

# METROPOLITAN PLANNING COMMISSION AGENDA

# Thursday, July 26, 2012

# 4:00 pm Regular Meeting

# 700 Second Avenue South

(between Lindsley Avenue and Middleton Street) Howard Office Building, Sonny West Conference Center (1st Floor)

# **MISSION STATEMENT**

The Planning Commission guides growth and development as Nashville and Davidson County evolve into a more socially, economically and environmentally sustainable community, with a commitment to preservation of important assets, efficient use of public infrastructure, distinctive and diverse neighborhood character, free and open civic life, and choices in housing and transportation.

# Jim McLean, Chair Stewart Clifton, Vice-Chair

Greg Adkins Judy Cummings Derrick Dalton Hunter Gee Jeff Haynes Phil Ponder Councilmember Phil Claiborne Andrée LeQuire, representing Mayor Karl Dean

Richard C. Bernhardt, FAICP, CNU-A Secretary and Executive Director, Metro Planning Commission

Metro Planning Department of Nashville and Davidson County 800 2nd Avenue South P.O. Box 196300 Nashville, TN 37219-6300 p: (615) 862-7190; f: (615) 862-7130

# Notice to Public

#### Please remember to turn off your cell phones.

The Commission is a 10-member body, nine of whom are appointed by the Metro Council and one of whom serves as the mayor's representative. The Commission meets on the 2nd and 4th Thursday of each month at 4:00 p.m., unless otherwise noted. The Planning Commission makes the final decision on final site plan and subdivision applications. On all other applications, the Commission recommends an action to the Metro Council (e.g. zone changes, specific plans, overlay districts, and mandatory referrals). The Metro Council can accept or not accept the recommendation.

<u>Agendas and staff reports</u> can be viewed on-line at www.nashville.gov/mpc/agendas or weekdays from 7:30 a.m. to 4:00 p.m. at the Planning Department office located at 800 2nd Avenue South, downtown Nashville. Also, at the entrance to this meeting room, a binder of all staff reports has been placed on the table for your convenience.

<u>Meetings on TV</u> can be viewed live or shown at an alternative time on Channel 3. Visit www.nashville.gov/calendar for a broadcast schedule.

#### Writing to the Commission

You can mail, hand-deliver, fax, or e-mail comments on any agenda item to the Planning Department. For the Commission to receive your comments, prior to the meeting, you must submit them by <u>noon the day of the</u> <u>meeting</u>. Otherwise, you will need to bring 14 copies of your correspondence to the meeting and during your allotted time to speak, distribute your comments.

#### Speaking to the Commission

If you want to appear in-person before the Commission, view our tips on presentations on-line at **www.nashville.gov/mpc/pdfs/mpc\_mtg\_presentation\_tips.pdf** and our summary regarding how Planning Commission public hearings are conducted at

www.nashville.gov/mpc/docs/meetings/Rules\_and\_procedures.pdf. Briefly, a councilmember may speak at the very beginning of the commission meeting, after the individual item is presented by staff, or after all persons have spoken in favor or in opposition to the request. Applicants speak after staff presents, then, those in favor speak followed by those in opposition. The Commission may grant the applicant additional time for a rebuttal after all persons have spoken. Maximum speaking time for an applicant is 10 minutes, individual speakers is 2 minutes, and a neighborhood group 5 minutes, provided written notice was received prior to the meeting from the neighborhood group.

- Day of meeting, get there at least 15 minutes ahead of the meeting start time to get a seat and to fill-out a "Request to Speak" form (located on table outside the door into this meeting room).
- Give your completed "Request to Speak" form to a staff member.
- For more information, view the Commission's Rules and Procedures, at www.nashville.gov/mpc/pdfs/main/rules\_and\_procedures.pdf

#### Legal Notice

As information for our audience, if you are not satisfied with a decision made by the Planning Commission today, you may appeal the decision by petitioning for a writ of cert with the Davidson County Chancery or Circuit Court. Your appeal must be filed within 60 days of the date of the entry of the Planning Commission's decision. To ensure that your appeal is filed in a timely manner, and that all procedural requirements have been met, please be advised that you should contact independent legal counsel.

