

METROPOLITAN PLANNING COMMISSION Minutes November 09, 2017 4:00 pm Regular Meeting 700 Second Avenue South

(between Lindsley Avenue and Middleton Street)
Howard Office Building, Sonny West Conference Center (1st Floor)

MISSION STATEMENT

The Planning Commission guides growth and development as Nashville and Davidson County evolve into a more socially, economically and environmentally sustainable community, with a commitment to preservation of important assets, efficient use of public infrastructure, distinctive and diverse neighborhood character, free and open civic life, and choices in housing and transportation.

Commissioners Present:
Jessica Farr, Vice Chair
Lillian Blackshear
Brian Tibbs
Daveisha Moore
Dr. Pearl Sims
Terry Jo Bichell
Councilmember Fabian Bedne

Staff Present: Doug Sloan, Executive Director Bob Leeman, Deputy Director Carrie Logan, Assistant Director, Special Projects George Rooker, Special Projects Manager Kelly Adams, Admin Services Officer III Lucy Kempf, Planning Manager II Lee Jones, Planning Manager II Lisa Milligan, Planner III Greg Claxton, Planner III Latisha Birkeland, Planner II Shawn Shepard, Planner II Abbie Rickoff, Planner II Levi Hill. Planner II Patrick Napier, Planner I Gene Burse, Planner I Justin Wallace, Planner I Jason Rust, Planning Tech II Craig Owensby, Public Information Officer Emily Lamb, Legal

Commissioners Absent: Greg Adkins, Jeff Haynes, Ron Gobbell
J. DOUGLAS SLOAN, III

Secretary and Executive Director, Metro Planning Commission

Metro Planning Department of Nashville and Davidson County
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Notice to Public

Please remember to turn off your cell phones.

Nine of the Planning Commission's ten members are appointed by the Metropolitan Council; the tenth member is the Mayor's representative. The Commission meets on the second and fourth Thursday of each month at 4:00 pm, in the Sonny West Conference Center on the ground floor of the Howard Office Building at 700 Second Avenue South. Only one meeting may be held in December. Special meetings, cancellations, and location changes are advertised on the Planning Department's main webpage.

The Planning Commission makes the final decision on final site plan and subdivision applications. On all other applications, including zone changes, specific plans, overlay districts, and mandatory referrals, the Commission recommends an action to the Council, which has final authority.

Agendas and staff reports are <u>posted online</u> and emailed to our mailing list on the Friday afternoon before each meeting. They can also be viewed in person from 7:30 am – 4 pm at the Planning Department office in the Metro Office Building at 800 2nd Avenue South. Subscribe to the agenda mailing list

Planning Commission meetings are shown live on the Metro Nashville Network, Comcast channel 3, <u>streamed online live</u>, and <u>posted on YouTube</u>, usually on the day after the meeting.

Writing to the Commission

Comments on any agenda item can be mailed, hand-delivered, faxed, or emailed to the Planning Department by noon on meeting day. Written comments can also be brought to the Planning Commission meeting and distributed during the public hearing. Please provide 15 copies of any correspondence brought to the meeting.

Mailing Address: Metro Planning Department, 800 2nd Avenue South, P.O. Box 196300, Nashville, TN 37219-6300

Fax: (615) 862-7130

E-mail: planning.commissioners@nashville.gov

Speaking to the Commission

Anyone can speak before the Commission during a public hearing. A Planning Department staff member presents each case, followed by the applicant, community members opposed to the application, and community members in favor.

Community members may speak for two minutes each. Representatives of neighborhood groups or other organizations may speak for five minutes if written notice is received before the meeting. Applicants may speak for ten minutes, with the option of reserving two minutes for rebuttal after public comments are complete. Councilmembers may speak at the beginning of the meeting, after an item is presented by staff, or during the public hearing on that Item, with no time limit.

If you intend to speak during a meeting, you will be asked to fill out a short "Request to Speak" form.

Items set for consent or deferral will be listed at the start of the meeting.

Meetings are conducted in accordance with the Commission's Rules and Procedures.

Legal Notice

As information for our audience, if you are not satisfied with a decision made by the Planning Commission today, you may appeal the decision by petitioning for a writ of cert with the Davidson County Chancery or Circuit Court. Your appeal must be filed within 60 days of the date of the entry of the Planning Commission's decision. To ensure that your appeal is filed in a timely manner, and that all procedural requirements have been met, please be advised that you should contact independent legal counsel.

The Planning Department does not discriminate on the basis of race, color, national origin, gender, gender identity, sexual orientation, age, religion, creed or disability in admission to, access to, or operations of its programs, services, or activities. Discrimination against any person in recruitment, examination, appointment, training, promotion, retention, discipline or any other employment practices because of non-merit factors shall be prohibited. For ADA inquiries, contact Josie Bass, ADA Compliance Coordinator, at (615) 862-7150 or e-mail her at josie.bass@nashville.gov. For Title VI inquiries, contact Human Relations at (615) 880-3370. For all employment-related inquiries, contact Human Resources at (615) 862-6640.

MEETING AGENDA

A: CALL TO ORDER

The meeting was called to order at 4:06 p.m.

B: ADOPTION OF AGENDA

Mr. Tibbs moved and Ms. Blackshear seconded the motion to adopt the agenda. (6-0)

C: APPROVAL OF OCTOBER 26, 2017 MINUTES

Dr. Sims moved and Mr. Tibbs seconded the motion to adopt the October 26, 2017 minutes. (6-0)

Approved. (7-0)

Resolution No. RS2017-359

"BE IT RESOLVED by The Metropolitan Planning Commission has Approved the October 26, 2017 minutes. (6-0)

D: RECOGNITION OF COUNCILMEMBERS

Councilmember Bedne arrived at 4:10 p.m.

Councilmember VanReece spoke in favor of Item 9.

Councilmember Dowell spoke in opposition to Item 2.

Councilmember Karen Johnson spoke in favor of Item 20.

E: ITEMS FOR DEFERRAL / WITHDRAWAL

- 1. 2017Z-023TX-001 SIDEWALKS and RELIGIOUS INSTITUTIONS
- 5. 2017S-225-001 ELDER PLACE SUBDIVISION RESUB OF LOT 1
- 7. 2017NHL-001-002 DALEBROOK 37206
- 11. 2017SP-084-001 WEST TRINITY LANE SP
- 12. 2017SP-094-001
 THE MEADOW VILLAGE AND VENUE
- 14. 2017S-243-001 ANDERSON ESTATES RESUB LOT 4 OF TRACT 14
- 15. 2017S-254-001 RIVERVIEW AT CUMBERLAND HILLS
- 19. 2009UD-001-009
 DOWNTOWN DONELSON UDO (MASONRY SPECIALTY/OFFICE BUILDING)

- 25a. 2017Z-024TX-001 STRP
- 25b. 2017Z-026TX-001 STRP
- 25c. 2017Z-027TX-001 STRP

Mr. Tibbs moved and Dr. Sims seconded the motion to approve the Deferred and Withdrawn Items. (7-0)

Ms. Blackshear recused herself from Item 14

F: CONSENT AGENDA ITEMS

NOTICE TO THE PUBLIC: Items on the Consent Agenda will be voted on at a single time. No individual public hearing will be held, nor will the Commission debate these items unless a member of the audience or the Commission requests

- 4. 2017SP-079-001 5923 ROBERTSON AVENUE SP
- 9. 2017M-013SR-001 STREET RENAME
- 10. 2016SP-005-003 HAMMER MILL SP (AMENDMENT)
- 13. 2017S-198-001 ROBINSON FLATS
- 16. 177-74P-003
 CENTURY CITY WEST (REVISION and FINAL)
- 17. 2005P-028-003 HERON POINTE PHASE II
- 18. 95P-025-003 MILLWOOD COMMONS
- 20. 2017Z-105PR-001
- 22. 2017Z-113PR-001
- 23. 2017Z-115PR-001
- 24. 2017Z-025TX-001
 Artisan Manufacturing
- 26. Amend the 2017-2018 through 2022-2023 Capital Improvements Budget, Project 09WS0025, to remove references to "USD" and modify the taxing district to "GSD."
- 30. Accept the Director's Report and Approve Administrative Items

Mr. Tibbs moved and Dr. Sims seconded the motion to approve the Consent Agenda. (7-0)

Ms. Blackshear recused herself from Items 23 and 26

G: ITEMS TO BE CONSIDERED

1. 2017Z-023TX-001

BL2017-938

SIDEWALKS and RELIGIOUS INSTITUTES

Council District 12 (Steve Glover) Staff Reviewer: Carrie Logan

An ordinance amending Section 17.20.120 of the Metropolitan Code of Laws, pertaining to sidewalks, to establish an exemption for religious institutions in the General Services District within prescribed settings, requested by Councilmember Steve Glover, applicant.

Staff Recommendation: Approve.

The Metropolitan Planning Commission deferred 2017Z-023TX-001 to the December 14, 2017, Planning Commission Meeting. (7-0)

2. BZA 2017-270

3501 MURFREESBORO PIKE

Council District 32 (Jacobia Dowell) Staff Reviewer: Justin Wallace

GA request for a variance from the requirement that a car wash operate within a structure for property located at 3501 Murfreesboro Pike, zoned Commercial Services (CS) and within the Murfreesboro Pike Urban Design Overlay district (1.28 acres), requested by Abraham Whitaker, applicant, Steve R. Adams, owner.

Staff Recommendation Staff recommends that the BZA determine whether to grant the variance. If the variance is not granted, the building permit will be reviewed against the UDO.

APPLICANT REQUEST

Variance from the requirement that a car wash operate within a structure.

<u>Variance</u>

A request for a variance from the requirement that a car wash operate within a structure for property located at 3501 Murfreesboro Pike, zoned Commercial Services (CS) and within the Murfreesboro Pike Urban Design Overlay district (1.28 acres).

Existing Zoning

<u>Commercial Services (CS)</u> is intended for retail, consumer service, financial, restaurant, office, self-storage, light manufacturing and small warehouse uses.

ANTIOCH-PRIEST LAKE COMMUNITY PLAN

T3 Suburban Community Center (T3 CC) is intended to enhance and create suburban community centers that serve suburban communities generally within a 10 to 20 minute drive. They are pedestrian friendly areas, generally located at prominent intersections that contain mixed use, commercial and institutional land uses, with transitional residential land uses in mixed use buildings or serving as a transition to adjoining Community Character Policies. T3 CC areas are served by highly connected street networks, sidewalks and existing or planned mass transit leading to surrounding neighborhoods and open space. Infrastructure and transportation networks may be enhanced to improve pedestrian, bicycle, and vehicular connectivity.

VARIANCE REQUEST

The applicant submitted an application to the Board of Zoning Appeals requesting a variance from Section 17.16.070.J.3 of the Zoning Code which requires that all washing facilities shall be located within an enclosed structure.

The property is located at 3501 Murfreesboro Pike and within the Murfreesboro Pike Urban Design Overlay district. Section 17.40.340.B of the Zoning Code states the Board of Zoning Appeals shall not grant variances within Urban Design Overlay districts without first considering a recommendation from the Planning Commission.

A car wash is a use permitted with conditions in the CS zoning district. The applicant is proposing to vary from the condition that a car wash must operate within an enclosed structure, as required by the Zoning Code. No variances have been requested for the remaining conditions within the Code. No site plan has been submitted; therefore staff is unable to verify that all requirements of the Code are met with this application.

ANALYSIS

Development applications within an Urban Design Overlay are required to comply with applicable provisions within the overlay. These are generally reviewed through building permit applications with the Metro Codes Department. In terms of procedure, planning staff would review projects that fall within an Urban Design Overlay district if it is determined by the Codes Department that a building permit application is required. If the Codes Department determines that a building permit application is required, then the compliance provisions of the Murfreesboro Pike UDO would apply and planning staff would review the project against the Development Standards, which include the following:

- Bulk standards such as building setback, height, and façade width;
- Architectural standards such as glazing, materials, and permitted attachments (balconies, drive-throughs, etc.);
- Parking and access standards such location and number of parking spaces, bike parking, required joint and cross access easements, permitted number of driveways, and required pedestrian access;
- Streetscape standards as required by the Major and Collector Street Plan;
- Landscape standards such as planting areas required around parking, buffer areas, required number of trees, and screening standards; and,
- Signage standards such as allowable sign area, type, height, and placement.

If the Codes Department determines that no building permit is necessary, then the compliance provisions of the UDO would not apply and planning staff would not review the project.

The Murfreesboro Pike UDO does not govern uses, nor does it take into account a range of informal activities or incremental structures such as non-permanent or semi-permanent structures that do not require a foundation. Provided the Codes Department does not require a building permit, these structures and activities might include food trucks, booth vendors with limited hours of operation, or temporary events with tent-like structures.

Compliance Provisions of the UDO

If the BZA does not grant an approval of this variance request and the applicant pursues a permanent structure for a car wash at this location, then planning staff would review the building permit application against the Development Standards of the Urban Design Overlay (UDO). The UDO outlines broad goals and best practices for quality suburban design and emphasizes a cohesive suburban environment along Murfreesboro Pike and consistency in development and placemaking through permanent, high-quality site and building design elements. The compliance provisions outlined in the Murfreesboro Pike Urban Design Overlay are as follows:

- 1. Full compliance with the Development Standards shall be required when:
 - Property is redeveloped or vacant property is developed;
 - The total building square footage of any expansion(s) is greater than 25% of the total building square footage of all improvements on the lot prior to expansion;
 - When a new structure is built on a lot with multiple structures, the new structure shall be in compliance with all the Development Standards;
- Compliance with the landscaping, buffering and screening standards and the sidewalk and street tree provisions shall be required when:
 - The total building square footage of any expansion(s) is between 10 and 25 percent of the total building square footage of all improvements on the lot prior to expansion; or
 - The value of any one building permit or the value of multiple building permits reaches 25 percent or more of the total value of all improvements on the lot prior to application for the building permit;
 - For the purpose of the above paragraph, the "value of all improvements on the lot prior to application for the building permit" initially will be determined by reference to the official records of the Davidson County Assessor of Property. If the improvements on the lot currently meet Metro Code standards, then the owner may, at their option, submit a commercially acceptable estimate of the replacement cost of the improvements, which may be used as an alternate method to determine their value.
 - Expansions shall not be constructed on the front, street side, of a structure, unless the proposed expansion would bring the structure more into compliance with the standards of this UDO.

STAFF RECOMMENDATION

Staff recommends that the BZA determine whether to grant the variance. If the variance is not granted, the building permit will be reviewed against the UDO.

Mr. Wallace presented the staff recommendation that the BZA will determine whether to grant the variance. If the variance is not granted, the building permit will be reviewed against the UDO.

Nick Bailey, 4700 Elkins Ave, representing applicant, spoke in favor of the application and noted that it's premature to come before the planning commission; it should go before the BZA first.

David Chilton, 1416 Forrestal Way, spoke in opposition to the application due to stormwater concerns.

Nick Bailey clarified that there is not sewer service on this property and no stormwater runoff.

Councilmember Dowell spoke in opposition. This is a full-time car wash that is operational more than three days per week. This business does not comply with the use.

Ms. Farr closed the Public Hearing.

Mr. Sloan explained that the planning commission does not control the use and therefore can't speak to what uses are permitted. There is no structure on this property. It is very unusual for someone to submit a request for a variance without any structure at all.

Mr. Tibbs spoke in favor of staff recommendation.

Dr. Sims spoke in favor of staff recommendation.

Ms. Bichell spoke in favor of staff recommendation.

Councilmember Bedne spoke in opposition to staff recommendation.

Ms. Blackshear spoke in favor of staff recommendation.

Ms. Moore spoke in favor of staff recommendation.

Mr. Tibbs moved and Dr. Sims seconded the motion to approve the staff recommendation that the BZA determines whether to grant the variance. IF the variance is not granted, the building permit will be reviewed against the UDO. (6-1) Councilmember Bedne voted against.

Approved the staff recommendation. (6-1)

Resolution No. RS2017-360

"BE IT RESOLVED by The Metropolitan Planning Commission that **BZA 2017-270** is **Approved the staff** recommendation. (6-1)

3. 2017SP-074-001

MARSHALL CROSSING SP

Council District 05 (Scott Davis) Staff Reviewer: Patrick Napier

A request to rezone from RS5 to SP-R zoning on properties located at 1699, 1701, 1703 and 1705 Lischey Avenue, at the northeast corner of Lischey Avenue and Marshall Street (0.87 acres), to permit up to 15 multi-family residential units, requested by Smith Gee Studio, applicant; Heather Anderson, owner.

Staff Recommendation: Approve with conditions and disapprove without all conditions.

APPLICANT REQUEST

Preliminary SP to permit up to 15 residential units.

Preliminary SP

A request to rezone from Single-Family Residential (RS5) to Specific Plan - Residential (SP-R) zoning on properties located at 1699, 1701, 1703 and 1705 Lischey Avenue, at the northeast corner of Lischey Avenue and Marshall Street (0.87 acres), to permit up to 15 multi-family residential units.

Existing Zoning

<u>Single-Family Residential (RS5)</u> requires a minimum 5,000 square foot lot and is intended for single-family dwellings at a density of 7.41 dwelling units per acre. *RS5 would permit a maximum of 7 lots. However, application of the Subdivision Regulations may result in fewer units on this property.*

Proposed Zoning

<u>Specific Plan-Residential (SP-R)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes only one residential building type.

CRITICAL PLANNING GOALS

- Supports Infill Development
- Provides a Range of Housing Choices

This request creates an opportunity for urban development that fills in gaps in areas served by existing infrastructure. Locating development in areas served by existing, adequate infrastructure does not burden Metro with the cost of upgrading or building new infrastructure. The neighborhood contains a mix of one and two-family residential uses, along with institutional and commercial uses. The proposed SP includes 15 detached residential dwellings which will provide an additional housing choice for residents of the area.

EAST NASHVILLE COMMUNITY PLAN

<u>T4 Urban Neighborhood Evolving (T4 NE)</u> is intended to create and enhance urban residential neighborhoods that provide more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate to high density development patterns with shallow setbacks and minimal spacing between buildings. T4 NE areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit. T4 NE policy may be applied either to undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network and block structure and proximity to centers and corridors.

Consistent with Policy?

The proposed SP is consistent with the policy, which is intended to enhance urban neighborhoods with a variety of housing choices and high levels of connectivity. The development will permit up to 15 multi-family residential units, which promotes a variety of housing types in the neighborhood. Sidewalks, consistent with the local street standard, will be provided along Marshall Street. Sidewalks, consistent with the Major and Collector Street Plan, will be provided along Lischey Avenue. These sidewalks will further enhance the existing sidewalk network along Lischey Avenue. There is an existing MTA transit stop along Lischey Avenue directly fronting this site.

PLAN DETAILS

The site consists of four existing lots on approximately 0.87 acres located at the northeast corner of Lischey Avenue and Marshall Street. The proposal includes constructing Marshall Street to meet Metro standards for a local street. The neighborhood contains a mix of one and two-family residential uses. A commercial use to the south consists of a large greenhouse.

