary to meet the Major and Collector Street Plan.
- 6. Signage shall be permitted as specified in the Metro Zoning Code for MUL.
- 7.If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the MUL zoning district as of the date of the applicable request or application.
- 8. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.
- Mr. Swaggart presented the staff recommendation of approval with conditions and disapproval without all conditions.

Derrick Byrd, 945 Norwalk Dr, spoke in favor of the application.

Karen Shelton, 501 Williamsburg Dr, spoke in opposition to the application and requested that this area remain residential due to traffic congestion.

Betty Lynn Duley, 50 Fawn Creek Pass, spoke in opposition to the application due to traffic concerns.

Derrick Byrd explained that he chose boat storage in order to respect traffic issues as it will basically be weekend traffic only.

#### Chairman Adkins closed the Public Hearing.

Ms. Blackshear spoke in favor as this project doesn't seem like it would generate that much traffic.

Councilmember Allen stated it does have potential to be better than residential.

Mr. McLean stated this does seem to be the best use for this property.

# Mr. McLean moved and Mr. Haynes seconded the motion to approve with conditions and disapprove without all conditions. (8-0)

#### Resolution No. RS2016-354

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016SP-092-001 is **Approved with conditions** and disapproved without all conditions. (8-0)"

### CONDITIONS

- 1. Uses within this SP shall be limited to boat storage and self-service storage.
- 2.Screening in the form of a Landscape Buffer Yard Standard B shall be applied along all residential zone districts and districts permitting residential uses.
- 3. The maximum height for any structure is 40 feet.
- 4. Access shall be limited to a single-drive. The location of the drive must be approved by the Department of Public Works.
- 5.ROW shall be dedicated if necessary to meet the Major and Collector Street Plan.
- 6. Signage shall be permitted as specified in the Metro Zoning Code for MUL.

7.If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the MUL zoning district as of the date of the applicable request or application.

8. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

Ms. Blackshear left the meeting at 6:00 p.m.

### 15. 2016S-094-001

### **MONTE CARLO ESTATES SECTION 1 PHASE 2**

Council District 31 (Fabian Bedne) Staff Reviewer: Latisha Birkeland

A request for concept plan approval to create four lots on property located at Monte Carlo Court (unnumbered), at the end of Monte Carlo Court (1.33 acres), zoned RS10, requested by Ahler & Associates, LLC, applicant; Terron Mercer, owner.

Staff Recommendation: Defer to the December 8, 2016, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2016S-094-001 to the December 8, 2016, Planning Commission meeting. (9-0)

### 16. 2016S-101-001

### **MONTE CARLO ESTATES**

Council District 31 (Fabian Bedne) Staff Reviewer: Latisha Birkeland

A request for concept plan approval to create three lots on property located at Carl Miller Drive (unnumbered), approximately 170 feet south of Monte Leone Court (1.69 acres), zoned RS10, requested by Ahler & Associates, LLC, applicant; Terron Mercer, owner.

Staff Recommendation: Defer to the December 8, 2016, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2016S-101-001 to the December 8, 2016, Planning Commission meeting. (9-0)

### 17. 2016S-238-001

## **INGLEWOOD PLACE RESUB LOT 17**

Council District 07 (Anthony Davis) Staff Reviewer: Latisha Birkeland

A request for final plat approval to create three lots on property located at 1201 Greenfield Avenue, at the northeast corner of Greenfield Avenue and Katherine Street, zoned RS7.5 and within the Inglewood Place Neighborhood Conservation Overlay District (0.59 acres), requested by S & A Surveying, Inc., applicant; Theresa H. Mooneyhan, owner.

Staff Recommendation: Approve with conditions.

### APPLICANT REQUEST

Final plat to create three lots.

### Final Plat

A request for final plat approval to create three lots on property located at 1201 Greenfield Avenue, at the northeast corner of Greenfield Avenue and Katherine Street, zoned Single-Family Residential (RS7.5) and within the Inglewood Place Neighborhood Conservation Overlay District (0.59 acres).

### **Existing Zoning**

<u>Single-Family Residential (RS7.5)</u> requires a minimum 7,500 square foot lot and is intended for single-family dwellings at a density of 4.94 dwelling units per acre.

# CRITICAL PLANNING GOALS N/A

### **EAST NASHVILLE COMMUNITY PLAN**

<u>T4 Urban Neighborhood Maintenance (T4 NM)</u> is intended to preserve the general character of existing urban residential neighborhoods. T4 NM areas will experience some change over time, primarily when buildings are expanded or replaced. When this occurs, efforts should be made to retain the existing character of the neighborhood. T4 NM areas are served by high levels of connectivity with complete street networks, sidewalks,

bikeways and existing or planned mass transit. Enhancements may be made to improve pedestrian, bicycle and vehicular connectivity.

#### **PLAN DETAILS**

The request is for final plat approval to create three lots from one lot for property located at 1201 Greenfield Avenue. The plat proposes to create Lot 1 with frontage on Greenfield Avenue and Katherine Avenue. Lot 2 will have frontage only on Greenfield Avenue. Lot 3 will have frontage only on Katherine Street.

The sidewalk along Greenfield Avenue is currently under construction. Subdivision Regulations require that sidewalks must be installed along Katherine Street as the new sidewalk would extend the sidewalk network around the corner from Greenfield. The proposed lots have the following square footage:

- Lot 1: 9,136 SF (0.233 acres)
- Lot 2: 7,550 SF (0.180 acres)
- Lot 3: 9,143 SF (0.179 acres)

### **ANALYSIS**

### Lot Compatibility

Section 3-5.4 of the Subdivision Regulations outlines the criteria for reviewing infill subdivisions located within a Designated Historic District. Staff reviewed the final plat against the following criteria as required by the Subdivision Regulations:

### **Designated Historic Districts**

The subject property is located within the Inglewood-Place Neighborhood Conservation Overlay District which is a historic district adopted by Metro Council.

### Zoning Code

All lots meet the minimum standards of the RS7.5 zoning district.

