# Metropolitan Planning Commission



Staff Reports

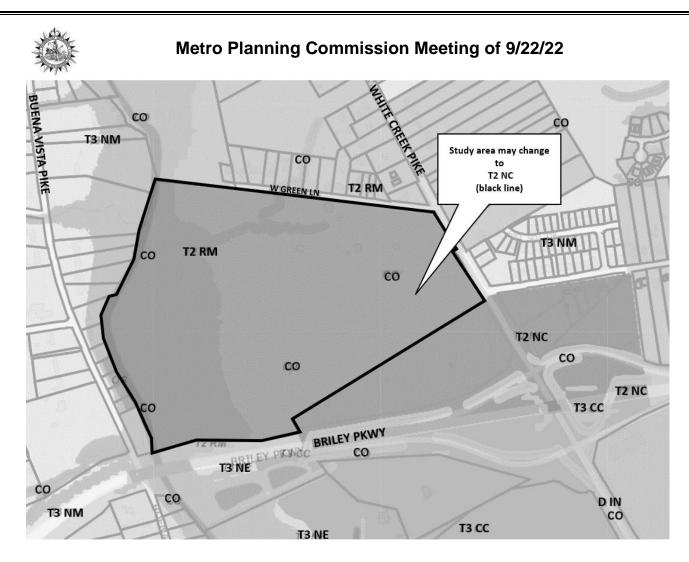
# September 22, 2022



Mission Statement: The Planning Commission is to guide the future growth and development for Nashville and Davidson County to evolve into a more socially, economically and environmentally sustainable community with a commitment to preservation of important assets, efficient use of public infrastructure, distinctive and diverse neighborhood character, free and open civic life, and choices in housing and transportation.



# **SEE NEXT PAGE**



2022CP-003-002 BORDEAUX-WHITES CREEK-HAYNES TRINITY COMMUNITY PLAN AMENDMENT Map 049, Parcel(s) 129 03, Bordeaux-Whites Creek-Haynes Trinity 21 (Jennifer Gamble)



Item #1a Project Name

Associated Cases Council District School District Requested by

Staff Reviewer Staff Recommendation Plan Amendment 2022CP-003-002 Bordeaux-Whites Creek-Haynes Trinity Community Plan Amendment 2022SP-043-001 03 – Gamble 01 – Gentry West Green Land Partners, LLC, owners; Catalyst Design Group, applicant.

Barbour Defer to the October 13, 2022, Planning Commission meeting.

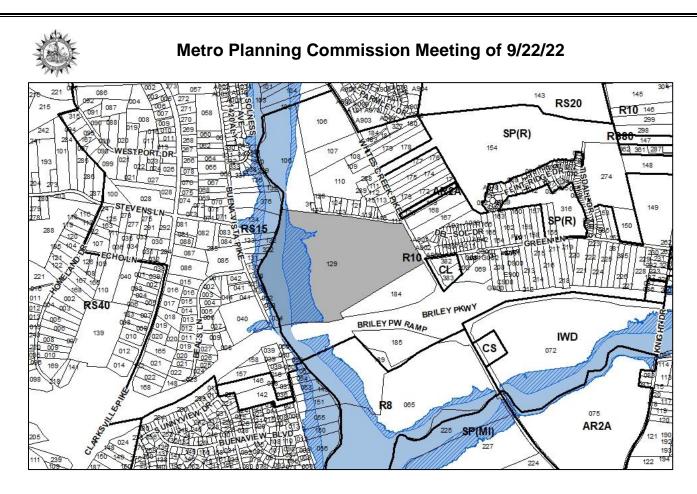
#### **APPLICANT REQUEST Amend the Bordeaux-Whites Creek-Haynes Trinity Community Plan to change the policy.**

#### Plan Amendment

A request to amend the Bordeaux/Whites Creek/Haynes Trinity Community Plan by amending the Community Character Policy from Rural Maintenance (T2 RM) to Rural Neighborhood Center (T2 NC) policy. Conservation (CO) would remain in place. (approximately 78.22 acres)

#### **STAFF RECOMMENDATION**

Staff recommends deferral to the October 13, 2022, Planning Commission meeting at the request of the applicant.



#### 2022SP-043-001

633 W. GREEN LANE SPMap 049, Parcel(s) 12903, Bordeaux - Whites Creek - Haynes Trinity03 (Jennifer Gamble)



Item #1b Project Name Associated Case Council District School District Requested by

Staff Reviewer Staff Recommendation Specific Plan 2022SP-043-001 633 W. Green SP 2022CP-003-002 03 - Gamble 1 – Gentry Catalyst Design Group, applicant; West Green Land Partners LLC, owner.

Elliott Defer to the October 13, 2022, Planning Commission meeting.

#### APPLICANT REQUEST Rezone from R10 to Specific Plan to permit a mixed-use development.

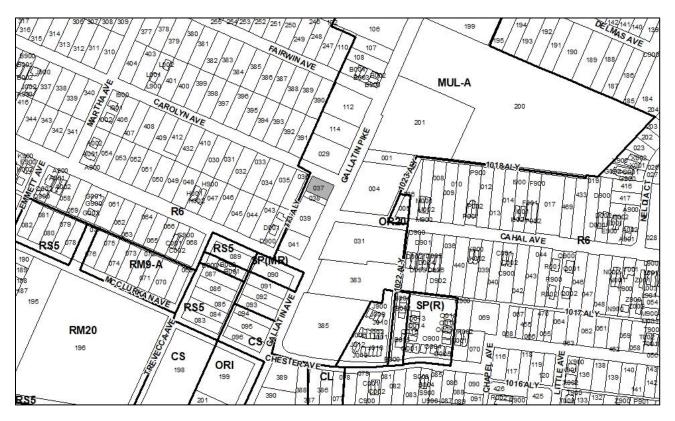
#### Preliminary SP

A request to rezone from One and Two-Family Residential (R10) to Specific Plan (SP) zoning for property located 633 W Green Ln, at the southwest corner of W Green Ln and Whites Creek Pike, (78.22 acres), to permit a mixed-use development.

#### STAFF RECOMMENDATION

Staff recommends deferral to the October 13, 2022, Planning Commission meeting at the request of the applicant.





### 2022SP-040-001

2635 GALLATIN AVE DOG DAYCARE Map 072-13, Parcel(s) 037 05, East Nashville 05 (Sean Parker)





Item #2 Project Name Council District School District Requested by	Specific Plan 2022SP-040-001 2635 Gallatin Ave Dog Daycare 05 - Parker 5 - Buggs Paws Up Capital, applicant; McQuest Properties, LLC, owner.
Deferrals	This item was deferred at the June 9, 2022, June 23, 2022, July 28, 2022, August 25, 2022, and September 8, 2022, Planning Commission meetings. No public hearing was held.
Staff Reviewer Staff Recommendation	Elliott Defer indefinitely.

#### APPLICANT REQUEST

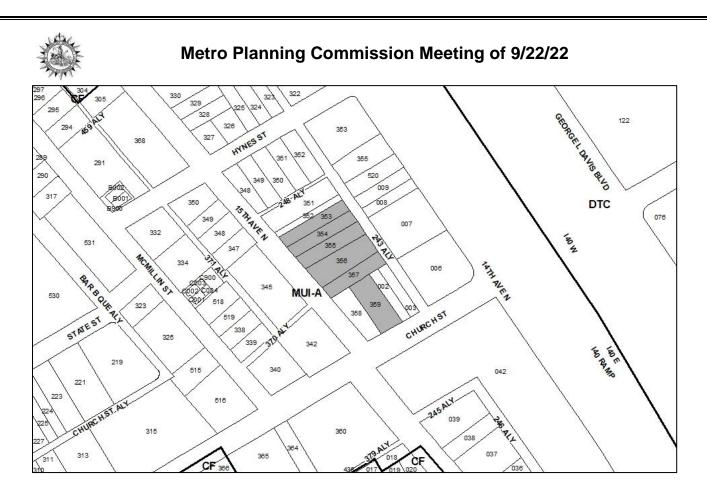
Rezone from MUL-A to Specific Plan to permit a mixed-use development.

#### Preliminary SP

A request to rezone from Mixed-Use Limited-Alternative (MUL-A) to Specific Plan (SP) zoning for property located at 2635 Gallatin Avenue at the corner of Carolyn Avenue and Gallatin Pike (0.13 acres), and within the Gallatin Pike Urban Design Overlay, to permit all uses of MUL-A plus Kennel and to adjust the standards required for a Kennel.

#### **STAFF RECOMMENDATION**

Staff recommends indefinite deferral.



#### 2022SP-049-001

15<sup>TH</sup> & CHURCH Map 092-12, Parcel(s) 353-357, 359 10, Green Hills - Midtown 19 (Freddie O'Connell)





Specific Plan 2022SP-049-001 Item #3 15<sup>th</sup> & Church **Project Name Council District** 19 - O'Connell **School District** 5 - BuggsRoers Capital, LLC, applicant; Shaar Forero Properties, **Requested by** Inc. and Thomas Michael Horrell and Sara Darby Smith, owners. **Deferrals** This item was deferred at the August 25, 2022, and September 8, 2022, Planning Commission meeting. No public hearing was held. **Staff Reviewer** Elliott **Staff Recommendation** Defer to the October 13, 2022, Planning Commission meeting.

#### APPLICANT REQUEST Rezone MUI-A to Specific Plan to permit a mixed-use development.

#### Preliminary SP

A request to rezone from Mixed-Use Intensive - Alternative (MUI-A) to Specific Plan (SP) zoning for property located at properties located at 1414 Church Street and 210, 212, 216, 218, and 220 15th Avenue North, approximately 220 feet west of 14th Ave N, (0.86 acres), to permit a mixed use development.

#### STAFF RECOMMENDATION

Staff recommends deferral to the October 13, 2022, Planning Commission meeting at the request of the applicant.



# **NO SKETCH**



Item No. #4 Project Name Council Bill No. Council District School District Requested by

Staff Reviewer Staff Recommendation

# Text Amendment 2022Z-012TX-001 Accessory Structures in the UZO

BL2022-1346 Countywide Countywide Councilmember Kathleen Murphy

Lewis Disapprove the substitute ordinance and recommend approval of a second substitute.

#### **APPLICANT REQUEST**

Amend the Zoning Code as it relates to accessory structures and building heights in the UZO.

#### **PROPOSED AMENDMENTS TO TITLE 17**

The proposed text amendment would modify several sections of the existing code, primarily intended to make distinctions for the use of accessory structures and to serve as a housekeeping amendment to improve organization of existing code in sections related to accessory structures. The following text below is based on the substitute amendment introduced at council. Text to be removed throughout these sections is shown in strikethrough with text to be added is shown in underline. Any text existing in the code not to be amended is shown without strikethrough or underline.

Section 1. That the definition for "Accessory or ancillary structure" in Subsection 17.04.060.B of the Metropolitan Code is hereby amended by deleting it in its entirety and replacing it with the following:

"Accessory or ancillary structure" means a structure detached from a principal building located on the same lot that is customarily incidental and subordinate to the principal building.