The site plan proposes up to 15 multi-family residential units. Five of the proposed units will front Lischey Avenue and four will front Marshall Street. The remaining 6 units will front on to an interior open space. The plan includes architectural standards requiring raised foundations, minimum glazing percentage, minimum porch depths and prohibited materials. The plan limits the building height to a maximum of two and a half stories in 36 feet. The maximum height for the three units oriented towards the open space adjacent to the eastern property line will be limited to two stories in 30 feet.

Properties to the north and east are located within a T4 Neighborhood Maintenance land use policy and contain single family homes. While intensity of this plan is consistent with the T4 NE policy, the policy also provides guidance for appropriate transitions to less intense policy areas such as T4 Neighborhood Maintenance. The units shown in the northeastern portion of the site plan identified as units B1, B2 and A13 will be limited in height to 2 stories in 30 feet to provide a transition to the single family homes abutting this site. Additionally, the site plan proposes a 15 foot wide landscape buffer along the north and east property lines. This buffer will be located between the proposed units along the northern property line and the units fronting Marshall Street. The landscape buffer will facilitate an appropriate transition for the existing single family homes located adjacent to the eastern and northern property lines property line.

Parking is provided in a surface lot containing 29 parking spaces. Access will be provided through a single connection to Marshall Street. Five-foot sidewalks are provided interior to the development connecting the units to the green space, parking area, and the proposed sidewalks along Lischey Avenue and Marshall Street. A 5 foot sidewalk and 4 foot planting strip consistent with standards for a local road are provided along Marshall Street. A 6 foot sidewalk and a 6 foot planting strip consistent with the requirements of the Major and Collector Street Plan are provided along Lischey Avenue.

ANALYSIS

The policy is intended to create and enhance urban neighborhoods with improved connectivity and a variety of housing choice where density is secondary to the form of development. The proposed plan provides an alternative form of housing which is contextually sensitive to the maintenance policy areas to the east and north east of the site. The predominant character of the surrounding neighborhood contains detached single family dwellings with some two family structures. The detached housing type proposed in this plan introduces a new housing type into the area which is consistent with the goal increased housing choice stated in the policy. The density of the proposed plan is consistent with the goals of the policy which identifies moderate to high residential density as appropriate in evolving areas.

The site plan proposes structures which are regularly spaced and contain shallow setbacks in relation to Lischey Avenue and the structures located internally on the site. This setback pattern establishes minimal spacing between buildings which is consistent with the goals of the policy. Parking is located to the rear of the units fronting Lischey Ave which will allow the structures to provide an effective screen for the surface parking area. A formal landscape buffer which is provided along the east and north property lines will provide an appropriate buffer for the existing structures with the maintenance land use policy area. Open space is provided in the form of a courtyard accessible open space as an integral part of the development.

The site contains a high level of connectivity given the existing sidewalks along Lischey which provide a safe path for pedestrian travel and the access to alternative transit such as MTA service. The improvement of the sidewalk along Lischey and the proposed sidewalk along Marshall Street will enhance the existing sidewalk network within the area. Access will be taken from Marshall Street, which will be constructed along with the development of the site. Access from a local street will aid in the reduction of vehicular conflict along Lischey, a residential collector street. In conclusion, the site plan as proposed is consistent with the T4 NE policy and achieves the goals and objectives of the policy through the site layout and form of the proposes structures.

FIRE MARSHAL RECOMMENDATION

Approve with conditions

• Fire Code issues will be addressed in the permit phase.

STORMWATER RECOMMENDATION Approve

WATER SERVICES RECOMMENDATION

Approve with conditions

Approved as a Preliminary SP only. Public water and sewer construction plans must be submitted and approved
prior to Final SP approval. These approved construction plans must match the Final Site Plan/SP plans. The
required capacity fees must also be paid prior to Final Site Plan/SP approval. MWS also recommends the
applicant revise their availability study before Final SP phase, to reflect the latest layout/unit count and reduce
capacity fee amounts.

PUBLIC WORKS RECOMMENDATION

Approve with conditions

- The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- Indicate on the plan book that Marshall St is to be constructed per MPW standard ST-252
- With the submittal of the Final SP, submit full roadway construction drawings per Subdivision Street Design Standards Section 3.7

TRAFFIC AND PARKING RECOMMENDATION Approve

Maximum Uses in Existing Zoning District:RS5

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Single-Family Residential (210)	0.87	8.71 D	7 U	67	6	8

Maximum Uses in Proposed Zoning District: SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (210)	0.87		15 U	144	12	16

Traffic changes between maximum: RS5 and SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	+8 U	+77	+6	+8

METRO SCHOOL BOARD REPORT

Projected student generation existing RS5 district: <u>2</u> Elementary <u>1</u> Middle <u>1</u> High Projected student generation proposed SP-R district: <u>5</u> Elementary <u>2</u> Middle <u>2</u> High

The proposed SP zoning is expected to generate 5 more students than the existing RS5 zoning. Students would attend Tom Joy Elementary School, Jere Baxter Middle School and Maplewood High School. All three schools have been identified as having additional capacity.

This information is based upon data from the school board last updated November 2016.

STAFF RECOMMENDATION

The proposal is consistent with the T4 NE policy and with the existing residential uses along Lischey Avenue. Therefore, staff recommends approval with conditions and disapproval without all conditions.

CONDITIONS

- 1. Permitted land uses shall be limited to a maximum of 15 multi-family units.
- 2. Units B2, B3 and A13 as shown on the preliminary site plan shall be limited to a maximum height of two stories in 30 feet.
- 3. The development shall provide adequate access that meets the requirements of the Fire Marshal's Office and Department of Public Works.
- 4. All references to on street parking shall be removed from the corrected copy of the preliminary site plan.
- 5. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.
- 6. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the RM15-A zoning district as of the date of the applicable request or application.
- 7. The final site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.
- 8. The Preliminary SP plan is the site plan and associated documents. Remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 9. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.

- 10. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council, that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 11. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

Mr. Napier presented the staff recommendation of approval with conditions and disapproval without all conditions.

Scott Morton, 1005 N 14th St, spoke in favor of the application.

Gordon Harmon, 1826 Joy Circle, spoke in opposition to the application due to high density and the fact that it does not fit with the character of the neighborhood.

Christy Grace, 1603 Lischey Ave, spoke in opposition to the application. This part of Lischey is not a main corridor. It is very narrow and the density is too high.

Ashonti Davis, 321Edwin St, spoke in opposition to the application due to the aging infrastructure in this area.

Scott Morton asked for approval as this is well within what the policy supports for a corridor.

Ms. Farr closed the Public Hearing.

- Ms. Blackshear stated that she would like to see somewhat lower density.
- Mr. Tibbs spoke in favor of staff recommendation although sympathetic with the neighbors.
- Dr. Sims expressed concerns with the lack of public notice.
- Mr. Sloan clarified that staff does a lot more notices and public hearings than is required by state statute.
- Dr. Sims stated that the neighborhood does not feel as engaged as you would want for this type of incredible change. This SP seems either too early or not good for the neighborhood.

Ms. Bichell stated that it is very troubling that had public notices been done, considerably more property owners would have been notified.

Councilmember Bedne noted this will be a drastic change to the feel of the street.

- Mr. Tibbs moved and Ms. Farr seconded the motion to approve staff recommendation.
- Ms. Blackshear spoke in opposition as is due to the high density.
- Dr. Sims said she feels strongly that this would be setting a precedent that isn't good for neighborhoods.
- Ms. Bichell asked if we could base a deferral on the idea that we need more information on whether or not the street can actually continue.
- Mr. Tibbs withdrew his motion; Ms. Farr withdrew her second.

Councilmember Bedne moved and Dr. Sims seconded the motion to defer to the January 11, 2018 Planning Commission meeting due to concerns with lower density, neighborhood outreach, road consideration, and affordability. (7-0) The Public Hearing will be reopened.

The Metropolitan Planning Commission deferred 2017SP-074-001 to the January 11, 2018, Planning Commission Meeting. (7-0)

4. 2017SP-079-001

5923 ROBERTSON AVENUE SP

Council District 20 (Mary Carolyn Roberts)

Staff Reviewer: Levi Hill

A request to rezone from R8 to SP-R zoning on property located at 5923 Robertson Avenue, at the southeast corner of Stevenson Street and Robertson Avenue (0.43 acres), to permit up to five multi-family residential units, requested by Clint T. Elliott Surveying, applicant; Elizabeth Stover, owner.

Staff Recommendation: Approve with conditions and disapprove without all conditions.

APPLICANT REQUEST

Rezone to SP to permit a multi-family residential development.

Preliminary SP

A request to rezone from One and Two-family Residential (R8) to Specific Plan-Residential (SP-R) zoning on property located at 5923 Robertson Avenue, at the southeast corner of Stevenson Avenue and Robertson Avenue (0.43 acres), to permit up to five multi-family residential units.

Existing Zoning

One and Two-Family Residential (R8) requires a minimum 8,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 5.79 dwelling units per acre including 25 percent duplex lots. R8 would permit a maximum of 2 duplex lots for a total of 4 units.

Proposed Zoning

<u>Specific Plan-Residential (SP-R)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes only one residential building type.

WEST NASHVILLE COMMUNITY PLAN

<u>T4 Urban Neighborhood Evolving (T4 NE)</u> is intended to create and enhance urban residential neighborhoods that provide more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate to high density development patterns with shallow setbacks and minimal spacing between buildings. T4 NE areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit. T4 NE policy may be applied either to undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network and block structure and proximity to centers and corridors.

Consistent with Policy?

Yes, at this location. The property is located within a T4 Neighborhood Evolving policy. The neighborhood consists predominantly of single-family residential uses; however, two –family and multi-family residential uses exist west of Stevenson Street. The design proposes infill development with enhanced pedestrian connectivity, shallow setbacks, and a moderately dense development pattern consistent with the goals of the policy. The T4 NE policy supports thoughtful transitions to increased density with a variety of housing types. The proposed plan locates a medium-density development at the policy boundary and proposes detached units oriented in the same manner as the existing single-family uses to the south along Stevenson Street. The proposed development will foster a more pedestrian friendly environment and provide more diversity in housing type for the overall area.

PLAN DETAILS

The site is located at 5923 Robertson Avenue at the southeast corner of the intersection of Robertson Avenue and Stevenson Street. The site is approximately 0.43 acres and is currently developed with a single family residence.

Site Plan

The plan proposes five detached multi-family units and eleven parking spaces located at the interior of the site. Three units are proposed to front on Stevenson Street with the remaining two units fronting on Robertson Avenue. The plan proposes shallow setbacks with the units all oriented to the street creating an active pedestrian streetscape. A single point of access is proposed off of Stevenson Street where the internal parking lot is accessed. The plan proposes a five foot wide sidewalk and four foot wide grass strip along Stevenson Street and a six foot wide sidewalk and six foot wide grass strip along Robertson Avenue, consistent with the local street standards and Major and Collector Street Plan standards, respectively. Building heights would be limited to three stories in 35 feet and both perimeter and internal landscaping is proposed.

ANALYSIS

The property is located in an area with existing single-family and multi-family residential uses. Surrounding properties south of Robertson Avenue are developed with single-family uses. Additionally, some commercial uses are located across Robertson Avenue. The plan will increase housing variety while providing an appropriate transition along Stevenson Street at the policy boundary to the Neighborhood Evolving policy and one and two-family zoning to the south. The shallow setbacks will enhance the pedestrian environment while the proposed sidewalks and grass strips will enhance the sidewalk network in an area lacking pedestrian facilities. The SP includes architectural standards for entrances, minimum glazing, and prohibited materials. Staff also recommends a condition of approval requiring a wrapped porch or other architectural element on the side of the unit at the intersection of Robertson Avenue and Stevenson Street, to ensure that the corner addresses both streets.

FIRE MARSHAL RECOMMENDATION

Approve with conditions

• Fire Code issues will be addressed in the permit phase.

.

STORMWATER RECOMMENDATION Approve

WATER SERVICES RECOMMENDATION

Approve with conditions

• The required capacity fees must also be paid prior to Final Site Plan/SP approval.

PUBLIC WORKS RECOMMENDATION

Approve with Conditions

- The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works. Final design may vary based on field conditions.
- Prior to building permit issuance, dedicate ROW to the back of sidewalk
- Revise driveway width to 24' wide for 2 way access.

TRAFFIC AND PARKING RECOMMENDATION Approve

Maximum Uses in Existing Zoning District: R8

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Two-Family Residential (210)	0.43	5.44 D	4 U	39	3	5

^{*}Based on two-family lots

Maximum Uses in Proposed Zoning District: SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (210)	0.43		5 U	48	4	6

Traffic changes between maximum: R8 and SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	+1 U	+9	+1	+1

METRO SCHOOL BOARD REPORT

Projected student generation existing R8 district: $\underline{0}$ Elementary $\underline{0}$ Middle $\underline{0}$ High Projected student generation proposed SP-R district: $\underline{1}$ Elementary $\underline{0}$ Middle $\underline{0}$ High

The proposed SP-R zoning district would generate one additional student than what is typically generated under the existing R8 zoning district. Students would attend Cockrill Elementary, McKissack Middle School, and Pearl-Cohn High School. None of the schools have been identified as being over capacity by the Metro School Board. This information is based upon data from the school board last updated November 2016.

STAFF RECOMMENDATION

Staff recommends approval with conditions and disapproval without all conditions.

CONDITIONS

- 1. Permitted uses shall be limited to a maximum of five multi-family residential units.
- 2. The requirements for parking established in Section 17.20.030 of the Metro Zoning Ordinance shall be met for all uses with the Final SP.
- 3. The corner unit shall address both Robertson Avenue and Stevenson Street by including a wrapped porch or other architectural element that addresses the Stevenson Street frontage, or a minimum of 15 percent glazing on the side of the unit.
- 4. Comply with all conditions of Public Works.
- 5. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.
- 6. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the RM15-A zoning district.
- 7. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 8. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 9. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 10. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

Approved with conditions and disapproved without all conditions. (7-0) Consent Agenda

Resolution No. RS2017-361

"BE IT RESOLVED by The Metropolitan Planning Commission that 2017SP-079-001 is Approved with conditions and disapproved without all conditions. (7-0)

- 1. Permitted uses shall be limited to a maximum of five multi-family residential units.
- 2. The requirements for parking established in Section 17.20.030 of the Metro Zoning Ordinance shall be met for all uses with the Final SP.
- 3. The corner unit shall address both Robertson Avenue and Stevenson Street by including a wrapped porch or other architectural element that addresses the Stevenson Street frontage, or a minimum of 15 percent glazing on the side of the unit.
- 4. Comply with all conditions of Public Works.
- 5. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.
- 6. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the RM15-A zoning district.
- 7. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 8. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 9. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 10. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

5. 2017S-225-001

ELDER PLACE SUBDIVISION RESUB OF LOT 1

Council District 25 (Russ Pulley) Staff Reviewer: Gene Burse

A request for final plat approval to revise a note to permit a duplex on property located at 3800 Estes Road, at the southeast corner of Elder Place and Estes Road, zoned R20 (0.92 acres), requested by Dale and Associates, applicant; John Loudenslager and Michelle Cunningham, owners.

Staff Recommendation: Defer to the January 11, 2018 Planning Commission meeting.

The Metropolitan Planning Commission deferred 2017S-225-001 to the January 11, 2018, Planning Commission Meeting. (7-0)

6. 2017S-226-001

BRICK CHURCH LANE

Council District 03 (Brenda Haywood)

Staff Reviewer: Gene Burse

A request for concept plan approval to create 193 lots on property located at Brick Church Lane (unnumbered), approximately 2,500 feet east of Knight Drive, zoned R10 (65.37 acres), requested by Dale & Associates, applicant; Parkwood Estates, owner.

Staff Recommendation: Approve with conditions.

APPLICANT REQUEST

Concept plan approval to create up to 193 lots.

Concept Plan

A request for concept plan approval to create 193 lots on property located at Brick Church Lane (unnumbered), approximately 2,500 feet east of Knight Drive, zoned One and Two-Family (R10) (65.37 acres).

Existing Zoning

One and Two-Family Residential (R10) requires a minimum of 10,000 square foot lot and is intended for One and Two-Family dwellings at a density of 4.35 dwelling units per acre. R10 would permit a maximum of 284 lots or 242 lots under the cluster lot provisions.

HISTORY

This item was presented at the September 28, 2017, Planning Commission meeting. The public hearing was held and closed. The Planning Commission heard concerns from the public as it related to the potential impact of the proposed subdivision to the immediate neighborhood, including concerns regarding traffic and flooding. The Planning Commission deferred this item to provide an opportunity for more public input. Two community meetings, hosted by Councilmember Haywood, have been held since this item was deferred.

BORDEAUX-WHITES CREEK COMMUNITY PLAN

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5 Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands, and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.

T3 Suburban Neighborhood Evolving (T3 NE) is intended to create and enhance suburban residential neighborhoods with more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate density development patterns with moderate setbacks and spacing between buildings. T3 NE policy may be applied either to undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network, block structure, and proximity to centers and corridors. T3 NE areas are developed with creative thinking in environmentally sensitive building and site development techniques to balance the increased growth and density with its impact on area streams and rivers.

PLAN DETAILS

This proposal is for subdivision development under existing zoning entitlements. No rezoning is proposed with this application.

This site is located on Brick Church Lane, approximately 2,500 feet east of Knight Drive and consists of 65.37 acres of vacant land. The proposal is a concept plan to permit up to 193 single-family residential lots using the cluster lot option, proposed open space and right-of-way dedications.

Proposed lots have a minimum area of 6,000 square feet. Perimeter lots have a minimum area of 9,000 square feet as required by the Zoning Code. The plan provides for five internal roads and one future road connection, Road F, with a stub street located in the eastern portion of the site.

The plan provides 22.7 acres, or 34% of the site area, for open space that consists of amenity areas, stormwater treatment areas, and landscape buffer areas. This exceeds the 15 percent required by Cluster Lot Option of the Metro Zoning Code. Breakdown of open space is as follows:

- active open space- 1.9 acres (approximately 8 percent);
- passive open space- 14.6 acres (approximately 64 percent);
- landscape buffer- 3.4 acres (approximately 15 percent); and
- stormwater areas- 2.8 acres (approximately 13 percent)

Open space amenities include a looped natural walking trail in the northwest portion of the site and a natural walking trail with an associated fire pit with benches located at the northwest corner of the intersection of Road A and Road C. The plan provides a C Landscape Buffer along the southwestern, southern, and eastern project boundaries. Existing vegetation between the eastern boundary of the site and Interstate 24 will provide additional screening of the site in addition to the proposed C Landscape Buffer.

ANALYSIS

The plan meets the requirements of the subdivision regulations, and includes open space amenities and connectivity throughout the site. It also provides for a future connection to an area of evolving policy to the west.