### Historic Zoning Commission Staff Recommendation

Approve - MHZC Staff finds the subdivision to be appropriate as the resulting lots will be similar in size to other historic lots in the immediate vicinity such that new construction will be able to meet the design guidelines, specifically the guideline that requires infill to maintain the historic rhythm of the street.

### Agency Review

All reviewing agencies have recommended approval.

# FIRE DEPARTMENT RECOMMENDATION N/A

# STORMWATER RECOMMENDATION Approved

PUBLIC WORKS RECOMMENDATION

# WATER SERVICES Approved

## ••

### **Approved with Conditions**

- •If sidewalks are required by Planning and the applicant chooses to construct rather than pay the in-lieu fee, then they should be shown and labeled on the plan with curb and gutter, 4 foot grass strip or as determined by Public Works, and a minimum 5 foot wide sidewalk unobstructed, and a minimum of 20 feet pavement on the street width. Wider sidewalk, grass strip, and pavement width is required where on-street parking occurs or on a street classification greater than local.
- •Sidewalks must be shown fully within the right of way. Show the location of all existing above and below ground features within the right-of-way. Any existing obstructions within the path of travel shall be relocated to provide a minimum of 5 feet of clear access.

# TRAFFIC AND PARKING RECOMMENDATION Approved

### STAFF RECOMMENDATION

The the meets requirements of the Subdivision Regulations, therefore staff recommends approval with conditions.

### CONDITIONS

- 1. The existing garage on Lot 3 shall be removed prior to recordation.
- 2.Note # 22: Vehicular access shall be limited to one access drive along Katherine Street.

- 3.Add "See Note No. 22" to Lot 1, Lot 2 and Lot 3.
- 4.Sidewalks are required along <u>Katherine Street</u>. Therefore, prior to final plat recordation, one of the options must be chosen related to sidewalks:
  - a. Submit a bond application and post a bond with the Planning Department,
  - b.Construct sidewalk and have it accepted by Public Works,
  - c.Construct an equal length of sidewalk within the same Pedestrian Benefit Zone, in a location to be determined in consultation with the Public Works Department.

### Approved with conditions. Consent Agenda, (9-0)

### Resolution No. RS2016-355

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016S-238-001 is **Approved with conditions**. **(9-0)**"

## 18a. 2013P-001-002

### **PUD CANCELLATION**

Council District 17 (Colby Sledge) Staff Reviewer: Latisha Birkeland

A request to cancel a Planned Unit Development Overlay District on properties located at 1033 Wedgewood Avenue, approximately 155 feet southwest of Waverly Avenue, zoned RM20 (0.34 acres), requested by Stone & Howorth, PLC, applicant; The Baird Graham Company, LLC. (See associated case#2016Z-127PR-001) **Staff Recommendation: Approve.** 

#### APPLICANT REQUEST

Cancel PUD and rezone property from RM20 to RM20-A.

#### Cancel PUD

A request to cancel a portion of a Planned Unit Development Overlay District (PUD) on properties located at 1033 Wedgewood Avenue, approximately 155 southwest of Waverly Avenue, zoned Multi-Family Residential (RM20) (0.34 acres).

### Zone Change

A request to rezone from Multi-Family Residential (RM20) to Multi-Family Residential-Alternative (RM20-A) zoning on property located at 1033 Wedgewood Avenue, approximately 155 feet southwest of Waverly Avenue, within a Planned Unit Development Overlay District (0.34 acres).

### **Existing Zoning**

<u>Multi-Family Residential (RM20)</u> is intended for single-family, duplex, and multi-family dwellings at a density of 20 dwelling units per acre. *RM20 would permit a maximum of 7 units*.

<u>Planned Unit Development Overlay District (PUD)</u> is an alternative zoning process that allows for the development of land in a well-planned and coordinated manner, providing opportunities for more efficient utilization of land than would otherwise be permitted by the conventional zoning provisions of this title. The PUD district may permit a greater mixing of land uses not easily accomplished by the application of conventional zoning district boundaries, or a framework for coordinating the development of land with the provision of an adequate roadway system or essential utilities and services. In return, the PUD district provisions require a high standard for the protection and preservation of environmentally sensitive lands, well-planned living, working and shopping environments, and an assurance of adequate and timely provision of essential utilities and streets.

### **Proposed Zoning**

<u>Multi-Family Residential-Alternative (RM20-A)</u> is intended for single-family, duplex, and multi-family dwellings at a density of 20 dwelling units per acre and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards. *RM20-A would permit a maximum of 7 units*.

## **GREEN HILLS- MIDTOWN COMMUNITY PLAN**

<u>T4 Urban Neighborhood Evolving (T4 NE)</u> is intended to create and enhance urban residential neighborhoods that provide more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate to high density development patterns with shallow setbacks and minimal spacing between buildings. T4 NE areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit. T4 NE policy may be applied either to undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network and block structure and proximity to centers and corridors.

### Special Policy (10-12S-T4-NE-SD6)

The 12<sup>th</sup> Avenue South Corridor Detailed Neighborhood Design Plan – Subdistrict 6-Wedgewood Mixed Housing goal is to recognize the existing developed condition and development entitlements of this district and to guide any future redevelopment of the site as a moderately intense mixed housing area with high standards of urban design to meet the diverse housing needs of the neighborhood.

### Consistent with Policy?

Yes. The proposed RM20-A and PUD cancellation for a portion of a PUD are consistent with the T4 Urban Neighborhood Evolving policy and the special policy. The policy allows moderately intense mixed housing in this area. The proposed RM20-A zoning district has appropriate design standards consistent with the policy that would create walkable neighborhoods through the use of building placement and enhancement of the sidewalk network. The existing PUD is an older "Res-E" residential PUD. The Res-E PUDs were adopted in the early 1970's to recognize existing public housing developments that were put in place prior to comprehensive zoning. There was not a master plan adopted with this or any other Res-E PUD.

#### **REQUEST DETAILS**

The request is to cancel a portion of the PUD overlay on one lot located along Wedgewood Avenue and to rezone the property from RM20 to RM20-A. Originally, the PUD overlay included three lots. The PUD overlay was cancelled on the most eastern parcel originally included in the PUD in 2013. The PUD overlay will remain on the largest parcel in the PUD overlay, located at the corner of 12<sup>th</sup> Avenue South and Wedgewood Avenue.

