

# METROPOLITAN PLANNING COMMISSION **MINUTES**

# **January 25, 2018** 4:00 pm Regular Meeting

# 700 Second Avenue South

(between Lindsley Avenue and Middleton Street) Howard Office Building, Sonny West Conference Center (1st Floor)

## MISSION STATEMENT

The Planning Commission guides growth and development as Nashville and Davidson County evolve into a more socially, economically and environmentally sustainable community, with a commitment to preservation of important assets, efficient use of public infrastructure, distinctive and diverse neighborhood character, free and open civic life, and choices in housing and transportation.

> Commissioners Present: Greg Adkins, Chair Jessica Farr, Vice Chair Jeff Havnes Ron Gobbell Dr. Pearl Sims Dr. Terry Jo Bichell Daveisha Moore Councilmember Fabian Bedne

Commissioners Absent: Lillian Blackshear **Brian Tibbs** 

Bob Leeman, Interim Executive Director Carrie Logan, Assistant Director, Special Projects George Rooker, Special Projects Manager Kelly Adams, Admin Services Officer III Lucy Kempf, Planning Manager II Michael Briggs, Planning Manager I Lisa Milligan, Planner III Latisha Birkeland, Planner II Shawn Shepard, Planner II Levi Hill, Planner II

Abbie Rickoff, Planner II Patrick Napier, Planner I Gene Burse, Planner I

Craig Owensby, Public Information Officer

Emily Lamb, Legal

### Robert Leeman, AICP

Secretary and Interim Executive Director, Metro Planning Commission

Metro Planning Department of Nashville and Davidson County

800 2nd Avenue South P.O. Box 196300 Nashville, TN 37219-6300 p: (615) 862-7190; f: (615) 862-7130

# **Notice to Public**

# Please remember to turn off your cell phones.

Nine of the Planning Commission's ten members are appointed by the Metropolitan Council; the tenth member is the Mayor's representative. The Commission meets on the second and fourth Thursday of each month at 4:00 pm, in the Sonny West Conference Center on the ground floor of the Howard Office Building at 700 Second Avenue South. Only one meeting may be held in December. Special meetings, cancellations, and location changes are advertised on the Planning Department's main webpage.

The Planning Commission makes the final decision on final site plan and subdivision applications. On all other applications, including zone changes, specific plans, overlay districts, and mandatory referrals, the Commission recommends an action to the Council, which has final authority.

Agendas and staff reports are <u>posted online</u> and emailed to our mailing list on the Friday afternoon before each meeting. They can also be viewed in person from 7:30 am – 4 pm at the Planning Department office in the Metro Office Building at 800 2nd Avenue South. <u>Subscribe to the agenda mailing list</u>

Planning Commission meetings are shown live on the Metro Nashville Network, Comcast channel 3, <u>streamed online live</u>, and <u>posted on YouTube</u>, usually on the day after the meeting.

# **Writing to the Commission**

Comments on any agenda item can be mailed, hand-delivered, faxed, or emailed to the Planning Department by noon on meeting day. Written comments can also be brought to the Planning Commission meeting and distributed during the public hearing. Please provide 15 copies of any correspondence brought to the meeting.

Mailing Address: Metro Planning Department, 800 2nd Avenue South, P.O. Box 196300, Nashville, TN 37219-6300

Fax: (615) 862-7130

E-mail: planning.commissioners@nashville.gov

# **Speaking to the Commission**

Anyone can speak before the Commission during a public hearing. A Planning Department staff member presents each case, followed by the applicant, community members opposed to the application, and community members in favor.

Community members may speak for two minutes each. Representatives of neighborhood groups or other organizations may speak for five minutes if written notice is received before the meeting. Applicants may speak for ten minutes, with the option of reserving two minutes for rebuttal after public comments are complete. Councilmembers may speak at the beginning of the meeting, after an item is presented by staff, or during the public hearing on that Item, with no time limit.

If you intend to speak during a meeting, you will be asked to fill out a short "Request to Speak" form.

Items set for consent or deferral will be listed at the start of the meeting.

Meetings are conducted in accordance with the Commission's Rules and Procedures.

# **Legal Notice**

As information for our audience, if you are not satisfied with a decision made by the Planning Commission today, you may appeal the decision by petitioning for a writ of cert with the Davidson County Chancery or Circuit Court. Your appeal must be filed within 60 days of the date of the entry of the Planning Commission's decision. To ensure that your appeal is filed in a timely manner, and that all procedural requirements have been met, please be advised that you should contact independent legal counsel.

The Planning Department does not discriminate on the basis of race, color, national origin, gender, gender identity, sexual orientation, age, religion, creed or disability in admission to, access to, or operations of its programs, services, or activities. Discrimination against any person in recruitment, examination, appointment, training, promotion, retention, discipline or any other employment practices because of non-merit factors shall be prohibited. For ADA inquiries, contact Josie Bass, ADA Compliance Coordinator, at (615) 862-7150 or e-mail her at josie.bass@nashville.gov. For Title VI inquiries, contact Human Relations at (615) 880-3370. For all employment-related inquiries, contact Human Resources at (615) 862-6640.

# **MEETING AGENDA**

# A: CALL TO ORDER

The meeting was called to order at 4:02 p.m.

# **B: ADOPTION OF AGENDA**

Mr. Haynes moved and Mr. Gobbell seconded the motion to adopt the agenda. (7-0)

# C: APPROVAL OF JANUARY 11, 2018 MINUTES

Mr. Gobbell moved and Dr. Bichell seconded the motion to approve the January 11, 2018 minutes. (7-0)

# D: RECOGNITION OF COUNCILMEMBERS

Councilmember VanReece spoke in favor of Items 13, 14, and 20.

Ms. Farr arrived at 4:06 p.m.

# E: ITEMS FOR DEFERRAL / WITHDRAWAL

1. 2006SP-093-001

**OLDE MILL SP PERIODIC REVIEW** 

2. 2015SP-049-003

1225 STAINBACK AVENUE (AMENDMENT)

3. 2017SP-078-001

**LOWES LANE SP** 

4. 2018SP-003-001

1600 DB TODD JR. SP

5. 2017NHL-001-002

**DALEBROOK 37206** 

- 8. 2017Z-037PR-001
- 10. 2018SP-007-001 PRINCE AND DUKE SP
- 11. 2018SP-016-001 CITY VIEW ESTATES
- 12. 2018SP-019-001

**OLIVERI PROPERTY** 

Councilmember Bedne moved and Ms. Farr seconded the motion to approve the Deferred and Withdrawn Items. (8-0)

# F: CONSENT AGENDA ITEMS

<u>NOTICE TO THE PUBLIC</u>: Items on the Consent Agenda will be voted on at a single time. No individual public hearing will be held, nor will the Commission debate these items unless a member of the audience or the Commission requests that the item be removed from the Consent Agenda.

6. 2007S-172-001 CLAIRMONT VILLAGE

# 9. 2014SP-001-003 TREATY OAKS SP (FORMER 60TH AVENUE COTTAGES)

# 13. 2018HL-001-001

BL2018-1052/Nancy VanReece
312 EAST MARTHONA ROAD HISTORIC LANDMARK

## 14. 2018NHL-001-001

BL2018-1053/Nancy VanReece HANK SNOW/RAINBOW RANCH

## 15. 2018S-007-001

PEEPLES ESTATE SUBDIVISION

# 16. 2018UD-001-001

**HIGHWAY 100 URBAN DESIGN OVERLAY** 

- 17. 2018Z-004PR-001
- 18. 2018Z-005PR-001
- 19. 2018Z-006PR-001
- 20. 2018Z-012PR-001
- 21. 2018Z-014PR-001
- 22. Revised 2018 Planning Commission filing deadline & meeting schedule.
- 26. Accept the Director's Report and Approve Administrative Items

Ms. Farr moved and Mr. Gobbell seconded the motion to approve the Consent Agenda. (8-0)

Mr. Haynes recused himself from Item 20.

Councilmember Bedne left the meeting.

# G: ITEMS TO BE CONSIDERED

### 1. 2006SP-093-001

#### **OLDE MILL SP PERIODIC REVIEW**

Council District 22 (Sheri Weiner); 35 (Dave Rosenberg)

Staff Reviewer: Levi Hill

A request for a periodic review of the Olde Mill Specific Plan District located at 8811 Newsom Station Road and 8873 Newsom Station Road, approximately 1700 feet northwest of Coley Davis Road (131.06 acres), requested by Councilmember Sheri Weiner and Councilmember Dave Rosenberg, applicant; Old Mill Partnership and Eugene Cowden, owners.

Staff Recommendation: Defer to the March 8, 2018, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2006SP-093-001 to the March 8, 2018, Planning Commission meeting. (8-0)

## 2. 2015SP-049-003

### 1225 STAINBACK AVENUE (AMENDMENT)

Council District 05 (Scott Davis)

Staff Reviewer: Levi Hill

A request to amend a Specific Plan to permit four non owner occupied short term rentals on properties located at 330, 332, 334, 336, and 336 B Douglas Avenue, at the southeast corner of Douglas Avenue and Stainback Avenue, (0.14 acres), requested by Goodhope Development Consulting, applicant; Strategic Options International, LLC, owner.

Staff Recommendation: Defer to the February 8, 2018, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2015SP-049-003 to the February 8, 2018, Planning Commission meeting. (8-0)

## 3. 2017SP-078-001

#### **LOWES LANE SP**

Council District 03 (Brenda Haywood) Staff Reviewer: Latisha Birkeland

A request to rezone from R20 to SP-R zoning on property located at Lowes Lane (unnumbered), at the northeast corner of Birdwell Drive and Lowes Lane (2.11 acres), to permit up to 15 detached multi-family residential units, requested by Dale and Associates, applicant; Be A Helping Hand Foundation, owner.

Staff Recommendation: Defer indefinitely.

The Metropolitan Planning Commission deferred 2017SP-078-001 indefinitely. (8-0)

## 4. 2018SP-003-001

### 1600 DB TODD JR. SP

Council District 21 (Ed Kindall) Staff Reviewer: Patrick Napier

A request to rezone from RS5 to SP-R zoning for property located at 1600 Dr. DB Todd Jr. Boulevard, at the northeast corner of Dr. DB Todd Jr. Boulevard and Cockrill Street (0.29 acres), to permit up to three multi-family residential units, requested by Sebasiine Eraga, applicant; Hanna Tope, owner.

Staff Recommendation: Defer to the February 22, 2018, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2018SP-003-001 to the February 22, 2018, Planning Commission meeting. (8-0)

## 5. 2017NHL-001-002

**DALEBROOK 37206** 

Council District 06 (Brett Withers) Staff Reviewer: Gene Burse

A request for development plan approval on a portion of property located at 901 Dalebrook Lane, at the northeast corner of Dalebrook Lane and Eastland Avenue, zoned One and Two-Family Residential (R10) and within a Neighborhood Landmark Overlay District (0.79 acres), to permit general office and medical office uses, requested by Design Build Partners, applicant; Dale Brook Partners, owner.

Staff Recommendation: Defer to the April 26, 2018, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2017NHL-001-002 to the April 26, 2018, Planning Commission meeting. (8-0)

# 6. 2007S-172-001 CLAIRMONT VILLAGE

Council District 28 (Tanaka Vercher) Staff Reviewer: Abbie Rickoff

A request for concept plan approval to create up to 45 clustered lots on property located at Moss Road (unnumbered), north of the terminus of Ottenville Avenue, zoned RS7.5 (9.87 acres), requested by Lukens Engineering Consulting, applicant; VMA Real Estate, LLC, owner.

Staff Recommendation: Approve with conditions.

#### APPLICANT REQUEST

Create 45 residential cluster lots.

#### Concept Plan

A request for concept plan approval to create up to 45 clustered lots on property located at Moss Road (unnumbered), north of the terminus of Ottenville Avenue, zoned Single-Family Residential (RS7.5) (9.87 acres).

#### **Existing Zoning**

<u>Single-Family Residential (RS7.5)</u> requires a minimum 7,500 square foot lot and is intended for single-family dwellings at a density of 4.94 dwelling units per acre. *RS7.5 would permit a maximum of 48 units, based on the acreage only. However, application of the Subdivision Regulations may result in fewer lots at this site.* 

## ANTIOCH-PRIEST LAKE COMMUNITY PLAN

T3 Suburban Neighborhood Evolving (T3 NE) is intended to create and enhance suburban residential neighborhoods with more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate density development patterns with moderate setbacks and spacing between buildings. T3 NE policy may be applied either to undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network, block structure, and proximity to centers and corridors. T3 NE areas are developed with creative thinking in environmentally sensitive building and site development techniques to balance the increased growth and density with its impact on area streams and rivers.

T3 Suburban Neighborhood Maintenance (T3 NM) is intended to maintain the general character of developed suburban residential neighborhoods. T3 NM areas will experience some change over time, primarily when buildings are expanded or replaced. When this occurs, efforts should be made to retain the existing character of the neighborhood. T3 NM areas have an established development pattern consisting of low- to moderate-density residential development and institutional land uses. Enhancements may be made to improve pedestrian, bicycle, and vehicular connectivity.

Conservation (CO) is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5 Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands, and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.

T3 Suburban Residential Corridor (T3 RC) is intended to maintain, enhance, and create suburban residential corridors. T3 RC areas are located along prominent arterial-boulevard or collector-avenue corridors that are served by multiple modes of transportation and are designed and operated to enable safe, attractive and comfortable access and travel for all users. T3 RC areas provide high access management and are served by moderately connected street networks, sidewalks, and existing or planned mass transit.

<u>Supplemental Policy Area (SPA) 13-RH-T3-NE-01</u> applies to undeveloped land within the Rural Hill-Moss Road neighborhood and is intended to provide guidance for redevelopment through appropriate building types, coordinated access, and enhanced connectivity.