This site is challenging due to existing conservation areas in the form of steep slopes. The northwestern portion of the site has the steepest slopes of 25 percent and above. The plan orients development off of sloped areas. The plan proposes to use the most heavily sloped areas as open space with a natural walking trail. A centrally located area with limited slopes exceeding 20% is being utilized as a sitting area with fire pit.

FIRE DEPARTMENT RECOMMENDATION

Approve with conditions.

Flow provided of 1122 gpm at 20 psi. Houses up to 3600 sq. ft. approved for water flow.

WATER SERVICES RECOMMENDATION

Approve with conditions

• Approved as a Concept Plan only. Public water and sewer construction plans must be submitted and approved prior to Final Site Plan approval. These approved construction plans must match the Final Site Plan. The required capacity fees must also be paid prior to Final Site Plan approval.

STORMWATER RECOMMENDATION Approve

PUBLIC WORKS RECOMMENDATION

Approve with conditions

• The developer's final construction drawing shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.

TRAFFIC AND PARKING RECOMMENDATION Approve with conditions

In accordance with TIS findings, developer shall construct the following roadway improvements.

- Each of the project accesses on Brick Church Lane shall be constructed to include a minimum of one entering lane
 and one exiting lane. If feasible, additional ROW on access roads shall be dedicated to install an additional exiting
 lane in the future.
- For a speed of 40 mph, the minimum stopping sight distance is 305 feet on Brick Church lane at intersection with project access drives.. This is the distance that a motorist on Brick Church Lane will need to come to a stop if a vehicle turning from the project site creates a conflict. Also, based on AASHTO's The Green Book, the minimum intersection sight distance is 445 feet. Developer shall provide adequate sight distance at access drives. Signage, landscaping or walls shall not restrict sight distance.

- Developer shall install limited sight distance signage with speed advisory plaque on Brick Church Pk at Brick Church Lane if warranted to provide adequate stopping and intersection sight distance at intersection.
- Along the frontage of the project site, adequate right-of-way shall be reserved to facilitate a future widening of Brick Church Lane to the ultimate cross-section identified by the Metro Planning and Public Works Departments or to construct a future WB left turn lane by others if warranted due to future adjacent development accessed by stub streets.
- As planned, the project should include connectivity to future development west of the proposed project.
- The site's internal traffic should be controlled by stop signs as shown in Figure 9 in the TIS.
- The analyses conducted for the purposes of this study indicate that eastbound motorists at the intersection of Brick Church Pike and Brick Church Lane will experience significant vehicle delays and vehicle queues, based on the total projected traffic volumes with the completion of the proposed project. Developer shall construct separate left and right turn lanes on Brick Church Lane at the intersection with Brick Church Pk. Each of the eastbound turn lanes should include at least 150 feet of storage with adequate transition.
- Developer shall construct a separate northbound left turn lane on Brick Church Pike. The northbound left turn lane should include at least 100 feet of storage with adequate transition.
- The Developer shall conduct a signal warrant analysis at the Briley ramp intersections with Brick Church Pk prior to final site plan approval if required by MPW.
- Developer shall work with the Public Works Department to determine appropriate mitigation for Wheeler property traffic impacts—at the intersection of Briley Parkway and Brick Church Pike. Prior to the submission of the first phase final project site plan, an agreement shall be reached with Public Works to determine developer's per rata share for roadway improvements at the Briley Parkway intersections with Brick Church Pk.

STAFF RECOMMENDATION

Staff recommends approval with conditions.

CONDITIONS

- 1. Designate any lots with a natural slope of 20% or greater as a critical lot. Denote with a *.
- 2. Add the following note: Prior to the application for a building permit on a lot designated as critical, a plan shall be submitted to the Executive Director for approval.

Ms. Milligan presented the staff recommendation of approval with conditions.

Ms. Bichell moved and Mr. Tibbs seconded the motion to reopen the Public Hearing. (7-0)

Jim Murphy, 1600 Division St, spoke in favor of the application.

Adam Sager, 516 Heather Place, spoke in favor of the application as it meets policy and exceeds site distance requirements.

Jennifer Hagan-Dier, 681 Brick Church Lane, spoke in opposition to the application due to traffic and safety concerns. It is improper for the area.

George Ewing, 4601 Whites Creek Pike, spoke in opposition to the application as it is not harmonious with the area.

Trey Sutherland, 631 Brick Church Lane, spoke in opposition to the application as he never received notification of this.

Angela Williams, 7203 Old Hickory Blvd, spoke in opposition to the application. The community wishes to remain rural in character.

Marie Hudson, 534 Brick Church Lane, spoke in opposition to the application.

Wesley Hudson, 527 Brick Church Lane, spoke in opposition to the application.

James Hudson, 536 Brick Church Lane, spoke in opposition to the application as it is not harmonious with the neighborhood.

Chase Sutherland, 605 Brick Church Lane, spoke in opposition to the application due to traffic and safety concerns. This road can't handle this type of rapid growth.

Stephanie McGee, 627 Brick Church Lane, spoke in opposition to the application.

Marcella Hudson, 527 Brick Church Lane, spoke in opposition to the application due to traffic concerns.

Elise Hudson, 4601 Whites Creek Pike, spoke in opposition to the application due to concerns with the tree canopy and high density.

Lisa Proctor, 4129 Dry Fork Road, spoke in opposition to the application.

Lisa Johnson, 4001 Ridgemont Dr, spoke in opposition to the application.

Pat Luboff, 1211 Lowes Lane, spoke in opposition to the application because he never received notification.

Deborah Watson, 657 Brick Church Lane, spoke in opposition to the application. The police department can't serve the current community, much less more people.

Herman Sutherland, 641 Brick Church Lane, spoke in opposition to the application due to safety concerns.

Connie Sutherland, 641 Brick Church Lane, spoke in opposition to the application due to traffic and safety concerns.

Tim Watson, 657 Brick Church Lane, spoke in opposition to the application due to traffic and safety concerns.

Jason Holleman, 4800 Charlotte Ave, spoke in opposition to the application; the character of the area is clearly rural.

Councilmember Haywood spoke in opposition to the application due to safety concerns. The road is very dangerous.

Jim Murphy asked for approval and noted that since it meets subdivision regulations, it is harmonious. All other concerns will be addressed in the final site plan.

Ms. Farr closed the Public Hearing.

Ms. Bichell asked Councilmember Haywood to give some idea of a compromise that could be made.

Councilmember Haywood stated that downsizing would be a compromise, but the developer doesn't seem interested in compromising.

Mr. Tibbs spoke in agreement that less density would be better, but this does meet the policy.

Ms. Moore agreed that this does meet the policy.

Ms. Farr expressed understanding with the neighbors' concerns with the road. It does seem to be inconsistent with the neighborhood; however, it is consistent with the policy.

Councilmember Bedne expressed concerns with losing the tree canopy.

Dr. Sims moved and Ms. Blackshear seconded the motion to approve with conditions. (6-1)

Approved with conditions. (6-1)

Resolution No. RS2017-362

"BE IT RESOLVED by The Metropolitan Planning Commission that **2017S-226-001** is **Approved with conditions**. **(6-1)**

- 1. Designate any lots with a natural slope of 20% or greater as a critical lot. Denote with a *.
- 2. Add the following note: Prior to the application for a building permit on a lot designated as critical, a plan shall be submitted to the Executive Director for approval

7. 2017NHL-001-002

DALEBROOK 37206

Council District 06 (Brett Withers)

Staff Reviewer: Gene Burse

A request for development plan approval on a portion of property located at 901 Dalebrook Lane, at the northeast corner of Dalebrook Lane and Eastland Avenue, zoned One and Two-Family Residential (R10) and within a Neighborhood Landmark Overlay District (0.79 acres), to permit general office and medical office uses, requested by Design Build Partners, applicant; Greater Grace Temple Community Church, owner.

Staff Recommendation: Defer to the December 14, 2017 Planning Commission meeting.

The Metropolitan Planning Commission deferred 2017NHL-001-002 to the December 14, 2017, Planning Commission Meeting. (7-0)

8. 2017Z-108PR-001

Council District 05 (Scott Davis) Staff Reviewer: Patrick Napier

A request to rezone from IWD to RM20-A zoning for property located at 828 Cherokee Avenue, approximately 1,300 feet east of Jones Avenue (0.55 acres), requested by Roland and Dianne Cannon, applicants and owners.

Staff Recommendation: Approve with conditions.

APPLICANT REQUEST Zone change from IWD to RM20-A.

Zone Change

A request to rezone from Industrial Warehousing/Distribution (IWD) to Multi-Family Residential-Alternative (RM20-A) zoning for property located at 828 Cherokee Avenue, approximately 1,300 feet east of Jones Avenue (0.55 acres).

Existing Zoning

<u>Industrial Warehousing/Distribution (IWD)</u> is intended for a wide range of warehousing, wholesaling, and bulk distribution uses.

Proposed Zoning

<u>Multi-Family Residential-Alternative (RM20-A)</u> is intended for single-family, duplex, and multi-family dwellings at a density of 20 dwelling units per acre and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards. *RM20-A would permit a maximum of 11 units*.

EAST NASHVILLE COMMUNITY PLAN

<u>T4 Urban Mixed Use Neighborhood (T4 MU)</u> is intended to preserve, enhance, and create urban, mixed use neighborhoods with a development pattern that contains a variety of housing along with mixed, use, commercial, institutional, and even light industrial development. T4 MU areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit.

Consistent with Policy?

Yes. The proposed rezoning is consistent with the T4 Urban Mixed Use Neighborhood policy as it allows for additional residential density in an area where moderate to high density development has been identified as appropriate by the T4 MU policy. This rezoning moves the site away from Industrial zoning, which is inconsistent with policy and towards broader policy goals for the area. The redevelopment of the site will provide opportunities for diversity in housing types for the immediate area. This request creates an opportunity for urban development that fills in gaps in areas served by existing infrastructure.

ANALYSIS

The property is located on 0.55 acres on the south side of Cherokee Avenue, approximately 1,300 feet southeast of Jones Avenue. Jones Avenue has existing MTA service, and an MTA stop is located at the intersection of Jones Avenue and Cherokee Avenue. The nearest on-ramp to Ellington Parkway is approximately three quarters of a mile to the north. The site is located in an existing neighborhood with an established street network and mixture of industrial and residential uses. This site currently contains one single-family structure. The standards required by the alternative zoning district proposed will foster a more pedestrian friendly environment by implementing build-to zones, limiting vehicular access, and providing more functional entries to buildings. Sidewalks, which meet the local street standards, will be required at building permit stage with the redevelopment of these lots.

The existing industrial uses along Cherokee Avenue are not consistent with the T4 MU policy, the policy identifies, "light industrial non-nuisance type crafts and other "cottage" industrial uses" as the appropriate intensity for an industrial use within the T4 MU policy. The current industrial uses exhibit greater intensity than identified in the policy.

The intent of the policy is to create and enhance urban mixed use neighborhoods with a diverse mix of moderate to high density residential, commercial, office and light industrial uses, rezoning this parcel to RM20-A will provide an opportunity for this site to achieve the intent of the policy. The RM20-A zoning district contains design standards to address design standards for vehicular parking, building form and location, and requirements for primary the primary entrance. The proposed rezoning provides the potential for increased housing supply and increased housing choice. The requested rezoning will also provide the opportunity for this site to achieve consistency with the existing residential uses within the neighborhood.

The parcel contained in this rezoning is located within 1,300 feet of a Residential Collector Street, which contains MTA bus service. This will provide a choice of transportation for future residents of this site. Ellington Parkway can be accessed to the north of this site and is located within one mile of the parcel.

FIRE MARSHAL RECOMMENDATION N/A

PUBLIC WORKS RECOMMENDATON N/A

TRAFFIC AND PARKING RECOMMENDATION Approve with conditions

• A traffic study may be required at the time of development.

Maximum Uses in Existing Zoning District: IWD

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Warehousing (150)	0.55	0.8	19,166 SF	69	34	21

Maximum Uses in Proposed Zoning District: RM20-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	0.55		11 U	74	6	7

Traffic changes between maximum: IWD and RM20-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	+5	-28	-14

METRO SCHOOL BOARD REPORT

Projected student generation existing IWD district: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High Projected student generation proposed RM20-A district: <u>4</u> Elementary <u>2</u> Middle <u>1</u> High

The proposed RM20-A zoning is expected to generate 7 more students than the existing IWD zoning. Students would attend Tom Joy Elementary School, Jere Baxter Middle School and Maplewood High School. All three schools have been identified as having additional capacity by the Metro School Board. This information is based upon data from the school board last updated November 2016.

STAFF RECOMMENDATION

Staff recommends approval as the request is consistent with the T4 Mixed Use Neighborhood policy of the East Nashville Community Plan.

CONDITIONS

1. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

Mr. Napier presented the staff recommendation of approval with conditions.

Roland Cannon, 828 Cherokee Ave, spoke in favor of the application.

Barbara Raines spoke in favor of the application.

Gordon Harmon, 1826 Joy Circle, spoke in opposition to the application due to traffic concerns.

Ashonti Davis, 321 Edwin St, spoke in opposition to the application.

Ms. Farr closed the Public Hearing.

- Mr. Tibbs stated that RM20 might be too dense for this area.
- Dr. Sims spoke in favor of staff recommendation.
- Ms. Moore spoke in favor of a zone change, but perhaps less density.
- Ms. Farr spoke in agreement with the switch to residential, but would like it to be consistent zoning if done lot by lot.
- Mr. Tibbs spoke in favor of staff recommendation.

Mr. Tibbs moved and Councilmember Bedne seconded the motion to approve with conditions. (6-1) Ms. Farr voted against.

Approved with conditions. (6-1)

Resolution No. RS2017-363

"BE IT RESOLVED by The Metropolitan Planning Commission that **2017Z-108PR-001** is **Approved with conditions.** (6-1)

Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

9. 2017M-013SR-001

STREET RENAME

Council District 8 (Nancy VanReece) Staff Reviewer: Jason Rust

A request to rename Old Due West Avenue to Bashaw Avenue, from Dickerson Pike to Due West Avenue North, requested by Councilmember Nancy VanReece, applicant.

Staff Recommendation: Approve.

APPLICANT REQUEST

Rename Old Due West Avenue to "Bashaw Ave".

Street Renaming

A request to rename Old Due West Avenue to Bashaw Avenue, from Dickerson Pike to Due West Avenue North.

STREET RENAMING PROCEDURE

Metro Council changes street names through the adoption of an ordinance. The Planning Department is required to notify all property owners on the portion of the street proposed for renaming and to give owners the opportunity to provide written comments in support of or in opposition to the proposed name change. Properties with mailing addresses on the section of roadway to be renamed will continue to receive mail using the old street name for one year giving residents and businesses time to notify persons and entities they correspond with of the change in address.

BACKGROUND - HISTORY

The proposed renaming will help clarify locations for Emergency 911 Services. Multiple streets are named "Due West" (i.e. Due West Avenue and Due West Avenue North), which has the potential to create confusion. This proposal is to rename one of the Due West areas to Bashaw Avenue.

There is a historic gravesite on Old Due West named for the Bashaw family that owned the property dating back to the 1800's. According to the Metro Historic Commission, Mr. Bashaw was a Revolutionary War veteran.

A proposed park, adjacent to the historic gravesite, will be named "Bashaw Park". Bashaw Park will emphasize how the family used the land to sustain themselves. The renaming of Old Due West Avenue to "Bashaw Ave" will correspond with the name "Bashaw Park".

EMERGENCY COMMUNICATION CENTER RECOMMENDATION:

Approved

Emergency Communications has reviewed the proposed plan to rename Old Due West Ave to Bashaw Ave and approves of the renaming to prevent any future confusion for E911 services.

METRO HISTORICAL COMMISSION RECOMMENDATION

The Historical Commission neither approves nor disapproves this request. Per Ordinance No. BL2010-789, the Historical Commission will submit a report to the Metropolitan Council regarding any historical significance associated with the current/original street name upon filing of the legislation.

NASHVILLE ELECTRIC SERVICE RECOMMENDATION Approved

PARKS DEPARTMENT RECOMMENDATION No Recommendation

WATER SERVICES RECOMMENDATION Approved

PUBLIC WORKS RECOMMENDATION Approved

STAFF RECOMMENDATION

Planning staff recommends approval of renaming Old Due West Avenue to Bashaw Avenue. There are multiple roads in this area with some version of Due West in the name. The renaming will provide for clarity and lessen confusion.

Approved. (7-0) Consent Agenda

Resolution No. RS2017-364

"BE IT RESOLVED by The Metropolitan Planning Commission that 2017M-013SR-001 is Approved. (7-0)

10. 2016SP-005-003

HAMMER MILL SP (AMENDMENT)

Council District 19 (Freddie O'Connell) Staff Reviewer: Shawn Shepard

A request to amend a Specific Plan by replacing three multi-family units with 4,000 square feet of non-residential space on properties located at 1390 and 1400 Adams Street, east of the terminus of Taylor Street, zoned SP-MU (3.92 acres), requested by S&ME, Inc., applicant; Gateway TBR Hammer Mill, LLC and Germantown Hammer, LLC, owners.

Staff Recommendation: Approve with conditions and disapprove without all conditions.

APPLICANT REQUEST

Amend a Specific Plan to replace three multi-family residential units with 4,000 square feet of non-residential space.

Preliminary SP

A request to amend a Specific Plan by replacing three multi-family units with 4,000 square feet of non-residential space on properties located at 1390 and 1400 Adams Street, east of the terminus of Taylor Street, zoned Specific Plan-Mixed Use (SP-MU) (3.92 acres).

Existing Zoning

<u>Specific Plan-Mixed Use (SP-MU)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes residential uses in addition to office and/or commercial uses.

Proposed Zoning

<u>Specific Plan-Residential (SP-MU)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes residential uses in addition to office and/or commercial uses.

HISTORY

Metro Council approved the Preliminary SP for the Hammer Mill mixed use development on May 4, 2016. The approved Preliminary SP included a maximum of 259 multi-family residential units and a maximum of 20,000 square feet of non-residential uses, with the non-residential uses located in an existing, historic building at the northwest corner of the site and the multi-family residential units located in a new building behind and to the south of the historic building. A final site plan for 258 multi-family units and 19,968 square feet of restaurant and office uses was approved in November 2016. The current application proposes to replace three of the multi-family units with an additional 4,000 square feet of non-residential uses, increasing the total non-residential to 24,000 square feet. As the non-residential represents an increase beyond the 20,000 square feet originally permitted by the Council ordinance, an amendment to the Preliminary SP is required.

NORTH NASHVILLE COMMUNITY PLAN

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.

<u>T4 Urban Mixed Use Neighborhood (T4 MU)</u> is intended to preserve, enhance, and create urban, mixed use neighborhoods with a development pattern that contains a variety of housing along with mixed use, commercial, institutional, and even light industrial development. T4 MU areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit.

Consistent with Policy?