"Accessory or ancillary structure building" means a structure detached from a principal building located on the same lot that is customarily incidental and subordinate to the principal building. These structures shall not be used for living quarters, sleeping quarters, or commercial activity unless authorized by base zoning, overlay, or appropriate use permit. Accessory buildings may be heated and cooled spaces and shall only be permitted one standalone utility sink not to exceed 24" x 24", one toilet, and one hand washing sink. Electrical service is restricted to a single 100-amp service unless just cause can be shown to the Zoning Administrator why additional amperage is required.

Section 2. That Subsection 17.040.060.B of the Metropolitan Code is hereby amended by adding a definition for "Trade permit" in alphabetical order as follows:

"Trade permit" means a permit issued by the Metropolitan Codes Department to perform electrical, plumbing, gas, low voltage, or HVAC work.



Section 23. That Subsection 17.12.040.E.1 of the Metropolitan Code is hereby amended by deleting subsections a and b in their entirety and replacing them with the following:

- a) Accessory buildings, when located to the rear of a principal structure on a lot where the rear lot line abuts an alley, shall provide a minimum rear setback of three feet, except when garage doors open directly to an alley, in which case the minimum rear setback shall be ten feet;
- b) Accessory buildings (including above-ground swimming pools extending more than twelve inches above ground level) of seven hundred square feet or less, when located to the rear of a principal structure, shall provide a minimum side setback equal to one-half of that required for the district (but not less than three feet) and a minimum rear setback of at least three feet, except when garage doors open directly to an alley, in which case the minimum rear setback shall be ten feet;
- a) Accessory buildings with a footprint of 700 square feet or less and located to the rear of a principal structure shall provide a minimum side setback equal to one-half of that required for the zoning district, but not less than three feet, and a minimum rear setback of at least three feet, except when garage doors or carport openings face or open directly to an alley, in which case the minimum rear setback shall be ten feet. Accessory buildings with a footprint of more than 700 square feet shall provide the full setbacks of the zoning district;
- b) Above ground swimming pools or in-ground swimming pools that extend more than twelve inches above ground level and are located to the rear of a principal structure shall provide a minimum side setback equal to one-half of that required for the zoning district, but not less than three feet. In-ground swimming pools that extend above ground level less than twelve inches shall provide a minimum setback of three feet;

Section 34. That Section 17.12.060 of the Metropolitan Code is hereby amended by deleting subsections B and C.1 it in their entirety and replacing them with the following:

- B. Special Height Regulations For Single-Family and Two-Family Dwellings. Single-family and two-family dwellings shall not exceed three stories. In all districts On all lots with a minimum lot size of less than forty thousand square feet, accessory structures shall not exceed one story or sixteen feet in height, whichever is less. In all residential districts with a minimum lot size of at least On all lots with a size with forty thousand square feet or more, accessory structures located to the rear of the principal dwelling may be two stories or twenty-four feet in height, whichever is less, provided that the full side and rear setbacks required by the applicable district are provided and the lot has an area of at least forty thousand square feet. If not so established in historic overlay districts, the zoning administrator shall establish height regulations based upon the recommendation of the historic zoning commission.
- C. Special Height Regulations for Single-Family and Two-Family Dwellings Within the Urban Zoning Overlay District.
  - 1. Single-family and two-family dwellings shall not exceed three stories to a maximum height of forty-five feet. Maximum height shall be measured from either the natural finished grade or, if present, from the ceiling of an exposed basement not more than seven feet above the finished grade. Finished grade shall be determined based on the average elevation of the four most exterior



corners of the structure, to the eave or roof deck. Finished grade is the final ground elevation.

Section 4-5. The Metropolitan Clerk is directed to publish a notice announcing such change in a newspaper of general circulation within five days following final passage.

Section 5-6. This Ordinance shall take effect upon publication of above said notice announcing such change in a newspaper of general circulation, the welfare of The Metropolitan Government of Nashville and Davidson County requiring it.

#### COUNCIL

The proposed amendment passed on first reading at the July 5, 2022, Council hearing. A substitute bill was introduced at the September 7, 2022, Council hearing. It is scheduled for public hearing at Council on October 5, 2022.

#### BACKGROUND

In 2002 under BL2002-1015, sections 17.12.040.E.1.a and b were modified and a new section 17.12.050 was created. The purpose of this amendment was to ensure that accessory buildings were in scale with principal structures by establishing bulk standards for accessory buildings. At this time, only the height of accessory buildings was being regulated. Additionally, the amendment established rear setbacks for all accessory buildings and a size limitation for accessory buildings on lots with single- and two-family dwellings on lots that are less than forty thousand square feet. Following this amendment, BL2005-650 the permissible square footage for accessory structures was increased from 600 square feet to 700 square feet.

Special height provisions in Sections 17.12.060 were amended under BL2006-1047 and BL2007-143. BL2006-1047 included provisions for special exceptions to be heard by the BZA for accessory structures to have reduced setbacks within the UZO and created Section 17.12.060.F. "Special Height Regulations for All Uses (Excluding Single-Family and Two-Family Dwellings) Within the Urban Zoning Overlay. Prior to BL2007-1431, the height of single-family and two-family dwellings were limited to three stories, with no measurement in feet. This amendment added the limitation of 45 feet within the three stories already permitted.

#### ANALYSIS

The proposed substitute would do five things:

- 1. Amend the definition of accessory or ancillary structure.
- 2. Add a new definition for "trade permit."
- 3. Break up existing text to have one subsection refer to the existing setback standards for accessory or ancillary structures and a new subsection for the existing setback standards for swimming pools.
- 4. Revise language related to height restrictions for accessory structures based on lot sizes as opposed to zoning districts, consistent with the current application of the code.
- 5. Modify the measurement of building maximum building height for single-family and two-family dwellings within the UZO from natural grade to finished grade.



The current definition of accessory or ancillary structure is as follows, "Accessory or ancillary structure means a structure detached from a principal building located on the same lot that is customarily incidental and subordinate to the principal building." The proposal to amend the definition of "accessory or ancillary structure" retains much of the current definition, with additional language to specify that it is not intended to be used as a living unit. It also changes structure to "building" as both terms are used throughout the code and this change would provide a consistent terminology. Additional analysis on the differences between an accessory or ancillary structure and accessory living units is below.

Section 17.12.040.E. Permitted Setback Obstructions would be amended by the addition to subsection 1. Accessory Buildings. This section outlines the features that are permitted to encroach into the setbacks determined by the zoning district. Currently, accessory buildings of 700 square feet or less, when located behind a principal structure, are required to provide a minimum side setback equal to half of the setback of the district, not less than three feet, and a minimum rear setback of at least three feet. In the event that garage doors open directly on to an alley, the minimum rear setback shall be ten feet. If the accessory building exceeds 700 square feet, it will be required to meet the full setbacks of the zoning district. These are the existing standards today, but clearly identified based on the 700 square foot limited and would be separated out from subsection 1.b. The proposed amendment would modify subsection 1.b. to specifically address setbacks for swimming pools, and relocates all references to accessory building setbacks to subsection 1.a. The setbacks for swimming pools are the same as currently in the code.

Section 4 of the second substitute would modify subsections B and C.1. of 17.12.060. Currently under 17.12.060.B. the height of accessory structures is limited by the minimum lot size of the zoning district, the proposal would modify it to be based on the existing size of the lot, which is how the code is currently being applied. The same height restrictions are maintained based on the lot sizes. For a lot under 40,000 square feet, the maximum height of the accessory structure is one story or 16 feet in height and for a lot with more than 40,000 square feet, the height is limited to two stories or 24 feet, granted the full setbacks are met.

Lastly, Section 17.12.060.C., Special height regulations for single-family and two-family dwellings, would modify subsection 1 to measure the maximum height from finished grade as opposed to natural grade and adds that the finished grade is the final ground elevation, consistent with current application of the standard by Codes.

#### Accessory structures, accessory apartments, and DADUs

The definition for accessory or ancillary structures is intended to clarify that these structures are not intended to be used as separate dwelling units. An example of an accessory structure on a residential property can include a shed used to store yard equipment, a home gym for use by the property owners, or an art studio also for use by the property owners. The regulations associated with accessory structures are primarily intended to guide their location and design as to maintain subordinate to the primary structure on the property. An accessory structure is not a land use.

This is in contrast to, "accessory apartment" and "accessory dwelling, detached" (also commonly referred to as a Detached Accessory Dwelling Unit (DADU)), which are both classified as land



uses in the zoning code. An accessory apartment is an accessory use in the AG, AR2a, RS and R zoning districts and a permitted use in the DTC zoning district. An accessory apartment is a self-sufficient housekeeping unit considered to be accessory to a single-family residence subject to several conditions per 17.16.250.A. DADUs are permitted with conditions in the R, RM, OR and ORI zoning districts. These conditions are in 17.16.030.G. and include provisions for size, ownership, setbacks, and bulk, massing, and design.

There is one overlap between the regulations for DADUs and the regulations for accessory structures. Section 17.16.030.G.4 states that the setbacks for a DADU shall meet the setbacks found in Section 17.12.040.E. for accessory structures. The proposed text amendment would modify Section 17.12.040.E.1 by adding new subsections a and b, which clarifies existing standards. The height for DADUs is regulated by the DADU provisions and would not be affected by the height for accessory buildings as modified by this proposed substitute text amendment.

#### Recommended Second Substitute

Staff recommends a second substitute including two changes. The first is that Section 1 would be modified by simplifying the definition of accessory building. The proposed definition of accessory building would be amended by removing the specific provisions of what can be included in an accessory building, while keeping the intent to clarify that it is not intended to be used as a dwelling unit. The second change would be that section 17.12.060.C.2. be included under Section 4 of the substitute amendment, in order to keep language consistent within the code.

Section 1. That the definition for "Accessory or ancillary structure" in Subsection 17.04.060.B of the Metropolitan Code is hereby amended by deleting it in its entirety and replacing it with the following:

"Accessory or ancillary structure" means a structure detached from a principal building located on the same lot that is customarily incidental and subordinate to the principal building.

"Accessory or ancillary structure building" means a structure detached from a principal building located on the same lot that is customarily incidental and subordinate to the principal building. These structures shall not be used as residential units, or for commercial activity unless authorized by base zoning, overlay, or appropriate use permit.

Section <u>34</u>. That Section 17.12.060 of the Metropolitan Code is hereby amended by deleting subsections B, C.1, C.2, and C.3 in their entirety and replacing them with the following:

B. Special Height Regulations for Single-Family and Two-Family Dwellings. Singlefamily and two-family dwellings shall not exceed three stories. On all lots with a size less than forty thousand square feet, accessory structures shall not exceed one story or sixteen feet in height. On all lots with a size with forty thousand square feet or more, accessory structures located to the rear of the principal dwelling may be two stories or twenty-four feet in height provided that the full side and rear setbacks required by the applicable district are provided. If not so established in historic overlay districts, the



zoning administrator shall establish height regulations based upon the recommendation of the historic zoning commission.