<u>Supplemental Policy Area (SPA) 13-RH-T3-RC-01</u> applies to undeveloped land within the Residential Corridor policy, generally located along Una Antioch Pike, Mt. View Road, and Rural Hill Road, where higher intensity redevelopment may be supported through appropriate building form, site access, and enhanced connectivity. This SPA is identified along the western property line, associated with adjacent (western) parcels located along the Una Antioch Pike corridor.

#### **PLAN DETAILS**

This proposal is for subdivision development under existing zoning entitlements. No rezoning is proposed with this application. The proposed subdivision is located on approximately 9.87 acres on the north side of Moss Road, east of Una Antioch Pike.

The site is vacant and is primarily located in T3 Neighborhood Evolving policy, extending north/east on the north side of Moss Road, and south/west on the south side of Moss Road. Conservation policy is located in pockets near the northern property line, identifying areas with steeper slopes. A small area of mixed T3 Residential Corridor and T3 Neighborhood Maintenance policies are identified along the western property line, associated with adjacent (western) parcels closer to the Moss Road/Una Antioch Pike intersection. This site is also located within 2 supplemental policies areas, which generally focus on connectivity, access, and open space networks. While NashvilleNext policies provide guidance for subdivisions, Metro's Subdivision Regulations control how land is divided and the pattern of development to reflect different contexts and character.

The surrounding area includes primarily single-family residential and vacant properties, with scattered community/institutional uses.

#### History

In 2007, the Planning Commission approved with conditions a concept plan (Clairmont Village) with 45 single-family lots at this site. Under Metro's Subdivision Regulations in effect in 2007, development plans were required within two years of concept plan approval. The Clairmont Village development plans were never submitted to Metro Planning for review, and the 2007 concept plan subsequently expired.

#### Site Plan

The site plan includes 45 single-family clustered lots. Lots are clustered down to the RS3.75 zoning district size and range from 3,888 square feet to 8,290 square feet. Eight perimeter lots front onto Moss Road and the remaining 37 lots front new interior streets. The eight perimeter lots are larger than the interior lots, ranging from approximately 6,700 square feet to 8,290 square feet.

A public alley is proposed behind the Moss Road lots, eliminating the use of single-access driveways from Moss Road. The alley provides access to the eight perimeter lots as well as lots 6 through 14, located directly behind the perimeter lots. Two east-west streets are included in this development. Arcalod Avenue is located mid-site and will extend to the western property line for a future connection, and Mont Blanc Vista is located north of Arcalod Avenue and will extend to the eastern property line for a future connection. Columbier Avenue, a north-south street, will extend to the northern property line. All new streets contain a 50 foot right-of-way with a 5 foot sidewalk and 4 foot planting strip, consistent with the local street standard. Moss Road will also be improved to the local street standard to include a 5 foot sidewalk and 4 foot planting strip. Additional right-of-way will be dedicated on the north side of Moss Road for future auxiliary lanes. Areas of dedication are included on the concept plan and will be recorded with the final plat.

In cluster lot subdivisions, a minimum of 15 percent of each phase of development shall be open space. This concept plan provides approximately 2.57 acres of open space (26% of the site), including stormwater management areas. A pedestrian path connects Arcalod Avenue to Open Space 'A' which is located west of the perimeter lots, between Moss Road and the rear alley. Open Space 'A' extends approximately 145 feet back from Moss Road and includes an amenity area with seating, bioretention area, and retaining wall. Staff recommends evergreen landscaping be included along the south side of the retaining wall to appropriately screen the wall from the road. Staff also recommends additional canopy trees be included along the north side of the wall to buffer the views into the development from Moss Road, particularly to the rear of lots 12 through 15. Open Space 'B' is a larger open space located at the northwestern portion of the site and includes the largest concentration of steep slopes. Open Space "B" will be preserved from development and will remain in its natural state. A standard "C" buffer has been included along the eastern property line.

Fifteen lots are designated as critical lots due to portions of the lots having steep slopes in excess of 20 percent. No problem soils have been identified on site.

#### **ANALYSIS**

This proposal is consistent with the cluster lot standards specified in the Zoning Code. The original site plan included an internal road network that was located in an area of naturally steeper slopes much closer to the northern property line, now proposed as Open Space 'B'. Additionally, the original plan proposed 48 lots that were all oriented towards new internal streets. At staff's request, the layout was modified by shifting the development footprint to the south outside of the most environmentally sensitive areas, and reorienting some of the lots towards Moss Road, resulting in a reduction of lots from 48 to 45. The revised plan preserves much of the hillside portion of the property while still providing options for future connectivity.

#### FIRE MARSHAL RECOMMENDATION

#### Approve with conditions

• Fire Code issues will be addressed in the permit phase.

## STORMWATER RECOMMENDATION

## Approve with conditions

• Room for detention may be required in a later plan.

#### **PUBLIC WORKS RECOMMENDATION**

#### **Approve with conditions**

- The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- With the final plans, show the connection tie in of the proposed Moss Road to existing Moss Road located to the west.

# TRAFFIC AND PARKING RECOMMENDATION Approve

#### WATER SERVICES RECOMMENDATION

#### Approve with conditions

• Approved as a Concept Plan only. Public water and sewer construction plans must be submitted and approved prior to Final Site Plan approval. These approved construction plans must match the Final Site plans. The required capacity fees must also be paid prior to Final Site Plan approval.

### STAFF RECOMMENDATION

Staff recommends approval with conditions.

## **CONDITIONS**

- 1. All conditions from Metro Public Works and Metro Water Services must be completed or bonded prior to the recording of the final plat.
- 2. All conditions from Stormwater must be addressed with the final site plan.
- 3. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply must be met prior to the issuance of building permits.
- 4. A tree protection plan shall be provided with the final site plan application to indicate preservation of trees within common open space and buffer areas.
- 5. Any tree removal in the buffer yard areas shall be reviewed and approved by the Urban Forester.
- 6. Open space 'B' shall be maintained in its existing state. The following note shall be added to Open Space 'B' on the final site plan: "All existing trees shall be preserved. This area shall remain undisturbed."
- 7. Outside of areas reserved for stormwater treatment or recreation, existing canopy trees in Open Space 'A' should be maintained.
- 8. With the final site plan, a landscape plan and plant schedule shall be provided to address items a, b, and c below, indicating the size, height, and species of all proposed vegetation.
  - a) Landscaping and treatment of the bioretention area in Open Space 'A' shall be designed as an amenity. Applicant shall work with staff on landscape details with the final site plan. Stormwater management devices should be treated as community amenities in addition to their other functions.
  - b) Landscaping shall be included in front of the Moss Road retaining wall (south side of wall) that appropriately screens the wall from Moss Road. Appropriate screening should include evergreen shrubs, vines, and trees to reduce the visibility of the wall from the street.
  - c) Additional canopy trees shall be provided in Open Space 'A' behind the retaining wall (north side of wall) to buffer the rear of lots 12, 13, 14, and 15 from Moss Road. In addition, one canopy tree shall be provided at the rear of lots 12, 13, 14, and 15. All canopy trees shall be a minimum two-inch caliper and a minimum 12 feet in height at time of planting.
- 9. Any lots designated as critical lots shall be developed in compliance with the critical lot requirements pursuant to Section 17.28.030 of the Metro Zoning Code. If critical lots cannot be developed in compliance with the critical lot requirements, the lot layout shall be modified accordingly.

- 10. On the final site plan, a standard "C" landscape buffer shall be identified along the eastern property line, consistent with the concept plan.
- 11. Phases 2 and 3 shall be combined or the phase lines adjusted accordingly so that open space is provided for in each phase of development, consistent with Section 17.12.090.D of the Metro Zoning Code.
- 12. On the final site plan, relocate the Moss Road sidewalks to along the final right-of-way line, after dedication for future auxilory lanes. The curb and gutter location shall remain as shown on the concept plan. Areas of dedication shall be recorded with the final plat.
- 13. Pursuant to 2-3.5.e of the Metro Subdivision Regulations, because this application has received conditional approval from the Planning Commission, that approval shall expire unless revised plans showing the conditions on the face of the plans are submitted prior to or with any application for a final site plan or final plat.

### Approved with conditions. Consent Agenda (8-0)

## Resolution No. RS2018-28

"BE IT RESOLVED by The Metropolitan Planning Commission that 2007S-172-001 is **Approved with conditions**. **(8-0)**"

#### CONDITIONS

- 1. All conditions from Metro Public Works and Metro Water Services must be completed or bonded prior to the recording of the final plat.
- 2. All conditions from Stormwater must be addressed with the final site plan.
- 3. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply must be met prior to the issuance of building permits.
- 4. A tree protection plan shall be provided with the final site plan application to indicate preservation of trees within common open space and buffer areas.
- 5. Any tree removal in the buffer yard areas shall be reviewed and approved by the Urban Forester.
- 6. Open space 'B' shall be maintained in its existing state. The following note shall be added to Open Space
- 'B' on the final site plan: "All existing trees shall be preserved. This area shall remain undisturbed."
- 7. Outside of areas reserved for stormwater treatment or recreation, existing canopy trees in Open Space 'A' should be maintained.
- 8. With the final site plan, a landscape plan and plant schedule shall be provided to address items a, b, and c below, indicating the size, height, and species of all proposed vegetation.
  - a) Landscaping and treatment of the bioretention area in Open Space 'A' shall be designed as an amenity. Applicant shall work with staff on landscape details with the final site plan. Stormwater management devices should be treated as community amenities in addition to their other functions.
  - b) Landscaping shall be included in front of the Moss Road retaining wall (south side of wall) that appropriately screens the wall from Moss Road. Appropriate screening should include evergreen shrubs, vines, and trees to reduce the visibility of the wall from the street.
  - c) Additional canopy trees shall be provided in Open Space 'A' behind the retaining wall (north side of wall) to buffer the rear of lots 12, 13, 14, and 15 from Moss Road. In addition, one canopy tree shall be provided at the rear of lots 12, 13, 14, and 15. All canopy trees shall be a minimum two-inch caliper and a minimum 12 feet in height at time of planting.
- 9. Any lots designated as critical lots shall be developed in compliance with the critical lot requirements pursuant to Section 17.28.030 of the Metro Zoning Code. If critical lots cannot be developed in compliance with the critical lot requirements, the lot layout shall be modified accordingly.
- 10. On the final site plan, a standard "C" landscape buffer shall be identified along the eastern property line, consistent with the concept plan.
- 11. Phases 2 and 3 shall be combined or the phase lines adjusted accordingly so that open space is provided for in each phase of development, consistent with Section 17.12.090.D of the Metro Zoning Code.
- 12. On the final site plan, relocate the Moss Road sidewalks to along the final right-of-way line, after dedication for future auxilory lanes. The curb and gutter location shall remain as shown on the concept plan. Areas of dedication shall be recorded with the final plat.
- 13. Pursuant to 2-3.5.e of the Metro Subdivision Regulations, because this application has received conditional approval from the Planning Commission, that approval shall expire unless revised plans showing the conditions on the face of the plans are submitted prior to or with any application for a final site plan or final plat.

### 7. 2017S-254-001

### **RIVERVIEW AT CUMBERLAND HILLS**

Council District 10 (Doug Pardue) Staff Reviewer: Latisha Birkeland

A request for concept plan approval to create 37 lots including 9 two-family lots, for a total of 46 units on properties located at 2133 E Hill Drive, 2135B E Hill Drive, Twin Hills Drive (unnumbered), and E Hill Drive (unnumbered), at the current terminus of E Hill Drive, zoned R20 (19.85 acres), requested by Dewey Engineering, applicant; Domus Partners, LLC, owner.

Staff Recommendation: Approve with conditions.

#### APPLICANT REQUEST

Concept plan approval to create 37 lots including 9 two-family lots, for a total of 46 units.

#### Concept Plan

A request for concept plan approval to create 37 lots including 9 two-family lots, for a total of 46 units on properties located at 2133 E Hill Drive, 2135B E Hill Drive, Twin Hills Drive (unnumbered), and E Hill Drive (unnumbered), at the current terminus of E Hill Drive, zoned One and Two-Family Residential (R20) (19.85 acres).

## **Existing Zoning**

One and Two-Family Residential (R20) requires a minimum 20,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 2.31 dwelling units per acre including 25 percent duplex lots. R20 would permit a maximum of 43 lots with 10 duplex lots for a total of 53 units, based on 19.85 acres.

#### HISTORY

This item was presented at the December 14, 2017, Planning Commission meeting. The public hearing was held and closed. The Planning Commission heard concerns from the public as it related to the potential impact of the proposed subdivision to the immediate neighborhood, including concerns regarding notices. The Planning Commission deferred this item to provide an opportunity for notices to be re-sent and to reopen the public hearing. This item was presented at the January 11, 2018, Planning Commission meeting. The public hearing was held and closed. The applicant requested deferral of this item to revise the plan in regards to lot sizes for duplex lots. The public hearing was held but remains open.

#### MADISON COMMUNITY PLAN

T3 Suburban Neighborhood Maintenance (T3 NM) is intended to maintain the general character of developed suburban residential neighborhoods. T3 NM areas will experience some change over time, primarily when buildings are expanded or replaced. When this occurs, efforts should be made to retain the existing character of the neighborhood. T3 NM areas have an established development pattern consisting of low- to moderate-density residential development and institutional land uses. Enhancements may be made to improve pedestrian, bicycle, and vehicular connectivity.

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5 Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands, and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.

#### **PLAN DETAILS**

The property is approximately 19.85 acres and is located west of Cumberland Hills Drive. The majority of the site is vacant. The proposed plan is surrounded by one and two-family residential uses to the north, east and west of the site. A CSX railroad is located south of the site.

#### <u>Site Plan</u>

The site plan proposes up to 37 lots including 9 two-family lots, for a total of 46 units. Lot sizes range from 10,001 square feet to 20,247 square feet. All of the 37 lots will front on to new public roads.