### **ANALYSIS**

As noted above, the existing PUD is an older "Res-E" residential PUD, and there is not a master plan associated with it. The proposed RM20-A zoning district has appropriate design standards consistent with the policy that would create walkable neighborhoods through the placement of buildings and the enhancement of the sidewalk network.

# FIRE DEPARTMENT RECOMMENDATION N/A

STORMWATER RECOMMENDATION N/A

WATER SERVICES Approved

### STAFF RECOMMENDATION

Staff recommends approval of the PUD cancellation and of the zone change.

### Approve. Consent Agenda, (9-0)

### Resolution No. RS2016-356

"BE IT RESOLVED by The Metropolitan Planning Commission that 2013P-001-002 is Approved. (9-0)"

### 18b. 2016Z-127PR-001

Council District 17 (Colby Sledge) Staff Reviewer: Latisha Birkeland

A request to rezone from RM20 to RM20-A zoning on property located at 1033 Wedgewood Avenue, approximately 155 feet southwest of Waverly Avenue, within a Planned Unit Development Overlay District (0.34 acres), requested by Stone & Howorth, PLC, applicant; The Baird Graham Company, LLC, owner.

Staff Recommendation: Approve.

### APPLICANT REQUEST

Cancel PUD and rezone property from RM20 to RM20-A.

### Cancel PUD

A request to cancel a portion of a Planned Unit Development Overlay District (PUD) on properties located at 1033 and 1195 Wedgewood Avenue, at the southeast corner of 12th Avenue South and Wedgewood Avenue, zoned Multi-Family Residential (RM20) (0.34 acres).

### Zone Change

A request to rezone from Multi-Family Residential (RM20) to Multi-Family Residential-Alternative (RM20-A) zoning on property located at 1033 Wedgewood Avenue, approximately 155 feet southwest of Waverly Avenue, within a Planned Unit Development Overlay District (0.34 acres).

### **Existing Zoning**

<u>Multi-Family Residential (RM20)</u> is intended for single-family, duplex, and multi-family dwellings at a density of 20 dwelling units per acre. *RM20 would permit a maximum of 7 units*.

<u>Planned Unit Development Overlay District (PUD)</u> is an alternative zoning process that allows for the development of land in a well-planned and coordinated manner, providing opportunities for more efficient utilization of land than would otherwise be permitted by the conventional zoning provisions of this title. The PUD district may permit a greater mixing of land uses not easily accomplished by the application of conventional zoning district boundaries, or a framework for coordinating the development of land with the provision of an adequate roadway system or essential utilities and services. In return, the PUD district provisions require a high standard for the protection and preservation of environmentally sensitive lands, well-planned living, working and shopping environments, and an assurance of adequate and timely provision of essential utilities and streets.

### **Proposed Zoning**

<u>Multi-Family Residential-Alternative (RM20-A)</u> is intended for single-family, duplex, and multi-family dwellings at a density of 20 dwelling units per acre and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards. *RM20-A would permit a maximum of 7 units*.

### **GREEN HILLS- MIDTOWN COMMUNITY PLAN**

<u>T4 Urban Neighborhood Evolving (T4 NE)</u> is intended to create and enhance urban residential neighborhoods that provide more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate to high density development patterns with shallow setbacks and minimal spacing between buildings. T4 NE areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit. T4 NE policy may be applied either to undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network and block structure and proximity to centers and corridors.

### Special Policy (10-12S-T4-NE-SD6)

The 12<sup>th</sup> Avenue South Corridor Detailed Neighborhood Design Plan – Subdistrict 6-Wedgewood Mixed Housing goal is to recognize the existing developed condition and development entitlements of this district and to guide any future redevelopment of the site as a moderately intense mixed housing area with high standards of urban design to meet the diverse housing needs of the neighborhood.

## Consistent with Policy?

Yes. The proposed RM20-A and PUD cancellation for a portion of a PUD are consistent with the T4 Urban Neighborhood Evolving policy and the special policy. The policy allows moderately intense mixed housing in this area. The proposed RM20-A zoning district has appropriate design standards consistent with the policy that would create walkable neighborhoods through the use of building placement and enhancement of the sidewalk network. The existing PUD is an older "Res-E" residential PUD. The Res-E PUDs were adopted in the early 1970's to recognize existing public housing developments that were put in place prior to comprehensive zoning. There was not a master plan adopted with this or any other Res-E PUD.

### **REQUEST DETAILS**

The request is to cancel a portion of the PUD overlay on one lot located along Wedgewood Avenue and to rezone the property from RM20 to RM20-A. Originally, the PUD overlay included three lots. The PUD overlay was cancelled on the most eastern parcel originally included in the PUD in 2013. The PUD overlay will remain on the largest parcel in the PUD overlay, located at the corner of 12<sup>th</sup> Avenue South and Wedgewood Avenue.

### **ANALYSIS**

As noted above, the existing PUD is an older "Res-E" residential PUD, and there is not a master plan associated with it. The proposed RM20-A zoning district has appropriate design standards consistent with the policy that would create walkable neighborhoods through the placement of buildings and the enhancement of the sidewalk network.

FIRE DEPARTMENT RECOMMENDATION N/A

STORMWATER RECOMMENDATION N/A

WATER SERVICES Approved

#### STAFF RECOMMENDATION

Staff recommends approval of the PUD cancellation and of the zone change.

### Approved. Consent Agenda, (9-0)

### Resolution No. RS2016-357

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016Z-127PR-001 is Approved. (9-0)"

### 19. 2016Z-124PR-001

Council District 21 (Ed Kindall) Staff Reviewer: Patrick Napier

A request to rezone from R6 to ORI-A zoning on property located at 407 31st Avenue North, approximately 200 feet northwest of Charlotte Pike, (0.12 acres), requested by Gilbert N. Smith, applicant; Madelyn Johnson Brown and Gilbert N. Smith, owners.

Staff Recommendation: Approve.

### **APPLICANT REQUEST**

A request to rezone from R6 to ORI-A.