- C. Special Height Regulations for Single-Family and Two-Family Dwellings Within the Urban Zoning Overlay District.
  - 1. Single-family and two-family dwellings shall not exceed three stories to a maximum height of forty-five feet. Maximum height shall be measured from either the natural finished grade or, if present, from the ceiling of an exposed basement not more than seven feet above the finished grade. Finished grade shall be determined based on the average elevation of the four most exterior corners of the structure, to the eave or roof deck. Finished grade is the final ground elevation.
  - 2. <u>On all lots with a size In all districts with a minimum lot size of less than forty</u> thousand square feet, an accessory structure located to the rear of the principal dwelling may have vertical walls rising no higher than sixteen feet from the side and rear setback lines. The roof on the structure shall rise from the side walls at a roof pitch no steeper than the predominant roof pitch of the principal dwelling, except that the vertical walls may extend to the underside of the roof at the gable end of a gabled roof. The top elevation of an accessory structure shall not exceed the top elevation of the principal dwelling.
  - 3. <u>On all lots with a In all residential districts with a minimum lot size of at least</u> forty thousand square feet, an accessory structure located to the rear of the principal dwelling may have vertical walls rising no higher than twenty-four feet in height exclusive of a pitched roof, provided that the full side and rear setbacks required by the applicable district are provided and the lot has an area of at least forty thousand square feet. The top elevation of an accessory structure shall not exceed the top elevation of the principal dwelling.

#### ZONING ADMINISTRATOR RECOMMENDATION

No exception taken.

#### FISCAL IMPACT RECOMMENDATION

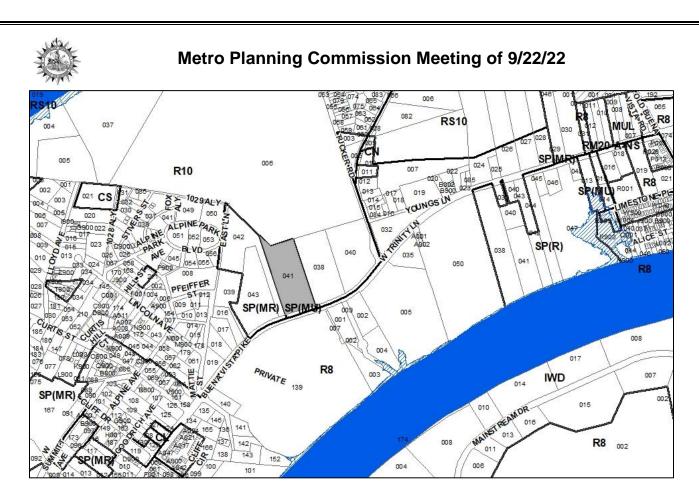
The Metro Codes Department will implement this section of the Zoning Code at the time of permit review as is their current practice. The Codes Department anticipates the proposed amendment to be revenue neutral.

#### **STAFF RECOMMENDATION**

Staff recommends disapproval of the substitute ordinance as filed and recommend approval of a second substitute.



# **SEE NEXT PAGE**



2007SP-048-001 ZION HILL SP (AMENDMENT) Map 070, Parcel(s) 041 03, Bordeaux – Whites Creek – Haynes Trinity 02 (Kyonzté Toombs)



Item #5 Project Name Council District School District Requested by	Specific Plan 2007SP-048-001 Zion Hill (Amendment) 02 – Toombs 01 – Gentry RJX Partners, LLC, applicant and owner.				
Deferrals	This item was deferred from the April 28, 2022, May 26, 2022, July 28, 2022, August 25, 2022, and September, 2022, Planning Commission meetings. No public hearing was held.				
Staff Reviewer Staff Recommendation	Harrison Defer to the October 13, 2022, Planning Commission meeting.				

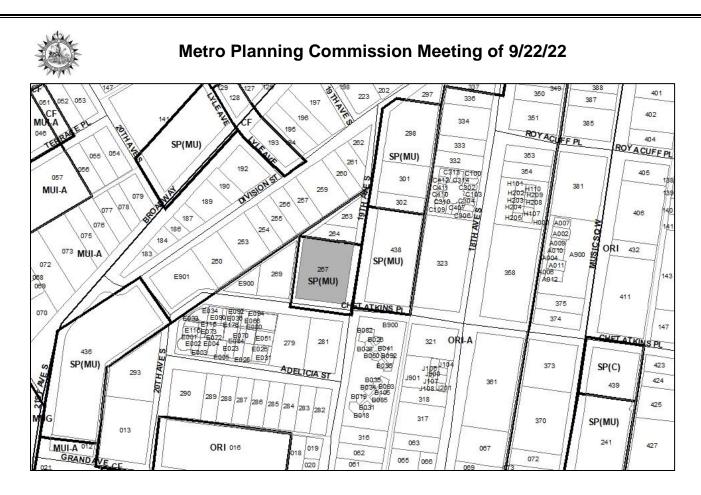
#### APPLICANT REQUEST SP Amendment to permit up to 75 multi-family residential units.

#### SP Amendment

A request to amend a Specific Plan (SP) on property located at 2433 Buena Vista Pike, approximately 721 feet west of East Ln, zoned Specific Plan (SP) (5.01 acres), to permit 75 multi-family residential units.

#### **STAFF RECOMMENDATION**

Staff recommends deferral to the October 13, 2022, Planning Commission meeting.



2017SP-095-005 MOORE OFFICE BUILDING Map 092-16, Parcel(s) 267 10, Green Hills – Midtown 19 (Freddie O'Connell)



Item #6 Project Name Council District School District Requested by

Staff Reviewer Staff Recommendation

# Specific Plan 2017SP-095-005 Moore Office Building

19 – O'Connell 08 – O'Hara-Block Bradley Arant Boult Cummings LLP, applicant; Nashville Moore Property LLC, owner.

Shane Approve with conditions and disapprove without all conditions.

#### **APPLICANT REQUEST**

Amend the 827 19<sup>th</sup> Avenue South Specific Plan District to permit a maximum of 236,000 square feet of office use.

#### Amended SP

A request to amend a Specific Plan on property located at 827 19th Avenue South, at the corner of Chet Atkins Place and 19th Avenue South, zoned Specific Plan (SP) (0.72 acres), to permit a maximum of 236,000 square feet of office use.

#### **Existing Zoning**

<u>Specific Plan-Commercial (SP-C)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes commercial uses.

#### **GREEN HILLS – MIDTOWN COMMUNITY PLAN**

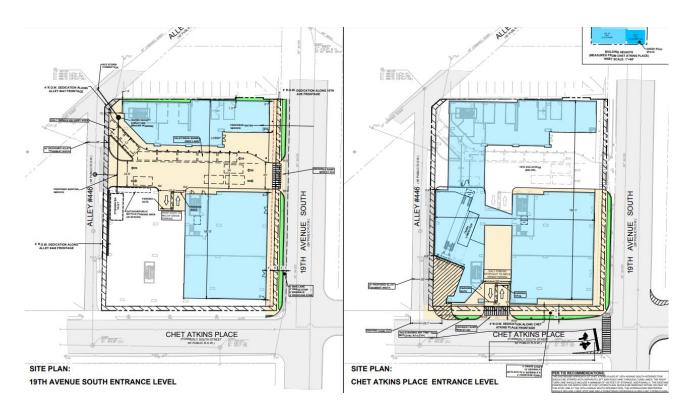
T5 Center Mixed Use Neighborhood (T5 MU) is intended to maintain, enhance, and create highintensity urban mixed use neighborhoods with a development pattern that contains a diverse mix of residential and non-residential land uses. T5 MU areas are intended to be among the most intense areas in Davidson County. T5 MU areas include some of Nashville's major employment centers such as Midtown that represent several sectors of the economy including health care, finance, retail, the music industry, and lodging. T5 MU areas also include locations that are planned to evolve to a similar form and function.

#### Supplemental Policies

The site is within a special policy area in the Midtown Study, 10-MT-T5-MU-02. The special policy for T5 Center Mixed Use Neighborhood Area 2 includes specific guidance on building form, vehicular and pedestrian connectivity, and intensity.

The site is also within the Music Row Vision Plan, which is a small area plan produced by the Metropolitan Planning Department. Small Area Plans illustrate the vision for designated land in specific neighborhoods. On a parcel-by-parcel basis, these plans steer the appropriate land use, development character, and design intent guided by goals established by community stakeholders.





#### **Approved Preliminary SP**

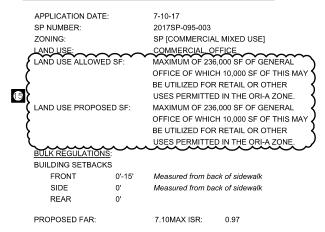
#### PLAN DETAILS

The 0.72-acre site is located at the northwest corner of the intersection of 19<sup>th</sup> Avenue South and Chet Atkins Place, east of Alley #445. The site was rezoned to Specific Plan District in 2018 and approved for 210,000 square feet of office space and 26,000 square feet for all uses permitted within ORI-A zoning plus furniture store and nanobrewery uses. Height was capped at 15 stories in 222 feet. The plans included ROW dedications and active ground uses intended to create an active, mixed-use streetscape. A final SP was approved for the site in 2020 (Case No. 2017SP-095-003).

The plan does not propose to enlarge the footprint or square footage of the building. Rather, it is requesting to reduce the ORI-A, furniture store, and nanobrewery uses in the SP and replace them with more office space, resulting in 236,000 square feet of office space total (with the option reserved to use 10,000 square feet of this space for the above-mentioned commercial uses). This will require 75 fewer parking spaces (508 as opposed to 583).



#### PROPOSED DEVELOPMENT SUMMARY



#### **Proposed Amended SP**

#### ANALYSIS

The amendment to the SP is consistent with the T5 Center Mixed Use Neighborhood policy on the site. The amendment would remove the mixed-use character of the SP, which is generally encouraged for this character area. The T5 MU policy and both supplemental policies include language encouraging mixed-use developments. However, the CCM also lists supporting "major employment centers, representing several economic sectors including health care, finance, retail, the music industry, and lodging" as a goal of the policy. The Midtown neighborhood has developed substantially toward a vibrant, mixed-use district in the past five years. The removal of the non-office uses from this building to accommodate the needs of the applicant will do little if anything to slow the progress being made.

Staff recommends approval with conditions and disapproval without all conditions.

#### FIRE MARSHAL RECOMMENDATION

#### **Approve with conditions**

• Limited building detail, and/ or building construction information provided. Construction must meet all applicable building and fire codes. Any additional fire code or access issues will be addressed during the construction permitting process. Future development or construction may require changes to meet adopted fire and building codes.