The concept plan proposes to extend Cumberland Hills Drive from the east to provide access to the new lots. New streets will include a five foot wide sidewalk and a four foot wide grass strip, consistent with local street standards. A five foot wide trail is included in the open space area along the southeastern property line.

A 20 foot C-3 landscape buffer is proposed along all property lines that abut existing lots. Two open space areas with amenities including a playground and walking trail is provided in the development, which exceeds the requirements of the Zoning Code for the cluster lot option.

#### **ANALYSIS**

The cluster lot option in the Zoning Code allows for flexibility of design, the creation of open space and the preservation of natural features in Single-Family (RS) and One and Two-Family (R) zoning districts. To promote creative designs, lots are allowed to contain less land area than what is normally required by the base zoning district. The minimum lot area within a cluster subdivision can be reduced down two smaller base zone districts. With this plan, the applicant is proposing to cluster the parcels to 10,000 square foot lot sizes. The proposed duplex lots are a minimum of 20,000 square feet. The cluster lot option does not allow more density than what would be allowed under R20 zoning. The cluster lot option allows a reduction in lot sizes to work with exiting topography, create more useable open space, etc.

In cluster lot subdivisions, a minimum of 15 percent of the development shall be open space. Of the total 19.85 acres, 4.66 acres will remain as open space, or 23% of total area.

- Stormwater facilities, such as bio swales and detention ponds, included in the open space, occupy 1.07 acres of open space.
- Landscaping buffer occupies 1.03 acres of open space.
- Total usable open space is 2.56 acres or 12.9% of total area.

Developers are also required to install recreational facilities within a portion of the open space. The applicant has proposed a playground within the central open space as well as a walking trail within the open space along the northeastern edge of the development.

The plan meets the requirements of the Subdivision Regulations and Zoning Code for a cluster lot subdivision. The proposed plan cannot connect to the Val Marie Drive to the west. The existing right-of-way along Val Marie Drive decreases at the property line of the proposed development. The right-of-way at this location is too narrow to connect a public street. The proposed plan is using the only access available to develop these properties. The plan provides for street connectivity by extending Cumberland Hills Drive and by providing future stub streets to the property to the north, if those properties redevelop in the future. The proposed plan identifies locations of duplex lots primarily on corner lots and on larger lots. This provides for disbursement of additional housing types in the development.

## FIRE DEPARTMENT RECOMMENDATION

#### Approve with conditions

• Fire Code issues will be addressed in the permit phase.

# STORMWATER RECOMMENDATION Approve

# PUBLIC WORKS RECOMMENDATION

### Approve with conditions

• The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.

# TRAFFIC AND PARKING RECOMMENDATION Approve

# MADISON SUBURBAN UTILITY DISTRICT Approve

## **WATER SERVICES**

#### Approve with conditions

- The below comments apply to public sewer issues only. Madison Suburban Utility District serves this site with water:
- Approved as a Concept Plan only. Public sewer construction plans must be submitted and approved prior to Final Site Plan approval. (These plans may entail abandonment/relocation of a public force main, which will require a Mandatory Referral.) These approved construction plans must match the Final Site Plans. The required capacity fees must also be paid prior to Final Site Plan approval.
- FYI MWS recommends the applicant submit a revised availability study to MWS before Final Site Plan stage, to reflect that latest unit count and site layout (will reduce the required capacity fees accordingly.)

#### STAFF RECOMMENDATION

Staff recommends approval with conditions.

#### **CONDITIONS**

- 1. With the final site plan, the configuration of the right-of-way dedication for the potential extension of East Hill Drive shall be finalized based on Public Works requirements. Any remaining area shall be converted to open space.
- 2. Extend Road C to the property line.

- 3. Pursuant to 2-3.5.e of the Metro Subdivision Regulations, because this application has received conditional approval from the Planning Commission, that approval shall expire unless revised plans showing the conditions on the face of the plans are submitted prior to or with any application for a final site plan or final plat.
- 4. Add the following note to the plan/plat: The final site plan/ building permit site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.
- 5. Must comply with all conditions and requirements of all Metro agencies.

Ms. Birkeland presented the staff recommendation of approval with conditions.

Mike Delvizis spoke in favor of the application and asked for approval.

Jane Fileccia, 204 Twin Hills Dr, spoke in opposition to the application due to environmental and traffic concerns.

Rusty North, 220 Twin Hills Dr, spoke in opposition to the application due to traffic and safety concerns.

Lisa Wachter, 2116 East Hill Dr, spoke in opposition to the application because she would like to preserve the character of the neighborhood.

Carol England, 2301 Marsha Dr, spoke in opposition to the application; this is not respectful or responsible development.

Stephanie Sturdivant, 352 Cumberland Hills Dr, spoke in opposition to the application as it doesn't fit with the character of the neighborhood.

Sue Sturdivant, 352 Cumberland Hills Dr, spoke in opposition to the application because the density is too high.

Randy Swayze, 111 Twin Hills Dr, spoke in opposition to the application due to decreased property value concerns, traffic concerns, and small lot sizes.

John Sturdivant, Jr., 352 Cumberland Hills Dr, spoke in opposition to the application.

Ted Montmeny, 401 Cumberland Hills Dr, spoke in opposition to the application as the lot sizes aren't conducive to the remainder of the neighborhood.

David Nesbit, 215 Twin Hills Dr, spoke in opposition to the application.

Ralph Martin, 224 Twin Hills Dr, spoke in opposition to the application.

#### Chairman Adkins closed the Public Hearing.

- Mr. Haynes expressed concerns regarding this.
- Mr. Gobbell spoke in favor of the application because there is no legal reason to disapprove this.
- Ms. Moore spoke in agreement with Mr. Gobbell.
- Dr. Bichell spoke in favor of the application; all regulations have been met.
- Ms. Farr noted that there is no legal reason to disapprove.

Mr. Gobbell moved and Ms. Moore seconded the motion to approve with conditions including a condition that requires units to be sprinkled. (6-1) Mr. Haynes voted against.

## Resolution No. RS2018-29

"BE IT RESOLVED by The Metropolitan Planning Commission that 2017S-254-001 is **Approved with conditions** including revised Fire Marshal condition that requires units to be sprinkled. (6-1)"

#### **CONDITIONS**

- 1. With the final site plan, the configuration of the right-of-way dedication for the potential extension of East Hill Drive shall be finalized based on Public Works requirements. Any remaining area shall be converted to open space.
- 2. Extend Road C to the property line.

- 3. Pursuant to 2-3.5.e of the Metro Subdivision Regulations, because this application has received conditional approval from the Planning Commission, that approval shall expire unless revised plans showing the conditions on the face of the plans are submitted prior to or with any application for a final site plan or final plat.
- 4. Add the following note to the plan/plat: The final site plan/ building permit site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone. 5. Must comply with all conditions and requirements of all Metro agencies.
- 6. Units shall be sprinkled.

## 8. 2017Z-037PR-001

Council District 05 (Scott Davis) Staff Reviewer: Latisha Birkeland

A request to rezone from CS and RS5 to RM20-A, MUL-A, R6-A, and RM9-A zoning for various properties south of E Trinity Lane, (36.05 acres), requested by Councilmember Scott Davis, applicant; various property owners. **Staff Recommendation: Defer indefinitely.** 

The Metropolitan Planning Commission deferred 2017Z-037PR-001 indefinitely. (8-0)

### 9. 2014SP-001-003

#### TREATY OAKS SP (FORMER 60TH AVENUE COTTAGES)

Council District 20 (Mary Carolyn Roberts)

Staff Reviewer: Latisha Birkeland

A request to amend a Specific Plan on a portion of property located at 1206B 60th Avenue North, 58th Avenue North (unnumbered), 1042, 4044, 1046, 1048, and 1050 Treaty Oaks Drive, approximately 185 feet north of Morrow Road, zoned SP and CS (1.91 acres), to add land to the SP and permit 22 additional multi-family residential units, requested by CESO, Inc., applicant; 1211 57th Avenue T.O., LLC, owners.

Staff Recommendation: Approve with conditions and disapprove without all conditions.

#### **APPLICANT REQUEST**

Amend an SP to permit up to 22 additional multi-family residential units.

#### SP Amendment

A request to amend a Specific Plan on a portion of property located at 1206B 60th Avenue North, 58th Avenue North (unnumbered), 1042, 1044, 1046, 1048, and 1050 Treaty Oaks Drive, approximately 185 feet north of Morrow Road, zoned Specific Plan – Residential (SP-R) and Commercial Service (CS) to add land to the Specific Plan and permit 22 additional multi-family residential units, (1.91 acres).

# **Existing Zoning**

<u>Specific Plan-Residential (SP-R)</u> provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. The original Specific Plan includes only one residential building type. *The existing SP permits up to 60 multi-family residential units*.

<u>Commercial Service (CS)</u> is intended for retail, consumer service, financial, restaurant, office, self-storage, light manufacturing and small warehouse uses.

#### **Proposed Zoning**

<u>Specific Plan-Residential (SP-R)</u> provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. With the additional 22 units within the proposed amendment, this Specific Plan will include three residential building types. *The proposed amendment permits 22 additional multifamily residential units.* 

#### **WEST NASHVILLE COMMUNITY PLAN**

T4 Urban Neighborhood Maintenance (T4 NM) is intended to maintain the general character of existing urban residential neighborhoods. T4 NM areas will experience some change over time, primarily when buildings are expanded or replaced. When this occurs, efforts should be made to retain the existing character of the neighborhood. T4 NM areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit. Enhancements may be made to improve pedestrian, bicycle and vehicular connectivity.

#### Consistent with Policy?

Yes. The proposed SP is consistent with the T4 Urban Neighborhood Maintenance policy at this location. The proposed development is redeveloping underutilized urban lots and provides for additional housing choice within the neighborhood. The development is consistent with the existing SP developments in the surrounding area.

#### HISTORY

In January 2014, the Metro Planning Commission approved an SP to permit 60 residential dwelling units at 1206B 60<sup>th</sup> Avenue North. The applicant is currently proposing to amend the SP to add part of one adjacent parcel to the east and permit an additional 22 multi-family residential units within the SP.

#### **PLAN DETAILS**

The site is located on a portion of property located at 1206B 60th Avenue North, 58th Avenue North (unnumbered), 1042, 4044, 1046, 1048, and 1050 Treaty Oaks Drive north of Morrow Road. The site is approximately 1.91 acres in size. The property on a portion of property at 1206B 60<sup>th</sup> Avenue North is currently zoned SP and permits up to 60 multi-family residential units. The property at 58<sup>th</sup> Avenue North (unnumbered) is currently vacant.

#### Site Plan

The plan proposes a multi-family residential development with an additional 22 dwelling units. The original Specific Plan permits 60 residential units. A portion of the original SP is proposed to be amended with this application.

Original SP	Proposed Amendment Area	Total SP
60 detached multifamily residential units	22 attached and detached multifamily residential units	82 attached and detached residential units
One parcel	Add part of a parcel, zoned CS, and reconfigure 6 units in the original parcel	One parcel and part of one parcel

The proposed plan provides surface parking for the seven detached units and the five attached units along the northern property line. The 16 attached units along the southern property line have garage parking spaces for each unit. The proposed surface parking will also provide guest parking for the original Specific Plan residential units.

Access to the development is along 60<sup>th</sup> Avenue North. The alley between 57<sup>th</sup> and 58<sup>th</sup> will be improved to provide access to garages for units 20-27. Per Public Works requirements, alley access will not be extended through 58<sup>th</sup> Avenue North, nor will 58<sup>th</sup> Avenue North be improved. There will be a physical barrier between the end of the private drive and 58<sup>th</sup> Avenue North.

Architectural standards have been included in the SP. Building facades facing a street provide a minimum of one principal entrance and a minimum of 15% glazing. Standards are provided for window orientation, prohibited materials, raised foundations, and porch depths.

#### **ANALYSIS**

The plan is consistent with the T4 Urban Neighborhood Maintenance policy at this location as it provides housing consistent with the surrounding land use patterns. The development provides for infill development while respecting the existing development pattern of the neighborhood to the north.

#### FIRE MARSHAL RECOMMENDATION

## Approve with conditions

- Provide flow data and hydrant locations for subdivision pre-approval.
- Fire Code issues will be addressed in the permit phase.

# STORMWATER RECOMMENDATION Approve

#### **WATER SERVICES**

#### Approve with conditions

• Approved as a Preliminary SP Amendment only. Public water and sewer construction plans must be submitted and approved prior to Final SP approval. These approved construction plans must match the Final Site Plan/SP plans. The required capacity fees must also be paid prior to Final Site Plan/SP approval.

# **PUBLIC WORKS RECOMMENDATION**

#### **Approve with conditions**

- The developer's final construction drawings shall comply with the design regulations established by the Department of Public Works, in effect at the time of the approval of the preliminary development plan or final development plan or building permit, as applicable. Final design may vary based on field conditions.
- As designed the mandatory referral is to be approved by council prior to Final SP.

- Construction of alley #1208 shall not be designed or constructed to restrict/ obscure access to the lots on each frontage.
- Submit recorded cross access easements prior to Final SP submission.

# TRAFFIC AND PARKING RECOMMENDATION Approve with conditions

- · See road comments.
- Traffic analysis is required at the intersection of 58th ave, Tennessee Ave, and Morrow Rd. to determine appropriate traffic control at Tennessee Ave and Morrow Rd. intersection prior to final Sp approval.