### Zone Change

A request to rezone from One and Two-Family Residential (R6) to Office/Residential Intensive-Alternative (ORI-A) zoning on property located at 407 31st Avenue North, approximately 200 feet northwest of Charlotte Pike, (0.12 acres).

## **Existing Zoning**

One and Two-Family Residential (R6) requires a minimum 6,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 7.71 dwelling units per acre including 25 percent duplex lots. *R6* would permit a maximum of 1 lot with 1 duplex lot for a total of 2 units.

### **Proposed Zoning**

Office/Residential Intensive-Alternative (ORI-A) is intended for high intensity office and/or multi-family residential uses with limited retail opportunities and is designed to create walkable neighborhoods.

### **CRITICAL PLANNING GOALS**

- Supports Infill Development
- Supports a Variety of Transportation Choices
- Creates Walkable Neighborhoods

This request provides the potential for infill development which often does not require large capital expenses for infrastructure improvements. The existing sidewalk fronting this parcel will allow for access to public transportation as well as a safe path of travel for pedestrians. Charlotte Avenue, located approximately 200 feet to the south contains an existing MTA bus route which provides an alternative method of transportation.

### NORTH NASHVILLE COMMUNITY PLAN

T5 Center Mixed Use Neighborhood (T5 MU) is intended to preserve, enhance, and create high-intensity urban mixed use neighborhoods with a development pattern that contains a diverse mix of residential and non-residential land uses. T5 MU areas are intended to be among the most intense areas in Davidson County. T5 MU areas include some of Nashville's major employment centers such as Midtown that represent several sectors of the economy including health care, finance, retail, the music industry, and lodging. T5 MU areas also include locations that are planned to evolve to a similar form and function.

### Consistent with Policy?

Yes. The rezoning to ORI-A is consistent with the T5 Center Mixed Use Neighborhood policy and is appropriate given the site's location in an urban area. This request is consistent with the intense mixture of uses found in the goals and objectives of the Center Mixed Use Neighborhood policy.

### **ANALYSIS**

Staff recommends approval of this request as the proposed rezoning is consistent with the T5 Center Mixed Use Neighborhood policy. This site contains 0.12 acres of land on a single lot. There is an existing MTA bus route along Charlotte Avenue, which is approximately 200 feet south of the site. Charlotte Avenue is designated as a collector street by the Major and Collector Street Plan.

This request is consistent with the policy for the area and is appropriate given the surrounding land uses, land use policy, and recently completed rezoning requests. Various parcels to the north and south of the site have been previously rezoned to ORI-A. The proposed rezoning creates the potential for increased housing supply and increased housing choice. When future development of these parcels occurs, sidewalks which meet the regulations of the Major and Collector Street Plan will be required. These sidewalks will help create a more walkable neighborhood as identified within goals of the Center Mixed Use Neighborhood policy.

## FIRE DEPARTMENT RECOMMENDATION N/A

STORMWATER RECOMMENDATION N/A

WATER SERVICES

PUBLIC WORKS RECOMMENDATION N/A

# TRAFFIC AND PARKING RECOMMENDATION Approved with conditions

•Traffic study may be required at time of development.

Maximum Uses in Existing Zoning District: R6

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Two- Family Residential* (210)	0.12	7.26D	0 U	-	-	-

<sup>\*</sup>Based on two-family lots

Maximum Uses in Proposed Zoning District: ORI-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Office (710)	0.12	3 F	15,681 SF	321	43	43

Traffic changes between maximum: R6 and ORI-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	+321	+43	+43

### METRO SCHOOL BOARD REPORT

Projected student generation existing  $\underline{R6}$  district:  $\underline{0}$  Elementary  $\underline{0}$  Middle  $\underline{0}$  High Projected student generation proposed  $\underline{ORI-A}$  district:  $\underline{0}$  Elementary  $\underline{0}$  Middle  $\underline{0}$  High

The proposed zone change would generate no more students than what is typically generated under the existing R6 zoning district. This information is based upon data from the school board last updated March 2016.

### AFFORDABLE AND WORKFORCE HOUSING REPORT

- 1. Will this project include any affordable or workforce housing units? Probably not, we expect it to be offices.
- 2.If so, how many and what is the percentage of the entire development? N/A
- 3. How will you enforce the affordability requirements? N/A
- 4. Have any structures been demolished in the last 12 months? None

### STAFF RECOMMENDATION

Staff recommends approval as this request is consistent with policy and achieves several critical planning goals.

### Resolution No. RS2016-358

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016Z-124PR-001 is Approved. (8-0-1)"

### 20. 2016Z-125PR-001

Council District 02 (DeCosta Hastings) Staff Reviewer: Shawn Shepard

A request to rezone from IWD to MUN-A zoning on property located at 1319 Baptist World Center Drive, approximately 445 feet southeast of Weakley Avenue, (0.18 acres), requested by Dana Heitman, applicant and owner.

Staff Recommendation: Approve.

# APPLICANT REQUEST Zone change from IWD to MUN-A

### Zone Change

A request to rezone from Industrial Warehousing/Distribution (IWD) to Mixed-Use Neighborhood- Alternative (MUN-A) zoning on property located at 1319 Baptist World Center Drive, approximately 445 feet southeast of Weakley Avenue, (0.18 acres).

### **Existing Zoning**

<u>Industrial Warehousing/Distribution (IWD)</u> is intended to provide opportunities for wholesaling, warehousing and bulk distribution uses.

### **Proposed Zoning**

<u>Mixed-Use Neighborhood –Alternative (MUN-A)</u> is intended for a lower intensity of mixed use commensurate with nearby residential areas and local shopping services, and is designed to maintain a residential-scale of development and create walkable neighborhoods through the use of appropriate building placement and bulk standards.

### **CRITICAL PLANNING GOALS**

- Supports Infill Development
- Creates Walkable Neighborhoods

The rezoning to MUN-A will allow for the redevelopment of an urban lot where infrastructure exists. Development in areas with adequate infrastructure is more appropriate than development not served with adequate infrastructure such as roads, water, and sewer, because it does not burden Metro with the cost of maintaining new infrastructure. The rezoning to MUN-A will also contribute to creation of a walkable neighborhood through opportunities to integrate nonresidential uses and meet the needs of residents in the area without requiring them to drive and through the use of building placement and bulk standards that are designed to enhance the pedestrian experience.