# STORMWATER RECOMMENDATION Approve

# WATER SERVICES RECOMMENDATION Approve

• As construction plans have been approved, Metro Project Nos. 19SL0157, 19WL0068 and match the latest SP plan revision (stamped received 9/12/22), MWS recommends approval, on the following condition:



• Approval does not apply to private water and sewer line design. Plans for these must be submitted and approved through a separate review process with Metro Water Permits, before their construction may begin.

#### NASHVILLE DOT RECOMMENDATION

#### **Approve with conditions**

• Final constructions plans shall comply with the design regulations established by NDOT. Final design and improvements may vary based on actual field conditions. Following approval of final plans by NDOT, a recorded copy of any ROW dedications will need to be submitted to NDOT for Bldg. permit approval. A private hauler will be required for site waste disposal.

#### TRAFFIC AND PARKING RECOMMENDATION

#### **Approve with conditions**

• Ensure codes from all metro agencies are being met.

Maximum Uses in Existing Zoning District: SP

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Office (710)	4.82	-	210,000 SF	2,179	224	231

Maximum Uses in Existing Zoning District: SP

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (820)	0.30	-	13,000 SF	491	13	50

Maximum Uses in Existing Zoning District: SP

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Restaurant (932)	0.30	-	13,000 SF	1,458	129	127

Maximum Uses in Proposed Zoning District: SP

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Office (710)	0.72	-	236,000 SF	2,440	249	257

Traffic changes between maximum: SP and SP

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	-1,688	-117	-151

# STAFF RECOMMENDATION

Staff recommends approval with conditions and disapproval without all conditions.



# CONDITIONS

- 1. Permitted uses shall be limited to a maximum of 236,000 square feet of general office of which 10,000 square feet may be utilized for retail or other uses permitted in the ORI-A zone with the addition of furniture store and nanobrewery uses. Short term rental properties, owner occupied and short term rental properties, not-owner occupied shall be prohibited within the entire development.
- 2. The Preliminary SP plan is the site plan and associated documents. If applicable, remove all notes and references that indicate that the site plan is illustrative, conceptual, etc.
- 3. The final site plan shall label all internal driveways as "Private Driveways." A note shall be added to the final site plan that the driveways shall be maintained by the Homeowner's Association.
- 4. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.
- 5. Comply with all conditions and requirements of Metro reviewing agencies.
- 6. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the ORI-A zoning district as of the date of the applicable request or application. Uses are limited as described in the Council ordinance.
- 7. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 8. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.



#### 2019SP-044-001

3699 DICKERSON ROAD Map 041, Parcel(s) 080 02, Parkwood – Union Hill 08 (Nancy VanReece)





Item #7 Project Name Council District School District Requested by	Specific Plan 2019SP-044-001 3699 Dickerson Road 08 – VanReece 03 – Masters Centric Architecture, applicant; Core Holdings, LLC, owner.
Deferrals	This request was deferred from the June 13, and the September 8, 2022, Planning Commission meeting. No public hearing was held.
Staff Reviewer Staff Recommendation	Swaggart Approve with conditions; disapprove without all conditions.

#### APPLICANT REQUEST SP to permit 117 residential units.

#### Preliminary SP

A request to rezone from Commercial Services (CS) and Single-Family Residential (RS20) to Specific Plan (SP) zoning for property located at 3699 Dickerson Pike, approximately 150 feet southeast of Bellshire Drive (13.02 acres), to permit a multi-family residential development.

#### **Existing Zoning**

<u>Commercial Service (CS)</u> is intended for retail, consumer service, financial, restaurant, office, self-storage, light manufacturing and small warehouse uses.

<u>Single-Family Residential (RS20)</u> requires a minimum 20,000 square foot lot and is intended for single-family dwellings at a density of 1.85 dwelling units per acre. *RS20 would permit a maximum of 28 residential units*.

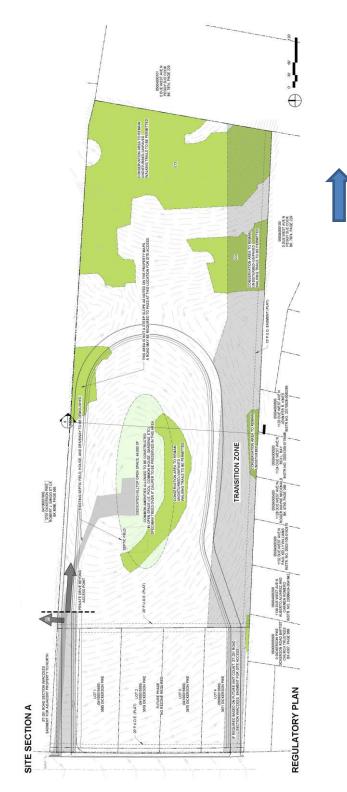
#### **Proposed Zoning**

<u>Specific Plan-Residential (SP-R)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan.

#### PARKWOOD - UNION HILL COMMUNITY PLAN

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5 Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands, and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.





**Proposed Site Plan** 



<u>T3 Suburban Neighborhood Evolving (T3 NE)</u> is intended to create and enhance suburban residential neighborhoods with more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate density development patterns with moderate setbacks and spacing between buildings. T3 NE policy may be applied either to undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity.

Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network, block structure, and proximity to centers and corridors. T3 NE areas are developed with creative thinking in environmentally sensitive building and site development techniques to balance the increased growth and density with its impact on area streams and rivers.

<u>T3 Suburban Mixed Use Corridor (T3 CM)</u> is intended to enhance suburban mixed use corridors by encouraging a greater mix of higher density residential and mixed use development along the corridor. T3 CM areas are located along pedestrian friendly, prominent arterial-boulevard and collector-avenue corridors that are served by multiple modes of transportation and are designed and operated to enable safe, attractive, and comfortable access and travel for all users. T3 CM areas provide high access management and are served by highly connected street networks, sidewalks, and existing or planned mass transit. The majority of the site is in the T3 NE policy area. The area in T3 CM applies to a small portion of the site along Dickerson Pike. The CM policy is limited to the thin strip adjacent to Dickerson Pike.

#### PLAN DETAILS

The approximately 13-acre site is located on the east side of Dickerson Pike just north of the intersection of Due West Avenue North and Dickerson Pike. The site has limited frontage along Dickerson Pike, and a majority of the site is located behind several vacant properties that front along Dickerson Pike. The site is currently vacant. The property sits on a hillside and contains some open areas and wooded areas. The abutting properties to the west that front Dickerson Pike are zoned for commercial (CS). The abutting properties to the north, east and south are zoned for single-family (RS20). Single-family lots abut the eastern and southern site boundary and a mobile-home park abuts the northern site boundary.

#### Site Plan

This is a regulatory SP, and it does not include any formal site plan. The SP sets up specific guidelines for future development pertaining to, but not limited to, use, density, bulk standards, landscaping and development areas. As proposed, the SP would permit a maximum of 117 multi-family residential units (RM9). The SP identifies a transition zone which runs along the southern property line. Height in the transition zone is limited to three stories in 40 feet. Height outside of the transition zoned is limited to three stories in 48 feet. Height is proposed to be measured from the finished floor elevation, and not grade. As proposed, 70% of the site can be impervious. The SP includes some basic architectural standards pertaining to materials, glazing



and porches. The SP also includes some examples of homes that could be constructed on the site. The SP would permit a variety of housing types, including detached and attached.

As proposed, access to the site will be provided from a new public road off of Dickerson Pike. As shown, the road would run approximately 300 feet from Dickerson Pike. Any drives from that point will be private. Parking requirements are based on UZO standards. The SP identifies areas for conservation. It identifies the hilltop as open space which may also be used for site amenities.

#### ANALYSIS

Overall, the proposed plan is consistent with the land use policies. The site is located along Dickerson Pike which is a busy arterial street that includes bus service. A majority of the zoning in the immediate area along Dickerson Pike is commercial. Additional density at this location is appropriate given the sites location on an arterial, bus service and close proximity to commercial uses. The development will provide an appropriate transition from the commercial zoning along Dickerson Pike and the single-family zoning east of the site. The plan takes advantage of views from the site providing an unique experience and additional housing option in the area. While the plan provides numerous standards intended to protect the steeper slopes on the site that are within the CO land use policy, staff is recommending additional standards to enhance protection of these areas. These standards are included as conditions in the staff recommendation.

#### FIRE DEPARTMENT RECOMMENDATION

#### **Approve with conditions**

• Fire Code issues will be addressed in the permit phase. Requires 2 means of ingress/egress.

### STORMWATER RECOMMENDATION

#### **Approve with Conditions**

• Development must comply with the Stormwater Residential Infill Requirements (to be determined during Building Permit Review).

### NASHVILLE DOT RECOMMENDATION

#### Approve with conditions

- For final SP, Provide detailed site plan. Comply with MPW traffic engineer. Additional comments may follow pending TIS requirements.
- Coordinate with MPW on public or private ST-251 access easement. Plans show proposed public road, before private access, public will require a permanent cul-de-sac for turn around.

#### **TRAFFIC AND PARKING RECOMMENDATION** Approve with Conditions

• A TIS will be required prior to final SP approval.



Maximum Uses in Existing Zoning District: CS

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (814)	0.38	0.6 F	340,290 S.F.	21599	1083	2328

Maximum Uses in Existing Zoning District: RS20

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Single-Family Residential (210)	10.76	2.17 D	23 U	269	22	25

Maximum Uses in Proposed Zoning District: SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi-Family Residential (220)	13.02	9 D	117 U	844	56	68

Traffic changes between maximum: CS, RS20 and SP-R

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	-21024	-1049	-2285

#### METRO SCHOOL BOARD REPORT

Projected student generation existing <u>RS20</u> district: <u>4</u> Elementary <u>3</u> Middle <u>3</u> High Projected student generation proposed <u>SP-R</u> district: <u>13</u> Elementary <u>12</u> Middle <u>15</u> High

The proposed SP-R zoning is anticipated to generate 30 more students than what is typically generated under the existing RS20 zoning district. Students would attend Chadwell Elementary School, Jere Baxter Middle School, and Maplewood High School. All school have been identified as having additional capacity. This information is based upon data from the school board last updated November 2018.

#### STAFF RECOMMENDATION

Staff recommends approval with conditions and disapproval without all conditions.