The Planning Department does not discriminate on the basis of race, color, national origin, gender, gender identity, sexual orientation, age, religion, creed or disability in admission to, access to, or operations of its programs, services, or activities. Discrimination against any person in recruitment, examination, appointment, training, promotion, retention, discipline or any other employment practices because of non-merit factors shall be prohibited. For ADA inquiries, contact Josie Bass, ADA Compliance Coordinator, at (615) 862-7150 or e-mail her at josie.bass@nashville.gov. For Title VI inquiries, contact Denise Hopgood of Human Relations at (615) 880-3370. For all employment-related inquiries, contact Ron Deardoff at (615) 862-6640.

# **MEETING AGENDA**

- Α. **CALL TO ORDER**
- **ADOPTION OF AGENDA** Β.
- **APPROVAL OF JUNE 28, 2012 MINUTES** C.
- **RECOGNITION OF COUNCILMEMBERS** D.
- Ε. **ITEMS FOR DEFERRAL / WITHDRAWAL**
- 1. 2012Z-001PR-001 BL2012-175 / MOORE 24 LINCOLN STREET
- 2. 2012Z-010PR-001 **18 FERN AVENUE**
- 3. 2012S-062-001 MADISON CHURCH OF CHRIST
- 6. 2012Z-015TX-001 BL2012-205 / TYGARD **FARM MARKET**
- 13. 2012NL-001-002 HOT ROD GRILLE
- 19. 2012S-093-001 **4100 WYOMING AVENUE**

#### F. CONSENT AGENDA

NOTICE TO THE PUBLIC: Items on the Consent Agenda will be voted on at a single time. No individual public hearing will be held, nor will the Commission debate these items unless a member of the audience or the Commission requests that the item be removed from the Consent Agenda.

# 4. 2012CP-000-004

LAND USE POLICY APPLICATION 2012 HOUSEKEEPING AMENDMENT

- 7. 2009SP-022-005 BL2012-190 / HUNT MANSION AT FONTANEL
- 8. 2012SP-008-001 HAWRAWMY AUTO REPAIR
- 9. 2012SP-019-001

BL2012-202 / TENPENNY **TDC POWELL PLACE** 

Closed Public Hearing was previously held and closed =

Defer = Applicant requests to defer1 or 2 meetings = Applicant requests to defer indefinitely

Public hearing is to be held =

Applicant requests to withdraw application

Withdraw

Defer Indef

- 10. 2012SP-020-001 **604 GALLATIN PIKE**
- 12. 2012Z-016PR-001 BL2012-195 / ALLEN, GILMORE, LANGSTER **MR : MIDTOWN**
- 14. 2006S-148G-14 HERMITAGE CREEK
- 15. 2009S-003-001 **RIVENDELL WOODS, REV**
- 16. 2009S-076-001 **CONCORD HOSPITALITY**
- 17.2011S-035-002 FESSLERS PARK, SEC 2, RESUB LOTS 1 & 3, 1st REV
- 18. 2012S-092-001 NOELS SUBDIVISION OF WATKINS GROVE, RESUB LOT 107
- 20. 2012S-082A-001 WEST MEADE FARMS, SEC P, LOT 277
- **21.** Contract renewals for Scott Morton and Michael Briggs
- **22.** Employee contract for Duane Cuthbertson.
- 23. Contract between The Nashville Civic Design Center and the Nashville Davidson County Metropolitan Planning Commission on behalf of the Nashville Area MPO for Long-Range Plan & Regional Model public outreach activities.

Defer Indef

Open

Withdraw Applicant requests to withdraw application =

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Consent Agenda

Public Hearing was previously held and closed

Applicant requests to defer1 or 2 meetings

Consent

Closed

Defer

#### G. PREVIOUSLY DEFERRED ITEMS

The items below were deferred from a previous Planning Commission meeting at the request of the applicant or by the commissioners. For Community Plan Policy items, see H. Community Plan Policy Changes and Associated Cases.