### **BORDEAUX/WHITES CREEK COMMUNITY PLAN**

<u>T4 Urban Mixed Use Neighborhood (T4 MU)</u> is intended to preserve, enhance, and create urban, mixed use neighborhoods with a development pattern that contains a variety of housing along with mixed use, commercial, institutional, and even light industrial development. T4 MU areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit.

<u>Conservation (CO)</u> is intended to preserve, remediate or enhance environmentally sensitive features such as stream corridors, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands, and unstable or problem soils. Remedial situations where the policy is to enhance rather than preserve are more common in more intensely developed Transect Categories, including T4 Urban.

### Consistent with Policy?

Yes. The rezoning is consistent with the T4 Urban Mixed Use Neighborhood policy. The proposed zoning allows for a mixture of uses, including commercial and residential, at a scale commensurate with nearby residential areas, which is in keeping with this policy. A small portion of the property is within the Conservation policy due to the presence of steep slopes. Section 17.28.030 of the Zoning Ordinance regulates manipulation of natural slopes to minimize unnecessary disturbance and ensure protection of the Conservation policy areas regardless of the zoning.

### **ANALYSIS**

The requested rezoning to MUN-A is consistent with the policy for the area and is appropriate given the surrounding land uses, land use policy, and recently completed rezoning requests. Metro Council has recently approved MUN-A zoning for multiple parcels approximately 260 feet east of this site, and staff is currently reviewing an application for

rezoning of several of the intervening parcels from IWD to MUN-A. The rezoning allows for redevelopment of a lot that has existing infrastructure in a way that enhances the street frontages and meets the goals of the policy. The bulk and design standards associated with MUN-A zoning ensure mixed-use development at a scale commensurate with the neighboring residential areas, which is appropriate given the location of the parcel within the neighborhood and adjacent to single-family residential development patterns. The standards for MUN-A also require side or rear parking for new development. The subject property has 40 feet of frontage along Baptist World Center Drive. An unbuilt alley is located to the rear of the lot, although steep slopes within the alley right-of-way make it unlikely that the alley would be constructed. Lack of alley access may place constraints on the configuration of future redevelopment under the MUN-A zoning, if approved, but the design standards in the Code will help to provide an appropriate, pedestrian oriented configuration.

FIRE MARSHAL RECOMMENDATION

PUBLIC WORKS RECOMMENDATION N/A

WATER SERVICES RECOMMENDATION N/A

STORMWATER RECOMMENDATION N/A

# TRAFFIC AND PARKING RECOMMENDATION Approve with conditions

•A traffic study may be required at the time of development

Maximum Uses in Existing Zoning District: IWD

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Warehousing (150)	0.18	0.8 F	6,272 SF	23	18	11

Maximum Uses in Proposed Zoning District: MUN-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (814)	0.18	0.6 F	4,704 SF	239	11	33

Traffic changes between maximum: IWD and MUN-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-1,568 SF	+216	-7	+22

### **SCHOOL BOARD REPORT**

Projected student generation existing IWD district: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High Projected student generation proposed MUN-A district: <u>0</u> Elementary <u>1</u> Middle <u>1</u> High

The proposed MUN-A zoning district will generate two additional students than what would be generated under the existing IWD zoning. Students would attend Lillard Elementary School, Joelton Middle School, and Whites Creek High School. None of the schools have been identified as being over capacity by the Metro School Board. This information is based upon data from the school board last updated March 2016.

### AFFORDABLE AND WORKFORCE HOUSING REPORT (information provided by applicant)

- 1. Will this project include any affordable or workforce housing units? Not yet determined
- 2.If so, how many and what is the percentage of the entire development? N/A
- 3. How will you enforce the affordability requirements? N/A
- 4. Have any structures been demolished in the last 12 months? No

#### STAFF RECOMMENDATION

Staff recommends approval as the requested zone change is consistent with the T4 Mixed Use Neighborhood land use policy.

### Approved. Consent Agenda, (9-0)

### Resolution No. RS2016-359

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016Z-125PR-001 is Approved. (9-0)"

### 21. 2016UD-012-001

### 31ST AND LONG UDO

Council District 21 (Ed Kindall) Staff Reviewer: Singeh Saliki

A request for a modification to an Urban Design Overlay District and recommendation to the Board of Zoning Appeals for a variance on property located at 3131 Long Boulevard, approximately 65 feet southwest of Oman Street, zoned RM40 (0.17 acres), to reduce setbacks, requested by Dewey Engineering, applicant; Sam H. Hirshberg, owner. Staff Recommendation: Disapprove modification request, and recommend that Board of Zoning Appeals disapprove variance (Case 2016-150).

### **APPLICANT REQUEST**

Modification to the side yard setback standard of the 31<sup>st</sup> Avenue/Long Boulevard Urban Design Overlay and recommendation to the Board of Zoning Appeals on a variance to reduce a side yard setback (Case 2016-150).

### UDO Major Modification and Recommendation to BZA on a Variance

A request for a modification to the 31<sup>st</sup> Avenue/Long Boulevard Urban Design Overlay (UDO), to reduce the minimum side yard setback from 10 feet to 5 feet, and recommendation to the Board of Zoning Appeals on a variance (Case 2016-150), for property at 3131 Long Boulevard.

### **Existing Zoning**

RM40 is intended for single-family, duplex, and multi-family dwellings at a density of 40 dwelling units per acre.

31st Avenue/Long Boulevard UDO: The purpose of the UDO is to allow for the application and implementation of special design standards with the intent of achieving a sense of place by fostering a scale and form of development that emphasizes sensitivity to the pedestrian environment, minimizes intrusion of the automobile into the urban setting, and provides for the sensitive placement of open spaces in relationship to building masses, street furniture and landscaping features in a manner otherwise not ensured by the application of the conventional bulk, landscaping and parking standards of the Metro Zoning Code. The 31st Avenue/Long Boulevard area has a variety of physical conditions and is divided into sub-districts. Where appropriate, specific design standards have been developed for each sub-district by building type.