The current application proposes replacement of three previously approved multi-family residential units with 4,000 square feet of non-residential uses. The proposal represents an increase in the total amount of non-residential uses permitted on the site; however, the additional non-residential square footage is within the previously approved building. The site layout including building footprints, vehicular access points, parking and sidewalks is unchanged from the previously approved preliminary and final SPs. The height of the building is also unchanged. The affected portion of the building is located at the front of the site along Adams Street, well outside of any areas of Conservation policy, which indicate the presence of floodplains associated with the Cumberland River along the eastern property boundary. The T4 MU policy supports a mixture of residential and non-residential uses, and the existing mix of multifamily residential, restaurant and office uses in the development will not be significantly altered by the proposal. The incorporation of an active ground floor use with outdoor dining at the front corner of the building will enhance the pedestrian realm, consistent with the goals of the policy.

PLAN DETAILS

The site is located at 1400 Adams Street, at the northeast corner of Adams Street and Taylor Street, immediately west of the Cumberland River. As described above, the site is zoned Specific Plan to permit a mixed use development including 258 multi-family residential units in a new building on Lot 1 and 20,000 square feet of non-residential uses as permitted by the Mixed Use Intensive (MUI) zoning district in an existing historic building on Lot 2. Building permits for construction of the multi-family units and renovation of the historic building to accommodate office and restaurant uses have been issued and construction is underway.

Site Plan

The plan proposes to replace three multi-family residential units with 4,000 square feet of non-residential space. For purposes of evaluating parking requirements, the plan identifies the space as a restaurant use, but all uses permitted by the Mixed Use Intensive (MUI) zoning district are allowed by the SP. The multi-family units are located on Lot 1 in the southwest corner of the site fronting Adams Street, on the ground floor of the multi-family residential building which wraps around to the east and north. The proposed 4,000 square feet of restaurant constitute an increase in the total non-residential uses on the site from 20,000 square feet as previously permitted, to 24,000 square feet. Non-residential uses were also previously confined to the historic building located along Adams Street on Lot 2; this proposal will add non-residential uses to the multi-family building on Lot 1.

Vehicular access to the site is via one principal entrance from Adams Street along the northern boundary of the site and is unchanged with this proposal. The proposed change in use to reduce the multi-family residential units and increase the non-residential uses results in a parking requirement of 355 spaces under the requirements of the Metro Zoning Ordinance and reductions available in the Urban Zoning Overlay. The previously approved SP plan included a total of 354 parking spaces, primarily in an on-site garage with some on-street parking. Two additional parallel parking spaces have been identified along the access drive on the northern side of the development, bringing the total parking for the development to 356 spaces.

The primary pedestrian entrance to the restaurant is provided along Adams Street. The previously approved preliminary and final SPs included a 12.5-foot sidewalk and four-foot by six-foot tree wells along Adams Street. At the southwest corner of the building, the sidewalk transitioned into a 5.5-foot sidewalk along the private fire lane and the southern boundary of the site with public bicycle parking adjacent to the building. The sidewalks, tree wells, and public bicycle parking are unchanged with this proposal.

The previously approved plan included wall at the back of the sidewalk to define the edge of an area designated for landscaping. With the current proposal, the landscaping area will be converted to a brick terrace that will be used for outdoor dining area for the proposed restaurant space. The wall, which varies in height as the grade changes along Adams Street, will be modified to incorporate a wide set of stairs to connect the terrace with the sidewalk and street and will be constructed of materials that complement the sidewalk and the architecture of the building. A revised landscaping plan showing new locations for required landscaping is included with the amendment proposal.

ANALYSIS

The replacement of three multi-family residential units with 4,000 square feet of restaurant or other permitted non-residential use will not significantly alter the mix of residential, office and restaurant uses on the site, as the SP already permits all uses allowed by the MUI zoning district. The incorporation of a restaurant at street level at the intersection of Adams Street and Taylor Street will encourage pedestrian activity and enhance the pedestrian realm at the corner. The plan proposes two additional parallel parking spaces along the access drive on the northern side of the development. To facilitate review of the proposed parking by Metro Planning and Public Works and to ensure that all standards of the Metro Zoning Ordinance for parallel parking spaces are met, staff recommends a condition that the label indicating these spaces are for "service/loading" be removed and that the parking spaces be dimensioned on the Final SP. The building footprint, height, vehicular access points, and sidewalks are unchanged from the previously approved final site plan. The proposed change of use is consistent with the T4 Mixed Use Neighborhood policy and therefore staff recommends approval.

FIRE DEPARTMENT RECOMMENDATION

Approve with conditions

Fire Code issues will be addressed in the permit phase.

STORMWATER RECOMMENDATION Approve

WATER SERVICES

Approve with conditions

- Approved as a Preliminary SP Amendment only.
- Before Building Permit/Water Connection Permit/ Sewer Connection Permit stage, please revise availability study
 to reflect this use change, and add some separation between the water service of Lot 1's residences and this
 restaurant. (Either install a new water meter/water tap for this restaurant, or sub-meter it from Lot 1's residential
 meter and backflow.)

PUBLIC WORKS RECOMMENDATION

Approve with conditions

- The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- Comply with MPW conditions of approval for building permit 2016061111.

TRAFFIC AND PARKING RECOMMENDATION Approve with conditions

· Comply with Public Works comments

Maximum Uses in Existing Zoning District: SP-MU

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	3.46		259 U	1694	131	161

Maximum Uses in Existing Zoning District: SP-MU

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Restaurant (932)	0.16		7,000 SF	891	91	79

Maximum Uses in Existing Zoning District: SP-MU

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (814)	0.3		13,000 SF	594	18	53

Maximum Uses in Proposed Zoning District: SP-MU

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	3.46		256 U	1675	130	159

Maximum Uses in Proposed Zoning District: SP-MU

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Restaurant (932)	0.16		11,000 SF	1399	127	123

Maximum Uses in Proposed Zoning District: SP-MU

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (814)	0.3		13,000 SF	594	18	53

METRO SCHOOL BOARD REPORT

Projected student generation existing SP-MU district: <u>10</u> Elementary <u>6</u> Middle <u>6</u> High Projected student generation proposed SP-MU district: <u>9</u> Elementary <u>6</u> Middle <u>6</u> High

The proposed SP-MU zoning district would generate 1 fewer students than what is typically generated under the existing SP-MU zoning district. Students would attend Buena Vista Enhanced Option Elementary, John Early Middle School, and Pearl-Cohn High School. All schools have been identified as having additional capacity. This information is based upon data from the school board last updated November 2016.

STAFF RECOMMENDATION

Staff recommends approval with conditions and disapproval without all conditions.

CONDITIONS

- Permitted land uses shall be limited to a maximum of 255 multi-family residential units and 4,000 square feet of uses allowed under MUI zoning on Lot 1 and a maximum of 20,000 square feet of uses allowed under MUI zoning on Lot 2 in the existing building.
- 2. Revised building elevations for the west and south sides of the building shall be submitted with the Final SP. Materials and glazing shall be consistent with those approved in original preliminary SP and changes necessary to accommodate the nonresidential use shall be integrated into a cohesive building façade design.
- 3. With the Final SP, the applicant shall remove the "service/loading" label from the parking spaces proposed along the northern access drive and shall dimension the spaces on the plan.
- 4. All other conditions of Council Ordinance No. BL2016-137 remain in effect.

- 5. If a development standard, excluding permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the MUG-A zoning district as of the date of the applicable request or application. Uses are limited as described in the Council ordinance.
- 6. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 7. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 8. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 9. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

Approved with conditions and disapproved without all conditions. (7-0) Consent Agenda Resolution No. RS2017-365

"BE IT RESOLVED by The Metropolitan Planning Commission that 2016SP-005-003 is Approved with conditions and disapproved without all conditions. (7-0)

- Permitted land uses shall be limited to a maximum of 255 multi-family residential units and 4,000 square feet of uses allowed under MUI zoning on Lot 1 and a maximum of 20,000 square feet of uses allowed under MUI zoning on Lot 2 in the existing building.
- 2. Revised building elevations for the west and south sides of the building shall be submitted with the Final SP. Materials and glazing shall be consistent with those approved in original preliminary SP and changes necessary to accommodate the nonresidential use shall be integrated into a cohesive building façade design.
- 3. With the Final SP, the applicant shall remove the "service/loading" label from the parking spaces proposed along the northern access drive and shall dimension the spaces on the plan.
- 4. All other conditions of Council Ordinance No. BL2016-137 remain in effect.
- 5. If a development standard, excluding permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the MUG-A zoning district as of the date of the applicable request or application. Uses are limited as described in the Council ordinance.
- 6. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 7. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 8. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 9. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

11. 2017SP-084-001

WEST TRINITY LANE SP

Council District 02 (DeCosta Hastings) Staff Reviewer: Shawn Shepard

A request to rezone from R8 to SP-R zoning on property located at West Trinity Lane (unnumbered), south of the terminus of Brownlo Street (2.34 acres), to permit up to 26 multi-family residential units, requested by Stone and Howorth, applicant; Brooklyn Heights Land Trust, owner.

Staff Recommendation: Defer to the December 14, 2017 Planning Commission meeting.

The Metropolitan Planning Commission deferred 2017SP-084-001 to the December 14, 2017, Planning Commission Meeting. (7-0)

12. 2017SP-094-001

THE MEADOW VILLAGE AND VENUE SP

Council District 01 (Nick Leonardo) Staff Reviewer: Shawn Shepard

A request to rezone from R40 to SP-MU zoning for property located at 6404 Eatons Creek Road and a portion of property located at Eatons Creek Road (unnumbered), approximately 1,300 feet west of Whites Creek Pike, (14.90 acres), to permit one single-family residential unit; a maximum of 13,000 square feet of Commercial Amusement, Indoor; Commercial Amusement, Outdoor; and a maximum of five overnight lodging units accessory to and associated with Commercial Amusement, Indoor or Commercial Amusement, Outdoor; requested by Dale and Associates, applicant; Wayne Winters, owner.

Staff Recommendation: Defer to the December 14, 2017 Planning Commission meeting.

The Metropolitan Planning Commission deferred 2017SP-094-001 to the December 14, 2017, Planning Commission Meeting. (7-0)

13. 2017S-198-001

ROBINSON FLATS

Council District 11 (Larry Hagar) Staff Reviewer: Abbie Rickoff

A request for concept plan approval to create up to 11 clustered lots on a portion of properties located at 1213 and 1205 Robinson Road, west of the terminus of 9th Street, zoned R10 and MUN (3.09 acres), requested by Kimley-Horn and Associates, applicant; Lana Robinson, owner.

Staff Recommendation: Approve with conditions.

APPLICANT REQUEST

Create 11 residential cluster lots.

Concept Plan

A request for concept plan approval to create up to 11 clustered lots on a portion of property located at 1213 and 1205 Robinson Road, west of the terminus of 9th Street, zoned One and Two-Family Residential (R10), Mixed Use Neighborhood (MUN), and Mixed Use Limited (MUL) (3.09 acres).

Existing Zoning

One and Two-Family Residential (R10) requires a minimum 10,000 square foot lot and is intended for single -family dwellings and duplexes at an overall density of 4.63 dwelling units per acre including 25 percent duplex lots. R10 would permit a maximum of 13 lots with 3 duplex lots for a total of 16 units, based on the acreage only. However, application of the Subdivision Regulations may result in fewer lots at this site.

Mixed Use Neighborhood (MUN) is intended for a low intensity mixture of residential, retail, and office uses.

<u>Mixed Use Limited (MUL)</u> is intended for a moderate intensity mixture of residential, retail, restaurant, and office uses. A small area of MUL zoning is located on site in the southeastern corner.

DONELSON-HERMITAGE COMMUNITY PLAN

T3 Suburban Community Center (T3 CC) is intended to enhance and create suburban community centers that serve suburban communities generally within a 10 to 20 minute drive. They are pedestrian friendly areas, generally located at prominent intersections that contain mixed use, commercial and institutional land uses, with transitional residential land uses in mixed use buildings or serving as a transition to adjoining Community Character Policies. T3 CC areas are served by highly connected street networks, sidewalks and existing or planned mass transit leading to surrounding neighborhoods and open space. Infrastructure and transportation networks may be enhanced to improve pedestrian, bicycle, and vehicular connectivity.

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5 Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands, and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.

PLAN DETAILS

This proposal is for subdivision development under existing zoning entitlements. No rezoning is proposed with this application. The proposed subdivision is located on a portion of two properties at 1205 and 1213 Robinson Road (approximately 3.09 of 9.61 total acres), west of Martingale Drive and south of Industrial Drive. The 3.09 acres proposed for development are primarily located on the eastern parcel, 1213 Robinson Road, zoned R10. The majority of the western parcel, 1205 Robinson Road, is proposed for future multi-family development and is not included in the proposed subdivision. The site fronts existing right-of-way to the east, Creedmore Drive, which will be constructed if this development is approved.

The site is vacant and is located on the eastern edge of T3 Community Center Policy, which extends to the north and south on both sides of Robinson Road. The site is adjacent to T3 Neighborhood Maintenance (east) and T3 Neighborhood Evolving policies (north). A small pocket of Conservation policy exists at the northwestern corner of the site due to steep slopes, but this area is not included in any of the proposed lots. The surrounding area south of Industrial Drive is mixed residential and non-residential uses, with a higher concentration of commercial and non-residential uses along Robinson Road. Industrial Drive is generally the dividing line between more intense industrial land uses (north) and lower intensity residential and non-residential land uses (south).

Site Plan

The site plan includes 11 clustered lots. Lots are clustered down to the R6 zoning district size and range from 6,000 square feet to 7,651 square feet. All lots are oriented towards a new public street, Creedmore Drive, which will connect from Martingale Drive (east) to the adjacent parcel (west) for a future connection to the proposed multi-family development. A vehicle turnaround and public access easement are provided on the concept plan that will be recorded with the final plat. Five-foot wide sidewalks with a four-foot planting strip are provided on both sides of the new street, consistent with local street standards. Staff recommends that the applicant coordinate with adjacent property owners (APN# 04414000400 and 04414000500) on relocating driveways from the Creedmore Drive right-of-way prior to final plat recordation.

In cluster lot subdivisions, a minimum of 15 percent of each phase of development shall be open space. This concept plan meets the open space requirement, as approximately 1.05 acres (34%) of the site is included as open space. Buffer yards are provided around the periphery of the development. A standard "C" buffer has been included along the northern and eastern property lines adjacent to the existing residential lots that front Martingale Drive. Recreational facilities are not required for residential developments containing fewer than 25 units.

ANALYSIS

This proposal is consistent with the cluster lot standards specified in the Zoning Code. The subdivision appropriately transitions from higher intensity uses along Robinson Road to the lower intensity residential pattern to the east. This development also provides for more street connectivity. Access will be taken from Creedmore Drive, integrating the site into the existing neighborhood. As this site is located within Suburban Community Center policy, lot compatibility is not applicable.

FIRE MARSHAL RECOMMENDATION

Approve with conditions

Water flow data is adequate for construction. Fire Code issues will be addressed in the permit phase.

STORMWATER RECOMMENDATION Approve

PUBLIC WORKS RECOMMENDATION

Approve with conditions

- The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- On the final plat, plat the easement for the hammerhead turnaround.

TRAFFIC AND PARKING RECOMMENDATION Approve

WATER SERVICES RECOMMENDATION

Approve with conditions

Approved as a Concept Plan only. Before Final Site/Development Plan stage, or any capacity fee payments are
made, please update the latest availability study, to reflect both the 11 single-family lots and the apartment
complex. (The original study was not clear concerning the single-family-lot portion.) Public water and sewer
construction plans must be submitted and approved prior to Final Site/Development Plan approval. These
approved construction plans must match the Final Site/Development Plans. The required capacity fees must also
be paid prior to Final Site/Development Plan approval.

STAFF RECOMMENDATION

Staff recommends approval with conditions.

CONDITIONS

- 1. Comply with all conditions of Public Works.
- 2. Prior to final plat approval, any remnant parcels resulting from this subdivision shall be consolidated by deed into one parcel.
- 3. The ten foot landscape buffer along the western and northern property lines shall comply with the standard "B" landscape buffer requirements and shall be labeled 'Standard "B" buffer' on the final site plan.
- 4. Pursuant to 2-3.5.e of the Metro Subdivision Regulations, because this application has received conditional approval from the Planning Commission, that approval shall expire unless revised plans showing the conditions on the face of the plans are submitted prior to or with any application for a final site plan or final plat.

Approved with conditions. (7-0) Consent Agenda

Resolution No. RS2017-366

"BE IT RESOLVED by The Metropolitan Planning Commission that **2017S-198-001** is **Approved with conditions**. **(7-0)**

- 1. Comply with all conditions of Public Works.
- 2. Prior to final plat approval, any remnant parcels resulting from this subdivision shall be consolidated by deed into one parcel.
- 3. The ten foot landscape buffer along the western and northern property lines shall comply with the standard "B" landscape buffer requirements and shall be labeled 'Standard "B" buffer' on the final site plan.
- 4. Pursuant to 2-3.5.e of the Metro Subdivision Regulations, because this application has received conditional approval from the Planning Commission, that approval shall expire unless revised plans showing the conditions on the face of the plans are submitted prior to or with any application for a final site plan or final plat.

14. 2017S-243-001

ANDERSON ESTATES RESUB LOT 4 OF TRACT 14

Council District 09 (Bill Pridemore)

Staff Reviewer: Levi Hill

A request for final plat approval to create two lots on property located at 205 Scalf Drive, approximately 425 feet south of Roosevelt Avenue, zoned RS7.5 (0.49 acres), requested by Southern Precision Land Surveying, applicant; Martin Bubis and Richard Vick, owners.

Staff Recommendation: Defer to the December 14, 2017 Planning Commission meeting.

The Metropolitan Planning Commission deferred 2017S-243-001 to the December 14, 2017, Planning Commission Meeting. (6-0-1)

15. 2017S-254-001

RIVERVIEW AT CUMBERLAND HILLS

Council District 10 (Doug Pardue) Staff Reviewer: Latisha Birkeland

A request for concept plan approval to create 37 single-family lots and 9 two-family lots, for a total of 46 units on properties located at 2133 E Hill Drive, 2315B E Hill Drive, Twin Hills Drive (unnumbered), and E Hill Drive (unnumbered), at the current terminus of E Hill Drive, zoned R20 (19.85 acres), requested by Dewey Engineering, applicant; Domus Partners, LLC, owner.

Staff Recommendation: Defer to the December 14, 2017 Planning Commission meeting.

The Metropolitan Planning Commission deferred 2017S-254-001 to the December 14, 2017, Planning Commission Meeting. (7-0)

16. 177-74P-003

CENTURY CITY WEST (REVISION and FINAL)

Council District 15 (Jeff Syracuse) Staff Reviewer: Latisha Birkeland

A request for revision and final site plan approval for a portion of a Planned Unit Development Overlay District located at 720, 724, and 728 Ermac Drive, at the corner of Marriott Drive and Ermac Drive, zoned ORI (2.54 acres), to permit a hotel, requested by Arnold Consulting, applicant; BMJ Hospitality, LLC, owner.

Staff Recommendation: Approve with conditions.

APPLICANT REQUEST

Revision to the preliminary plan and for final site plan to permit a hotel.