Maximum Uses in Existing Zoning District: CS

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (814)	0.96	0.6 F	25,090 S.F.	1112	28	82

Maximum Uses in Existing Zoning District: SP-R

Land Use	A = = = =	EAD/Demeiter	Total Floor	Daily Trips	AM Peak	PM Peak
(ITE Code)	Acres	FAR/Density	Area/Lots/Units	(weekday)	Hour	Hour
Multi-Family						
Residential	0.95	-	5 U	34	3	4
(220)						

Maximum Uses in Proposed Zoning District: SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	1.91	-	22 U	147	12	14

Traffic changes between maximum: CS, SP-R, and SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-		-999	-19	-72

### METRO SCHOOL BOARD REPORT

Projected student generation existing SP-R district: <u>1</u> Elementary <u>1</u> Middle <u>1</u> High Projected student generation existing CS district: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High Projected student generation proposed SP-R district: <u>4</u> Elementary <u>2</u> Middle <u>2</u> High

The proposed SP-R zoning is anticipated to generate five more students than what is typically generated under the existing SP-R and CS zoning districts. Students would attend Cockrill Elementary School, McKissack Middle School, and Pearl-Cohn High School. None of the schools have been identified as being over capacity by the Metro School Board. This information is based upon data from the school board last updated November 2016.

#### STAFF RECOMMENDATION

Staff recommends approval with conditions and disapproval without all conditions.

#### CONDITIONS

- 1. Permitted land uses shall be limited to a maximum of 22 multi-family residential units in the amendment area.
- 2. All standards and conditions of BL2014-636 remain in effect where applicable.
- 3. Building façades fronting a street or courtyard shall provide a minimum of one principal entrance (doorway) and a minimum of 15% glazing.
- 4. 58<sup>th</sup> Avenue North right-of-way shall be abandoned prior to final site plan approval.
- 5. Comply with all conditions of Metro Public Works and Traffic and Parking.
- 6. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units in the amendment area.
- 7. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.

- 8. The final site plan shall label all internal driveways as "Private Driveways" and label public roads as "Public Road". A note shall be added to the final site plan that the private driveways shall be maintained by the Homeowner's Association.
- 9. For any development standards, regulations and requirements not specifically shown on the SP plan and/or included as a condition of Council approval, the property shall be subject to the standards, regulations and requirements of the RM15 zoning district as of the date of the application request or application.
- 10. A corrected copy of the preliminary SP plan incorporating the conditions of approval by the Metro Council shall be provided to the Planning Commission prior to or with the final site plan application.
- 11. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering, or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 12. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

## Approve with conditions and disapprove without all conditions. Consent Agenda (8-0)

## Resolution No. RS2018-30

"BE IT RESOLVED by The Metropolitan Planning Commission that 2014SP-001-003 is **Approved with conditions** and disapproved without all conditions. (8-0)"

#### **CONDITIONS**

- 1. Permitted land uses shall be limited to a maximum of 22 multi-family residential units in the amendment area
- 2. All standards and conditions of BL2014-636 remain in effect where applicable.
- 3. Building façades fronting a street or courtyard shall provide a minimum of one principal entrance (doorway) and a minimum of 15% glazing.
- 4. 58th Avenue North right-of-way shall be abandoned prior to final site plan approval.
- 5. Comply with all conditions of Metro Public Works and Traffic and Parking.
- 6. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units in the amendment area.
- 7. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 8. The final site plan shall label all internal driveways as "Private Driveways" and label public roads as "Public Road". A note shall be added to the final site plan that the private driveways shall be maintained by the Homeowner's Association.
- 9. For any development standards, regulations and requirements not specifically shown on the SP plan and/or included as a condition of Council approval, the property shall be subject to the standards, regulations and requirements of the RM15 zoning district as of the date of the application request or application.
- 10. A corrected copy of the preliminary SP plan incorporating the conditions of approval by the Metro Council shall be provided to the Planning Commission prior to or with the final site plan application.
- 11. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering, or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 12. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

### 10. 2018SP-007-001

### PRINCE AND DUKE SP

Council District 05 (Scott Davis)

Staff Reviewer: Levi Hill

A request to rezone from R6-A to SP-R zoning on properties located at 315, 317 A, 317 C, and 317 E Prince Avenue, and 318 B, 320, 322 and 324 Duke Street, west of Overby Road (1.17 acres), to permit up to 15 multi-family residential units, requested by Dale and Associates, applicant; Invent Communities, Inc., owner.

Staff Recommendation: Defer indefinitely.

The Metropolitan Planning Commission deferred 2018SP-007-001 indefinitely. (8-0)

## 11. 2018SP-016-001

#### **CITY VIEW ESTATES**

Council District 02 (DeCosta Hastings)

Staff Reviewer: Abbie Rickoff

A request to rezone from R8 to SP-R zoning on property located at 926 West Trinity Lane, approximately 440 feet east of the intersection of West Trinity Lane and Old Buena Vista Road/Youngs Lane (1.30 acres), to permit up to 16 multi-family residential dwelling units, requested by Civil Design Consultants, LLC, applicant; Progressive Development, LLC, owner.

Staff Recommendation: Defer to the February 8, 2018, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2018SP-016-001 to the February 8, 2018, Planning Commission meeting. (8-0)

## 12. 2018SP-019-001

#### **OLIVERI PROPERTY**

Council District 33 (Antoinette Lee)

Staff Reviewer: Levi Hill

A request to rezone from AR2a to SP-R zoning on property located at Maxwell Road (unnumbered) and a portion of property located at 4154 Murfreesboro Pike, approximately 615 feet west of Lavergne Couchville Pike, partly within the Murfreesboro Pike Urban Design Overlay District (25.2 acres), to permit 68 single-family and 24 multi-family residential units, requested by Edge Planning, Landscape Architecture and Urban Design, applicant; Salvatore Oliveri et ux, owner.

Staff Recommendation: Defer to the February 8, 2018, Planning Commission meeting.

The Metropolitan Planning Commission deferred 2018SP-019-001 to the February 8, 2018, Planning Commission meeting. (8-0)

### 13. 2018HL-001-001

BL2018-1052/Nancy VanReece

# 312 EAST MARTHONA ROAD HISTORIC LANDMARK

Council District 08 (Nancy VanReece)

Staff Reviewer: Gene Burse

A request to apply a Historic Landmark Overlay on property located at 312 East Marthona Road, approximately 1,225 south of Old Hickory Boulevard, zoned RS20 (0.92 acres), requested by the Metro Historic Commission, applicant; Calvin and Sandra Blakney, owners. (See associated case #2018NHL-001-001)

Staff Recommendation: Approve.

## APPLICANT REQUEST

Apply a Historic Landmark Overlay District.

### Historic Landmark Overlay

A request to apply a Historic Landmark Overlay on property located at 312 East Marthona Road, approximately 1,225 feet south of Old Hickory Boulevard, zoned Single-Family Residential (RS20) (0.92 acres).

# **Existing Zoning**

<u>Single-Family Residential (RS20)</u> requires a minimum 20,000 square foot lot and is intended for single -family dwellings at an overall density of 2.17 dwelling units per acre. *RS20 would permit a maximum of 2 units*.

#### **Proposed Zoning**

<u>Historic Landmark Overlay District (HL)</u> is applied to a building, structure, site or object, its appurtenances and the property it is located on, of high historical, cultural, architectural or archaeological importance; whose demolition or destruction would constitute an irreplaceable loss to the quality and character of Nashville and Davidson County.

#### **CRITICAL PLANNING GOALS**

Preserve Historic Resources

The proposed Historic Landmark Overlay District is intended to preserve the historic structures on the property through the implementation of development guidelines by the Metro Historic Zoning Commission and Staff.

#### MADISON COMMUNITY PLAN

T3 Suburban Neighborhood Maintenance (T3 NM) is intended to maintain the general character of developed suburban residential neighborhoods. T3 NM areas will experience some change over time, primarily when buildings are expanded or replaced. When this occurs, efforts should be made to retain the existing character of the neighborhood. T3 NM areas have an established development pattern consisting of low- to moderate-density residential development and institutional land uses. Enhancements may be made to improve pedestrian, bicycle, and vehicular connectivity.

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5 Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands, and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.

#### Consistent with Policy?

Yes. The policies encourage the protection and preservation of historic features.

#### **REQUEST DETAILS**

The Metro Historic Zoning Commission (MHZC) considered this application at its December 20, 2017, meeting. Historic Zoning Commission staff recommends approval of this application. Metro Historic Commission staff provided the following background information:

#### Hank Snow's Rainbow Ranch

Hank Snow's Rainbow Ranch comprises approximately three acres at 312 E. Marthona Road in Madison, Tennessee. The property is situated in a mid-20th century residential neighborhood between I-65 and Gallatin Pike, about 8.5 miles northeast of downtown Nashville. In 1950-1951 country music singer-songwriter Clarence "Hank" Snow acquired the property and had the house constructed, soon after he began gaining national traction with consecutive number-one hits. From that point until his death in 1999, the property served as Snow's home, his office, and his own recording studio. The period of significance of the property begins with its date of construction, 1950-51, and ends when Snow, still an artist with RCA Victor, recorded his last album at his Rainbow Ranch Studio in 1979.

#### **Analysis & Findings**

The property is eligible for listing in the National Register of Historic Places, according to the Tennessee Historical Commission and the Center for Historic Preservation at

Middle Tennessee State University is in the process of listing the property on the Register.

The Rainbow Ranch is eligible for listing in the National Register of Historic Places under Criterion A for its significant associations with the significant recording and songwriting career of Hank Snow and under Criterion B as the best extant property most strongly associated with the productive significant career of Hank Snow, a member of the Country Music Hall of Fame. Snow began recording with the RCA Victor label in 1936. This relationship lasted continuously for forty-five years—a record not matched by any other recording star in 20th century popular musicand produced over 800 commercial recordings, many of which charted on both the radio and sales charts and influenced generations of country and Americana performers.

There are three contributing buildings: the 1950-1951 concrete block barn; a c. 1950 detached, two car garage that mirrors the design and materials of the house; and a c. 1970 wooden implement shed. There are three contributing structures: a c. 1970 rectangular cement swimming pool with diving board, ca. 1960 wooden foot bridge that crosses a drainage way to the rear of the property, and a c. 1970 chain length fence that represents the historic fence line of the property. The fence has a prominent, customized double-leaf swing gate at the driveway and a single-leaf chain length gate that roughly aligns with the front door of the house.

Because the property is eligible for, and in the process of being listed, in the National Register of Historic Places, it meets section 17.36.120.5, for being eligible for a Historic Landmark zoning overlay.

#### METRO HISTORIC ZONING COMMISSION RECOMMENDATION

On December 20, 2017, the Metro Historic Zoning Commission reviewed the request and recommended approval of the Historic Landmark designation. In addition, they adopted the existing design guidelines for Historic Landmarks to guide changes on the property.

#### STAFF RECOMMENDATION

Staff recommends approval of the Historic Landmark Overlay District.

#### Approved. Consent Agenda (8-0

#### Resolution No. RS2018-31

"BE IT RESOLVED by The Metropolitan Planning Commission that 2018HL-001-001 is Approved. (8-0)"

### 14. 2018NHL-001-001

BL2018-1053/Nancy VanReece

#### HANK SNOW/RAINBOW RANCH

Council District 08 (Nancy VanReece)

Staff Reviewer: Gene Burse

A request to apply a Neighborhood Landmark Overlay on properties located at 312 East Marthona Road and East Marthona Road (unnumbered), approximately 1,025 feet south of Old Hickory Boulevard, zoned RS20 (2.46 acres), requested by Councilmember Nancy VanReece, applicant; Calvin and Sandra Blakney, owners. (See associated case #2018HL-001-001)

Staff Recommendation: Approve.

### **APPLICANT REQUEST**

To apply a Neighborhood Landmark Overlay District.

#### Neighborhood Landmark Overlay

A request to apply a Neighborhood Landmark Overlay on properties located at 312 East Marthona Road and East Marthona Road (unnumbered), approximately 1,025 feet south of Old Hickory Boulevard, zoned RS20 (2.46 acres).

#### **Existing Zoning**

<u>Single-Family Residential (RS20)</u> requires a minimum 20,000 square foot lot and is intended for single -family dwellings at an overall density of 2.17 dwelling units per acre. *RS20 would permit a maximum of 5 units*.

#### **Proposed Zoning**

Neighborhood Landmark Overlay District (NHL) is intended to preserve and protect neighborhood features that are important to maintain and enhance the neighborhood character. Neighborhood features are defined as buildings, structures, objects, sites, and areas of historic, cultural, civic, neighborhood, or architectural value and/or importance to Metropolitan Nashville and Davidson County.

#### **CRITICAL PLANNING GOALS**

• Preserves Historic Resources

The proposed Neighborhood Landmark Overlay District would assist in preserving the existing house by allowing it to be adaptively reused.

## **HISTORY**

This property is located at 312 East Marthona Road. The house on the property was constructed between 1950 and 1951.

## **ANALYSIS**

The site is located at 312 East Marthona Road in the Madison Community Plan area, mid-block between W Old Hickory Blvd and Vantrease Road. Existing site conditions consist of a vacant one story brick house, with accessory structures on one parcel and vacant land on another parcel. Accessory structures include a two-car garage, a concrete block barn and swimming pool. The existing house was built between 1950 and 1951 and is eligible for listing in the National Register of Historic Places. The house is viewed as a significant element that enhances the Madison Community Plan area's character. The Neighborhood Landmark District Overlay will protect and preserve the existing structure while permitting redevelopment of the site. The Neighborhood Landmark District Overlay also allows for adaptive reuse of the property in a way that is compatible with the existing neighborhood.

The Neighborhood Landmark District Overlay involves a two-step process. The first step, the current application, is obtaining approval for the establishment of the overlay. The second step is the submittal of a development plan for

the reuse of any feature encompassed by the overlay. The Neighborhood Landmark District Overlay permits all land uses classified as accessory, permitted, or permitted with conditions by the RS20 zoning district. Additional uses, including uses prohibited by the RS20 zoning district, may be permitted subject to certain conditions as described in the neighborhood landmark development plan, provided they are determined by the Planning Commission to be compatible with, and sensitive to, abutting properties and the overall neighborhood fabric and appropriate to preserve and maintain the district.