# Zone Changes

## 1. 2012Z-001PR-001

BL2012-175 / MOORE **24 LINCOLN STREET** Map 105-04, Parcel(s) 009 Council District 17 (Sandra Moore) Staff Reviewer: Greg Johnson

A request to rezone from SP to R6 zoning for property located at 24 Lincoln Street, at the northwest corner of Lincoln Street and Perkins Street (0.26 acres), requested by the Metro Planning Department, applicant, Lafayette Market Inc., owner. Staff Recommendation: Defer Indefinitely

# 2. 2012Z-010PR-001

**18 FERN AVENUE** Map 071-14, Parcel(s) 317 Council District 05 (Scott Davis) Staff Reviewer: Greg Johnson

A request to rezone from RS5 to R6 zoning for property located at 18 Fern Avenue, approximately 225 feet east of Whites Creek Pike (0.14 acres), requested by LaShaunda Bryant, owner. Staff Recommendation: Defer Indefinitely

# Subdivision: Final Plats

3. 2012S-062-001 MADISON CHURCH OF CHRIST Map 043-10, Parcel(s) 056 Council District 09 (Bill Pridemore) Staff Reviewer: Greg Johnson

> A request for final plat approval to create five lots and a variance to the Subdivision Regulations for lot frontage on property located at 596 N. Dupont Avenue, approximately 1,675 feet east of Delaware Avenue, zoned Multi-Family Residential (RM20) (5.78 acres), owner, Ragan-Smith Associates, Inc., surveyor.

> > July 26, 2012 Meeting

Defer Indef

Open

Staff Recommendation: Defer to the August 23, 2012 Planning Commission meeting

Current Status Not on Consent Public Hearing Open

Current Status Not on Consent

Public Hearing

Closed

Current Status Not on Consent Public Hearing Open

= Applicant requests to defer indefinitely

Public hearing is to be held =

Withdraw Applicant requests to withdraw application

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# H. COMMUNITY PLAN POLICY CHANGES AND ASSOCIATED CASES

The Planning Commission will make the final decision on a Community Plan Amendment. The Commission will make a recommendation to the Metro Council on any associated cases(s). The Metro Council will make the final decision to approve or disapprove the associated case(s).

# Community Plan Amendments

#### 4. 2012CP-000-004

LAND USE POLICY APPLICATION 2012 HOUSEKEEPING AMENDMENT Staff Reviewer: Cynthia Wood Current Status Consent Public Hearing Open

A request to update the Land Use Policy Application (LUPA) document used by the Metropolitan Planning Commission in evaluating rezonings and other long-term changes to the various portions of Davidson County by making it easier to locate, read, and understand information presented by text, tables, and graphics; removing outdated policies and zoning references in the document; and updating it with current zoning district designations, requested by the Metro Planning Department.

Staff Recommendation: Approve

# I. RECOMMENDATIONS TO METRO COUNCIL

The Planning Commission will make a recommendation to the Metro Council on the requests below. The Metro Council will make the final decision to approve or disapprove the request.

# Zoning Text Amendments

## 5. 2012Z-013TX-001

BL2012-204 / CLAIBORNE, TYGARD TASTING ROOM Staff Reviewer: Brenda Bernards

A request to amend Title 17 of the Metropolitan Code, Zoning Regulations to add "Tasting Room" as an accessory use in the IWD, IR and IG zoning districts, requested by the Metro Planning Department, applicant. **Staff Recommendation: Approve with amendments** 

### 6. 2012Z-015TX-001

BL2012-205 / TYGARD FARM MARKET Staff Reviewer: Brenda Bernards

A request to amend the Metro Zoning Code, Sections 17.04.060 (Definitions), 17.08.030 (District Land Use Tables), and Section 17.16.230 (Land Use Development Standards: Special Exception Uses (Other Uses)) to create a new land use called "Farm Market" and to add definitions for agricultural products, agriculture-related products, agricultural tourism, and farm market; to permit "Farm Market" as a special exception use in the AG and AR2a zoning districts subject to review and approval by the Board of Zoning Appeals; and to permit "Agricultural Tourism" as an accessory use to a "Farm Market", requested by Councilmember Charlie Tygard, applicant. **Staff Recommendation: Defer Indefinitely** 

Current Status Not on Consent Public Hearing Open

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Applicant requests to defer 1 or 2 meetings