Revision and final Preliminary PUD

A request for revision and final site plan approval for a portion of a Planned Unit Development Overlay District (PUD) located at 720, 724, and 728 Ermac Drive, at the corner of Marriott Drive and Ermac Drive, zoned Office/Residential Intensive (ORI) (2.54 acres), to permit a hotel.

Existing Zoning

Office/Residential Intensive (ORI) is intended for high intensity office and/or multi-family uses with limited retail opportunities.

<u>Planned Unit Development Overlay District (PUD)</u> is an alternative zoning process that allows for the development of land in a well-planned and coordinated manner, providing opportunities for more efficient utilization of land than would otherwise be permitted by the conventional zoning provisions of this title. The PUD district may permit a greater mixing of land uses not easily accomplished by the application of conventional zoning district boundaries, or a framework for coordinating the development of land with the provision of an adequate roadway system or essential utilities and services. This PUD plan In return, the PUD district provisions require a high standard for the protection and preservation of environmentally sensitive lands, well-planned living, working and shopping environments, and an assurance of adequate and timely provision of essential utilities and streets. *This PUD permits a variety of commercial uses*.

PLAN DETAILS

The site is located at the corner of Ermac and Marriott Drives on three separate lots to be consolidated into one, totaling 2.77 acres. The preliminary plan for this portion of the Century City West PUD was approved by the Metro Planning Commission in 1999 for a total of 628,000 square feet of office use in four buildings (157,000 square feet each). The overall PUD is approved for 1.9 million square feet of commercial and office uses. In 2016, this site was revised to permit a 61,221 square foot, four –story hotel, with 100 units, plus meeting rooms.

Site Plan

The proposed plan would allow a 70,108 square-foot, five-story hotel, with 114 units, plus meeting rooms. Access to the site will be from two points on Ermac Drive. One module of parking is located in the front of the building, with the remaining parking in the back. The parking configuration is similar to the last approved plan. A five foot wide sidewalk and a four foot wide grass strip are proposed along Ermac Drive, consistent with local street standards.

ANALYSIS

The site was approved for a hotel in 2016. The proposed plan includes a hotel with one more story, for a total of fivestories, and 14 more rooms than the previously approved plan. Since the total floor area of this PUD has not increased more than ten percent beyond the total floor area last approved by the council, staff finds that the proposed change is a minor modification (revision).

Section 17.40.120.G permits the Planning Commission to approve "minor modifications" under certain conditions. Staff finds that the request is consistent with all the requirements of Section 17.40.120.G, which is provided below for review.

- G. Status of Earlier Planned Unit Developments (PUDs). The following provisions shall apply to a planned unit development (PUD) approved under the authority of a previous zoning code and remaining a part of the official zoning map upon the enactment of this title.
- 1. The planned unit development (PUD) shall be recognized by this title according to the master development plan and its associated conditions specified in the PUD ordinance last approved by the metropolitan council prior to the effective date of the ordinance codified in this title.

- 2. The planning commission may consider and approve minor modifications to a previously approved planned unit development subject to the following limitations. All other modifications shall be considered by the planning commission as an amendment to the previously approved planned unit development and shall be referred back to the council for approval according to the procedures of Section 17.40.120(A)(5). That portion of a planned unit development master plan being amended by the council shall adhere to all provisions of this code:
 - a. In the judgment of the commission, the change does not alter the basic development concept of the PUD;
 - b. The boundary of the planned unit development overlay district is not expanded;
 - There is no change in general PUD classification (e.g. residential to any classification of commercial or industrial PUD; any change in general classification of a commercial PUD; or any change in general classification of an industrial PUD);
 - d. There is no deviation from special performance criteria, design standards, or other specific requirements made part of the enacting ordinance by the council;
 - e. There is no introduction of a new vehicular access point to an existing street, road or thoroughfare not previously designated for access;
 - f. There is no increase in the total number of residential dwelling units originally authorized by the enacting ordinance;
 - g. There is no change from a PUD approved exclusively for single-family units to another residential structure type;
 - h. The total floor area of a commercial or industrial classification of PUD shall not be increased more than ten percent beyond the total floor area last approved by the council:
 - i. If originally limited to office activities, the range of permitted uses in a commercial PUD shall not be expanded to broader classifications of retail, commercial or industrial activities, unless such activities are otherwise permitted by the underlying base zone district. The permitted uses within the planned unit development shall be those specifically authorized by the council through the adopted master development plan, or by the existing base zone district beneath the overlay, whichever is more permissive.
 - j. If originally limited to office, retail and other general commercial activities, the range of permitted uses in a commercial PUD shall not be expanded to include industrial activities, unless such activities are otherwise permitted by the underlying base zone district. The permitted uses within the planned unit development shall be those specifically authorized by the council through the adopted master development plan, or by the existing base zone district beneath the overlay, whichever is more permissive.
 - k. If originally limited to commercial activities, the range of permitted uses in a commercial PUD shall not be expanded to broader classifications of retail, commercial or industrial activities, unless such activities are otherwise permitted by the underlying base zone district. The permitted uses within the planned unit development shall be those specifically authorized by the council through the adopted master development plan, or by the existing base zone district beneath the overlay, whichever is more permissive.
 - I. In the determination of the commission, the nature of the change will have no greater adverse impact on those environmentally sensitive features identified in Chapter 17.28 of this code than would have occurred had the development proceeded in conformance with the previous approval.
 - m. In the judgment of the commission, the planned unit development or portion thereof to be modified does not meet the criteria for inactivity of Section 17.40.120.H.4.a.

FIRE MARSHAL RECOMMENDATION N/A

PUBLIC WORKS RECOMMENDATION

Approve with conditions

- The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- Submit separate roadway construction plans prior to building permit.
- Power pole located south of the southern drive to be relocated outside of the sidewalk prior to use and occupancy permit.
- Dedicate ROW prior to building permit application.

TRAFFIC AND PARKING RECOMMENDATION

Approve with conditions

- The operator of Candlewood Suites should provide directions to/from the site only via the connection to Marriott Drive. Using Ermac Drive to reach the site from Elm Hill Pike should not be a preferred route.
- Proposed landscaping and development signage should be set back from Ermac Drive to maintain appropriate intersection sight distance triangles for the Candlewood Suites Nashville Site driveways.
- The landscaping on the northeast corner of Ermac Drive at Marriott Drive should be maintained to ensure appropriate intersection sight distance for southbound vehicles.

STORMWATER RECOMMENDATION

Approve with conditions

Plan Information and Fees:

- Provide a response letter stating how the comments were addressed and where they were addressed. Please be
 specific in where the comments were addressed by providing page numbers, note numbers, and/or references to
 specific locations in the calculations. This will allow the review engineer to evaluate the resubmittal more
 efficiently.
- Provide an executed Declaration of Restrictions and Covenants and long term maintenance plan with the next submission. Attached is a blank PDF of the Declaration document. The recording fee must be provided and the documents recorded prior to issuance of the grading permit.
- Provide an Exhibit A to go with the DRC/LTMP documents. This shall be the legal description of the land and may be a map, survey, plat, or metes and bounds. This shall be legal (8.5 x 14) at the largest.
- Provide an LID exhibit to accompany the DRC/LTMP documents. This should be a map that essentially matches the WQ DA map and is legible when scanned in black and white. The map should show the practices on-site and show impervious areas and pervious areas. An LID boundary should be shown which delineates the area used in the LID calculations. It shall also be legal at the largest. Please note that the defined boundary will impact any future development within the boundary due to the fact that the LID calculations for the designed GIP practices are based on the proposed conditions within the boundary for this project.
- A copy of the Tennessee Construction General Permit Notice of Coverage must be provided for all sites that
 disturb one or more acres of land before a grading permit will be issued. Add the NOC note from Vol. 1, App. A-8.
 Fill out NOC note, add TNR#, and sign.
- Provide the total permit fee of \$1444.
- Provide approval from MWS Sewer for grading / underground detention system over the sewer line.
- Provide all civil details to the plans (outlet protection, check dams, etc.).
- Add 2017 FEMA map and panel information (2001 was indicated).

Erosion Protection & Sediment Control (EPSC) Measures:

- A roadside ditch exists along Ermac. Please add a temporary culvert to the construction entrance (show location, pipe size, and material).
- Silt fence may be overloaded (use 100 lf per .25 acre of drainage). Also, show silt fence along level contours.
- 2:1 slopes were observed. Provide more information on the stabilization of the slope (if soil slopes are proposed, then specify the actual type of matting to be used).
- On sheet C3 note 15, specify that steep slopes are those 3:1 or steeper.
- Add a note to EPSC Phase 1 sheet stating that all perimeter measures must be in place before grading.

Storm Structures and Pipes:

- It appears that curb and gutters are proposed on Ermac where a ditch section existed. Provide storm structures, as necessary. Include drainage maps and calculations (HGL's and spread).
- Explain hotel roof drainage patterns (show / add notes to plans).

Detention Calculations:

- Provide pre and post detention drainage maps. These should be full size, to scale, and have the areas delineated, flow lines shown, along with curve numbers.
- For the outlet structure / Pond Report, Culvert [A] should be the outlet structure. Unsure that the manhole / outlet structure is modelled correctly?

Water Quality/LID:

- Provide a separate water quality drainage map. This should be full size, to scale, and have the LID basins clearly delineated.
- For the infiltration trench, the practice should be placed within existing slopes of 6% or less. Ensure that all 25 x 76 x 8 volume is all active.
- Provide geotechnical / infiltration information for the infiltration trench. 2 tests minimum are required.

WATER SERVICES RECOMMENDATION

Returned for corrections

- Sewer and water plan proposes the abandonment of a public sewer line. To accomplish this, the three lots that make up this development, must be consolidated into one lot, so no lots are cut off from public sewer. This consolidation can be accomplished via deed or plat, but must be done before this Final SP can be approved.
- FYI All public water or sewer abandonments require a Mandatory Referral, before the project can be completed (this comment does not affect Final Site Plan approval, but will affect later permit approvals).

STAFF RECOMMENDATION

Staff recommends deferral to the December 14, 2017, Planning Commission meeting unless recommendations of approval are received from all reviewing agencies. If recommendations of approval are received from all reviewing agencies, staff recommends approval with conditions.

CONDITIONS (if approved)

- This approval does not include any signs. Signs in planned unit developments must be approved by the Metropolitan Department of Codes Administration except in specific instances when the Metro Council directs the Metro Planning Commission to review such signs.
- The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.
- 3. Prior to or with any additional development applications for this property, the applicant shall provide the Planning Department with a corrected copy of the preliminary PUD plan.
- 4. The final site plan shall depict a minimum 5-foot clear path of travel for pedestrian ways, including public sidewalks, and the location of any existing and proposed obstructions. Prior to the issuance of use and occupancy permits, existing obstructions with the path of travel shall be relocated to provide a minimum of 5 feet of clear access.

Approved with conditions. (7-0) Consent Agenda

Resolution No. RS2017-366

"BE IT RESOLVED by The Metropolitan Planning Commission that **177-74P-003** is **Approved with conditions. (7-0)**

- This approval does not include any signs. Signs in planned unit developments must be approved by the Metropolitan Department of Codes Administration except in specific instances when the Metro Council directs the Metro Planning Commission to review such signs.
- 2. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.
- 3. Prior to or with any additional development applications for this property, the applicant shall provide the Planning Department with a corrected copy of the preliminary PUD plan.
- 4. The final site plan shall depict a minimum 5-foot clear path of travel for pedestrian ways, including public sidewalks, and the location of any existing and proposed obstructions. Prior to the issuance of use and occupancy permits, existing obstructions with the path of travel shall be relocated to provide a minimum of 5 feet of clear access.

17. 2005P-028-003

HERON POINTE PHASE II

Council District 13 (Holly Huezo) Staff Reviewer: Patrick Napier

A request to revise the preliminary plan for a Planned Unit Development Overlay District on property located at Bell Road (unnumbered), approximately 1,025 feet south of Woodland Pointe Drive, zoned MUL and RM9 (14.64 acres), to permit 128 multi-family residential units, requested by Dale and Associates, applicant; Carillon II Investment Partners, owner.

Staff Recommendation: Approve with conditions.

APPLICANT REQUEST

Revise the preliminary plan for a Planned Unit Development Overlay District to permit 128 multi-family residential units.

Preliminary PUD

A request to revise the preliminary plan for a Planned Unit Development Overlay District on property located at Bell Road (unnumbered), approximately 1,025 feet south of Woodland Pointe Drive, zoned Mixed Use Limited (MUL) and Multi-Family Residential (RM9) (14.64 acres), to permit 128 multi-family residential units.

Existing Zoning

<u>Multi-Family Residential (RM9)</u> is intended for single-family, duplex, and multi-family dwellings at a density of nine dwelling units per acre. *RM9 would permit up to 83 dwelling units*.

<u>Mixed Use Limited (MUL)</u> is intended for a moderate intensity mixture of residential, retail, restaurant, and office uses.

<u>Planned Unit Development Overlay District (PUD)</u> is an alternative zoning process that allows for the development of land in a well-planned and coordinated manner, providing opportunities for more efficient utilization of land than would otherwise be permitted by the conventional zoning provisions of Title 17. The PUD district may permit a greater mixing of land uses not easily accomplished by the application of conventional zoning district boundaries, or a framework for coordinating the development of land with the provision of an adequate roadway system or essential utilities and services. In return, the PUD district provisions require a high standard for the protection and preservation of environmentally sensitive lands, well-planned living, working and shopping environments, and an assurance of adequate and timely provision of essential utilities and streets. *The PUD was approved for 452 multi-family dwelling units*.

PLAN DETAILS

The site is located at Bell Road (unnumbered), approximately 1,025 feet south of Woodland Pointe Drive and contains a total of 14.94 acres within Phase 2. This revision applies to Phase 1 only. Phase two has been approved and constructed. Metro Council approved the Planned Unit Development, originally named Carillon PUD, in 2005 to permit 165,200 square feet of retail and office space along with 170 multi-family dwelling units. In 2011, the PUD was amended to permit 452 multi-family dwelling units. The PUD was renamed to Heron Pointe when the amendment was approved. To date, all 324 units in Phase 1 have been constructed.

This revision proposes one less multi-family structure in phase 2 than shown on the approved preliminary plan. A total of 5 multi-family structures are proposed by this revision containing a total of 128 multi-family units.

Site Plan

The plan includes a total of 128 multi- family residential units. Parking is provided in the form of surface lots with a total of 270 parking spaces, which exceeds the requirement of the Metro Code by 2 spaces. All of the proposed structures will front onto internal private drives. Access is provided through a private drive which connects to Bell Road. A secondary emergency access also connects to Bell Road and is secured by a gate. The site plan indicates 5 foot wide sidewalks will be provided along the internal drives and create an internal pedestrian pathway throughout the site. A connection to the existing sidewalks in Phase One is being made along the entrance drive towards the front of the site and between building 15 and 17.

The site plan indicates a 20 foot wide "B" landscape buffer along the eastern property line and a 20 foot wide "C" landscape buffer along the northern property line.

ANALYSIS

Section 17.40.120.F pertains to changes to an approved Planned Unit Development Overlay.

- F. Changes to a Planned Unit Development District.
- Modification of Master Development Plan. Applications to modify a master development plan in whole or in part shall be filed with and considered by the planning commission according to the provisions of subsection A of this section. If approved by the commission, the following types of changes shall require concurrence by the metropolitan council in the manner described:
 - a. Land area being added or removed from the planned unit development district shall be approved by the council according to the provisions of Article III of this chapter (Amendments);
 - Modification of special performance criteria, design standards, or other requirements specified by the enacting ordinance shall be authorized by council ordinance;
 - c. A change in land use or development type beyond that permitted by the specific underlying zoning district shall be authorized only by council ordinance; or
 - d. An increase in the total number of residential dwelling units above the number last authorized by council ordinance or, for a PUD district enacted by council ordinance after September 1, 2006, an increase in the total number of residential dwelling units above the number last authorized by council ordinance or above the number last authorized by the most recent modification or revision by the planning commission; or
 - e. When a change in the underlying zoning district is associated with a change in the master development plan, council shall concur with the modified master development plan by ordinance.
 - f. Any modification to a master development plan for a planned unit development or portion thereof that meets the criteria for inactivity of Section 17.40.120.H.4.a.

The purpose of this revision is to permit 128 multi-family residential units. Staff finds that the proposed change is a minor modification and does not require Council approval. The revised plan is consistent with the concept of the Council approved plan. It does not add or remove land from the PUD boundary, nor does it modify any standards or conditions approved by Council. It does not increase the overall density from what was approved by Council, and it does not add uses that are currently not permitted (which would require a zone change).

FIRE DEPARTMENT RECOMMENDATION Approve with conditions

• Fire Code issues will be addressed in the permit phase.

STORMWATER RECOMMENDATION Approve

WATER SERVICES

Approve with conditions

- Since individual water services are required for each parcel, this phase must perform a new public water main tap
 in Bell Road, and install a new water meter to serve it. Please revise the Utility Plan within the Final Site Plans, to
 show this water service layout. A shared water meter layout may only be used, if the two Heron Pointe parcels are
 consolidated into one parcel. (This revised Preliminary Site Plan does not show any connection to the public water
 system.)
- Once condition #1 has been addressed, and the remaining balance of the pump station maintenance fees have been paid, the Final Site Plan/PUD can be approved.

PUBLIC WORKS RECOMMENDATION

Approve with conditions

- The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- Additional solid waste and recycling location on the northern property is advised. The one location appears to be insufficient.

TRAFFIC AND PARKING RECOMMENDATION

Approve with conditions

- Comply with previous conditions of Council Bill BL2011-886.
- Developer shall conduct signal warrant analysis and submit to MPW traffic engineer for approval prior to final
 construction plan approval. If signal is warranted, Developer shall design signal plans and submit to MPW traffic
 engineer for approval and construct signal when directed by MPW traffic engineer.

STAFF RECOMMENDATION

Staff recommends approval with conditions.

CONDITIONS

- 1. Comply with all conditions of Public Works and Traffic and Parking.
- 2. This approval does not include any signs. Signs in planned unit developments must be approved by the Metro Department of Codes Administration except in specific instances when the Metro Council directs the Metro Planning Commission to review such signs.
- 3. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.
- 4. If the PUD final site plan or final plat indicates that there is less acreage than what is shown on the approved preliminary plan, the final site plan shall be appropriately adjusted to show the actual total acreage, which may require that the total number of dwelling units or total floor area be reduced.
- Mr. Napier presented the staff recommendation of approval with conditions.

Adam Sager, 516 Heather Place, spoke in favor of the application.

Cynthia Tieck, 2172 Branch Oak, spoke in opposition to the application due to the high density.

Ms. Farr closed the Public Hearing.