#### CONDITIONS

- 1. Permitted uses within the SP shall be limited to up to 117 multi-family residential units. Short term rental properties, owner occupied, and short term rental properties, not owner occupied shall be prohibited.
- 2. Lot 4, WDC Sub., Map No. 050, Parcel 135 shall be included in the SP. The lot may be developed under the CS zoning standards and/or lot may be required to provide secondary access to development and shall be determined at final site plan review. No building permit shall be issued on lot until a final site plan has been approved.
- 3. Trees six inches or greater in caliper shall be preserved. Tree protection fencing shall extend outward at least ten feet from the dripline of any tree that is to be preserved. Damaged or

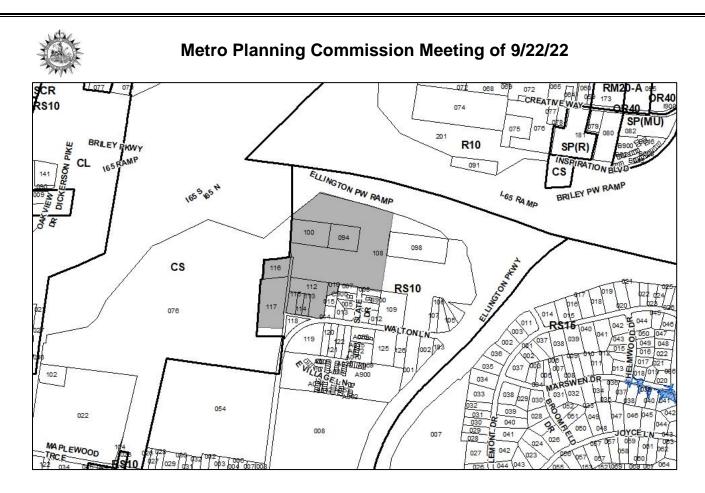


unhealthy trees of six inches or greater in caliper may be removed with the approval of the Metro Urban Forester. A certified tree arborist shall provide an assessment report of any tree six inches or greater in caliper that is proposed to be removed to the Metro Urban Forester for review. A tree survey, protection plan and removal plan shall be required with the final site plan. The tree protection plan shall be from a certified tree arborist. Tree fencing shall be shown on the final site plan landscape plan and grading plan. Tree fencing shall extend at least five feet from the drip line.

- 4. Raised foundations that are more than six feet in height shall be screened with landscaping. Landscaping shall include vegetation that will grow to the height of the finished floor elevation (FFE).
- 5. The impervious surface ratio (ISR) shall be limited to 0.3.
- 6. Grading necessary to provide level building pads shall be prohibited, and all buildings shall be designed to work with existing grade.
- 7. Grading shall not result in sheer rock walls.
- 8. Sidewalks on private drives shall be required on only one side.
- 9. With the exception of walking paths/trails, conservation areas shall be mostly undisturbed.
- 10. If required by the Metro Traffic Engineer, a Traffic Impact Study (TIS), and or an access study shall be required with the final site plan. Any improvements required by the Metro Traffic Engineer shall be required.
- 11. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the RM9 zoning district as of the date of the applicable request or application. Uses are limited as described in the Council ordinance.
- 12. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 13. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.
- 14. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.



# **SEE NEXT PAGE**



#### 2022SP-046-001

WALTON STATION Map 051, Parcel(s) 094,100,112-116, P/O 108, 117 Map 051-13, Parcel(s) 016 05, East Nashville 08 (Nancy VanReece)





Item #8 Project Name Council District School District Requested by	<ul> <li>Specific Plan 2022SP-046-001</li> <li>Walton Station</li> <li>08 – VanReece</li> <li>03 – Masters</li> <li>Alfred Benesch &amp; Co., applicant; Alcorn, Carrie A. S.</li> <li>(LE) &amp; Suggs, Evelyn, Dodson, Percy M.,Dodson,</li> <li>Percy M. &amp; Harbut, Mary D., Donelson, Albender,</li> <li>Dotson, Beulah M., Faith is The Victory Church, Inc.,</li> <li>Jenkins, Michael Allen &amp; Benson, Arnithea Dorcel,</li> <li>Jenkins, Vivian &amp; Michael A., Ridley, May Alice,</li> <li>Threalkill, Meccie L. &amp; Brooks, James R. et al, owners.</li> </ul>
Deferrals	This request was deferred from the September 8, 2022, Planning Commission meeting. No public hearing was held.
Staff Reviewer Staff Recommendation	Swaggart Defer to the October 13, 2022, Planning Commission meeting.

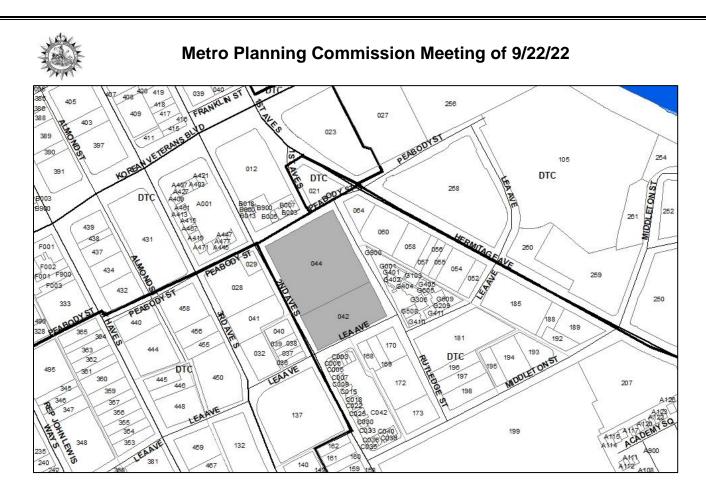
## **APPLICANT REQUEST SP to permit 217 residential units.**

#### Zone Change

A request to rezone from Single-Family Residential (RS10) to Specific Plan (SP) zoning on a portion of property located at 3300 and 3344 Walton Lane and on properties located at 3302, 3304, 3306, 3308, 3312, Walton Lane and Walton Lane (unnumbered), approximately 211 feet west of Slate Drive, (18.36 acres), to permit 217 residential units.

## STAFF RECOMMENDATION

Staff recommends deferral to the October 13, 2022, Planning Commission meeting.



2022SP-056-001 RUTLEDGE HILL Map 093-11, Parcel(s) 042, 044 09, Downtown 19 (Freddie O'Connell)



Item #9 Project Name Council District School District Requested by	Specific Plan 2022SP-056-001 Rutledge Hill 19 - O'Connell 5 – Buggs Larry Powers, applicant; CRD 2ND Avenue Owner LLC, owner.
Deferrals	This item was deferred at the September 8, 2022, Planning Commission meeting. No public hearing was held.
Staff Reviewer Staff Recommendation	Elliott Approve with conditions and disapprove without all conditions.

# **APPLICANT REQUEST**

Rezone from DTC to Specific Plan to permit a mixed-use development.

## Preliminary SP

A request to rezone from Downtown Code (DTC) to Specific Plan (SP) zoning on property located at 500 President Ronald Reagan Way (unnumbered), at the northeastern corner of Rutledge Street and Lea Ave, (3.29 acres), to permit a mixed-use development.

## **Existing Zoning**

<u>Downtown Code (DTC)</u> is a zoning district category that is intended for high intensity office, retail, restaurant, amusement, and residential use and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards.

## **Proposed Zoning**

<u>Specific Plan-Mixed Use (SP-MU)</u> is a zoning district category that provides for additional flexibility of design, including the relationship of streets to buildings, to provide the ability to implement the specific details of the General Plan. This Specific Plan includes a mixture of uses.

# DOWNTOWN COMMUNITY PLAN

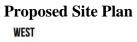
<u>T6 Downtown Neighborhood (T6 DN)</u> is intended to maintain and create diverse Downtown neighborhoods that are compatible with the general character of surrounding historic developments and the envisioned character of new Downtown development, while fostering appropriate transitions from less intense areas of Downtown neighborhoods to the more intense Downtown Core policy area. T6 DN areas contain high density residential and mixed use development.

## SITE

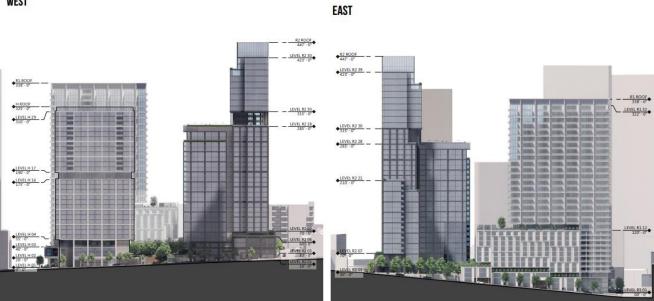
The project is located on the full block encompassed by 2nd Avenue South, Peabody Street, Rutledge Street and Lea Avenue. 2<sup>nd</sup> Avenue South is classified as an Arterial Boulevard in the Major and Collector Street Plan. Rutledge Street, Peabody Street, and Lea Avenue are local







**Proposed Elevations** 





streets. The site currently contains a recording studio with some vacant land. The surrounding area contains a variety of residential, non-residential, and civic land uses.

# PLAN DETAILS

The project proposes a 39-story, a 32-story, and a 29-story building. The plan proposes and the Traffic Impact Study analyzes a development scenario with a total of 899 multi-family units, 400 hotel rooms, and 27,300 square feet of commercial space however the SP zoning allows all uses within the Downtown Code - South Area. The ground floor of the development is lined with active retail/restaurant uses and pedestrian entrances. A publicly accessible central open space integrates the three towers together. The approximately 1,100 parking spaces being provided with the development are all located below this central open space and concealed from view. Vehicular access to the site is proposed on 2<sup>nd</sup> Avenue, Peabody Street, and Rutledge Street. All loading and service operations will be located in the below-grade parking garage.

This project includes 1.71 acres of publicly accessible open space that connects to all four of the street frontages. The ground levels of all three buildings will be activated through retail and restaurant use and will be open to the public.

# ANALYSIS

The application proposes a development pattern that is consistent with the policy guidance for T6 DN considering the context of the site. The T6 DN policy describes that the role of the T6 DN policy is to transition the surrounding neighborhoods to the intensity of development in the T6 Downtown Core policy (T6 DC), which is the most intense policy in the county. The adjacent property to the north is within the T6 DC policy and the SoBro subdistrict of the Downtown Code and these properties have an unlimited building height allowance, if certain conditions are satisfied. This SP proposal provides an appropriate transition from the development potential of the SoBro and T6 DC area to the surrounding neighborhood to the south. The T6 DN policy also describes that appropriate building heights should be based on a number of factors that are specified in the Community Character Manual.

Staff finds the proposal to satisfy or provide the majority of these factors for considering the height as proposed. Some of the factors that staff finds to be particularly relevant to this project are the following: the proximity to other policy areas and the role of the building in transitioning between policies; planned height of surrounding buildings and the impact on adjacent historic structures; contribution that the building makes to the overall fabric of the neighborhood in terms of creating pedestrian-friendly streetscapes, plazas and open space, public art, innovative stormwater management techniques, etc.; relationship of the height of the building to the width of the street and sidewalks, with wider streets and sidewalks generally, and ability to provide light and air between buildings and in the public realm of streets, sidewalks, internal walkways, multi-use paths, and open spaces.

The ground level of the proposed development is consistent with the intent of the T6 DN policy to provide pedestrian-friendly design at the street with formally landscaped open space. The Downtown Code describes that the surrounding area is open space deficient and identifies this site as a potential parcel for future open space. The proposed plan provides significant open



space area and would provide publicly accessible open space to a significant area of downtown that is currently open space deficient.

## **MDHA REVIEW**

The MDHA Rutledge Hill Design Review committee reviewed and considered this proposal at their November 16, 2021, meeting and approved of the concept plans.