Section 17.36.420 of the Zoning Code defines a neighborhood landmark as a feature that has historic, cultural, architectural, civic, neighborhood or archeological value and/or importance; whose demolition or destruction would constitute an irreplaceable loss to the quality and character of a neighborhood.

To be eligible for this designation a property must meet one or more of the following criteria:

- 1. It is recognized as a significant element in the neighborhood and/or community;
- 2. It embodies characteristics that distinguish it from other features in the neighborhood and/or community;
- 3. Rezoning the property on which the feature exists to a general zoning district inconsistent with surrounding or adjacent properties such as, office, commercial, mixed-use, shopping center, or industrial zoning district would significantly impact the neighborhood and/or community;
- 4. Retaining the feature is important in maintaining the cohesive and traditional neighborhood fabric;
- 5. Retaining the feature will help to preserve the variety of buildings and structures historically present within the neighborhood recognizing such features may be differentiated by age, function and architectural style in the neighborhood and/or community; and
- 6. Retaining the feature will help to reinforce the neighborhood and/or community's traditional and unique character.

The structure has become a recognizable landmark for neighbors with its vintage architectural style that have been preserved in the face of a changing landscape. Retaining this feature would reinforce the neighborhood's traditional and unique character.

In recommending approval of a neighborhood landmark district, the planning commission shall find that:

- a) The feature is a critical component of the neighborhood context and structure;
- b) Retention of the feature is necessary to preserve and enhance the character of the neighborhood;
- c) The only reason to consider the application of the neighborhood landmark district is to protect and preserve the identified feature:
- d) It is in the community's and neighborhood's best interest to allow the consideration of an appropriate neighborhood landmark development plan as a means of preserving the designated feature; and
- e) All other provisions of this section have been followed.

Staff finds that this application meets the aforementioned criteria. This structure has contributed to the neighborhood's character since 1950 by serving as the home and recording studio of country music hall of famer Clarence "Hank" Snow. By retaining this feature, it would preserve the neighborhood's history. By applying a Neighborhood Landmark District Overlay to this property a critical structure of an established neighborhood can be preserved and adaptively reused for appropriate uses that are compatible with the neighborhood.

FIRE DEPARTMENT RECOMMENDATION N/A

STORMWATER RECOMMENDATION Approve

WATER SERVICES N/A

PUBLIC WORKS RECOMMENDATION N/A

TRAFFIC AND PARKING RECOMMENDATION N/A

STAFF RECOMMENDATION

Staff recommends approval.

#### Resolution No. RS2018-32

"BE IT RESOLVED by The Metropolitan Planning Commission that 2018NHL-001-001 is Approved. (8-0)"

## 15. 2018S-007-001

#### PEEPLES ESTATE SUBDIVISION

Council District 10 (Doug Pardue) Staff Reviewer: Abbie Rickoff

A request for final plat approval to create eight lots including two duplex lots for a total of ten units on property located at 231 Liberty Lane, at the corner of Liberty Lane and Peeples Court, zoned R10 (3.08 acres), requested by Crenshaw Land Surveying, applicant; Harold Clay and Gary Wayne Peeples, owners.

Staff Recommendation: Approve with conditions.

#### **APPLICANT REQUEST**

Request for final plat approval to create eight lots.

#### Final Plat

A request for final plat approval to create eight lots including two duplex lots for a total of ten units on property located at 231 Liberty Lane, at the corner of Liberty Lane and Peeples Court, zoned One and Two-Family Residential (R10) (3.08 acres).

#### **Existing Zoning**

One and Two-Family Residential (R10) requires a minimum 10,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 4.63 dwelling units per acre including 25 percent duplex lots. R10 would permit a maximum of 13 lots with 3 duplex lots for a total of 16 units, based on the acreage only. However, application of the Subdivision Regulations may result in fewer units on this property. The Metro Codes Department has determined that this property is duplex eligible.

#### **MADISON COMMUNITY PLAN**

<u>D Employment Center (D EC)</u> is intended to enhance and create concentrations of employment that are often in a campus-like setting. A mixture of office and commercial uses are present, but are not necessarily vertically mixed. Light industrial uses may also be present in appropriate locations with careful attention paid to building form, site design, and operational performance standards to ensure compatibility with other uses in and adjacent to the D EC area. Secondary and supportive uses such as convenience retail, restaurants, and services for the employees and medium- to high-density residential are also present.

#### **PLAN DETAILS**

This proposal is for subdivision development under existing zoning entitlements. No rezoning is proposed with this application. This request is for final plat approval to create eight lots on approximately 3.08 acres at the corner of Liberty Lane and Peeples Court. Six of the proposed lots will be for single-family use only, ranging from approximately 11,985 square feet to 13,056

square feet. Two of the lots are significantly larger at approximately 36,129 square feet (Lot 6) and 21,107 square feet (Lot 8), and have been identified on the plat as two-family lots. Lot 6 contains an existing single-family structure which is proposed to be retained as part of this development. All of the proposed lots will have over 50 feet of frontage on Liberty Lane, a local street. Due to recent amendments to the Metro Subdivision Regulations, sidewalks are no longer required at the time of plat, but may be required at the time of building permit.

#### **ANALYSIS**

The land use policy for the subject property is District Employment Center (D EC), which is not subject to the compatibility criteria in Section 3-5.2 of the Subdivision Regulations.

#### Zonina Code

Proposed lots meet the minimum standards of the R10 zoning district.

#### Street Frontage

Proposed lots have frontage on a public street.

#### Agency Review

All review agencies have not recommended approval.

# FIRE MARSHAL RECOMMENDATION N/A

# STORMWATER RECOMMENDATION Approve

# PUBLIC WORKS RECOMMENDATION Approve

# TRAFFIC AND PARKING RECOMMENDATION Approve

#### WATER SERVICES RECOMMENDATION

#### Approve

• The above approval applies to public sanitary sewer issues only. Madison Suburban Utility District serves this site with water.

### **MADISON SUBURBAN UTILITY DISTRICT**

#### Approve with conditions

Madison Suburban Utility District tentatively agrees to serve the project pending approval of project plans.

#### STAFF RECOMMENDATION

Staff recommends approval with conditions.

#### CONDITIONS

- 1. Revise Note #3: Parcel numbers shown thus (00) pertain to Tax Map 026, R.O.D.C
- 2. Revise Note #19: Lots 6 and 8 are identified as two-family lots.
- 3. The building permit site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.

Ms. Rickoff presented the staff recommendation of deferral unless a recommendation of approval is received from all Metro Agencies. If a recommendation of approval is received from all reviewing agencies, staff recommends approval with conditions.

Bill Geiger spoke in favor of the application and pointed out the lower density.

Alan Warren, 244 Liberty Lane, spoke in opposition to the application and requested a traffic study.

Paulette Burroughs, 252 Liberty Lane, spoke in opposition to the application and requested a traffic study.

Thomas Burroughs, 252 Liberty Lane, spoke in opposition to the application.

#### Chairman Adkins closed the Public Hearing.

- Ms. Farr spoke in favor of staff recommendation.
- Dr. Bichell spoke in favor of staff recommendation.
- Ms. Moore spoke in favor of staff recommendation.
- Mr. Gobbell spoke in favor of staff recommendation.
- Dr. Sims spoke in favor of staff recommendation.

## Mr. Haynes moved and Ms. Farr seconded the motion to approve with conditions. (7-0)

#### Resolution No. RS2018-33

"BE IT RESOLVED by The Metropolitan Planning Commission that 2018S-007-001 is **Approved with conditions**. **(7-0)**"

#### **CONDITIONS**

- 1. Revise Note #3: Parcel numbers shown thus (00) pertain to Tax Map 026, R.O.D.C
- 2. Revise Note #19: Lots 6 and 8 are identified as two-family lots.
- 3. The building permit site plan shall depict the required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits,

existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.

#### 16. 2018UD-001-001

### **HIGHWAY 100 URBAN DESIGN OVERLAY**

Council District 35 (Dave Rosenberg) Staff Reviewer: Jessica Buechler

A request to apply an Urban Design Overlay to establish building design, lighting, landscaping and screening, and signage standards on various properties along Highway 100, (438.37 acres), and within Planned Unit Development Overlay Districts, requested by Councilmember Dave Rosenberg, applicant; various owners.

Staff Recommendation: Approve.

# APPLICANT REQUEST Establish an Urban Design Overlay District

#### Urban Design Overlay

A request to apply an Urban Design Overlay to establish building design, lighting, landscaping and screening, and signage standards on various properties located along Highway 100, zoned Agricultural/Residential (AR2a), Commercial Limited (CL), Commercial Neighborhood (CN), Commercial Service (CS), Multi-Family Residential (RM6), Multi-Family Residential (RM9), Single-Family Residential (RS20), Single-Family Residential (RS40), Specific Plan-Mixed Use (SP-MU), Specific Plan-Mixed Residential (SP-MR), Specific Plan-Commercial (SP-C), Specific Plan-Institutional (SP-INS) and within Planned Unit Development (PUD) Overlay Districts (438.37 acres).

#### **Existing Zoning**

Agricultural/Residential (AR2a) requires a minimum lot size of two acres and is intended for uses that generally occur in rural areas, including single-family, two-family, and mobile homes, at a density of one dwelling unit per two acres.

Commercial Limited (CL) is intended for retail, consumer service, financial, restaurant, and office uses.

<u>Commercial Neighborhood (CN)</u> is intended for very low-intensity retail, office, and consumer service uses which provide for the recurring shopping needs of nearby residential areas.

<u>Commercial Service (CS)</u> is intended for retail, consumer service, financial, restaurant, office, self-storage, light manufacturing and small warehouse uses.

<u>Multi-Family Residential (RM6)</u> is intended for single-family, duplex, and multi-family dwellings at a density of six dwelling units per acre.

<u>Multi-Family Residential (RM9)</u> is intended for single-family, duplex, and multi-family dwellings at a density of nine dwelling units per acre.

<u>Single-Family Residential (RS15)</u> requires a minimum 15,000 square-foot lot, and is intended for single-family dwellings at a density of 2.47 dwelling units per acre.

<u>Single-Family Residential (RS20)</u> requires a minimum 20,000 square-foot lot, and is intended for single-family dwellings at a density of 1.85 dwelling units per acre.

<u>Single-Family Residential (RS40)</u> requires a minimum 40,000 square-foot lot, and is intended for single-family dwellings at a density of .93 dwelling units per acre.

<u>Specific Plan-Mixed Residential (SP-MR)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes a mixture of housing types.

<u>Specific Plan-Mixed Use (SP-MU)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes residential uses in addition to office and/or commercial uses.

<u>Specific Plan-Commercial (SP-C)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes commercial uses.

<u>Specific Plan-Institutional (SP-INS)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes institutional uses.

<u>Planned Unit Development (PUD)</u> district is an alternative zoning process that allows for the development of land in a well-planned and coordinated manner, providing opportunities for more efficient utilization of land than would otherwise be permitted by the conventional zoning provisions of this title. The PUD district may permit a greater mixing of land uses not easily accomplished by the application of conventional zoning district boundaries, or a framework for coordinating the development of land with the provision of an adequate roadway system or essential utilities and services. In return, the PUD district provisions require a high standard for the protection and preservation of environmentally sensitive lands, well-planned living, working and shopping environments, and an assurance of adequate and timely provision of essential utilities and streets.

## **Proposed Overlay Zoning**

<u>Urban Design Overlay (UDO)</u> is intended to allow for the application and implementation of special design standards with the intent of achieving a sense of place by fostering a scale and form of development that emphasizes sensitivity to the pedestrian environment, minimizes intrusion of the automobile into the built environment, and provides for the sensitive placement of open spaces in relationship to building masses, street furniture and landscaping features in a manner otherwise not insured by the application of the conventional bulk, landscaping, and parking standards of the Zoning Code. Application of this special overlay district shall be limited to areas requiring specialized design standards either to maintain and reinforce an established form or character of development or to achieve a specific design objective for new development.

#### **BELLEVUE COMMUNITY PLAN**

<u>Civic (CI)</u> is intended to serve two purposes. The primary intent of CI is to preserve and enhance publicly-owned civic properties so that they can continue to serve public purposes over time, even if the specific purpose changes. This recognizes that locating sites for new public facilities will become more difficult as available sites become scarcer and more costly. The secondary intent of CI is to guide rezoning of sites for which it is ultimately determined that conveying the property in question to the private sector is in the best interest of the public.

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5 Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands, and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.

<u>Open Space (OS)</u> is intended to preserve and enhance existing open space in the T2 Rural, T3 Suburban, T4 Urban, T5 Center, and T6 Downtown Transect areas. OS policy includes public parks and may also include private land held in conservation easements by land trusts and private groups or individuals.

<u>T2 Rural Neighborhood Center (T2 NC)</u> is intended to maintain, enhance, and create rural neighborhood centers that fit in with rural character and provide consumer goods and services for surrounding rural communities. T2 NC areas are small-scale, pedestrian-friendly areas generally located at intersections. They contain commercial, mixed use, residential, and institutional uses.

T3 Suburban Neighborhood Maintenance (T3 NM) is intended to maintain the general character of developed suburban residential neighborhoods. T3 NM areas will experience some change over time, primarily when buildings are expanded or replaced. When this occurs, efforts should be made to retain the existing character of the neighborhood. T3 NM areas have an established development pattern consisting of low- to moderate-density residential development and institutional land uses. Enhancements may be made to improve pedestrian, bicycle, and vehicular connectivity.