This property is located in the G-2 General Sub-district area, west of 31st Avenue North. It is predominantly residential and is intended to remain so. High intensity zoning is offset with design standards that create a consistent streetscape, without sacrificing variety in housing type and design. Approximately three story buildings are permitted along portions of Long Boulevard. Permitted building types in the G-2 General Sub-district include: flats, courtyard flats, townhouses, cottages, and houses.

### **GREEN HILLS - MIDTOWN COMMUNITY PLAN**

<u>T4 Urban Neighborhood Evolving (T4 NE)</u> is intended to create and enhance urban residential neighborhoods that provide more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate to high density development patterns with shallow setbacks and minimal spacing between buildings. T4 NE areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit.

### Consistent with Policy?

While the proposed building type is consistent with the policy, the modification request is not consistent with the specific standards and the vision of the UDO. Therefore, the Policy is not relevant to the applicant's request.

### **PLAN DETAILS**

The project consists of a four story stacked flats building to include 6 units, with frontage on Long Boulevard. Vehicular access is taken from a service alley in the rear.

### **MODIFICATION REQUEST DETAILS**

The applicant is requesting a modification to reduce the required side yard setback standard:

### 1)Side Yard Setback

UDO requirement: 10 feet minimum, except side adjacent to a service lane may be 5 feet minimum.

Modification Request: To reduce the required side yard setback standard from 10 feet to 5 feet.

### **ANALYSIS**

The 31<sup>st</sup> Avenue/Long Boulevard UDO requires a minimum 10 foot side yard setback for the stacked flat building type to allow adequate light and air into the ground floor spaces on adjacent multi-story buildings. The side yard setbacks also provide a place for stormwater infiltration as the aging infrastructure in the area was identified as a concern by participants in the charrette (public design) process which resulted in the adoption of the UDO in 2004.

The 31<sup>st</sup> Avenue/Long Boulevard UDO has a Design Review Committee (DRC) to review modification requests. The UDO DRC reviews projects and may grant a modification to a UDO standard due to physical site constraints which may present difficulties in compliance with the standard. Any standard within the UDO may be modified, as long as the intent of the standard is being met; the modification results in better urban design for the neighborhood as a whole; and the modification does not impede or burden existing or future development of adjacent properties. In the event that an applicant requests a UDO modification and disagrees with the decision granted by the UDO DRC, the applicant may appeal the UDO DRC decision to the Planning Commission.

On September 15, 2016, the applicant filed a request for a UDO modification to reduce the required side yard setback standard from 10 feet to 5 feet. The UDO DRC convened on October 3, 2016 to review the project and voted in favor to approve a modification to the side yard setback of 5 feet on the east property line, but not to the side yard setback along the west property line. The UDO DRC determined that a 20 foot sewer easement along the east property line ensures that the spacing between the buildings fulfills the intent of the 10 foot side yard setback standard. The applicant is presently requesting an appeal of the DRC decision to the Planning Commission and also a variance from the Board of Zoning Appeals to reduce the required side yard setback standard from 10 feet to 5 feet along the west property line. The request is before the Planning Commission because the Planning Commission is required by Section 17.40.340 of the Metro Zoning Code to provide recommendations to the Board of Zoning Appeals for variance requests within UDOs.

The property is located midblock on the south side of Long Boulevard. The property has a 50 foot frontage on Long Boulevard and alley access in the rear. The property has a minor change in topography; it slopes 5 feet up from the street (Long Boulevard) to an alley (#720). A 20 foot sewer easement on the northeast property boundary is primarily (approximately 75%) within the adjacent property. Planning staff have determined that there are no physical site constraints to warrant a modification for the proposed building type. The proposed development would be setting a precedent for narrow lots (less than 50 feet wide) in the same UDO Sub-district, to obtain side yard setback variances. To date, the applicant has not identified any unique property hardships to staff that would warrant granting this variance. In addition, by filing for a variance to a UDO standard, the applicant is circumventing the 31<sup>st</sup> Avenue/Long Boulevard UDO Design Review Committee's decision and the intent of the document, which was adopted with community input. The proper course of action is for the applicant to appeal the decision of the UDO DRC to the Planning Commission prior to filing for a variance with the Board of Zoning Appeals.

# FIRE DEPARTMENT RECOMMENDATION Not Applicable

# STORMWATER RECOMMENDATION Not Applicable

# WATER SERVICES Approved

# PUBLIC WORKS ROADS RECOMMENDATION Returned

- •The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- •Indicate sidewalks on the plans per MCSP, if required by Metro Planning.
- •ROW dedications on the plans are to be recorded prior to MPW signoff on the building permit.
- •Indicate on the plans the location of a dumpster and recycling container, 4 or more residential units requires a dumpster.
- •Submit full Civil design package, sealed by licensed engineer.
- •Alley construction to be by the development team.
- •The power poles, signs, fire hydrants, etc. are to be relocated out of the proposed sidewalk prior to u/o for the development.

# TRAFFIC AND PARKING RECOMMENDATION Approve with Conditions

See roads comments.

### STAFF RECOMMENDATION

Staff recommends disapproval of the modification request and recommends that the Board of Zoning Appeals disapprove the variance (Case 2016-150). The 31<sup>st</sup> Avenue/Long Boulevard UDO Design Review Committee met on October 3<sup>rd</sup>, 2016 and determined that a setback modification was not appropriate on the west property line. To date, the applicant has not identified any unique site conditions to warrant a modification or variance.

Ms. Saliki presented the staff recommendation of disapproval of modification request and a recommendation that Board of Zoning Appeals disapprove variance (Case 2016-150).

Joe Massa, 8357 Lochinvar Park Lane, spoke in favor of the application.

### Chairman Adkins closed the Public Hearing.

Mr. Tibbs spoke in favor of staff recommendation and stated he does not see a specific hardship reason to change this and is concerned about setting a precedent.

Ms. Farr spoke in favor of staff recommendation. That area has become so densely developed that setting a precedent for increasing density and going against design guidelines already put in place is not a good idea.