- Ms. Bichell spoke in favor of staff recommendation.
- Dr. Sims spoke in favor of staff recommendation.
- Mr. Tibbs spoke in favor of staff recommendation.
- Ms. Blackshear spoke in favor of staff recommendation.
- Ms. Moore spoke in favor of staff recommendation.
- Ms. Moore moved and Ms. Bichell seconded the motion to approve with conditions. (7-0)

Approved with conditions. (7-0)

Resolution No. RS2017-367

"BE IT RESOLVED by The Metropolitan Planning Commission that **2005P-028-003** is **Approved with conditions**. **(7-0)**

- 1. Comply with all conditions of Public Works and Traffic and Parking.
- 2. This approval does not include any signs. Signs in planned unit developments must be approved by the Metro Department of Codes Administration except in specific instances when the Metro Council directs the Metro Planning Commission to review such signs.
- 3. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.
- 4. If the PUD final site plan or final plat indicates that there is less acreage than what is shown on the approved preliminary plan, the final site plan shall be appropriately adjusted to show the actual total acreage, which may require that the total number of dwelling units or total floor area be reduced.
- 5. Applicant will check into the relocation of dumpster.
- 6. Applicant will look into a 30 foot landscape buffer.

18. 95P-025-003

MILLWOOD COMMONS (REVISION)

Council District 31 (Fabian Bedne) Staff Reviewer: Shawn Shepard

A request to revise the preliminary plan for a portion of Planned Unit Development Overlay District on property located at 1430 Bell Road, southwest of the intersection of Blue Hole Road and Bell Road, zoned RS20 and RS7.5 (32.88 acres), to permit 256 multi-family residential units, requested by S&ME, Inc., applicant; Millwood Housing Partners, LLC, owner.

Staff Recommendation: Approve with conditions.

APPLICANT REQUEST Revision to a PUD.

Revise Preliminary PUD

A request to revise the preliminary plan for a portion of a Planned Unit Development Overlay District on property located at 1430 Bell Road, southwest of the intersection of Blue Hole Road and Bell Road, zoned Single-Family Residential (RS20) and Single-Family Residential (RS7.5) (32.88 acres), to permit 256 multi-family residential units.

Existing Zoning

<u>Single-Family Residential (RS7.5)</u> requires a minimum 7,500 square foot lot and is intended for single-family dwellings at a density of 4.94 dwelling units per acre. *RS7.5 would permit a maximum of 120 units. The maximum number of units in this development is governed by the PUD.*

<u>Single-Family Residential (RS20)</u> requires a minimum 20,000 square foot lot and is intended for single-family dwellings at a density of 1.85 dwelling units per acre. *RS20 would permit a maximum of 16 units. The maximum number of units in this development is governed by the PUD.*

Planned Unit Development Overlay District (PUD) is an alternative zoning process that allows for the development of land in a well-planned and coordinated manner, providing opportunities for more efficient utilization of land than would otherwise be permitted by the conventional zoning provisions of this title. The PUD district may permit a greater mixing of land uses not easily accomplished by the application of conventional zoning district boundaries, or a framework for coordinating the development of land with the provision of an adequate roadway system or essential utilities and services. In return, the PUD district provisions require a high standard for the protection and preservation of environmentally sensitive lands, well-planned living, working and shopping environments, and an assurance of adequate and timely provision of essential utilities and streets. This PUD permits a maximum of 884 multi-family residential units and 116 single-family residential units. Final PUD plans have been approved for 532 multi-family residential units. A total of 352 multi-family residential units and 116 single-family residential units remain under the approved PUD.

HISTORY

The Millwood Commons PUD consists of approximately 159 acres south of Bell Road and west of Blue Hole Road. Metro Council approved the original PUD plan in 1996. The original preliminary plan included 1,024 residential units, including 908 multi-family units and 116 single-family units. All of the multi-family units are located within the northern portion of the PUD adjacent to Bell Road, with the single-family units located at the southern end. The plan was revised in 2007 to reduce the number of multi-family units from 908 to 884, reducing the total number of units permitted in the PUD to 1,000. In 2015, the Metro Planning Commission approved a revision to preliminary and final site plan for 252 multi-family residential units located in the northwestern portion of the PUD, known as Phase 1A. In November of 2016, the Planning Commission approved a revision to preliminary and final site plan to permit 280 multi-family residential units in Phase 2, which is located immediately south of Bell Road.

PLAN DETAILS

The current request is to revise the preliminary plan to change the building layout for Phase 1B of the PUD. In the 2007 revision, Phase 1 was approved for a total of 548 units. Phase 1A, approved in 2015, included 252 multi-family residential units which are currently under construction. The current proposal for Phase 1B includes 256 multi-family residential units. The remaining 40 units permitted within Phase 1 under the 2007 revision are reserved for Phase 1C, which is not included in this application.

The 256 multi-family residential units proposed for Phase 1B are arranged in eight buildings along private drives. A clubhouse amenity building with swimming pool is also included. Vehicular access to this phase is provided via a connection to a private drive under construction as part of Phase 1A, as well as to Brittany Park Drive, a public road under construction as part of Phase 2. Brittany Park Drive connects to Bell Road at the northern edge of the PUD and is planned to extend south to serve Phase 1B and the single-family portions of the PUD in the future. The current Phase 1B will tie into Brittany Park Drive on the east and a temporary turnaround will be provided until the road is extended with future phases of development.

The plan includes a mix of one, two and three bedroom units. A total of 404 parking spaces are required to meet the standards of the Metro Zoning Ordinance for the bedroom mix provided. A total of 405 parking spaces are provided to serve this phase of the development. Six of the multi-family buildings will have some garage parking totaling 28 spaces. The remaining 377 parking spaces are provided in surface lots. Five-foot sidewalks are provided between the buildings and connecting each of the buildings to the parking areas along the access drives.

ANALYSIS

Section 17.40.120.G permits the Planning Commission to approve "minor modifications" under certain conditions. Staff finds that the request is consistent with all the requirements of Section 17.40.120.G, which is provided below for review.

- G. Status of Earlier Planned Unit Developments (PUDs). The following provisions shall apply to a planned unit development (PUD) approved under the authority of a previous zoning code and remaining a part of the official zoning map upon the enactment of this title.
- 1. The planned unit development (PUD) shall be recognized by this title according to the master development plan and its associated conditions specified in the PUD ordinance last approved by the metropolitan council prior to the effective date of the ordinance codified in this title.
- 2. The planning commission may consider and approve minor modifications to a previously approved planned unit development subject to the following limitations. All other modifications shall be considered by the planning commission as an amendment to the previously approved planned unit development and shall be referred back to the council for approval according to the procedures of Section 17.40.120(A)(5). That portion of a planned unit development master plan being amended by the council shall adhere to all provisions of this code:
 - a. In the judgment of the commission, the change does not alter the basic development concept of the PUD;
 - b. The boundary of the planned unit development overlay district is not expanded;
 - c. There is no change in general PUD classification (e.g. residential to any classification of commercial or industrial PUD; any change in general classification of a commercial PUD; or any change in general classification of an industrial PUD);
 - d. There is no deviation from special performance criteria, design standards, or other specific requirements made part of the enacting ordinance by the council;
 - e. There is no introduction of a new vehicular access point to an existing street, road or thoroughfare not previously designated for access;
 - f. There is no increase in the total number of residential dwelling units originally authorized by the enacting ordinance:
 - g. There is no change from a PUD approved exclusively for single-family units to another residential structure type;
 - h. The total floor area of a commercial or industrial classification of PUD shall not be increased more than ten percent beyond the total floor area last approved by the council;

- i. If originally limited to office activities, the range of permitted uses in a commercial PUD shall not be expanded to broader classifications of retail, commercial or industrial activities, unless such activities are otherwise permitted by the underlying base zone district. The permitted uses within the planned unit development shall be those specifically authorized by the council through the adopted master development plan, or by the existing base zone district beneath the overlay, whichever is more permissive.
- j. If originally limited to office, retail and other general commercial activities, the range of permitted uses in a commercial PUD shall not be expanded to include industrial activities, unless such activities are otherwise permitted by the underlying base zone district. The permitted uses within the planned unit development shall be those specifically authorized by the council through the adopted master development plan, or by the existing base zone district beneath the overlay, whichever is more permissive.
- k. If originally limited to commercial activities, the range of permitted uses in a commercial PUD shall not be expanded to broader classifications of retail, commercial or industrial activities, unless such activities are otherwise permitted by the underlying base zone district. The permitted uses within the planned unit development shall be those specifically authorized by the council through the adopted master development plan, or by the existing base zone district beneath the overlay, whichever is more permissive.
- I. In the determination of the commission, the nature of the change will have no greater adverse impact on those environmentally sensitive features identified in Chapter 17.28 of this code than would have occurred had the development proceeded in conformance with the previous approval.
- m. In the judgment of the commission, the planned unit development or portion thereof to be modified does not meet the criteria for inactivity of Section 17.40.120.H.4.a.

No changes are being proposed that conflict with the concept of the Council approved plan. The revised site layout for Phase 1B is consistent with the concept of the PUD and does not include any unapproved uses, increases in the number of residential dwelling units, or changes in access points. Consequently, staff finds that the proposed revision is a minor modification. As the proposed revision is consistent with the overall concept and intent of the PUD, staff recommends approval of the request.

FIRE MARSHAL RECOMMENDATION

Approve with conditions

• Requires two ways in/out. If this occurs in a future phase, that will be acceptable.

STORMWATER RECOMMENDATION Approve

WATER SERVICES RECOMMENDATION

Approve with conditions

- For the latest PUD revision (stamped-received 10/20/17), MWS approves as a Preliminary PUD only.
- Public sewer construction plans must be submitted and approved prior to Final Site Plan/PUD approval. (For the sewer abandonment and relocation shown on these plans. This abandonment will also require a Mandatory Referral.) These approved construction plans must match the Final Site Plan/PUD plans.
- The required capacity fees must also be paid prior to Final Site Plan/PUD approval.

PUBLIC WORKS RECOMMENDATION

Approve with conditions

- The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- Submit recorded copy of ROW dedication(s) to MPW prior to sign off on the building permit.
- Roadway connection from Bell Rd to the property is to be constructed prior to building permit issuance by MPW.

TRAFFIC AND PARKING RECOMMENDATION

Approve with conditions

- Road connection from Bell Rd opposite Brittany Park Dr to Phase 1 B apartments shall be constructed prior to final PUD plan approval.
- Coordinate with MTA (Jason Cole) to determine if a bus stop along apartment's Bell rd frontage is appropriate.

STAFF RECOMMENDATION

Staff recommends approval with conditions.

CONDITIONS

- This approval does not include any signs. Signs in planned unit developments must be approved by the Metro Department of Codes Administration except in specific instances when the Metro Council directs the Metro Planning Commission to review such signs.
- 2. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

- 3. If the PUD final site plan or final plat indicates that there is less acreage than what is shown on the approved preliminary plan, the final site plan shall be appropriately adjusted to show the actual total acreage, which may require that the total number of dwelling units or total floor area be reduced.
- 4. Prior to or with any additional development applications for this property, the applicant shall provide the Planning Department with a corrected copy of the preliminary PUD plan.

Approved with conditions. (7-0)

Resolution No. RS2017-368

"BE IT RESOLVED by The Metropolitan Planning Commission that **95P-025-003 is Approved with conditions. (7-0)**

- This approval does not include any signs. Signs in planned unit developments must be approved by the Metro Department of Codes Administration except in specific instances when the Metro Council directs the Metro Planning Commission to review such signs.
- 2. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.
- 3. If the PUD final site plan or final plat indicates that there is less acreage than what is shown on the approved preliminary plan, the final site plan shall be appropriately adjusted to show the actual total acreage, which may require that the total number of dwelling units or total floor area be reduced.
- 4. Prior to or with any additional development applications for this property, the applicant shall provide the Planning Department with a corrected copy of the preliminary PUD plan.

19. 2009UD-001-009

DOWNTOWN DONELSON UDO (MASONRY SPECIALTY/OFFICE BUILDING)

Council District 15 (Jeff Syracuse) Staff Reviewer: Jessica Buechler

A request for final site plan and modification approval on property located at 2540 Park Drive, at the corner of Park Drive and Crump Drive, zoned OR20 and within the Downtown Donelson Urban Design Overlay District (0.39 acres), to permit an office building, requested by Holland Holdings, LLC, applicant and owner.

Staff Recommendation: Defer to the December 14, 2017 Planning Commission meeting.

The Metropolitan Planning Commission deferred 2009UD-001-009 to the December 14, 2017, Planning Commission Meeting. (7-0)

20. 2017Z-105PR-001

Council District 29 (Karen Y. Johnson) Staff Reviewer: Latisha Birkeland

A request to rezone from CN and R20 to IWD zoning on property located at 2737 Couchville Pike, approximately 820 feet west of Bell Road (35 acres), requested by StateStreet Group, LLC, applicant; Ray Dobson and Faith Francis, owners.

Staff Recommendation: Approve.

APPLICANT REQUEST Zone change from R20 to IWD

Zone Change

A request to rezone from Commercial Neighborhood (CN) and One and Two-Family Residential (R20) to Industrial Warehousing/Distribution (IWD) zoning on property located at 2737 Couchville Pike, approximately 820 feet west of Bell Road (35 acres).

Existing Zoning

One and Two-Family Residential (R20) requires a minimum 20,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 2.31 dwelling units per acre including 25 percent duplex lots. R20 would permit a maximum of 57 lots with 14 duplex lots for a total of 71 units, based on 31 acres.

Commercial Neighborhood (CN) is intended for very low intensity retail, office, and consumer service uses which provide for the recurring shopping needs of nearby residential areas.

Proposed Zoning

Industrial Warehousing/Distribution (IWD) is intended for a wide range of warehousing, wholesaling, and bulk distribution uses.

ANTIOCH - PRIEST LAKE COMMUNITY PLAN

<u>D Employment Center (D EC)</u> is intended to enhance and create concentrations of employment that are often in a campus-like setting. A mixture of office and commercial uses are present, but are not necessarily vertically mixed. Light industrial uses may also be present in appropriate locations with careful attention paid to building form, site design, and operational performance standards to ensure compatibility with other uses in and adjacent to the D EC area. Secondary and supportive uses such as convenience retail, restaurants, and services for the employees and medium- to high-density residential are also present.

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5 Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands, and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.

Consistent with Policy?

Yes. The policy supports light industrial uses in appropriate locations. District Employment Center policy is intended for non-retail uses that create economic activity and jobs. The proposed zone change would allow various uses pertaining to wholesaling, warehousing and bulk distribution uses, which are appropriate in the District Employment Center policy. The current zoning of the property is inconsistent with the policy and rezoning moves the property closer to the goals of the policy.

ANALYSIS

The property is located mid-block along Couchville Pike, west of Bell Road. The existing zoning of the site primarily allows single-family and two-family residential units. A small portion of the site allows for neighborhood commercial uses. The proposed zoning would allow various industrial uses which is appropriate in this area. While the property does contain small pockets of Conservation policy, the Conservation area does not prohibit development and would be addressed through stormwater buffer requirements at building permit review. The proposed IWD zoning is also consistent with the zoning pattern to the west of the property.

FIRE DEPARTMENT RECOMMENDATION N/A

PUBLIC WORKS RECOMMENDATION N/A

TRAFFIC AND PARKING RECOMMENDATION

Approve with conditions

Traffic study may be required at time of development

Maximum Uses in Existing Zoning District: CN

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (814)	3.5	0.25	38,115 SF	1669	38	113

Maximum Uses in Existing Zoning District: R20

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Two-Family Residential* (210)	31.5	2.17 D	85 U	896	70	93

^{*}Based on two-family lots

Maximum Uses in Proposed Zoning District: IWD

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Warehouse (150)	35	0.8	1,219,680 SF	4343	327	296

Traffic changes between maximum:

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	+1,778	+219	+90

STAFF RECOMMENDATION

Staff recommends approval.

Approved. (7-0) Consent Agenda

Resolution No. RS2017-369

"BE IT RESOLVED by The Metropolitan Planning Commission that 2017Z-105PR-001 is Approved. (7-0)

21. 2017Z-112PR-001

Council District 05 (Scott Davis) Staff Reviewer: Abbie Rickoff

A request to rezone from IWD to RM20-A zoning for property located at 851 Cherokee Avenue, approximately 1,900 feet east of Jones Avenue (0.48 acres), requested by Rhythm Homes and Development, LLC, applicant; Paul and Rosemarie Aponte, owners.

Staff Recommendation: Approve with conditions.

APPLICANT REQUEST

Zone change from IWD to RM20-A.

Zone Change

A request to rezone from Industrial Warehousing/Distribution (IWD) to Multi-Family Residential-Alternative (RM20-A) zoning for property located at 851 Cherokee Avenue, approximately 1,900 feet east of Jones Avenue (0.48 acres).

Existing Zoning

<u>Industrial Warehousing/Distribution (IWD)</u> is intended for a wide range of warehousing, wholesaling, and bulk distribution uses.

Proposed Zoning

<u>Multi-Family Residential-Alternative (RM20-A)</u> is intended for single-family, duplex, and multi-family dwellings at a density of 20 dwelling units per acre and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards. *RM20-A would permit a maximum of 9 units*.

EAST NASHVILLE COMMUNITY PLAN

<u>T4 Urban Mixed Use Neighborhood (T4 MU)</u> is intended to maintain, enhance, and create urban, mixed use neighborhoods with a development pattern that contains a variety of housing along with mixed, use, commercial, institutional, and even light industrial development. T4 MU areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways, and existing or planned mass transit.

Consistent with Policy?

The proposed zone change is consistent with policy, which is intended to enhance urban neighborhoods by providing a diversity of housing in mixed use areas. Cherokee Avenue contains mixed residential, non-residential, and vacant land uses where additional residential units may be supported by the surrounding development pattern. The site is located in an area of T4 MU policy that is adjacent to Neighborhood Evolving policy (north and south). The site is located south of E. Trinity Lane, which is identified by NashvilleNext as a high capacity transit corridor that transitions

to a Tier 2 Center near Ellington Parkway. NashvilleNext identifies this site as a transition or infill area, where higher density housing is appropriate along and around corridors and centers to provide a harmonious connection to surrounding neighborhoods. Rezoning from IWD to RM20-A will allow the site to redevelop in a manner that is consistent with the policy and the surrounding context.

ANALYSIS

The site is located on the north side of Cherokee Avenue, west of Ellington Parkway and north of Chickasaw Avenue. The 0.48-acre parcel is vacant. The existing land use pattern along the block contains a mixture of industrial, commercial, institutional, office, and residential development. Ellington Parkway bisects Cherokee Avenue and is generally the dividing line between lower intensity residential and non-residential uses (west) and more intense non-residential land uses (north and east) along the E. Trinity Lane corridor and Ellington Parkway.

The requested rezoning from IWD to RM20-A creates potential for redevelopment that is consistent with T4 MU policy. T4 MU policy was purposefully applied to this area with the adoption of NashvilleNext to encourage development that is compatible with the surrounding area. The RM20-A zoning district supports moderate-intensity residential development that contributes to the mixed-use development pattern along the block. Rezoning to a non-industrial zoning district encourages less intense land uses in an area which is envisioned to become primarily mixed use, consistent with the policy and surrounding context. Multi-family residential development at the site will provide additional housing opportunities in proximity to non-residential land uses, bringing the site closer to the goals of the policy by enhancing and creating urban mixed use neighborhoods.