T3 Suburban Neighborhood Evolving (T3 NE) is intended to create and enhance suburban residential neighborhoods with more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate-density development patterns with moderate setbacks and spacing between buildings. T3 NE policy may be applied either to undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network, block structure, and proximity to centers and corridors. T3 NE areas are developed with creative thinking in environmentally-sensitive building and site development techniques to balance the increased growth and density with its impact on area streams and rivers.

T3 Suburban Community Center (T3 CC) is intended to enhance and create suburban community centers that serve suburban communities generally within a 10 to 20-minute drive. They are pedestrian-friendly areas, generally located at prominent intersections that contain mixed use, commercial, and institutional land uses, with transitional residential land uses in mixed use buildings or serving as a transition to adjoining Community Character Policies. T3 CC areas

are served by highly-connected street networks, sidewalks, and existing or planned mass transit, leading to surrounding neighborhoods and open space. Infrastructure and transportation networks may be enhanced to improve pedestrian, bicycle, and vehicular connectivity.

#### Consistent with Policy?

Yes. The proposed UDO is consistent with the policies for the area, and will ensure that future development is compatible with the existing character of the neighborhood in terms of building height and materials. The proposed UDO standards will also ensure that future landscaping, screening, and signage will enhance the area and contribute to a pedestrian-friendly environment. The UDO doesn't propose developing upon sensitive features. The UDO would not apply to single- and two-family residential land uses, accessory residential land uses or agricultural uses.

### **PURPOSE OF UDO**

The stated intent of the River-Trace UDO is to preserve and enhance the general development pattern by providing for uniform standards such as maximum height that matches the surrounding context, signage standards that are pedestrian in scale, fence standards that do not overwhelm, and material standards that enhance and match the existing construction pattern along this portion of Highway 100.

#### **REQUEST DETAILS**

The UDO contains standards to regulate building design, lighting, landscaping and screening, and signage.

#### **Building Design**

- **Height:** All structures shall have a maximum height of three stories. No height control plane shall apply within the boundaries of the UDO.
- Materials: Building façades fronting a public street or open space must be clad with a durable and high finish material, including but not limited to: brick, brick veneer, stone, stucco, and hardy board. The following facade materials are prohibited: plywood, plastics, unfinished concrete block, E.F.I.S and vinyl siding. Primary façade materials shall not change at outside corners and shall wrap the corner a minimum of 10 feet. The design of auto-oriented canopies and awnings and their components shall be architecturally integrated with the main building using similar colors, materials, and architectural detailing.

#### Lighting

All site lighting shall be shielded so that all directly-emitted light falls within the property line. This standard note shall be added to all final site plans submitted for review.

## Landscaping and Screening

### Appearance

- o Fences shall be installed so that the finished side faces outward, and all bracing shall be on the inside of the fence.
- o Fences and walls shall be constructed of any combination of brick, stone, masonry materials, treated wood, or metal
- o Chain-link fencing and razor wire shall not be permitted within the front setback area or between the building and public streets.
- o Fences and walls used to screen refuse areas shall be opaque and include gates that prohibit unauthorized users to access the area.

#### • Standards by Location and Function

- o Fences and walls located within the front setback area or between the building and public streets shall not exceed 4 feet in height. Fences greater than 2.5 feet in height shall be a minimum of 30 percent transparent to allow visibility into the property.
- o Fences and walls along rear lot lines, behind a principal building, and along side property lines not fronting a public street shall not exceed 8 feet in height.
- o Fences and walls used to screen parking shall be a minimum of 2.5 feet above the grade of the parking lot. When a fence or wall is combined with plantings, the majority of the plantings shall be between the right-of-way and the fence or wall
- o Fences and walls used to screen service and utility areas shall be a minimum of 16 inches taller than the element being screened.

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# • Parapet Walls or Integrated Building Elements

o Parapet walls or integrated building elements (such as knee walls, alcoves, wing walls, roof extensions, etc.) may also be used to enclose site features required to be screened such as dumpsters, mail kiosks, etc.

#### Signage

The signage standards of this UDO allow each business to communicate its message clearly without detracting from the envisioned visual character of the area. Signage should be attractive, appropriately scaled, and contribute positively to the surroundings without producing visual clutter. Sign types permitted include building signs (awning, canopy, projecting, shingle, wall, and window) and ground signs (monument).

#### Compliance

All provisions of the Metro Zoning Code shall apply, unless otherwise addressed by the UDO standards. Standards of the UDO shall not, however, apply to single- and two-family residential land uses, accessory residential land uses or agricultural uses.

For other uses, triggers for compliance are as follows:

- Property is redeveloped or vacant property is developed.
- The building square footage is expanded; the expansion shall be in compliance.
- A new structure built on a lot with multiple structures; the new structure shall be in compliance.

#### Signage Compliance:

- · New sign permit.
- Existing legally non-conforming signs shall not increase the degree of non-conformity.
- Existing signs of a type prohibited (pole-mounted, etc.) shall be permitted to only replace existing sign panels. Panels installed must be compliant with the illumination standards set forth by the UDO.

Permits for routine maintenance (ex: to replace a roof or HVAC system) would not trigger compliance with the UDO.

#### Overlapping Zoning Districts

If a property is zoned Specific Plan (SP) or Planned Unit Development (PUD) Overlay, then all standards contained with the SP or PUD shall apply, and the River-Trace UDO standards would apply for any standard not addressed in the SP or PUD zoning.

## **Modifications**

Based on site-specific issues, modifications to the standards may be necessary. Any standard within the UDO may be modified, insofar as the intent of the standard is being met; the modification results in better urban design for the neighborhood as a whole; and the modification does not impede or burden existing or future development of adjacent properties.

Minor modifications (deviations of 20 percent or less) may be approved by the Planning Commission's designee (staff). Major modifications (deviations of more than 20 percent) shall be considered by the Planning Commission.

The modification process is consistent with the standards in other adopted Urban Design Overlays, and the Planning Commission memo (approved April 21, 2017) updating the review process for UDOs.

#### **ANALYSIS**

The proposed building design and landscaping and screening standards create a form of development that is consistent with the policy and purpose of this UDO to preserve and enhance the character of the area. The standards are consistent with the intent of the application of the Urban Design Overlay to foster a scale and form of development that emphasizes sensitivity to the pedestrian environment. The signage standards are pedestrian in scale and will help to minimize visual clutter.

The UDO standards do not apply to single- and two-family residential land uses and accessory residential land uses. The standards for landscaping, screening and signage would not be applicable to these uses and the proposed height standards are the same as the base zoning. These properties are included within the UDO boundary so that if the use changes in the future they would comply with the standards.

Due to inclement weather, sign notice of the public hearing was not posted on the date required by the Planning Commission Rules and Procedures. However, mailed notices were sent according to procedure and the signs were posted 8 days prior to the date of the public hearing. Therefore, staff recommends suspension of the rules regarding public notice signs.

#### STAFF RECOMMENDATION

Staff recommends approval. The UDO is in keeping with the policy, overlay intent, and the UDO's purpose to ensure future development and signage will preserve and enhance the character of the area.

Ms. Buechler presented the staff recommendation of approval.

Melanie Joy, 5001 Cambron Dr. spoke in favor of the application.

Councilmember Rosenberg spoke in favor of the application.

Chairman Adkins closed the Public Hearing.

#### Mr. Haynes moved and Ms. Farr seconded the motion to approve. (7-0)

#### Resolution No. RS2018-34

"BE IT RESOLVED by The Metropolitan Planning Commission that 2018UD-001-001 is Approved. (7-0)"

## 17. 2018Z-004PR-001

Council District 05 (Scott Davis) Staff Reviewer: Gene Burse

A request to rezone from IWD to RM20-A zoning for property located at 847 Cherokee Ave, approximately 1,800 feet east of Jones Ave (0.39 acres), requested by Baugher Homes 103, LLC, applicant and owner.

Staff Recommendation: Approve with conditions.

#### APPLICANT REQUEST

Zone change from IWD to RM20-A.

#### Zone Change

A request to rezone from Industrial Warehousing/Distribution (IWD) to Multi-Family Residential-Alternative (RM20-A) zoning for property located at 847 Cherokee Avenue, approximately 1,800 feet east of Jones Avenue (0.39 acres).

## **Existing Zoning**

<u>Industrial Warehousing/Distribution (IWD)</u> is intended for a wide range of warehousing, wholesaling, and bulk distribution uses.

#### **Proposed Zoning**

<u>Multi-Family Residential-Alternative (RM20-A)</u> is intended for single-family, duplex, and multi-family dwellings at a density of 20 dwelling units per acre and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards. *RM20-A would permit a maximum of 8 units*.

#### EAST NASHVILLE COMMUNITY PLAN

<u>T4 Urban Mixed Use Neighborhood (T4 MU)</u> is intended to preserve, enhance, and create urban, mixed use neighborhoods with a development pattern that contains a variety of housing along with mixed, use, commercial, institutional, and even light industrial development. T4 MU areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit.

### Consistent with Policy?

Yes. The proposed rezoning is consistent with the T4 Urban Mixed Use Neighborhood policy as it allows for additional residential density in an area where moderate to high density development has been identified as appropriate by the T4 MU policy. This rezoning moves the site away from Industrial zoning, which is inconsistent with policy and towards broader policy goals for the area. The redevelopment of the site will provide opportunities for diversity in housing types for the immediate area. This request creates an opportunity for urban development that fills in gaps in areas served by existing infrastructure.

## **ANALYSIS**

The property is located on 0.39 acres on the north side of Cherokee Avenue, approximately 1,800 feet east of Jones Avenue. Jones Avenue has existing MTA service, and an MTA stop is located at the intersection of Jones Avenue and Cherokee Avenue. Existing site conditions include a single-family residential structure. The nearest on-ramp to Ellington Parkway is less than a mile to the north. The site is located in an existing neighborhood with an established street network and mixture of industrial and residential uses. The standards required by the alternative zoning district proposed will foster a more pedestrian friendly environment through the use of build-to zones, raised foundations with a height between 18 and 36 inches, location of site access and minimum glazing requirements. Sidewalks that meet the local street standards will be required at building permit stage with the redevelopment of these lots. The existing industrial uses along Cherokee Avenue are not consistent with the T4 MU policy as the policy identifies, "light industrial non-nuisance type crafts and other "cottage" industrial uses" as the appropriate intensity for an industrial use within the T4 MU policy. The current industrial uses along Cherokee Avenue exhibit greater intensity than supported by the policy.

The intent of the policy is to create and enhance urban mixed use neighborhoods with a diverse mix of moderate to high density residential, commercial, office and light industrial uses. Rezoning this parcel to RM20-A will provide an opportunity for this site to meet the policy. The RM20-A zoning district contains design standards for vehicular parking, building form and location, and requirements for the primary entrance. The requested rezoning is consistent with recent approvals for new residential uses in the area.

# FIRE DEPARTMENT RECOMMENDATION N/A

STORMWATER RECOMMENDATION N/A

WATER SERVICES N/A

PUBLIC WORKS RECOMMENDATION N/A

# TRAFFIC AND PARKING RECOMMENDATION

Approve with conditions

• Traffic study may be required at time of development

Maximum Uses in Existing Zoning District: IWD

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Warehousing (150)	0.39	0.8 F	13,590 S.F.	49	28	17

Maximum Uses in Proposed Zoning District: RM20-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	0.39	-	8U	54	5	5

Traffic changes between maximum: IWD and RM20-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-		+5	-23	-12

### METRO SCHOOL BOARD REPORT

Projected student generation existing IWD district: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High Projected student generation proposed RM20-A district: <u>3</u> Elementary <u>1</u> Middle <u>1</u> High

The proposed RM20-A zoning is expected to generate 5 more students than the existing IWD zoning. Students would attend Tom Joy Elementary School, Jere Baxter Middle School, and Maplewood High School. All three schools have been identified as having additional capacity by the Metro School Board. This information is based upon data from the school board last updated November 2016.

#### STAFF RECOMMENDATION

Staff recommends approval as the request is consistent with the T4 Mixed Use Neighborhood policy of the East Nashville Community Plan.

#### **CONDITIONS**

1. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

### Approved with conditions. Consent Agenda (8-0)

## Resolution No. RS2018-35

"BE IT RESOLVED by The Metropolitan Planning Commission that 2018Z-004PR-001 is Approved. (8-0)"

### **CONDITIONS**

1. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

## 18. 2018Z-005PR-001

BL2018-1048/Freddie O'Connell Council District 19 (Freddie O'Connell) Staff Reviewer: Latisha Birkeland

A request to rezone from R6 to R6-A zoning for various properties located east of Charles E Davis Blvd, (49.46 acres), requested by Councilmember Freddie O'Connell, applicant; various property owners. **Staff Recommendation: Approve.** 

#### APPLICANT REQUEST

Zone change from R6 to R6-A.

#### Zone Change

A request to rezone from One and Two-Family Residential (R6) to One and Two-Family Residential-Alternative (R6-A) zoning on various properties located east of Charles E. Davis Boulevard (49.46 acres).

#### **Existing Zoning**

One and Two-Family Residential (R6) requires a minimum 6,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 7.26 dwelling units per acre including 25 percent duplex lots.

#### **Proposed Zoning**

One and Two-Family Residential-Alternative (R6-A) requires a minimum 6,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 7.26 dwelling units per acre including 25 percent duplex lots and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards.

#### SOUTH NASHVILLE COMMUNITY PLAN

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.

Open Space (OS) is intended to preserve and enhance existing open space in the T2 Rural, T3 Suburban, T4 Urban, T5 Center, and T6 Downtown Transect areas. The OS Policy is intended to preserve and enhance existing open space in the T2 Rural, T3 Suburban, T4 Urban, T5 Center, and T6 Downtown Transect areas. OS policy includes public parks and may also include private land held in conservation easements by land trusts and private groups or individuals.