Defer = Applicant requests to defer1 or 2 meetings

Consent

Closed

July 26, 2012 Meeting

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# **Specific Plans**

#### 7. 2009SP-022-005 BL2012-190 / HUNT

MANSION AT FONTANEL Map 049, Parcel(s) 200.01, 140, 319 Council District 03 (Walter Hunt) Staff Reviewer: Brenda Bernards

A request to amend the Mansion at Fontanel Specific Plan District and for final site plan approval for properties located at 4105, 4125, and 4225 Whites Creek Pike, approximately 1,000 feet north of Lloyd Road (136.04 acres) and within the Floodplain Overlay District, to permit a single-family residence/Bed & Breakfast Inn and to amend the definition of a 'seasonal performance entertainment venue', requested by EDGE Planning, Landscape Architects, applicant, Fontanel Properties LLC, owner.

Staff Recommendation: Approve preliminary plan with conditions and disapprove without all conditions. Defer the final site plan approval if the requirements of the Stormwater Division are not met prior to the July 26, 2012, Planning Commission meeting.

## 8. 2012SP-008-001

HAWRAWMY AUTO REPAIR

Map 091-13, Parcel(s) 318 Council District 20 (Buddy Baker) Staff Reviewer: Jason Swaggart Current Status Consent Public Hearing Open

Current Status

**Public Hearing** 

Consent

Open

A request to rezone from CS to SP-A zoning and for final site plan approval for property located at 6115 Charlotte Pike, approximately 170 feet west of Balmy Avenue (0.96 acres), to permit automobile sales (used), automobile repair, wrecker service, and all other uses permitted by the MUL District, requested by Rizga Hawramy, applicant, Carl and Waldine Davids, owners.

Staff Recommendation: Approve with conditions and disapprove without all conditions

### 9. 2012SP-019-001

BL2012-202 / TENPENNY **TDC POWELL PLACE** Map 118-15, Parcel(s) 009 Council District 16 (Tony Tenpenny) Staff Reviewer: Greg Johnson Current Status Consent Public Hearing Open

A request to rezone from IWD to SP-MNR zoning and for final site plan approval for property located at 114 Powell Place, at the northwest corner of Powell Avenue and Armory Drive (12.87 acres) and partially within the Floodplain Overlay District, to permit retail, commercial and light industrial uses, requested by Hawkins Development Company, applicant, Tennessee Development Company, owner.

Staff Recommendation: Approve with conditions, including revised conditions of the Public Works Department, and disapprove without all conditions.

# 10. 2012SP-020-001

604 GALLATIN PIKE Map 043-09, Parcel(s) 083 Council District 09 (Bill Pridemore) Staff Reviewer: Jason Swaggart Current Status Consent Public Hearing Open

A request to rezone from CS to SP-A zoning and for final site plan approval for property located at 604 Gallatin Pike, at the corner of Gallatin Pike and Cumberland Avenue (0.5 acres), to permit automobile sales (used), and all uses permitted by the CS zoning district requested, by Kline Swinney Associates, applicant, Bobby T. Wilson, owner.

Staff Recommendation: Approve with conditions and disapprove without all conditions

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- = Applicant requests to defer indefinitely
- = Public hearing is to be held
- Withdraw = Applicant requests to withdraw application

### 11. 2012SP-021-001

VILLAGE GREEN APARTMENTS Map 117-14, Parcel(s) 089 Council District 34 (Carter Todd) Staff Reviewer: Brenda Bernards

Current Status Not on Consent Public Hearing Open

**Current Status** 

**Public Hearing** 

Consent

Open

A request to rezone from RM20 to SP-R zoning for property located at 2215 Abbott Martin Road, approximately 350 feet west of Hillsboro Circle (1.72 acres), and partially located within the Floodplain Overlay District, to permit 90 multifamily units and an associated parking deck, requested by Barge Cauthen & Associates, applicant, Village Green Apartments Partnership, owner,

Staff Recommendation: Approve with conditions, including revised conditions of the Public Works Department, and disapprove without all conditions.