Ms. Diaz spoke in favor of staff recommendation.

Councilmember Allen spoke in favor of staff recommendation.

Councilmember Allen moved and Mr. Haynes seconded the motion to disapprove. (7-0)

### Resolution No. RS2016-360

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016UD-012-001 is Disapproved. (7-0)"

## **H: OTHER BUSINESS**

22. New employee contracts for Anna Grider, Dara Sanders, Gene Burse and Abbie Rickoff.

## Approved. Consent Agenda, (9-0)

### Resolution No. RS2016-361

"BE IT RESOLVED by The Metropolitan Planning Commission that the new employee contracts for Anna Grider, Dara Sanders, Gene Burse and Abbie Rickoff are **Approved. (9-0)**"

- 23. Historic Zoning Commission Report
- 24. Board of Parks and Recreation Report
- 25. Executive Committee Report
- 26. Accept the Director's Report and Approve Administrative Items

### Approved. Consent Agenda, (9-0)

### Resolution No. RS2016-362

"BE IT RESOLVED by The Metropolitan Planning Commission that the Director's Report and Administrative Items are **Approved. (9-0)**"

## 27. Legislative Update

## I: MPC CALENDAR OF UPCOMING EVENTS

November 10, 2016

MPC Meeting

4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center

### Location change for the following MPC meeting:

November 17, 2016

MPC Meeting

4 pm, 2601 Bransford Avenue, Metropolitan Public Schools Administration Building

**December 8, 2016** 

MPC Meeting

4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center

December 10, 2016

**MPC Retreat** 

8am-1pm, 800 Second Ave. South, Metro Office Building, Development Services Center Conference Room

January 12, 2017

MPC Meeting

4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center

## J: ADJOURNMENT

The	meeting	adjourned	at	6:19	p.m.

Chairman	 	 
Secretary		

### **METROPOLITAN GOVERNMENT**



### OF NASHVILLE AND DAVIDSON COUNTY

Planning Department

Metro Office Building, 2<sup>nd</sup> Floor

Date: November 10, 2016

To: Metropolitan Nashville-Davidson County Planning Commissioners

From: J. Douglas Sloan III

Re: Executive Director's Report

The following items are provided for your information.

## A. Planning Commission Meeting Projected Attendance (6 members are required for a quorum)

- 1. Planning Commission Meeting
  - a. Attending: Tibbs; McLean; Adkins; Clifton; Farr; Diaz; Hayne (maybe)
  - b. Leaving Early:
  - c. Not Attending: Hagan-Dier;
- 2. Legal Representation Susan Jones will be attending.

### **B.** Executive Office

1. School outreach has continued with reviews of student planning work at Glencliff High School, participation in Glencliff's Professional Speakers Series, a presentation on GIS and coding at Stratford High, and a computer donation at McKissack Middle School.

## **Administrative Approved Items and**

## Staff Reviewed Items Recommended for approval by the Metropolitan Planning Commission

In accordance with the Rules and Procedures of the Metropolitan Planning Commission, the following applications have been reviewed by staff for conformance with applicable codes and regulations. Applications have been approved on behalf of the Planning Commission or are ready to be approved by the Planning Commission through acceptance and approval of this report. Items presented are items reviewed **through 11/1/2016**.

APPROVALS	# of Applics	# of Applics '16
Specific Plans	2	38
PUDs	0	11
UDOs	0	4
Subdivisions	4	137
Mandatory Referrals	7	148
Grand Total	13	338

# **SPECIFIC PLANS (finals only): MPC Approval**

Finding: Final site plan conforms to the approved development plan.

Staff Det	ermination	Case #	Project Name	Project Caption	Council District # (CM Name)
10/18/2016 0:00	PLRECAPPR	2014SP-040- 002	ACKLEN & LOVE SP	A request for final site plan approval for property located at Orleans Drive (unnumbered), at the corner of Orleans Drive and Acklen Avenue, (1.08 acres), to permit up to six detached residential dwelling units, requested by Dale & Associates, applicant; LVH, LLC, owners.	18 (Burkley Allen)
10/26/2016		2014SP-027-	4500 ILLINOIS	A request for final site plan approval on property located at 4500 Illinois Avenue, approximately 360 feet southwest of 44th Avenue North, zoned SP-R (0.17 acres), to permit two residential units, Clint T. Elliott Surveying, applicant; Regal Homes	20 (Mary Carolyn Roberts)
	10/18/2016 0:00	0:00 PLRECAPPR 10/26/2016	10/18/2016 0:00 PLRECAPPR 002 10/26/2016 2014SP-027-	10/18/2016 2014SP-040- ACKLEN & LOVE SP  10/26/2016 2014SP-027- 4500 ILLINOIS	Name  A request for final site plan approval for property located at Orleans Drive (unnumbered), at the corner of Orleans Drive and Acklen Avenue, (1.08 acres), to permit up to six detached residential dwelling units, requested by Dale & Associates, applicant; LVH, LLC, owners.  A request for final site plan approval on property located at 4500 Illinois Avenue, approximately 360 feet southwest of 44th Avenue North, zoned SP-R (0.17 acres), to permit two residential units, Clint T. Elliott 10/26/2016  2014SP-027-  4500 ILLINOIS  Surveying, applicant; Regal Homes

Finding:	URBAN DESIGN OVERLAYS (finals and variances only): MPC Approval Finding: all design standards of the overlay district and other applicable requirements of the code have been satisfied.								
Date Submitted	Statt Determination   Case #   Project Cantion								
NONE									

Ł	PLANNED UNIT DEVELOPMENTS (finals and variances only): MPC Approval									
Date Submitted	Staff Det	Staff Determination		Statt Determination   Case #		Project Name	Project Caption	Council District # (CM Name)		
NONE										

MANDATORY REFERRALS: MPC Approval						
Date Submitted	Staff Det	termination	Case #	Project Name	Project Caption	Council District (CM Name)
				FARMERS MARKET	A resolution approving a license agreement between the Metropolitan Government by and through the Nashville Farmer's Market and the State of Tennessee for parking for the Nashville Farmer's Market, requested by	
10/17/2016 10:52	10/21/2016 0:00	PLRECAPPR	2016M-031PR- 001	LICENSE AGREEMENT	the Metro Legal Department, applicant; State of Tennessee, owner.	19 (Freddie O'Connell)