# FIRE MARSHAL RECOMMENDATION

## **Approve with conditions**

• Limited building detail, and/ or building construction information provided. Construction must meet all applicable building and fire codes. Any additional fire code or access issues will be addressed during the construction permitting process. Future development or construction may require changes to meet adopted fire and building codes.

## STORMWATER RECOMMENDATION

## **Approve with conditions**

• Must comply with all regulations in the Stormwater Management Manual at the time of final submittal.

## WATER SERVICES RECOMMENDATION

## **Approve with conditions**

• Approved as a Preliminary SP only. Public and/or private Water and Sanitary Sewer construction plans must be submitted and approved prior to Final Site Plan/SP approval. The approved construction plans must match the Final Site Plan/SP plans. A minimum of 30% W&S Capacity must be paid before issuance of building permits. (Water & Sewer Capacity Fee Permit No's. T2022008821 & T2022008824 ).

# NASHVILLE DOT RECOMMENDATION Approve with conditions

• See Traffic comments dated 9/14/22

# TRAFFIC AND PARKING RECOMMENDATION

## **Approve with conditions**

- All proposed access points along the frontages of 2nd Avenue South and Peabody Street (i.e., inside & outside the clouded regions on page C1.01 of the site plan) are subject to change and final design/configuration of these access points is to be determined at Final SP. This includes driveway widths, operations (full access or one-way) as well as number of driveways. Further coordination with NDOT is required prior to Final SP approval.
- This development is required to meet the street scape requirements set forth by the Major Collector Street Plan on all frontages. The necessary ROW needed to comply with the MCSP may impact the footprint of this development, which may require adjustments.
- Include callouts for the existing bus-stop along this development's frontage on 2nd Ave South and coordinate with WeGo on upgrading the bus-stop. The following conditions were derived from the TIS submitted back in November of 2021 and still apply.



- All driveway connections from the site onto the public ROW are to be designed per the requirements set forth by NDOT.
- With the submittal of plans to NDOT for building permit approval, submit design plans for the construction of a full traffic signal at the intersections of 2nd Ave S and Lea Avenue and 2nd Ave S and Peabody St.
- Coordination with the NDOT Traffic Office is required, prior to the first use and occupancy, for signal coordination and optimization of all the signalized intersections within the TIS study area.
- Prior to submittal of final civil design plans coordination with the NDOT Transportation Planning Staff is required to set the appropriate TDM Strategies for the overall development to ensure alternative mode mobility.
- Prior to submittal of final civil design plans to NDOT, due to insufficient data collect because of construction, the applicant shall prepare an addendum to the TIS to further analyze and provide mitigations/ improvements to the intersections listed below. The NDOT Traffic Engineer will determine the mitigations required, which may include but are not limited to the following: traffic signals and/or other enhanced mobility infrastructure.
  - 2nd Ave South and Lindsley Ave
  - Hermitage Ave and Lindsley Ave
  - 4th Ave South and Peabody St
- Prior to submittal of final civil design plans coordinate with WeGo to enhance the transit stop on the property's frontage on 2nd Ave S per the WeGo Design Guidelines.
- The applicant shall submit to the Metro Traffic and Parking Commission to restrict parking on all street frontages.
- Additional traffic improvements may be required based on a Final, completed TIS prior to Final Site Plan approval.

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi- Family Residential(222)	1.65	-	1,771 U	7,190	509	611

Maximum Uses in Existing Zoning District: DTC

Maximum Uses in Existing Zoning District: DTC

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (820)	0.82	-	172,103 SF	6,497	161	656

Maximum Uses in Existing Zoning District: DTC

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Restaurant (932)	0.82	-	172,103 SF	19,307	1,711	1,681



Maximum Uses in Proposed Zoning District: SP

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi- Family Residential (222)	3.29	-	899 U	3,754	264	315

Maximum Uses in Proposed Zoning District: SP

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (820)	3.29	-	13,650 SF	515	13	52

Maximum Uses in Proposed Zoning District: SP

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Restaurant (932)	3.29	-	13,650 SF	1,531	139	134

Maximum Uses in Proposed Zoning District: SP

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Hotel (310)	3.29		400 R	4,089	195	274

Traffic changes between maximum: DTC and SP

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	-23,105	-1,773	-2,173

#### METRO SCHOOL BOARD REPORT

Projected student generation existing DTC district: <u>35</u> Elementary <u>35</u> Middle <u>18</u> High Projected student generation proposed SP district: <u>18</u> Elementary <u>18</u> Middle <u>9</u> High

The proposed SP zoning is expected to generate 43 fewer students than what is typically generated under the existing DTC zoning. Students would attend Jones Paideia Magnet Elementary School, John Early Museum Magnet Middle School, and Pearl-Cohn Magnet High School. All three schools are identified as having additional capacity. This information is based upon the 2020-2021 MNPS School Enrollment and Utilization report provided by Metro Schools.

#### **STAFF RECOMMENDATION**

Staff recommends approval with conditions and disapproval without all conditions.

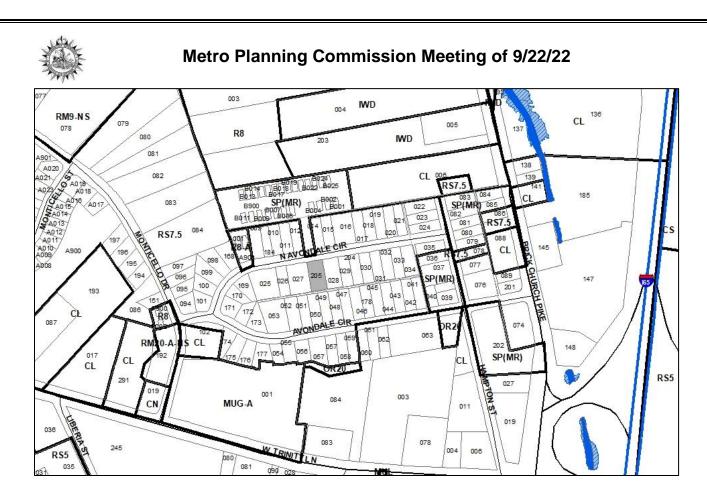
#### CONDITIONS

1. Permitted uses shall be per the Downtown Code – South Area. Short term rental property, owner occupied and short-term rental property, not-owner occupied shall be prohibited for



the entire development. Comply with all conditions and requirements of Metro reviewing agencies.

- 2. With the submittal of the final site plan, provide architectural elevations complying with all architectural standards outlined on the preliminary SP for review and approval by Planning Staff.
- 3. A corrected copy of the preliminary SP plan incorporating the conditions of approval by Metro Council shall be provided to the Planning Department prior to or with final site plan application.
- 4. If a development standard, not including permitted uses, is absent from the SP plan and/or Council approval, the property shall be subject to the standards, regulations and requirements of the DTC – Rutledge Hill Subdistrict as of the date of the applicable request or application. Uses are limited as described in the Council ordinance.
- 5. Minor modifications to the preliminary SP plan may be approved by the Planning Commission or its designee based upon final architectural, engineering or site design and actual site conditions. All modifications shall be consistent with the principles and further the objectives of the approved plan. Modifications shall not be permitted, except through an ordinance approved by Metro Council that increase the permitted density or floor area, add uses not otherwise permitted, eliminate specific conditions or requirements contained in the plan as adopted through this enacting ordinance, or add vehicular access points not currently present or approved.



# 2022Z-088PR-001

Map 071-02, Parcel(s) 205 03, Bordeaux - Whites Creek - Haynes Trinity 02 (Kyonzté Toombs)





Item #10 Council District School District Requested by

# Zone Change 2022Z-088PR-001

02 – Toombs 01 – Gentry Carla Brown, applicant and owner.

Staff Reviewer Staff Recommendation

Shane *Approve*.

# **APPLICANT REQUEST Zone change from RS7.5 to R10.**

#### Zone Change

A request to rezone from Single-Family Residential (RS7.5) to One and Two-Family Residential (R10) zoning for property located at 1236 North Avondale Circle, approximately 627 feet west of Hampton Street (0.28 acres).

## **Existing Zoning**

<u>Single-Family Residential (RS7.5)</u> requires a minimum 7,500 square foot lot and is intended for single-family dwellings at a density of 4.94 dwelling units per acre. *RS7.5 would permit a maximum of 1 unit.* 

#### **Proposed Zoning**

<u>One and Two-Family Residential–Alternative (R10)</u> requires a minimum 10,000 square foot lot and is intended for single -family dwellings and duplexes at an overall density of 4.63 dwelling units per acre including 25 percent duplex lots. *R10 would permit a maximum of 1 lot with 1 duplex lot for a total of 2 units. Metro Codes provides final determinations on duplex eligibility.* 

# BORDEAUX - WHITES CREEK - HAYNES TRINITY COMMUNITY PLAN

<u>T4 Urban Neighborhood Maintenance (T4 NM)</u> is intended to maintain the general character of existing urban residential neighborhoods. T4 NM areas will experience some change over time, primarily when buildings are expanded or replaced. When this occurs, efforts should be made to retain the existing character of the neighborhood. T4 NM areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit. Enhancements may be made to improve pedestrian, bicycle and vehicular connectivity.

#### ANALYSIS

The application consists of one parcel (Map 071-02, Parcel 205) totaling 0.28 acres in size located on the south side of North Avondale Circle approximately 650 feet east of Monticello Drive. The property is current vacant. Surrounding uses include single-family residential (zoned RS7.5) and a multi-family residential development (zoned SP). The properties are all within the T4 NM policy.

The application proposes to rezone the property from RS7.5 to R10. The requested R10 zoning is supported by the T4 NM policy. According to the Community Character Manual, T4 NM areas are characterized by moderate- to high-density residential uses, with a focus on retention of the current neighborhood form and character. Housing in T4 NM areas can include a mix of building



types, including "missing middle" housing such as plex houses, house courts, and multifamily housing with small to medium-sized footprints. The proposed zoning allows for one or two-family residential uses, which would increase housing choice in the area and contribute to the provision of missing middle options. The R10 zoning is both an increase and a decrease in intensity: a duplex would potentially be allowed, but the minimum lot size will be greater than the surrounding RS7.5 properties. This trade-off to allow for more housing choice is especially appropriate in an NM policy area.

#### FIRE RECOMMENDATION Approve

Maximum Uses in Existing Zoning District: RS7.5

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Single-Family Residential (210)	0.28	5.808 D	1 U	15	5	1

Maximum Uses in Existing Zoning District: R10

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
One and Two-						
Family Residential	0.28	4.356 D	2 U	28	7	2
(210)						

\*Based on two-family lots

Traffic changes between maximum: **RS7.5 and R10** 

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	+1 U	+13	+2	+1

## METRO SCHOOL BOARD REPORT

# Projected student generation existing RS7.5 districts: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High Projected student generation proposed R10 district: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High

The proposed R10 zoning is not expected to generate any more students than the existing RS7.5 zoning district. Any additional students would attend Alex Green Elementary School, Brick Church College Prep Middle School, and Whites Creek High School. All three schools are identified as having capacity for additional students. This information is based upon the 2020-2021 MNPS School Enrollment and Utilization report provided by Metro Schools.