# Zone Changes

### 12. 2012Z-016PR-001

BL2012-195 / ALLEN, GILMORE, LANGSTER **MR : MIDTOWN** Council District 18 (Burkley Allen), 19 (Erica Gilmore), 21 (Edith Langster) Staff Reviewer: Kathryn Withers

A request to rezone from R6, RM20, RM40, SP, MUL, MUG, MUI, OR20, ORI, CL, CS, CF, IWD and IR to MUL-A(2.48 acres), MUG-A (155.04 acres), MUI-A (234.33 acres) and ORI-A (63.29 acres) zoning for various properties in Midtown between I-440 and I-40 (455.14 acres), requested by the Metro Planning Department, applicant, various property owners

Staff Recommendation: Approve with amendments

#### J. PLANNING COMMISSION ACTIONS

The Planning Commission will make the final decision on the items below.

# Neighborhood Landmark Overlays: final site plans

## 13. 2012NL-001-002

HOT ROD GRILLE Map 105-11, Parcel(s) 238-239 Council District 17 (Sandra Moore) Staff Reviewer: Jason Swaggart

A request for approval of a Neighborhood Landmark Development Plan for properties located at 609 and 611 Wedgewood Avenue, approximately 260 feet west of Bransford Avenue (0.41 acres), zoned R6, to permit a full service restaurant, requested by Chris Michaels, applicant, Kenneth M. Ballew and Louise and Robert Armstrong, owners. Staff Recommendation: Defer to the August 23, 2012, Planning Commission meeting

# Subdivision: Concept Plans

# 14. 2006S-148G-14

HERMITAGE CREEK Map 086, Parcel(s) 249 Council District 12 (Steve Glover) Staff Reviewer: Jason Swaggart

Consent Agenda

Public Hearing was previously held and closed

Applicant requests to defer1 or 2 meetings

A request for a variance from Section 1-9.2 of the Subdivision Regulations to extend the preliminary approval to July 26, 2013, for Hermitage Creek Subdivision, approved for 11 single-family cluster lots, requested by The Wise Group, Inc., owner.

Staff Recommendation: Approve extension of preliminary plat approval to July 26, 2013

July 26, 2012 Meeting

Open

Defer Indef = Applicant requests to defer indefinitely

Public hearing is to be held =

Withdraw = Applicant requests to withdraw application

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Current Status Consent Public Hearing Open

Current Status Not on Consent

Public Hearing

#### 15. 2009S-003-001 **RIVENDELL WOODS, REV**

Map 174, Parcel(s) Part of 001, Part of 002 Map 173-04, Parcel(s): Part of 185 Map174-01-A, Parcel(s): 59, 60, 61, 75 Council District 32 (Jacobia Dowell) Staff Reviewer: Jason Swaggart

A request to revise a preliminary plat approved for 408 single-family lots to permit the reduction in the overall unit count for the subdivision to 212 single-family lots located at 765 Preston Road and Preston Road (unnumbered), on the east side of Hickory Park Drive (93.01 acres), zoned RS10 and RM9, requested by Rivendell LLC, owner, Dale & Associates, surveyor.

#### Staff Recommendation: Approve with conditions

# Subdivision: Final Plats

# 16. 2009S-076-001

**CONCORD HOSPITALITY** Map 092-12, Parcel(s) 470, 472, 477 Map 092-16, Parcel(s) 156 Council District 21 (Edith Taylor Langster) Staff Reviewer: Greg Johnson

A request for a variance from Section 2-5.6 of the Subdivision Regulations to permit the extension of the final plat approval for six months for the Concord Hospitality, Inc., Unified Plat of Subdivision for three lots on properties

located at 1800 and 1806 West End Avenue and at 1801 and 1807 Hayes Street, zoned SP (1.36 acres), requested by Concord Hospitality, Inc., owner, Littlejohn Engineering Associates, Inc., surveyor. Staff Recommendation: Approve the extension of the final plat approval to January 26, 2013

## 17. 2011S-035-002

FESSLERS PARK, SEC 2, RESUB LOTS 1 & 3, 1st REV Map 094-13, Parcel(s) 122, 126 Council District 19 (Erica S. Gilmore) Staff Reviewer: Brian Sexton

A request for final plat approval to create three lots on properties located at 317 B Fesslers Lane and 319 Fesslers Lane, at the northwest corner of Calhoun Avenue and Fesslers Lane (17.23 acres), zoned IWD and partially located within the Floodplain Overlay District, requested by Valley Enterprises and Neely Coble Co., Inc., owners, Initial Point Land Surveying, Inc., surveyor.