A request for permanent and temporary easements, required through negotiations and acceptance for Stormwater System Improvements on properties located at 4888 and 4871 Tortay Driver, (RMS Project No. 1.7 SWC-690), Netro Whore Service, 115.4		1		ı	r	_	
10/13/2016   10/24/2016   10/25/2016   10/						A request for permanent and temporary	
10/13/2016						easements, acquired through	
10/34/2016   10/24/2016   10/24/2016   10/24/2016   10/24/2016   10/24/2016   10/24/2016   10/24/2016   10/24/2016   10/24/2016   10/25/2016   10/						negotiations and acceptance for	
10/13/2016   10/24/2016   10/24/2016   10/24/2016   10/25/2016   10/						Stormwater System Improvements on	
10/13/2016   10/24/2016   10/24/2016   10/24/2016   10/24/2016   10/24/2016   10/24/2016   10/24/2016   10/24/2016   10/24/2016   10/25/2016   10/						properties located at 4868 and 4874	
10/13/2016   10/24/2016   0:00						Torbay Drive, (MWS Project No. 17-	
10/13/2016   10/24/2016   10/25/2016   10/						SWC-090), Metro Water Services,	
10/13/2016   10/24/2016   0:00   PLRECAPPR   0:01   PROJECT   A request to abandon any easement of property located at set of parking spaces for in the courthouse parking garage to extend the expiration of the true of parking garage to extend the expiration of the true of parking agreement between the Metropolitan Government and Stahlman Redevelopment Partners, LLC for the use of parking agreement to and assignment of a parking agreement between the Metropolitan Government and Stahlman Redevelopment Partners, LLC for the use of parking agreement the true of the woord to the woord to the woord of the courthouse parking garage to extend the expiration of the term of that agreement from 2016 to 2023, requested by Metro Department and Stahlman Redevelopment Partners, LLC for the use of parking agreement the standard of the woord of the woor					TORBAY DRIVE	applicant; Buford Terry Hayes and	
11:54	10/13/2016	10/24/2016		2016M-056ES-	IMPROVEMENT		
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A request to allow aerial encroachments comprised of one (1) entrance canopy and one (1) illuminating sign at 110 3rd Avenue South and one (1) entrance canopy at 215 Broadway encroaching the public right-of-way, requested by Kennon Calhoun Workshop, applicant; The Broadway Hotel, LLC, owner.  2016M-033EN- 10/18/2016 10/25/2016 2016M-035ES- 10/18/2016 10/26/2016 2016M-035ES- 10/18/2016 10/26/2016 2016M-032PR- 2016M-032PR- 2016M-032PR- 2016M-032PR- 001 2016M-032PR- 2016M-032PR- 001 2016M-032PR- 2016M-032PR- 001 2016M-032PR- 2016M-032PR- 001 2016M	1		DIDECADDD				
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	INSTITUTIONAL OVERLAYS (finals and variances only): MPC Approval  Finding: Final site plan conforms to the approved campus master development plan and all other applicable provisions of the code.						
Sı	Date ubmitted	Staff Determination	Case #	Project Name	Project Caption	Council District # (CM Name)	

NONE							
SUBDIVISIONS: Administrative Approval							
Date Submitted	Date Approve d	Action	Case #	Project Name	Project Caption	Council District (CM Name)	
7/22/2016 13:40	10/18/2016 0:00	PLAPADMIN	2016S-186-001	J.B. HAYNES ORIENTAL SUBDIVISION RESUB OF LOT 36	A request for final plat approval to create two lots on property located at 212 Prince Avenue, approximately 500 west of Sultana Avenue, zoned RS5 (0.34 acres), requested by James Terry & Associates, applicant; John S. Blackwell, owner.	05 (Scott Davis)	
5/5/2016 0:00	10/20/2016 0:00	PLRECAPPR	2016S-118-001	ONE BELLEVUE PLACE RESUB OF LOT 1	A request for final plat approval to create three lots and to revise a common lot line for property located at 7604 and 7606 Highway 70 South, at the northwest corner of Highway 70 South and Sawyer Brown Road, zoned SCR and within a Planned Unit Development (54.12 acres), requested by Barge Cauthen & Associates, applicant; Bellevue Redevelopment Associates, LP, owner.	22 (Sheri Weiner)	
8/4/2016 10:48	10/21/2016 0:00	PLRECAPPR	2016S-196-001	PLAN OF CLEARVIEW SUBDIVISION RESUB OF LOT 2	A request for final plat approval to create two lots on property located at 601 Estes Road, approximately 155 feet southwest of Woodlawn Drive, zoned R10 (0.50 acres), requested by James Terry & Associates, applicant; Walter Crawford, owner.  A request for final plat approval to	24 (Kathleen Murphy)	
5/20/2016 0:00	10/26/2016 0:00	PLAPADMIN	2016S-128-001	MRS. MINNIE E. MARTIN'S SUBDIVISION	create two lots on property located at 2107 Creighton Avenue, approximately 150 feet east of Porter Road, zoned R6 (0.59 acres), requested by Wamble & Associates, applicant; Garafola Properties, LLC, owner.	07 (Anthony Davis)	

Performance Bonds: Administrative Approvals						
Date Approved	Administrative Action	Bond #	Project Name			
10/28/16	Approved Extension/Reduction	2014B-014-003	PARKSIDE			
10/31/16	Approved New	2016B-046-001	CARRINGTON PLACE SECTION 2 PHASE 3			
10/28/16	Approved New	2016B-049-001	MRS. MINNIE E. MARTIN'S SUBDIVISION			
10/31/16	Approved New	2016B-050-001	ROLLING HILLS SUBDIVISION			

## Schedule

- **A.** Thursday, November 10, 2016 MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- **B.** Thursday, November 17, 2016 MPC Meeting; 4 pm, Metro Nashville Public Schools, Board Room, 2601 Bransford Avenue
- **C.** Thursday, December 8, 2016-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center