The RM20-A district includes standards for development including the location of a building and its associated parking, and minimum foundation, glazing, and façade requirements. Rezoning to an alternative zoning district will ensure that future development is consistent with the T4 Mixed Use Neighborhood policy and with the surrounding context. Prior to development, the applicant may be required to perform a traffic impact study to address the increased vehicle trips which may result from the potential increase in density generated by the future development of this site.

FIRE MARSHAL RECOMMENDATION N/A

PUBLIC WORKS RECOMMENDATON N/A

TRAFFIC AND PARKING RECOMMENDATION Approved with conditions

Traffic study may be required at the time of development.

Maximum Uses in Existing Zoning District: IWD

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Warehousing (150)	0.48	0.8	16,727 SF	60	31	19

Maximum Uses in Proposed Zoning District: RM20-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	0.48		9 U	179	9	23

Traffic changes between maximum: IWD and RM20-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	ı	-		119	-22	4

METRO SCHOOL BOARD REPORT

Projected student generation existing IWD district: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High Projected student generation proposed RM20-A district: <u>3</u> Elementary <u>1</u> Middle <u>1</u> High

The proposed zoning is expected to generate 5 additional students beyond the existing zoning. Students would attend Tom Joy Elementary School, Jere Baxter Middle School, and Maplewood High School. All three schools have been identified as having additional capacity. This information is based upon data from the school board last updated November 2016.

STAFF RECOMMENDATION

Staff recommends approval with conditions as the request is consistent with the T4 Urban Mixed Use Neighborhood policy.

CONDITIONS

1. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

Ms. Rickoff presented the staff recommendation of approval with conditions.

Nathan Agnew, 854 Cherokee, spoke in favor of the application.

Gordon Harmon, 1826 Joy Circle, spoke in opposition to the application due to high density.

Ashonti Davis, 321 Edwin St, spoke in opposition to the application.

Ms. Farr closed the Public Hearing.

Ms. Blackshear spoke in favor of staff recommendation.

Ms. Moore spoke in favor of staff recommendation.

Mr. Tibbs spoke in favor of staff recommendation.

Ms. Bichell spoke in favor of staff recommendation.

Mr. Tibbs moved and Dr. Sims seconded the motion to approve with conditions. (7-0)

Approved with conditions. (7-0)

Resolution No. RS2017-370

"BE IT RESOLVED by The Metropolitan Planning Commission that 2017Z-112PR-001 is Approved with conditions. (7-0)

1. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

22. 2017Z-113PR-001

Council District 21 (Ed Kindall)

Staff Reviewer: Levi Hill

A request to rezone from CS to MUL-A zoning on properties located at 1100, 1102 and 1104 Buchanan Street, at the northwest corner of Buchanan Street and 11th Avenue North (0.54 acres), requested by Fulmer Engineering, applicant; 1102 Buchanan, LLC and Early McGowan, Jr., owners.

Staff Recommendation: Approve with conditions.

APPLICANT REQUEST

Zone change from CS to MUL-A

Zone Change

A request to rezone from Commercial Service (CS) to Mixed Use Limited – Alternative (MUL-A) zoning on properties located at 1100, 1102 and 1104 Buchanan Street, at the northwest corner of Buchanan Street and 11th Avenue North (0.54 acres).

Existing Zoning

<u>Commercial Service (CS)</u> is intended for retail, consumer service, financial, restaurant, office, self-storage, light manufacturing and small warehouse uses.

Proposed Zoning

<u>Mixed Use Limited-Alternative (MUL-A)</u> is intended for a moderate intensity mixture of residential, retail, restaurant, and office uses and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards..

NORTH NASHVILLE COMMUNITY PLAN

<u>T4 Urban Mixed Use Corridor (T4 CM)</u> is intended to enhance urban mixed use corridors by encouraging a greater mix of higher density residential and mixed use development along the corridor, placing commercial uses at intersections with residential uses between intersections; creating buildings that are compatible with the general character of urban neighborhoods; and a street design that moves vehicular traffic efficiently while accommodating sidewalks, bikeways, and mass transit.

Consistent with Policy?

Yes. The rezoning permits a mixture of uses, including residential and commercial, consistent with the T4 CM policy. The site is located along Buchanan Street, which is identified as a collector by the Major and Collector Street Plan and the site is approximately 1,500 feet from a NashvilleNext designated Tier 1 center. Additionally, Buchanan Street features existing MTA service while the site is located approximately 60 feet from the nearest MTA bus stop. The site has high levels of connectivity including an existing alley network. The proposed rezoning brings the property closer to the goals of the policy by encouraging mixed use development with higher density residential development located along Buchanan Street.

ANALYSIS

This requested rezoning to MUL-A is consistent with the surrounding land uses and land policies of the area. The parcels are located on approximately 0.54 acres on the north side of Buchanan Street, at the northwest corner of the intersection of Buchanan Street and 11th Avenue North. The site currently contains an office building and an associated parking lot. Buchanan Street is designated in the Major and Collector Street Plan as a mixed use collector avenue, and surrounding land uses along the corridor include a mixture of institutional, commercial, and office uses. The proposed rezoning allows for redevelopment of parcels that have existing infrastructure in a way that enhances the street frontages and meets the goals of the policy. The bulk and building placement standards associated with MUL-A zoning ensure mixed-use development that addresses the pedestrian realm and limits the amount of parking between the building and the street. Prior to development, the applicant may be required to perform a traffic impact study to address the increased vehicle trips which may result from the potential increase in density generated by the future development of this site.

FIRE MARSHAL RECOMMENDATION N/A

PUBLIC WORKS RECOMMENDATON N/A

TRAFFIC AND PARKING RECOMMENDATION Approve with conditions

• Traffic study may be required at time of development.

Maximum Uses in Existing Zoning District: CS

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail(814)	0.54	0.6	14,113 SF	642	19	56

Maximum Uses in Proposed Zoning District: MUL-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	0.3	1.0	13 U	203	11	25

Maximum Uses in Proposed Zoning District: MUL-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Office (710)	0.12	1.0	5,227 SF	138	18	18

Maximum Uses in Proposed Zoning District: MUL-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (814)	0.12	1.0	5,227 SF	262	12	35

Traffic changes between maximum: CS and MUL-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-		-39	-22	-22

STAFF RECOMMENDATION

Staff recommends approval with conditions as the request is consistent with the T4 Mixed Use Corridor policy.

CONDITIONS

1. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

Approved with conditions. (7-0) Consent Agenda

Resolution No. RS2017-371

"BE IT RESOLVED by The Metropolitan Planning Commission that 2017Z-113PR-001 is Approved with conditions. (7-0)

 Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

23. 2017Z-115PR-001

Council District 21 (Ed Kindall) Staff Reviewer: Shawn Shepard

A request to rezone from IR to MUG-A zoning for properties located at 607, 608, and 616 25th Ave N and 25th Ave N (unnumbered), at the corner of Clifton Avenue and 25th Ave N (2.12 acres), requested by S&ME, Inc., applicant; Joseph & Peggy Bell and James & Virginia Cameron, owners.

Staff Recommendation: Approve with conditions.

APPLICANT REQUEST Zone change from IR to MUG-A.

Zone Change

A request to rezone from Industrial Restrictive (IR) to Mixed Use General – Alternative (MUG-A) zoning for properties located at 607, 608, and 616 25th Ave N and 25th Ave N (unnumbered), at the corner of Clifton Avenue and 25th Ave N (2.12 acres).

Existing Zoning

Industrial Restrictive (IR) is intended for a wide range of light manufacturing uses at moderate intensities within enclosed structures.

Proposed Zoning

<u>Mixed Use General-Alternative (MUG-A)</u> is intended for a moderately high intensity mixture of residential, retail, and office uses and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards.

NORTH NASHVILLE COMMUNITY PLAN

<u>T4 Urban Mixed Use Neighborhood (T4 MU)</u> is intended to maintain, enhance, and create urban, mixed use neighborhoods with a development pattern that contains a variety of housing along with mixed, use, commercial, institutional, and even light industrial development. T4 MU areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways, and existing or planned mass transit.

<u>T4 Urban Mixed Use Corridor (T4 CM)</u> is intended to enhance urban mixed use corridors by encouraging a greater mix of higher density residential and mixed use development along the corridor, placing commercial uses at intersections with residential uses between intersections; creating buildings that are compatible with the general character of urban neighborhoods; and a street design that moves vehicular traffic efficiently while accommodating sidewalks, bikeways, and mass transit.

Consistent with Policy?

The properties included in this rezoning request are located within two different land use policy areas. Parcel 349, located at the southwest corner of the intersection of Clifton Avenue and 25th Avenue North, is located in an area of T4 Urban Mixed Use Corridor policy. The remainder of the zone change area falls within an area of T4 Urban Mixed Use Neighborhood policy. Both T4 MU and T4 CM policies support a variety of multi-family residential and mixed use zoning districts with a range of intensities. Both policies may also support other zoning districts based on the locational characteristics of the subject property.

The portions of the zone change area within T4 MU policy are identified as part of a Tier One Center in NashvilleNext, and the portions within T4 CM policy are identified as an infill and transition areaThe zone change area is also immediately adjacent to an area of T5 Center Mixed Use Neighborhood policy, which extends from Felicia Street on the south side of the subject properties into the Midtown area along the Charlotte Avenue, Broadway Avenue, and West End Avenue corridors. T5 Centers are generally larger areas that are more intensely developed with a regional service area, and this T5 MU area is intended to be one of the more intense areas of Davidson County with major employment centers and a diverse mix of residential and nonresidential uses. The requested MUG-A zoning would encourage continuation of a moderate and consistent intensity along the Clifton Avenue corridor to the intersection of Felicia Street, 24th Avenue North, and Clifton Avenue, appropriately transitioning to the higher intensity policy area.

ANALYSIS

The zone change area includes four parcels located along 25th Avenue North immediately south of Clifton Avenue. Parcel 349, located at the southwest corner of the intersection of 25th Avenue North and Clifton Avenue contains an existing commercial use. Two of the remaining parcels are used for parking, and the other is vacant. A mix of zoning districts is present in the area, including industrial, office/residential, and mixed use zoning districts with multi-family residential, institutional, and industrial land uses. A large area of Mixed Use Intensive – Alternative (MUI-A) and MUG-A zoning is located south of the zone change area between Felicia Street and Charlotte Avenue.

The zone change area, including the portions within T4 CM and T4 MU policy, has an urban framework defined by an existing network of streets and alleys. The requested zoning, MUG-A, is a design-based zoning district with standards for building placement and location of parking that ensure the development addresses the corridor and enhances the pedestrian realm. MUG-A zoning would yield an intensity of development and building form generally consistent with the design principles of both T4 MU and T4 CM policy and would ensure consistent development of the area in a manner that transitions appropriately to the more intense T5 Center to the south and east.

FIRE DEPARTMENT RECOMMENDATION N/A

PUBLIC WORKS RECOMMENDATION N/A

TRAFFIC AND PARKING RECOMMENDATION Approve with conditions

• Traffic study may be required at time of development

Maximum Uses in Existing Zoning District: IR

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Warehousing (150)	2.12	0.6	55,408 SF	198	60	41

Maximum Uses in Proposed Zoning District: MUG-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	1.0	3.0	130 U	912	68	90

Maximum Uses in Proposed Zoning District: MUG-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Office (710)	1.06	3.0	138,520 SF	1715	244	234

Maximum Uses in Proposed Zoning District: MUG-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (814)	1.06	3.0	138,520 SF	5964	117	354

Traffic changes between maximum: IR and MUG-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	1		8393	369	637

METRO SCHOOL BOARD REPORT

Projected student generation existing IR district: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High Projected student generation proposed MUG-A district: 38 Elementary 26 Middle 22 High

The proposed MUG-A zoning district will generate 86 additional students beyond what would be generated under the existing IR zoning, assuming 40% of the floor area is utilized for non-residential uses. Students would attend Park Avenue Enhanced Option Elementary School, McKissack Middle School, and Pearl Cohn High School. None of the schools have been identified as being over capacity by the Metro School Board. This information is based upon data from the school board last updated November 2016.

STAFF RECOMMENDATION

Staff recommends approval with conditions as this request is consistent with policy at this location.

CONDITIONS

1. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

Approved with conditions. (6-0-1)

Resolution No. RS2017-372

"BE IT RESOLVED by The Metropolitan Planning Commission that **2017Z-115PR-001** is Approved with conditions. (6-0-1)

1. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

24. 2017Z-025TX-001

BL2017-980

Artisan Manufacturing

Staff Reviewer: Carrie Logan

A request for an ordinance amending Title 17 of the Metropolitan Code, zoning regulations, by amending Section 17.16.030.E regarding multi-family units associated with artisan manufacturing, requested by Councilmember Fabian Bedne, applicant.

Staff Recommendation: Approve.

APPLICANT REQUEST

Amend the Zoning Code pertaining to multi-family uses related to artisan manufacturing.

PROPOSED AMENDMENTS TO TITLE 17

The proposed bill would amend Section 17.16.030.E of the Zoning Code as follows: Multi-family uses accessory to an artisan manufacturing use

ANALYSIS

The Artisan Manufacturing use was created in 2015 by BL2015-1121 in order to allow underutilized industrial land to create opportunities for artisans, craftsmen and makers to live, work and create. In addition to creating this use, this ordinance allowed certain associated uses in industrial areas. The intensity of associated uses was limited in industrial areas in order to prevent the displacement of industrial uses.

The proposed amendment is a clarifying amendment only. It clarifies that multi-family uses in industrial areas are only permitted if they are associated with artisan manufacturing. This was clear in the 2015 ordinance, but it was less clear when the 2015 ordinance was incorporated into the Zoning Code. There is no substantive change with the proposed amendment.

STAFF RECOMMENDATION Staff recommends approval.

An ordinance amending Title 17 of the Metropolitan Code, zoning regulations, by amending Section 17.16.030.E regarding multi-family units associated with artisan manufacturing (Proposal No. 2017Z-025TX-001).

ORDINANCE BL2017-980

NOW, THEREFORE, BE IT ENACTED BY THE COUNCIL OF THE METROPOLITAN GOVERNMENT OF NASHVILLE AND DAVIDSON COUNTY:

Section 1. That Section 17.16.030.E (Multi-family) of Title 17 of the Code of The Metropolitan Government of Nashville and Davidson County, Zoning Regulations, is hereby amended by adding the following phrase to the end of the title of the section:

uses accessory to an artisan manufacturing use.

Section 2. This Ordinance shall take effect five (5) days from and after its passage and such change be published in a newspaper of general circulation, the welfare of The Metropolitan Government of Nashville and Davidson County requiring it.

Sponsored by: Fabian Bedne

Approved. (7-0)

Resolution No. RS2017-373

"BE IT RESOLVED by The Metropolitan Planning Commission that 2017Z-025TX-001 is Approved. (7-0)

25a. 2017Z-024TX-001

BL2017-937

Staff Reviewer: Carrie Logan

An ordinance amending Title 6 and sections 17.04.060, 17.08.030, 17.16.250, and 17.16.070 of the Metropolitan Code of Laws to add a new Chapter 6.83 pertaining to a short term rental properties advisory committee and to establish regulations regarding short term rental properties, requested by Councilmember Jim Shulman, applicant. **Staff Recommendation: Approve Substitute Ordinance BL2017-937.**

The Metropolitan Planning Commission deferred 2017Z-027TX-001 to the December 14, 2017, Planning Commission Meeting. (7-0)

25b. 2017Z-026TX-001

BL2017-981

Staff Reviewer: Carrie Logan

An ordinance amending sections 17.04.060, 17.08.030, 17.16.250, and 17.16.070 of the Metropolitan Code of Laws to establish distinct land uses for "Short term rental property – Owner-Occupied" and "Short term rental property – Not Owner-Occupied", and establish a renewal allowance for existing permitted uses, request by Councilmember Brett Withers, applicant.

Staff Recommendation: Approve ordinance BL2017-981 with amendments.

The Metropolitan Planning Commission deferred 2017Z-026TX-001 to the December 14, 2017, Planning Commission Meeting. (7-0)

25c. 2017Z-027TX-001

BL2017-982

Staff Reviewer: Carrie Logan

An ordinance amending section 17.16.250 of the Metropolitan Code of Laws regarding Short term rental property – Owner-Occupied uses in two-family dwellings, request by Councilmember Brett Withers, applicant.

Staff Recommendation: Approve ordinance BL2017-982 with amendments.

The Metropolitan Planning Commission deferred 2017Z-027TX-001 to the December 14, 2017, Planning Commission Meeting. (7-0)

H: OTHER BUSINESS

26. Amend the 2017-2018 through 2022-2023 Capital Improvements Budget, Project 09WS0025, to remove references to "USD" and modify the taxing district to "GSD."

Approved. (7-0) Consent Agenda

Resolution No. RS2017-374

"BE IT RESOLVED by The Metropolitan Planning Commission has Approved to Amend the 2017-2018 through 2022-2023 Capital Improvements Budget, Project – 09WS0025, to remove references to the "USD" and modify the taxing district to "GSD". (7-0)

- 27. Historic Zoning Commission Report
- 28. Board of Parks and Recreation Report
- 29. Executive Committee Report
- 30. Accept the Director's Report and Approve Administrative Items

Approved. (7-0) Consent Agenda

Resolution No. RS2017-375

"BE IT RESOLVED by The Metropolitan Planning Commission has **Approved the Directors report and Administrative items.** (7-0)

31. Legislative Update

I: MPC CALENDAR OF UPCOMING EVENTS

December 14, 2017

MPC Meeting

4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center

January 11, 2018

MPC Meeting

4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center

J: ADJOURNMENT

The meeting adjourned at 9:00 p.m.

Chairman	
Secretary	_

METROPOLITAN GOVERNMENT



OF NASHVILLE AND DAVIDSON COUNTY

Planning Department

Metro Office Building, 2nd Floor

Date:	November 9, 2017
To: Commissioners	Metropolitan Nashville-Davidson County Planning
From:	Doug Sloan, Executive Director
Re:	Executive Director's Report

The following items are provided for your information.

A. Planning Commission Meeting Projected Attendance (6 members are required for a quorum)

- 1. Planning Commission Meeting
 - a. Attending: Tibbs; Gobbell; Blackshear; Sims; Farr; Moore; Bichell, Bedne
 - b. Leaving Early:
 - c. Not Attending: Haynes; Adkins
- 2. Legal Representation Emily Lamb will be attending.