## STAFF RECOMMENDATION

Staff recommends approval.



# **SEE NEXT PAGE**



# 2022Z-090PR-001

Map 163, Parcel(s) 067 13, Antioch – Priest Lake 32 (Joy Styles)



Item #11 Council District School District Requested by

Staff Reviewer Staff Recommendation

# Zone Change 2022Z-090PR-001

32 – Styles06 – MayesCentric Architecture, applicant; Barbara Eatherly &William B. Owen, owners.

Swaggart Disapprove MUG-A and approve MUL-A-NS.

## APPLICANT REQUEST Zone change from AR2a to MUG-A.

#### Zone Change

A request to rezone from Agricultural and Residential (AR2a) to Mixed Use General-Alternative (MUG-A) zoning for property located at 5088 Hickory Hollow Parkway, approximately 727 feet south of Mt. View Road (5 acres).

#### **Existing Zoning**

<u>Agricultural and Residential (AR2a)</u> requires a minimum lot size of two acres and intended for uses that generally occur in rural areas, including single-family, two-family, and mobile homes at a density of one dwelling unit per two acres. The AR2a District is intended to implement the natural conservation or rural land use policies of the general plan. *AR2a would permit a maximum of two duplex lots for a total of four residential units. Metro Codes provides final determinations on duplex eligibility.* 

#### **Proposed Zoning**

<u>Mixed Use General-Alternative (MUG-A)</u> is intended for a moderately high intensity mixture of residential, retail, and office uses and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards.

## ANTIOCH – PRIEST LAKE COMMUNITY PLAN

<u>T4 Urban Community Center (T4 CC)</u> is intended to maintain, enhance, and create urban community centers that contain commercial, mixed use, and institutional land uses, with residential land uses in mixed use buildings or serving as a transition to adjoining Community Character Policies. T4 Urban Community Centers serve urban communities generally within a 5 minute drive or a 5 to 10 minute walk. T4 CC areas are pedestrian friendly areas, generally located at intersections of prominent urban streets. Infrastructure and transportation networks may be enhanced to improve pedestrian, bicycle, and vehicular connectivity.

<u>Conservation (CO)</u> is intended to preserve environmentally sensitive land features through protection and remediation. CO policy applies in all Transect Categories except T1 Natural, T5 Center, and T6 Downtown. CO policy identifies land with sensitive environmental features including, but not limited to, steep slopes, floodway/floodplains, rare or special plant or animal habitats, wetlands, and unstable or problem soils. The guidance for preserving or enhancing these features varies with what Transect they are in and whether or not they have already been disturbed.



# ANALYSIS

The approximately five-acre site is located on the east side of Hickory Hollow Parkway approximately three quarters of a mile north of Bell Road. With the exception of a communications tower, the property is vacant. It is densely wooded, and Metro records indicate that it contains some hillsides up to 24% grade. Metro records also indicate some problem soils within the steeper grades. Surrounding zoning districts include AR2a, CS, RM20 and SP. There are also some MUL districts in the immediate area. The adjacent SP is a regulatory SP and permits up to 350 residential units. For the most part, the abutting parcels including the parcel on the opposite side of Hickory Hollow Parkway are vacant. The Major and Collector Street Plan (MCSP) classifies Hickory Hollow Parkway as an urban mixed-use arterial (T4-M-AB3). Currently at this location, Hickory Hollow Parkway is a two-lane road.

While MUG-A is a zoning district that can be supported by the T4 CC land use policy, staff finds that the proposed MUG-A zoning district is not appropriate at this location. MUG-A is one of the more intense zoning districts and given the surrounding development pattern, zoning pattern and roadway conditions, MUG-A allows for an intensity that is not appropriate. Staff finds that MUL-A -NS strikes a balance between intensity and surrounding conditions and is consistent with other zonings in the area.

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
One and Two- Family Residential* (210)	5.00	0.50 D	4 U	54	8	5

Maximum Uses in Existing Zoning District: AR2a

\*Based on two-family lots

#### Maximum Uses in Proposed Zoning District: MUG-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi- Family Residential (221)	2.50	3 F	327 U	1,780	109	138

#### Maximum Uses in Proposed Zoning District: MUG-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (820)	1.25	3 F	163,350	6,166	153	623

Maximum Uses in Proposed Zoning District: MUG-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Restaurant (932)	1.25	3 F	163,350	18,325	1,624	1,595



Traffic changes between maximum: AR2a and MUG-A

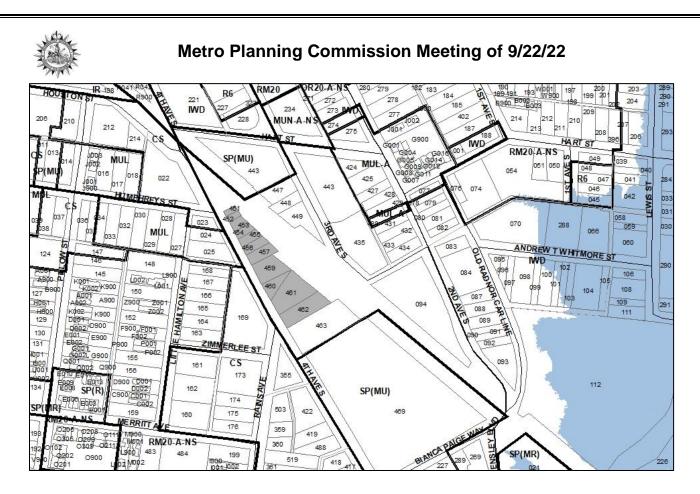
Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	+26,217	+1,878	+,2351

## METRO SCHOOL BOARD REPORT

Given the mix of uses permitted by the proposed MUG-A zoning district, the number of residential units ultimately built on the site may vary and an assumption as to any development's impact on schools is at this point is premature. Students would attend Eagle View Elementary School, Antioch Middle School, and Cane Ridge High School. There is capacity for additional elementary and middle school students; however, Cane Ridge High School is identified as overcapacity. This information is based upon the 2020-2021 MNPS School Enrollment and Utilization report provided by Metro Schools.

## STAFF RECOMMENDATION

Staff recommends disapproval of MUG-A and approval of MUL-A-NS.



# 2022Z-092PR-001

Map 105-07, Parcel(s) 451-457, 459-462 11, South Nashville 17 (Colby Sledge)



Item #12 Council District School District Requested by

# Zone Change 2022Z-092PR-001

17 – Sledge05 – BuggsFulmer Lucas Engineering, applicant; ChoiceInvestments, LLC, owner.

Staff Reviewer	
Staff Recommendation	

Shane *Approve*.

## APPLICANT REQUEST Zone change from IWD to MUL-A-NS.

#### Zone Change

A request to rezone from Industrial Warehousing/Distribution (IWD) to Mixed Use Limited-Alternative-No Short Term Rentals (MUL-A-NS) zoning for properties located at 1276, 1278, 1282, 1284, 1286, 1288, 1290, 1302, 1306, and 1308 4th Avenue South and 4th Avenue South (unnumbered), approximately 239 feet northeast of Zimmerlee Street (1.74 acres).

#### **Existing Zoning**

<u>Industrial Warehousing/Distribution (IWD)</u> is intended for a wide range of warehousing, wholesaling, and bulk distribution uses.

#### **Proposed Zoning**

<u>Mixed Use Limited-Alternative-No Short Term Rentals (MUL-A-NS)</u> is intended for a moderate intensity mixture of residential, retail, restaurant, and office uses and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards. Owner occupied, short term rentals and not owner occupied, short term rentals would be prohibited uses.

## SOUTH NASHVILLE COMMUNITY PLAN

<u>T4 Urban Mixed Use Neighborhood (T4 MU)</u> is intended to maintain, enhance, and create urban, mixed use neighborhoods with a development pattern that contains a variety of housing along with mixed use, commercial, institutional, and even light industrial development. T4 MU areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways, and existing or planned mass transit.

#### SUPPLEMENTAL POLICY

The site is located within the Wedgewood-Houston Chestnut Hill (WHCH) Small Area Plan, specifically the SPA 11-WHCH-4d supplemental policy area. The WHCH Plan describes this area, called 4th Avenue S./Nolensville Pike, as containing a mix of commercial and light industrial uses intended to continue to develop with those types of uses. Higher density residential, mixed-use and live-work could develop in this subarea.

## ANALYSIS

The application consists of eleven parcels (Map 105-07, Parcels 451-457, 459-462) totaling 1.74 acres located on the eastern side of 4<sup>th</sup> Avenue South and bordered by the CSX ROW on the east



and Parcel 463 to the south, zoned IWD and containing a small warehouse. The property contains vacant commercial land and open storage. Surrounding uses across 4<sup>th</sup> Avenue South and the CSX ROW include vacant commercial land, industrial uses, one- and two-family residential, commercial uses, and multi-family, variously zoned CS, IWD, MUL, RM20-A-NS, and SP.

The application proposes to rezone the property from IWD to MUL–A–NS. The property is within the T4 Urban Mixed Use Neighborhood (T4 MU) policy area. T4 MU policy is intended to create urban, mixed use neighborhoods with a diverse mix of moderate- to high-density residential, commercial, office, and light industrial uses. The policy envisions high levels of connectivity and complete street networks with sidewalks, bikeways, and existing or planned transit.

The CCM lists MUL–A as an appropriate zoning district under T4 MU policy. MUL–A would support the policy's intent to a greater degree than the existing IWD zoning. That zoning designation reflected an earlier vision for the area as a purely auto-oriented industrial corridor. As the need for industrially zoned land has decreased in cities across the United States, community planning efforts have targeted many of these areas for rezoning to residential and commercial uses. The WHCH Small Area Plan identifies this area as appropriate for "higher density residential, mixed-use and live-work" and further identifies MUL–A as appropriate zoning district. In addition to the nearby parcels zoned MUL and MUL–A, several SPs in the vicinity feature MUL base zoning.

Allowing a more intense mix of uses at this location supports the existing policy guidance and future planning efforts aimed at creating an urban mixed-use district in this area of the county so near Nashville's core. For these reasons, staff recommends approval of the rezoning.