<u>Civic (CI)</u> is intended to serve two purposes. The primary intent of CI is to preserve and enhance publicly owned civic properties so that they can continue to serve public purposes over time, even if the specific purpose changes. This recognizes that locating sites for new public facilities will become more difficult as available sites become scarcer and more costly. The secondary intent of CI is to guide rezoning of sites for which it is ultimately determined that conveying the property in question to the private sector is in the best interest of the public.

## Consistent with Policy?

Yes. The proposed R6-A zoning district is consistent with each of the aforementioned policy areas as it will help to create walkable neighborhoods through the use of appropriate building placement and bulk standards.

#### **ANALYSIS**

The properties are located east of Charles E. Davis Boulevard, north of Cannon Street, west of Meredith Avenue, along both sides of Robertson Street and both sides of Green Street within the South Nashville Community Plan. The properties in this proposal consist of existing single-family, two-family residential land uses. There are 11 existing alleys within the area providing most properties with alley access. The proposed zoning district will require alley only access for sites with future development that have access to an existing alley. The R6-A zoning district provides additional design standards that will enhance the character of the neighborhood when redevelopment occurs.

Due to inclement weather, sign notice of the public hearing was not posted on the date required by the Planning Commission Rules and Procedures. However, mailed notices were sent according to procedure and the signs were posted 8 days prior to the date of the public hearing. Therefore, staff recommends suspension of the rules regarding public notice signs.

# FIRE DEPARTMENT RECOMMENDATION N/A

# STORMWATER RECOMMENDATION

N/A

#### **WATER SERVICES**

N/A

## PUBLIC WORKS RECOMMENDATION

N/A

#### TRAFFIC AND PARKING RECOMMENDATION

#### Approve with conditions

• TIS (Traffic Impact Study) may be required with redevelopment

A traffic table was not prepared as there is not expected to be an increase in traffic.

### STAFF RECOMMENDATION

Staff recommends approval. The proposed rezoning is consistent with the T4 Urban Civic, T4 Urban Neighborhood Evolving, and T4 Urban Open Space policy areas as the R6-A zoning district will help to create walkable neighborhoods through the use of appropriate building placement and bulk standards.

## Approved. Consent Agenda (8-0)

## Resolution No. RS2018-36

"BE IT RESOLVED by The Metropolitan Planning Commission that 2018Z-005PR-001 is Approved. (8-0)"

## 19. 2018Z-006PR-001

BL2018-1047/Colby Sledge Council District 17 (Colby Sledge) Staff Reviewer: Patrick Napier

A request to rezone from SP-R to R6-A zoning for property located at 20, 22, and 24 N. Hill Street, approximately 100 feet west of Lincoln Street, (0.54 acres), requested by Councilmember Colby Sledge, applicant; Harvest Hands Community Development Corporation, owner.

Staff Recommendation: Approve.

#### **APPLICANT REQUEST**

Zone change from SP-R to R6-A.

#### Zone Change

A request to rezone from Specific Plan-Residential (SP-R) to One and Two-Family Residential – Alternative (R6-A) zoning for property located at 20, 22, and 24 N. Hill Street, approximately 100 feet west of Lincoln Street, (0.54 acres).

#### **Existing Zoning**

<u>Specific Plan-Residential (SP-R)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes only one residential building type. *The existing SP permits up to 10 residential units.* 

# **Proposed Zoning**

One and Two-Family Residential – Alternative (R6-A) R6 requires a minimum 6,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 7.71 dwelling units per acre including 25 percent duplex lots. R6 would permit a maximum of 3 lots with 3 duplex lots for a total of 6 units. The lots are duplex eligible as confirmed by the Codes Department.

#### SOUTH NASHVILLE COMMUNITY PLAN

<u>T4 Urban Neighborhood Evolving (T4 NE)</u> is intended to create and enhance urban residential neighborhoods that provide more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate to high density development patterns with shallow setbacks and minimal spacing between buildings. T4 NE areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit. T4 NE policy may be applied either to undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network and block structure and proximity to centers and corridors.

#### Consistent with Policy?

Yes. The proposed R6-A zoning district is consistent with T4 Urban Neighborhood Maintenance policy at this location. The proposed zoning is consistent with adjacent zoning.

#### ANAI YSIS

The immediate area is currently zoned One and Two-Family Residential (R6). This proposed zone change will allow for development at this site to be consistent with the established character of the neighborhood. The property is located at 20, 22, and 24 North Hill Street, approximately 100 feet west of Lincoln Street. North Hill Street is a local street. The site consists of three lots, and two are vacant. An alley will provide access when the site is developed.

The standards required by the alternative zoning district proposed will foster a more pedestrian friendly environment by implementing build-to zones, limiting vehicular access to the alley, and providing more functional entries to buildings. The proposed rezoning is consistent with the goals and objectives of the T4 NE policy and the context of the surrounding neighborhood. Sidewalks, which meet the local street standards, will be required at building permit stage with the redevelopment of these lots.

# FIRE DEPARTMENT RECOMMENDATION N/A

STORMWATER RECOMMENDATION N/A

WATER SERVICES N/A

PUBLIC WORKS RECOMMENDATION N/A

# TRAFFIC AND PARKING RECOMMENDATION Approved with conditions

• Traffic study may be required at time of development.

Maximum Uses in Existing Zoning District: SP-R

VIAXIIII OSCS III EX	ioung Corning	g Blothlott Cr Tt				
Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	0.54	-	10 U	67	6	7

Maximum Uses in Proposed Zoning District: R6-A

Land Use (ITE Code)	Δcrae	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Two-Family Residential (210)		7.26 D	6 U	58	5	7

Traffic changes between maximum: SP-R and R6

Land (ITE Co	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-4 U	-9	-1	-

#### METRO SCHOOL BOARD REPORT

Projected student generation existing SP-R district:  $\underline{1}$  Elementary  $\underline{0}$  Middle  $\underline{0}$  High Projected student generation proposed R6 district:  $\underline{1}$  Elementary  $\underline{0}$  Middle  $\underline{0}$  High

The proposed R6 zoning district will not generate more students than what is typically generated under the existing SP-R zoning district. Students would attend Inglewood Elementary School, Isaac Litton Middle School, and Stratford High School. None of the schools have been identified as over capacity. This information is based upon data from the school board last updated November 2016.

#### STAFF RECOMMENDATION

Staff recommends approval. The proposed rezoning is consistent with the T4 Urban Neighborhood Evolving policy at this location.

#### Resolution No. RS2018-37

"BE IT RESOLVED by The Metropolitan Planning Commission that 2018Z-006PR-001 is Approved. (8-0)"

### 20. 2018Z-012PR-001

BL2018-1044/Nancy VanReece Council District 08 (Nancy VanReece) Staff Reviewer: Shawn Shepard

A request to rezone from CS to MUG-A zoning for property located at 721 Madison Square, approximately 200 feet south of Neelys Bend Road (32.4 acres), requested by Councilmember Nancy VanReece, applicant; Madison Square Partners, L.P., owner.

Staff Recommendation: Approve with conditions.

#### APPLICANT REQUEST

Zone change from CS to MUG-A.

#### Zone Change

A request to rezone from Commercial Service (CS) to Mixed Use General – Alternative (MUG-A) zoning for property located at 721 Madison Square, approximately 200 feet south of Neelys Bend Road (32.4 acres).

#### **Existing Zoning**

<u>Commercial Service (CS)</u> is intended for retail, consumer service, financial, restaurant, office, self-storage, light manufacturing and small warehouse uses.

#### **Proposed Zoning**

<u>Mixed Use General-Alternative (MUG-A)</u> is intended for a moderately high intensity mixture of residential, retail, and office uses and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards.

#### MADISON COMMUNITY PLAN

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5 Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands, and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.

<u>T4 Urban Community Center (T4 CC)</u> is intended to maintain, enhance and create urban community centers that contain commercial, mixed use, and institutional land uses, with residential land uses in mixed use buildings or serving as a transition to adjoining Community Character Policies. T4 Urban Community Centers serve urban communities generally within a 5 minute drive or a 5 to 10 minute walk. T4 CC areas are pedestrian friendly areas, generally located at intersections of prominent urban streets. Infrastructure and transportation networks may be enhanced to improve pedestrian, bicycle, and vehicular connectivity.

## Consistent with Policy?

The Conservation policy present on the site indicates the presence of a stream and associated buffers and slopes along the southern property line. The policy provides guidance for development of sites with environmental features when the site is surrounded by or adjacent to Tiered Centers and Priority Corridors, stating whenever possible, a balance should be struck between protecting sensitive environmental features surrounded by or adjacent to Tiered Centers. The policy goes on to state that the balance in this Transect tips more toward the function and development pattern of the surrounding or adjacent Tiered Center than toward the preservation or remediation of the sensitive environmental features. This site is located in a Tier One Center, identified in NashvilleNext, and immediately adjacent to Gallatin Pike, which is identified as an immediate need multimodal corridor. The Metro Zoning Ordinance and Stormwater Management Manual include requirements to regulate development on steep slopes or adjacent to streams to ensure that sensitive environmental features are protected.

The requested MUG-A zoning is consistent with the T4 CC policy. The site is currently developed as a suburban-style shopping center, with large buildings, deep setbacks, and large expanses of surface parking separating buildings from the street. The site is located on Gallatin Pike, which is identified in the Major and Collector Street Plan (MCSP) as an immediate need multi-modal corridor. The policy calls for a more urban style of development, with buildings located on site to break up large expanses of parking and oriented either to the street or toward courtyards or open spaces that create a town center style environment. The requested MUG-A zoning district includes standard for

building placement, façade width and location of parking that will encourage development that is more consistent with the design principles of the T4 CC policy. Additionally, MUG-A zoning creates opportunities for integration of residential uses into the center, either in mixed use buildings, or as a transition to the neighborhoods to the west, that will support current and future transit service along Gallatin Pike.

#### **ANALYSIS**

The site is located on the west side of Gallatin Pike, approximately 150 feet south of the intersection of Gallatin Pike and Neelys Bend Road in Madison. The 32.4-acre parcel contains the Madison Square shopping center, which contains a mix of retail, service, and other commercial businesses. The site is bordered on the west by a railroad line which separates the property from a predominantly single-family residential neighborhood. The existing land use pattern along this segment of Gallatin Pike is characterized by commercial and community or institutional uses directly on the corridor with residential neighborhoods behind.

The requested zoning, MUG-A, will create opportunities for redevelopment that is more consistent with the goals of T4 CC policy than the existing CS zoning. The MUG-A district includes standards for building placement and parking location that will activate the street and enhance the pedestrian realm. The requested zoning will also create opportunities to incorporate residential into the community center to serve as a transition to surrounding neighborhoods and to support current and future transit service. The requested MUG-A zoning is consistent with the goals of the policy in this location; therefore, staff recommends approval.

# FIRE MARSHAL RECOMMENDATION N/A

# PUBLIC WORKS RECOMMENDATON N/A

# TRAFFIC AND PARKING RECOMMENDATION Approved with conditions

• Traffic study may be required at the time of development.

Maximum Uses in Existing Zoning District: CS

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (820)	32.4	0.6 F	846,806 S.F.	27227	544	2662

Maximum Uses in Proposed Zoning District: MUG-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	16	3.0 F	2,090 U	12789	1028	1168

Maximum Uses in Proposed Zoning District: MUG-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
General Office (710)	8.2	3.0 F	1,071,576 S.F.	8286	1251	1279

Maximum Uses in Proposed Zoning District: MUG-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (820)	8.2	3.0 F	1,071,576 S.F.	31729	625	3117

Traffic changes between maximum: CS and MUG-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-		+25,577	+2,360	+2,902

#### METRO SCHOOL BOARD REPORT

Under the existing CS zoning, this site would qualify for use of the adaptive residential provisions of the Metro Zoning Ordinance, which specify that no density or floor area ratio applies to the residential component of the development; Therefore, staff finds that there would be no significant increase in the number of students generated by the proposed MUG-A zoning beyond the number generated by the existing zoning with adaptive residential. Students would attend Stratton Elementary School, Madison Middle School, and Hunters Lane High School. None of the schools have been identified as being over capacity by the Metro School Board. This information is based upon data from the school board last updated November 2016.

#### STAFF RECOMMENDATION

Staff recommends approval with conditions as the request is consistent with the T4 Urban Community Center policy.

#### **CONDITIONS**

1. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

## Approved with conditions. Consent Agenda (7-0-1)

#### Resolution No. RS2018-38

"BE IT RESOLVED by The Metropolitan Planning Commission that 2018Z-012PR-001 is **Approved with conditions**. (7-0-1)"

#### CONDITIONS

1. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

## 21. 2018Z-014PR-001

Council District 05 (Scott Davis) Staff Reviewer: Levi Hill

A request to rezone from IR to MUI-A zoning on properties located at 212, 226 North 1st Street, North 1st Street (unnumbered), and 51 Oldham Street, at the northeast corner of Oldham Street and Cowan Street (3.61 acres), requested by Jay Z, LLC, applicant and owner.

Staff Recommendation: Approve with conditions.

## **APPLICANT REQUEST**

Zone change from IR to MUI-A.

### Zone Change

A request to rezone from Industrial Restrictive (IR) to Mixed Use Intensive – Alternative (MUI-A) zoning on properties located at 212, 226 North 1st Street, North 1st Street (unnumbered), and 51 Oldham Street, at the northeast corner of Oldham Street and Cowan Street (3.61 acres).

#### **Existing Zoning**

<u>Industrial Restrictive (IR)</u> is intended for a wide range of light manufacturing uses at moderate intensities within enclosed structures.

#### **Proposed Zoning**

Mixed Use Intensive-Alternative (MUI-A) is intended for a high intensity mixture of residential, retail, and office uses and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards.

## **DOWNTOWN COMMUNITY PLAN**

<u>T6 Downtown Neighborhood (T6 DN)</u> is intended to maintain and create diverse Downtown neighborhoods that are compatible with the general character of surrounding historic developments and the envisioned character of new Downtown development, while fostering appropriate transitions from less intense areas of Downtown neighborhoods to the more intense Downtown Core policy area. T6 DN areas contain high density residential and mixed use development.