B. Community Plans/Design Studio

1. The Metro Planning Department has been asked by stakeholders to work with property owners and residents of the West Trinity, Katie Hill, and Haynes areas on refinements to land use policy in the Bordeaux/White's Creek Community Plan. Planning staff has developed an extensive public input program to include a Steering Committee made up of stakeholders and a four-day public design charrette to be held on-site to identify the appropriate policy amendments that align with the community's vision and needs for the future of the area. Two community meetings will be held during the charrette: a visioning session to identify big ideas and goals for the area, and a public presentation to report a summary of the week's work. The public is also welcome during two open design studios. A website has been created to provide project information and updates: WestTrinityStudy.nashville.gov

Administrative Approved Items and

Staff Reviewed Items Recommended for approval by the Metropolitan Planning Commission

In accordance with the Rules and Procedures of the Metropolitan Planning Commission, the following applications have been reviewed by staff for conformance with applicable codes and regulations. Applications have been approved on behalf of the Planning Commission or are ready to be approved by the Planning Commission through acceptance and approval of this report. Items presented are items reviewed **through 11/2/2017**.

APPROVALS	# of Applics	# of Applics '17
Specific Plans	4	44
PUDs	1	15
UDOs	1	11
Subdivisions	13	170
Mandatory Referrals	12	211
Grand Total	31	451

SPECIFIC PLANS (finals only): MPC Approval

Finding: Final site plan conforms to the approved development plan.

Date Submitted	Staff Determination		Case #	Project Name	Project Caption	Council District # (CM Name)
3/16/2017 10:44	10/18/2017 0:00	PLRECAPPR	2015SP-105- 002	OCEOLA COMMONS (FINAL)	A request for final site plan approval for properties located at 122 and 124 Oceola Avenue, approximately 200 feet south of Burgess Avenue (0.59 acres), to permit up to 8 residential units, requested by DBS & Associates Engineering, applicant; Mad-Shu Properties, LLC, owner.	20 (Mary Carolyn Roberts)
5/31/2017 15:00	10/18/2017 0:00	PLRECAPPR	2016SP-065- 002	4TH & GARFIELD (FINAL)	A request for final site plan approval for various properties located on Garfield Street and 4th Avenue North, on the southeast corner of Garfield Street and 4th Avenue North,(0.8 acres), to permit 16 multi family residential units, requested by Dale & Associates, applicant; 4th & Garfield, LLC, owner.	19 (Freddie O'Connell)

4/27/2017 12:10	10/19/2017 0:00	PLAPADMIN	2007SP-165- 001	309 MYATT DRIVE	A request for final site plan approval on property located at 309 Myatt Drive, approximately 340 feet north of Roosevelt Avenue, zoned SP-MU (1.03 acres), to permit 11 residential units, requested by Dewey Engineering, applicant; Tim and James Polston, owners.	09 (Bill Pridemore)
3/28/2017 14:22	10/27/2017 0:00	PLAPADMIN	2015SP-090- 004	OCEOLA PLACE	A request for final site plan approval on properties located at 107, 109, 111 A, B and C Oceola Place, approximately 100 feet north of Demoss Road, zoned R6 and SP-R (1.13 acres), to permit nine residential units, requested by Dale and Associates, applicant; High Definition Homes, LLC and O.I.C. Oceola Place, owners.	20 (Mary Carolyn Roberts)

URBAN DESIGN OVERLAYS (finals and variances only) : MPC Approval

Finding: all design standards of the overlay district and other applicable requirements of the code have been satisfied.

Date Submitted	Staff Determination		Case #	Project Name	Project Caption	Council District # (CM Name)
5/26/2017 8:26	10/18/2017 0:00	PLAPADMIN	2016UD-001- 003	BOJANGLES'	A request for final site plan approval on property located at 2140 Murfreesboro Pike, approximately 570 feet southeast of Franklin Limestone Road, zoned CS-A and within the Murfreesboro Pike UDO At Una Antioch Urban Design Overlay District (2.19 acres), to permit a restaurant, requested by Bojangles' Restaurants, Inc., applicant; Kenneth and Sherry Mercer, owners.	29 (Karen Y. Johnson)

F	PLANNED UNIT DEVELOPMENTS (finals and variances only) : MPC Approval										
Date Submitted	Staff Determination		Staff Determination Case # Project Name		Project Caption	Council District # (CM Name)					
9/14/2017 9:38	10/20/2017 0:00	PLRECAPPR	94-71P-009	CLARENDALE AT BELLEVUE PLACE	A request for final site plan approval for a portion of a Planned Unit Development Overlay District for property located at 7632 Highway 70 S, approximately 1,200 feet north of Highway 70 S (5.66 acres), zoned MUL and SCR, to permit an assisted care living and independent living facility,	22 (Sheri Weiner)					

		requested by Barge Cauthen &	
		Associates, applicant; Bellevue	
		Redevelopment Associates, LP,	
		owner.	

	MANDATORY REFERRALS: MPC Approval						
Date Submitted	Staff Det	termination	Case #	Project Name	Project Caption	Council District (CM Name)	
9/26/2017 9:50	10/25/2017 0:00	PLRECAPPR	2017M-081ES- 001	3421 VALLEY BROOK ROAD IMPROVEMENT PROJECT	A request for permanent and temporary easements, acquired through negotiations and acceptance for the 3421 Valley Brook Drive Improvement Project (Project No. 16-SWC-176) (Map 117-09 Parcel 053), requested by Metro Water Services, applicant.	25 (Russ Pulley)	
10/5/2017 9:05	10/25/2017 0:00	PLRECAPPR	2017M-011SR- 001	FRONTAGE ROAD RENAMING	A request to rename Frontage Road to "Inspiration Blvd", from Cheron Road to the terminus of Frontage Road (see sketch for details), requested by Councilmember Nancy VanReece, applicant.	08 (Nancy VanReece)	
10/5/2017 13:56	10/25/2017 0:00	PLRECAPPR	2017M-086ES- 001	HARTFORD DRIVE SIDEWALK PROJECT	A request for right-of-way easement, temporary construction easements and drainage easements for the Hartford Drive Sidewalk Project, between Thompson Lane and Whitsett Road (Project No. 2016-R-46), requested by Metro Public Works, applicant.	16 (Mike Freeman)	
10/6/2017 8:29	10/25/2017 0:00	PLRECAPPR	2017M-012SR- 001	CHERON ROAD RENAMING	A request to rename Cheron Road to Creative Way, from Briarville Road westward to its terminus (see sketch for details), requested by Councilmember Nancy VanReece, applicant.	08 (Nancy VanReece)	
10/6/2017 10:51	10/25/2017 0:00	PLRECAPPR	2017M-051EN- 001	WHIKEY ROW AT 400 BROADWAY AERIAL ENCROACHMENT	A request for an aerial encroachment comprised of one (1) 4'6"x4' double-faced, illuminated projecting sign encroaching the public right-of-way on property located at 400 Broadway (Map 093-06-3 Parcel 082), requested by Joslin and Son Signs, applicant; 400 Broadway Holdings, LLC, owner.	19 (Freddie O'Connell)	
10/6/2017 11:08	10/25/2017 0:00	PLRECAPPR	2017M-087ES- 001	37TH AVENUE NORTH SIDEWALK PROJECT	A request for temporary construction easements, right-of-way easements and a drainage easement for the 37th Avenue North Sidewalk Improvement Project, between Murphy Road and Sentinel Drive (Project No. 2016-R-035), requested by Metro Public Works,	24 (Kathleen Murphy)	

					applicant.	
10/9/2017 11:11	10/25/2017 0:00	PLRECAPPR	2017M-088ES- 001	EDGE O LAKE DRIVE SIDEWALK PROJECT	A request for temporary construction easements and drainage easements for the Edge O Lake Drive Sidewalk Project, between Deerpath Drive and Bell Road (Project No. 2016-R-47), requested by Metro Public Works, applicant.	29 (Karen Y. Johnson)
10/6/2017 10:39	10/27/2017 0:00	PLRECAPPR	2017M-050EN- 001	SOBRO WINE AND SPIRITS AT 209 3RD AVENUE SOUTH AERIAL ENCROACHMENT	A request for an aerial encroachment comprised of one (1) double-faced, illuminated projecting sign encroaching the public right-of-way on property located at 209 3rd Avenue South (Map 093-06-A Parcel 002), requested by SoBro Wine and Spirits, LLC, applicant and owner.	19 (Freddie O'Connell)
10/4/2017 13:00	10/27/2017 0:00	PLRECAPPR	2017M-083ES- 001	CANDLEWOOD SUITES NASHVILLE	A request for the abandonment of approximately 270 linear feet of 8-inch Sewer Main and easements and acceptance of new 53 linear feet of 8-inch Water Main, Fire Hydrant, Sanitary Manholes and any associated easements (Project No. 17-SL-102 and 17-WL-83) (Map 107-03 Parcels 7, 8 and 9), requested by Metro Water Services, applicant.	15 (Jeff Syracuse)
10/5/2017 8:49	10/27/2017 0:00	PLRECAPPR	2017M-085ES- 001	903 CURDWOOD BOULEVARD	A request for the abandonment of approximately 218 linear feet of 8-inch Sewer Main, Sanitary manhole and easements and to accept new 246 linear feet of 8-inch Sewer Main, Sanitary Manholes and any associated easements (Map 061-10 Parcels 163, 164) (Project No. 16-SL-252), requested by Metro Water Services, applicant.	08 (Nancy VanReece)
8/3/2017 8:17	10/30/2017 0:00	PLRECAPPR	2017M-035EN- 001	TWELFTH AVENUE PARTNERS AT 306 12TH AVENUE SOUTH AERIAL AND UNDERGROUND ENCROACHMENT	A request for aerial and underground encroachments comprised of an entry canopy, below grade electrical vault and a patio dining area encroaching the public right-of-way on 12th Avenue South, Laurel Street and Pine Street (Map 093-13 Parcels 090, 091; Map 093-09 Parcel 303) (see site plans for details), requested by Kimley-Horn and Associates, applicant; Twelfth Avenue Partners, LLC, owner.	19 (Freddie O'Connell)
10/24/2017 15:37	11/1/2017 0:00	PLRECAPPR	2017M-045PR- 001	1010 CAMILLA CALDWELL LANE PROPERTY TRANSFER	A request for authorization of the transfer of real property located at 1010 Camilla Caldwell Lane (Map 080 Parcel 035) from the Metro Government of Nashville and Davidson County to the Metropolitan Development and Housing Agency for the purpose of constructing affordable and workforce housing, requested by the Metro Department of	01 (Nick Leonardo)

		Finance, applicant.	

		SUB	DIVISIONS:	Administrat	ive Approval	
Date Submitted	Date Approve d	Action	Case #	Project Name	Project Caption	Council District (CM Name)
8/17/2017 10:32	10/16/2017 0:00	PLAPADMIN	2017S-221-001	HALLMARK SECTION 4	A request for final plat approval to create 31 lots on property located at 4604 Springstead Trail, at the current terminus of Springstead Trail, zoned RS10 (8.8 acres), requested by Anderson, Delk, Epps & Associates, Inc., applicant; Jerry Butler Builders, LLC, owner.	33 (Antoinette Lee)
6/15/2017 10:09	10/20/2017 0:00	PLAPADMIN	20175-170-001	HARDING PIKE AT VINE COURT SUBDIVISION	A request for final plat approval to consolidate three parcels into two lots on properties located at 120 and 126 Ensworth Avenue and 4101 Harding Pike, at the southeast corner of Vine Court and Harding Pike, zoned R40 and RM40 (7.29 acres) and located in the Woodlawn West Neighborhood Conservation Zoning Overlay, requested by Barge Cauthen and Associates, applicant; BD of Elders Vine St. Christian CH Nashville, Montgomery Bell Academy of the University of Nashville, owners.	24 (Kathleen Murphy)
7/12/2017 13:22	10/20/2017 0:00	PLAPADMIN	20175-191-001	122 AND 124 OCEOLA AVENUE PROPERTIES CONSOLIDATION PLAT	A request for final plat approval to consolidate two lots into one lot and dedicate right-of-way on properties located at 122 and 124 Oceola Avenue, southeast of the terminus of Maudina Avenue, zoned SP-R (0.55 acres), requested by DBS and Associates Engineering, applicant; Mad-Shu Properties, LLC and O.I.C. Homes at Osceola Avenue, owner.	20 (Mary Carolyn Roberts)
8/1/2017 11:28	10/20/2017 0:00	PLAPADMIN	20175-208-001	1611 CAHAL SUBDIVISION	A request for final plat approval to create two lots on property located at 1611 Cahal Avenue, approximately 540 feet west of Scott Avenue, zoned R6 (0.45 acres), requested by 4Site, Inc., applicant; Randall and Jennifer Holland, owners.	07 (Anthony Davis)
4/13/2017 11:38	10/20/2017 0:00	PLAPADMIN	2017S-125-001	THE RESERVE AT SEVEN POINTS	A request for final plat approval to create 45 lots on properties located at 2237 Seven Points Circle, 4103 and 4109 Smotherman Lane, north of the termination of Smotherman Lane, zoned SP-R (31.18 acres), requested	12 (Steve Glover)

					by Weatherford and Associates, LLC, applicant; Seven Points, LLC, owner.	
8/30/2017 12:21	10/20/2017 0:00	PLAPADMIN	20175-229-001	GRADUATE HOTEL SUBDIVISION	A request for final plat approval to consolidate three lots into two lots on properties located at 2000, 2004, and 2006 West End Avenue, at the northeast corner of West End Avenue and 20th Ave N, zoned MUI-A (1.01 acres), requested by Ragan Smith, applicant; Graduate Nashville Owner, LLC, owner.	21 (Ed Kindall)
9/22/2017 14:38	10/23/2017 0:00	PLAPADMIN	20175-244-001	SCENIC VIEW SUBDIVISION RESUB LOT 28	A request for final plat approval to create two lots on property located at 339 Keeton Avenue, at the corner of Keeton Avenue and Hickerson Street, zoned R10 (0.67 acres), requested by Crenshaw Land Surveying, applicant; Karen and Michael Polston, owners.	11 (Larry Hagar)
3/30/2017 11:55	10/27/2017 0:00	PLAPADMIN	20175-112-001	LOT NOS. 1 AND 2 RESUBDIVISION OF LOT NO. 52 ON THE PLAN OF THE SUBDIVISION OF THE MOORE PROPERTY	A request for final plat approval to create two lots on property located at 521 Moore Avenue, approximately 515 feet west of Rains Avenue, zoned R6 (0.34 acres), requested by James Terry & Associates, applicant; Jean Roseman, owner.	17 (Colby Sledge)
10/27/2016 12:27	10/27/2017 0:00	PLAPADMIN	20165-264-001	SPARKMAN LANDS	A request to amend a previously recorded plat to remove notes that restrict the two acre lot to one single-family residence and to remove all references and notes related to onsite septic systems, approximately 430 feet west of Roma Court, zoned AR2a (2 acres), requested by Duane Cuthbertson, applicant; BC Development, LLC, owner.	04 (Robert Swope)
9/14/2017 11:05	10/27/2017 0:00	PLAPADMIN	20175-239-001	BROWNSVILLE, RESUB LOTS 55 AND 64	A request for final plat approval to create two lots on property located at 2309 Carter Avenue, approximately 980 feet west of Preston Drive, zoned R10 (2.62 acres), requested by K & A Land Surveying, applicant; Saundra Forrest, owner.	07 (Anthony Davis)
8/11/2017 15:22	10/30/2017 0:00	PLAPADMIN	20175-216-001	THOMPSON CORNER SUBDIVISION	A request for final plat approval to shift lot lines on properties located at 2205 Hobson Pike and 7086 Hamilton Church Road, at the northwest corner of Hobson Pike and Hamilton Church Road, zoned CS (7.09 acres), requested by The Bray Firm, applicant; Randall Thompson, owner.	33 (Antoinette Lee)
1/26/2017 12:06	10/30/2017 0:00	PLAPADMIN	2017S-064-001	RICHARD WATTS FAMILY PROPERTY	A request for final plat approval to create two lots on property located at 4001 Lebanon Pike, at the southeast corner of Lebanon Pike and Old Hickory Boulevard, Zoned SCR and	14 (Kevin Rhoten)

					Overlay District (3.09 acres), requested by Crawford and Cummings, P.C., applicant; Richard H. Watts Family LTD Partnership, owner.	
					A request for final plat approval to create five lots on a portion of property located at 3549 Brick Church	
					Pike, south of the terminus of Havenbrook Drive, zoned R10, RM6 and within a Planned Unit	
8/17/2017 11:59	10/31/2017 0:00	PLAPADMIN	20175-224-001	BELLE ARBOR PUD PHASE 3	Development Overlay District (6.11 acres), requested by Dale and Associates, applicant; Eatherly/Ring Joint Venture, owner.	03 (Brenda Haywood)

Performance Bonds: Administrative Approvals							
Date Approved	Administrative Action	Bond #	Project Name				
11/30/16	Approved Extension	2015B-016-002	RIVENDELL WOODS, PHASE 4				
11/29/16	Approved Extension	2014B-038-003	CHRISTIANSTED VALLEY RESERVE				
12/1/16	Approved Extension	2014B-027-002	PORTER ROAD				
12/27/16	Approved Extension/Reduction	2014B-044-004	LOCHAVEN				
11/29/16	Approved New	2016B-030-001	THE ORVILLE EARHEART SUBDIVISION, RESUB LOT 1				
12/13/16	Approved New	2016B-034-001	VILLAGES OF RIVERWOOD SECTION 1 PHASE 5B				
11/29/16	Approved Replacement	2012B-021-004	CLEVELAND HALL, PHASE 5				
11/29/16	Approved New	2016B-048-001	HAMMER MILL				
12/22/16	Approved New	2016B-052-001	DEERFIELD POINTE				
12/27/16	Approved Extension	2012B-014-006	VILLAGES OF RIVERWOOD, PHASE 2B, SECTION 1				
12/27/16	Approved Extension/Reduction	2015B-030-002	VILLAGES OF RIVERWOOD, SECTION 1, PHASE 6B				
12/14/16	Approved New	2016B-053-001	RICHLAND REALTY COMPANY WEST LAWN SUBDIVISION REPLAT OF PART OF LOT 353				
12/6/16	Approved New	2016B-054-001	FAWN CROSSING, SECTION 6				
12/22/16	Approved New	2016B-055-001	TRINITY HEIGHTS ADDITION RESUB OF LOT 66				
12/22/16	Approved New	2016B-058-001	BELLE ARBOR PUD PHASE 2				
12/29/16	Approved Reduction	2016B-003-002	RESERVE AT STONE HALL, PH 1, SEC 3B				
12/12/16	Approved Extension	2006B-081-007	CAMBRIDGE FOREST, SECTION 10				

12/12/16	Approved Extension	2007B-028-007	CAMBRIDGE FOREST, PHASE 6
12/13/16	Approved Extension/Reduction	2011B-023-006	THE GROVE AT CANE RIDGE, PHASE 1
12/14/16	Approved Extension	2015B-052-002	LCD LOTS 1 AND 2

Schedule

- **A.** Thursday, November 9, 2017-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- **B.** Thursday, December 14, 2017- MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- **C.** Thursday, January 11, 2018-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- **D.** Thursday, January 25, 2018-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- **E.** Thursday, February 8, 2018-MPC Meeting: 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- **F.** Thursday, February 22, 2018-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center