Staff Recommendation: Approve

#### 18. 2012S-092-001

NOELS SUBDIVISION OF WATKINS GROVE, RESUB LOT 107 Map 117-07, Parcel(s) 138 Council District 25 (Sean McGuire) Staff Reviewer: Greg Johnson

A request for final plat approval to create two lots on property located at 1709 Stokes Lane, at the southeast corner of Stokes Lane and Stokesmont Road, zoned R20 (1.08 acres), requested by Erin O'Hara, owner, Smith Land Surveying, surveyor.

Staff Recommendation: Approve with conditions including a variance to Section 3-4.2a to allow a non-radial lot line if capacity fees have been paid prior to the meeting.

#### 19. 2012S-093-001

**4100 WYOMING AVENUE** Map 103-04, Parcel(s) 286 Council District 24 (Jason Holleman) Staff Reviewer: Greg Johnson

Consent Agenda

Public Hearing was previously held and closed

Applicant requests to defer1 or 2 meetings

Current Status Not on Consent Public Hearing Open

A request for final plat approval to create two lots on property located at 4100 Wyoming Avenue, abutting the railroad tracks (.36 acres), zoned RS7.5, requested by Delle Land Surveying, surveyor, Woodland Street Partners, owner. Staff Recommendation: Defer to the August 23, 2012, Planning Commission meeting

July 26, 2012 Meeting

- Defer Indef = Applicant requests to defer indefinitely
  - = Public hearing is to be held
- Withdraw = Applicant requests to withdraw application

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Current Status Consent **Public Hearing** Open

> Current Status Consent Public Hearing Open

Current Status

Consent Public Hearing

Open

Current Status

**Public Hearing** 

Consent

Open

# Subdivision: Amendments

#### 20. 2012S-082A-001

WEST MEADE FARMS, SEC P, LOT 277 Map 115-14, Parcel(s) 045 Council District 23 (Emily Evans) Staff Reviewer: Brian Sexton Current Status Consent Public Hearing Open

A request to amend the front setback along Bressyln Road from 65 feet to 40 feet for property located at 6361 Bresslyn Road, at the southeast corner of Bresslyn Road and Currywood Drive (1.19 acres), zoned RS40, requested by Adam and Natalie Kittrell, owners. **Staff Recommendation: Approve** 

# K. OTHER BUSINESS

- 21. Contract renewals for Scott Morton and Michael Briggs
- 22. Employee contract for Duane Cuthbertson.
- 23. Contract between The Nashville Civic Design Center and the Nashville Davidson County Metropolitan Planning Commission on behalf of the Nashville Area MPO for Long-Range Plan & Regional Model public outreach activities.
- 24. Historic Zoning Commission Report
- 25. Board of Parks and Recreation Report
- 26. Executive Committee Report
- 27. Executive Director Report
- 28. Legislative Update

# L. MPC CALENDAR OF UPCOMING MATTERS

#### July 26, 2012

MPC Meeting 4pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center

### August 11, 2012

Planning Commission Retreat

8:30 am to 1 pm, 800 Second Ave. South, 2<sup>nd</sup> Floor, Metro Office Building, Nashville Conference Room

#### August 23, 2012

Work Session Topic: Antioch/Priest Lake Community Plan Update 2:30pm, 800 Second Ave. South, Howard Office Building, Nash Room

#### MPC Meeting 4pm, 700 Second Ave. South, Howard Office Building, Sonny West Conference Center

#### August 30, 2012

Community Meeting

6pm, Lakeshore Christian Church, 5434 Bell Forge Lane East Topic: Antioch-Priest Lake Community Plan Update: Final Policy Recommendation

# M. ADJOURNMENT

Consent Closed

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Public Hearing was previously held and closed

Defer = Applicant requests to defer1 or 2 meetings

July 26, 2012 Meeting

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Open

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= Applicant requests to defer indefinitely

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