#### Consistent with Policy?

Yes. The rezoning permits a mixture of commercial, residential, and office uses, consistent with the T6 DN policy. The site has frontage along North 1<sup>st</sup> Street which features existing transit service with a stop located in close proximity to the property. The site has high levels of connectivity and the requested rezoning would help transition from the residential uses east of Interstate 24 to more intense uses along the river bank. The proposed rezoning brings the property closer to the goals of the policy by encouraging mixed use development with higher density residential or mixed uses located in proximity to an arterial boulevard.

#### **ANALYSIS**

This requested rezoning to MUI-A is consistent with the surrounding land uses and land use policies of the area. The properties are located on approximately 3.61 acres at the northeast corner of the intersection of Oldham Street and Cowan Street. The site currently contains a warehouse and open storage facility while surrounding properties to the east and north are developed with hotel uses. Surrounding property to the west contains an existing church while properties to the south are developed with retail and industrial uses. The proposed rezoning allows for redevelopment of property that has existing infrastructure in a way that enhances the downtown neighborhood and meets the goals of the policy. The bulk and building placement standards associated with MUI-A zoning ensure mixed-use development that addresses the pedestrian realm and limits the amount of parking between the building and the street. Prior to development, the applicant may be required to perform a traffic impact study to address the increased vehicle trips which may result from the potential increase in density generated by the future development of this site.

# FIRE MARSHAL RECOMMENDATION N/A

# PUBLIC WORKS RECOMMENDATION N/A

# TRAFFIC AND PARKING RECOMMENDATION Approve with conditions

• Traffic study may be required at time of development.

Maximum Uses in Existing Zoning District: IR

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Warehousing (150)	3.61	0.6 F	94,350 S.F.	336	80	58

Maximum Uses in Proposed Zoning District: MUI-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	1.5	5.0 F	326 U	2100	164	197

Maximum Uses in Proposed Zoning District: MUI-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
General Office (710)	1.06	5.0 F	230,868 S.F.	2541	367	338

Maximum Uses in Proposed Zoning District: MUI-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (820)	1.05	5.0 F	228,690 S.F.	11627	251	1108

Traffic changes between maximum: IR and MUI-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-		+15,932	+702	+1,585

#### METRO SCHOOL BOARD REPORT

Projected student generation existing IR district: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High Projected student generation proposed MUI-A district: 40 Elementary 34 Middle 24 High

The proposed zoning is expected to generate 98 more students beyond the existing zoning assuming 1.5 acres utilized for residential. Students would attend Glenn Enhanced Option Elementary School, Jere Baxter Middle School, and Maplewood High School. All three schools have been identified as having additional capacity. This information is based upon data from the school board last updated November 2016.

#### STAFF RECOMMENDATION

Staff recommends approval with conditions as the request is consistent with the T6 Downtown Neighborhood policy.

#### **CONDITIONS**

1. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

#### Approved with conditions. Consent Agenda (8-0)

## Resolution No. RS2018-39

"BE IT RESOLVED by The Metropolitan Planning Commission that 2018Z-014PR-001 is **Approved with conditions**. **(8-0)**"

#### CONDITIONS

1. Requesting this rezoning may affect the provision of affordable or workforce housing units in rental projects involving five or more rental units on site, as set forth in Ordinance Nos. BL 2016-133, and BL2016-342, which authorizes Metro grants to offset the provision of affordable or workforce housing units.

# H: OTHER BUSINESS

22. Revised 2018 Planning Commission filing deadline & meeting schedule.

## Approved. Consent Agenda (8-0)

## Resolution No. RS2018-40

"BE IT RESOLVED by The Metropolitan Planning Commission that the revised 2018 Planning Commission filing deadline & meeting schedule is **Approved.** (8-0)"

- 23. Historic Zoning Commission Report
- 24. Board of Parks and Recreation Report
- 25. Executive Committee Report
- 26. Accept the Director's Report and Approve Administrative Items

# Approved. Consent Agenda (8-0)

# Resolution No. RS2018-41

"BE IT RESOLVED by The Metropolitan Planning Commission that the Director's Report and Administrative Items are **Approved. (8-0)**"

## 27. Legislative Update

#### MPC CALENDAR OF UPCOMING EVENTS 1:

February 08, 2018

MPC Meeting
4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center

# February 22, 2018

MPC Meeting

4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center

# March 08, 2018

MPC Meeting

4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center

#### **ADJOURNMENT** J:

Chairman		

## **METROPOLITAN GOVERNMENT**



### OF NASHVILLE AND DAVIDSON COUNTY

Planning Department

Metro Office Building, 2<sup>nd</sup> Floor

Date: January 25, 2018

To: Metropolitan Nashville-Davidson County Planning Commissioners

From: Robert Leeman, Interim Executive Director

Re: Executive Director's Report

The following items are provided for your information.

# A. Planning Commission Meeting Projected Attendance (6 members are required for a quorum)

- 1. Planning Commission Meeting
  - a. Attending: Sims; Gobbell; Moore; Farr; Bichell; Adkins; Haynes
  - b. Leaving Early:
  - c. Not Attending: Tibbs; Blackshear
- 2. Legal Representation Emily Lamb will be attending.

# **Administrative Approved Items and**

# Staff Reviewed Items Recommended for approval by the Metropolitan Planning Commission

In accordance with the Rules and Procedures of the Metropolitan Planning Commission, the following applications have been reviewed by staff for conformance with applicable codes and regulations. Applications have been approved on behalf of the Planning Commission or are ready to be approved by the Planning Commission through acceptance and approval of this report. Items presented are items reviewed **through 1/18/2018**.

<u>APPROVALS</u>	# of Applics	# of Applics '17
Specific Plans	0	0
PUDs	0	0
UDOs	1	1
Subdivisions	5	5
Mandatory Referrals	4	4
Grand Total	10	10

			•		MPC Approval oved development plan.	
Date Submitted	Staff Dete	ermination	Case #	Project Name	Project Caption	Council District # (CM Name)
NONE						

URBAN DESIGN OVERLAYS (finals and variances only): MPC Approval Finding: all design standards of the overlay district and other applicable requirements of the code have been satisfied.								
Date Submitted	Staff Det	ermination	Case #	Project Name	Project Caption	Council District # (CM Name)		
11/9/2017 7:33	1/9/2018 0:00	PLAPADMIN	2005UD-009- 009	VILLAGE 21 PHASE	A request for final site plan approval for Village 21 - Phase 2 within the Hillsboro Village Urban Design Overlay on properties located at 1608, 1620, 1622, and 1628 21st Avenue South, approximately 55 feet northeast of the intersection of 21st Avenue South and Wedgewood Avenue, zoned MUL (1.35 acres), to permit a mixed use development, requested by S&ME, applicant, Village 21 Investment Partners, LLC, owner.	17 (Colby Sledge)		

PLANNED UNIT DEVELOPMENTS (finals and variances only): MPC Approval							
Date Submitted	Staff Determination		Case #	Project Name	Project Caption	Council District # (CM Name)	
NONE							

	MANDATORY REFERRALS: MPC Approval							
Date Submitted	Staff Determination		Case #	Project Name	Project Caption	Council District (CM Name)		
12/21/2017 10:09	1/3/2018 0:00	PLRECAPPR	2018M-003PR- 001	STRIVE COLLEGIATE ACADEMY, INC. AND DONELSON CORPORATE CENTRE, L.P. SUBLEASE AGREEMENT	A request for an ordinance authorizing the Director of Public Property to enter into a Sublease Agreement and a Consent by Lessor to Sublease Agreement with Strive Collegiate Academy, Inc. and Donelson Corporate Centre, L.P. for temporary office space at 3055 Lebanon Pike, Nashville, Tennessee (Map 085 Parcel 037), requested by the Department of Finance, applicant.	14 (Kevin Rhoten)		
12/22/2017 8:50	1/3/2018 0:00	PLRECAPPR	2018M-004ES- 001	FIFTH AND BROADWAY	A request for the abandonment of approximately 536 linear feet of 30-inch Sewer Main and Fire Hydrant and to accept 448 linear feet of 30-inch Sewer Main, 42 linear feet of 38-inch Sewer Main, 28 linear feet of 53-inch Sewer Main, 27 linear feet of 60-inch Sewer Main, Sanitary Manholes and Fire Hydrants (Map 093-06-3 Parcel 116)	19 (Freddie O'Connell)		

					(MWS Project No. 17-WL-174 and 17-SL-	
					145), requested by Metro Water	
					Services, applicant.	
					A request for the abandonment of	
					approximately 1000 linear feet of 2-inch	
					Water Line and to accept new 1000	
					linear feet of 8-inch Water Line and Fire	
					Hydrant (Map 105-11 Parcels 198, 312)	
					(MWS Project No. 17-WL-196),	
12/22/2017	1/3/2018		2018M-005ES-		requested by Metro Water Services,	
9:41	0:00	PLRECAPPR	001	CARVELL AVENUE	applicant.	17 (Colby Sledge)
					A request for the abandonment of	
					approximately 323 linear feet of 6-inch	
					Water Main and Easements (Map 105-	
					09 Parcel 100) (MWS Project No. 17-WL-	
12/22/2017	1/3/2018		2018M-006ES-	BELMONT HILLS	226), requested by Metro Water	
10:08	0:00	PLRECAPPR	001	DORMITORY	Services, applicant.	18 (Burkley Allen)

SUBDIVISIONS: Administrative Approval						
Date Submitted	Date Approve d	Action	Case #	Project Name	Project Caption	Council District (CM Name)
9/25/2017 13:31	1/3/2018 0:00	PLAPADMIN	20175-245-001	SUNRISE HEIGHTS SECOND ADDITION RESUB OF LOT 430 AND PART OF LOT 429	A request for final plat approval to create two lots on property located at 520 Elgin Street, approximately 155 feet west of Short Street, zoned RS7.5 (0.36 acres), requested by Crenshaw Land Surveying, applicant; Caprice Palmer and Deborah Campbell, owners.	16 (Mike Freeman)
3/30/2017 13:34	1/4/2018 0:00	PLAPADMIN	2017S-115-001	CORINNE PLACE RESUB OF LOTS 153, 154 AND 155	A request for final plat approval to shift lot lines on property located at 1920 Seminole Avenue, at the southeast corner of Seminole Avenue and Dunn Avenue, zoned IWD (0.69 acres), requested by Campbell, McRae and Associates, applicant; Hamidullah Durani, owner.	17 (Colby Sledge)
8/31/2017 11:34	1/4/2018 0:00	PLAPADMIN	20175-233-001	WRIGHT PROPERTY CONSOLIDATION	A request for final plat approval to dedicate right-of-way and create easements on property located at 2140 Murfreesboro Pike, approximately 590 feet south of Franklin Limestone Road, zoned CS-A (2.2 acres), requested by Michael Brady, Inc., applicant; Sherry and Kenneth Mercer, owners.	29 (Karen Y. Johnson)
11/2/2017 11:34	1/5/2018 0:00	PLAPADMIN	20175-279-001	870 MURFREESBORO PIKE	A request for final plat approval to create two lots on property located at 870 Murfreesboro Pike, at the northwest corner of Murfreesboro Pike and Wilhagan Road, zoned IR (6.22 acres), requested by Campbell, McRae & Associates Surveying, Inc., applicant; Murfreesboro Rd. Retail, LLC, owners.	15 (Jeff Syracuse)
11/2/2017 10:05	1/10/2018 0:00	PLAPADMIN	2017S-275-001	GRANBERY	A request for final plat approval to create 31 lots on property located at 621A Hill Road, approximately 165 feet east of Heather Lane, zoned SP and within a Historic Landmark Overlay District (26.61 acres), requested by Ragan-Smith, applicant; Turnberry Homes, LLC, owner.	04 (Robert Swope)

Performance Bonds: Administrative Approvals							
Date Approved	Administrative Action	Bond #	Project Name				
1/3/2018	Approved Extension/Reduction	2016S-149-001	2016B-039-002				
1/9/2018	Approved Extension/Reduction	2016S-243-001	2016B-052-002				

### Schedule

- **A.** Tuesday, January 30, 2018- MPC Work Session, 11:30 am, 800 2<sup>nd</sup> Ave S, Metro Office Building, Nashville Room
- **B.** Thursday, February 8, 2018-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- C. Tuesday, February 13, 2018- MPC Work Session ,11:30 am, 800 2<sup>nd</sup> Ave S, Metro Office Building, Davidson Room
- **D.** Thursday, February 22, 2018-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- **E.** Thursday, March 8, 2018-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- F. Tuesday, March 13, 2018- MPC Work Session, 11:30 am, 800 2<sup>nd</sup> Ave S, Metro Office Building, Nashville Room
- **G.** Thursday, March 22, 2018-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- H. Thursday, April 12, 2018- MPC Meeting; 4 pm, 2601 Bransford Ave., Metro Schools Board Room
- I. Tuesday, April 17, 2018- MPC Work Session, 11:30 am, 800 2<sup>nd</sup> Ave S, Metro Office Building, Nashville Room
- J. Thursday, April 19, 2018- Special Called Meeting; , 4 pm, 2565 Park Plaza, Centennial Park Boardroom
- K. Thursday, April 26, 2018- MPC Meeting; 4 pm, 2601 Bransford Ave., Metro Schools Board Room
- L. Thursday, May 10, 2018-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- M. Tuesday, May 15, 2018- MPC Work Session, 11:30 am, 800 2<sup>nd</sup> Ave S, Metro Office Building, Nashville Room
- N. Thursday, May 24, 2018-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- **O.** Thursday, June 14, 2018-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center
- **P.** Thursday, June 28, 2018-MPC Meeting; 4 pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center