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Warehousing (150)	1.74	0.8 F	60,636 SF	141	10	11

Maximum Uses in Existing Zoning District: IWD

Maximum Uses in Proposed Zoning District: MUL-A-NS

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi- Family Residential (221)	0.86	1 F	37 U	200	13	17

Maximum Uses in Proposed Zoning District: MUL-A-NS

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Retail (820)	0.44	1 F	19,166 SF	724	18	73



Maximum Uses in Proposed Zoning District: MUL-A-NS

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Restaurant (932)	0.44	1 F	19,166 SF	2,150	191	187

Traffic changes between maximum: IWD and MUL-A-NS

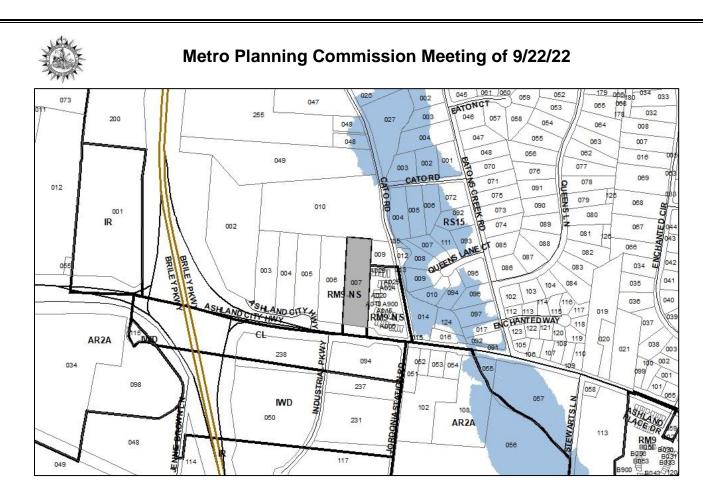
Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	+2,933	+212	+266

# METRO SCHOOL BOARD REPORT Projected student generation existing IWD district: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High

Given the mix of uses permitted by the MUL–A–NS zoning district, the number of residential units ultimately built on site may vary and an assumption as to impact at this point is premature. School students generated by future development would attend John B. Whitsitt Elementary School, Cameron College Prep Middle School, and Glencliff High School. Whitsitt Elementary and Glencliff High School are identified as having capacity for additional students while Cameron College Prep is identified as being over capacity. This information is based upon the 2020-2021 MNPS School Enrollment and Utilization report provided by Metro Schools.

## STAFF RECOMMENDATION

Staff recommends approval.



# 2022Z-093PR-001

Map 069, Parcel(s) 007 03, Bordeaux – Whites Creek – Haynes Trinity 01 (Jonathan Hall)



Item #13 Council District School District Requested by

# Zone Change 2022Z-093PR-001

01 – Hall 01 – Gentry Metro Councilmember Jonathan Hall, applicant; J Wilk Enterprise LLC, owner.

Staff Reviewer Staff Recommendation Swaggart *Disapprove*.

# APPLICANT REQUEST Zone change from RM9-NS to RS15.

#### Zone Change

A request to rezone from Multi-Family Residential-No Short Term Rentals (RM9-NS) to Single-Family Residential (RS15) zoning for property located at Ashland City Highway (unnumbered), approximately 183 feet west of Cato Road (3.29 acres).

#### **Existing Zoning**

<u>Multi-Family Residential – No Short Term Rentals (RM9-NS)</u> is intended for single-family, duplex, and multi-family dwellings at a density of nine dwelling units per acre. *The proposed zoning district would permit approximately 30 multi-family units on the site.* 

#### **Proposed Zoning**

<u>Single-Family Residential (RS15)</u> requires a minimum 15,000 square foot lot and is intended for single-family dwellings at a density of 2.47 dwelling units per acre. *RS15 would permit a maximum of nine single-family lots based solely on a minimum lot size of 15,000 square feet as required by the zoning. This calculation does not account for infrastructure, road layout, functional lot configuration, or meeting all requirements of the Metro Subdivision Regulations.* 

#### BORDEAUX - WHITES CREEK - HAYNES TRINITY COMMUNITY PLAN

<u>T3 Suburban Neighborhood Evolving (T3 NE)</u> is intended to create and enhance suburban residential neighborhoods with more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate density development patterns with moderate setbacks and spacing between buildings. T3 NE policy may be applied either to undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network, block structure, and proximity to centers and corridors. T3 NE areas are developed with creative thinking in environmentally sensitive building and site development techniques to balance the increased growth and density with its impact on area streams and rivers.

#### ANALYSIS

The 3.29-acre property is located on the north side of Ashland City Highway, west of Cato Road. The property is currently vacant. The properties on the north side of Ashland City Highway are



primarily residential and zoned RS15. The adjacent property to the east is zoned RM9-NS. The property to the north is Cumberland Elementary. The properties on the south side of Ashland City Highway are zoned Commercial Limited (CL), Industrial Warehousing/Distribution (IWD), and Agricultural/Residential (AR2a).

The Planning Commission recommended approval of the RM9-NS zoning district on November 18, 2021, finding that the RM9-NS zoning district is consistent with the policy. Prior to RM9-NS, the property was zoned RS15. Council subsequently rezoned the property to RM9-NS (BL2021-1046). Consistent with staff's previous recommendation, staff finds that the existing RM9-A NS zoning district is consistent with the policy and recommends disapproval of RS15. The property was rezoned less than a year ago and the current zoning is appropriate.

Maximum Uses in Proposed Zoning District: RS15

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Single-Family Residential (210)	3.29	2.904 D	9 U	113	11	10

Maximum Uses in Existing Zoning District: RS15

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi- Family Residential 3-10 (221)	3.29	9 D	30 U	162	11	14

Traffic changes between maximum: RS15 and RM9-NS

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-21 U	-49	-	-4

## METRO SCHOOL BOARD REPORT

Projected student generation existing RM9-NS district: <u>5</u> Elementary <u>2</u> Middle <u>2</u> High Projected student generation proposed RS15 district: <u>1</u> Elementary <u>1</u> Middle <u>1</u> High

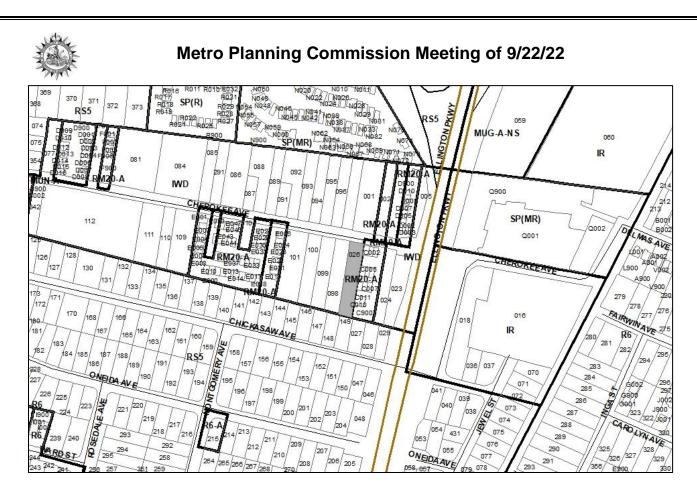
The proposed RS15 zoning district is expected to generate six fewer students than the existing zoning districts. Students would attend Cumberland Elementary School, Haynes Middle School, and Whites Creek High School. All three schools are identified as having additional capacity. This information is based upon the 2020-2021 MNPS School Enrollment and Utilization report provided by Metro Schools.

## STAFF RECOMMENDATION

Staff recommends disapproval.



# **SEE NEXT PAGE**



# 2022Z-094PR-001

Map 072-09, Parcel(s) 026 05, East Nashville 05 (Sean Parker)



Item #14 Council District School District Requested by

# Zone Change 2022Z-094PR-001

05 – Parker 05 – Buggs Dale & Associates, applicant; Turnkey Buildings, LLC, owner.

Staff Reviewer	Lewis
Staff Recommendation	Approve.

#### APPLICANT REQUEST Zone change from IWD to RM20-A-NS.

#### Zone Change

A request to rezone from Industrial Warehousing/Distribution (IWD) to Multi-Family Residential – Alternative – No Shor Term Rentals (RM20-A-NS) zoning for property located at 842 Cherokee Avenue, approximately 169 feet north of Chickasaw Avenue (0.5 acres).

#### **Existing Zoning**

<u>Industrial Warehousing/Distribution (IWD)</u> is intended for a wide range of warehousing, wholesaling, and bulk distribution uses.

#### **Proposed Zoning**

<u>Multi-Family Residential Alternative (RM20-A-NS)</u> is intended for single-family, duplex, and multi-family dwellings at a density of 20 dwelling units per acre and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards. The -NS designation prohibits short term rentals, owner occupied and short term rentals, not owner occupied. *RM20-A-NS would permit a maximum of 10 multi-family units*.

## EAST NASHVILLE COMMUNITY PLAN

<u>T4 Urban Neighborhood Evolving (T4 NE)</u> is intended to create and enhance urban residential neighborhoods that provide more housing choices, improved pedestrian, bicycle and vehicular connectivity, and moderate to high density development patterns with shallow setbacks and minimal spacing between buildings. T4 NE areas are served by high levels of connectivity with complete street networks, sidewalks, bikeways and existing or planned mass transit. T4 NE policy may be applied either to undeveloped or substantially under-developed "greenfield" areas or to developed areas where redevelopment and infill produce a different character that includes increased housing diversity and connectivity. Successful infill and redevelopment in existing neighborhoods needs to take into account considerations such as timing and some elements of the existing developed character, such as the street network and block structure and proximity to centers and corridors.

## Supplemental Policy

The site is within the Highland Heights Study Supplemental Policy which was approved and adopted by the Planning Commission on June 14, 2018. The Highland Heights Study was completed after an extensive community engagement process and resulted in updates to the



community character policies for the area, as well as establishment of a supplementary Building Regulating Plan and Mobility Plan for the area.

The site is within the R5 Subdistrict of the Building Regulating Plan, which is intended to create and enhance neighborhoods — to include greater housing choice, improved connectivity, and more creative, innovative, and environmentally sensitive development techniques that form a transition from Dickerson Pike's higher density mixed use.

The Mobility Plan component of the Highland Heights Study, which was incorporated into the Major and Collector Street Plan (MCSP), identifies a potential east/west alley located to the south, spanning the rear of properties fronting Cherokee Avenue and Chickasaw Avenue. The potential alley ties back into Cherokee Avenue in two locations, including through the site to the east.

# SITE AND CONTEXT

The 0.5 acre site is located on the south side of Cherokee Avenue. The site has been developed with a single-family residential use. The surrounding properties along Cherokee Avenue are a mix of industrial uses, vacant parcels, multi-family residential, and some single family uses. There are several parcels along this block of Cherokee zoned RM20-A, including the adjacent parcel to the east.

# ANALYSIS

The intent of the T4 NE policy is intended to create and enhance neighborhoods with greater housing choice, improved connectivity, and more creative, innovative, and environmentally sensitive development techniques. This policy supports a wide range of residential zoning districts. Within the Highland Heights Supplemental policy, the R5 Subdistrict shares similar goals with T4 NE policy. The R5 Subdistrict includes specific guidance for properties along Cherokee Avenue: with the mobility study the supported zoning districts are intended to accommodate the increased capacity of residential units in this area over time. The policy anticipates that an additional means of access, increased connectivity, and a more specific and certain built environment can improve the quality of life of neighborhood residents. The many parcels that have developed along this portion of Cherokee Avenue were rezoned prior to the adoption of the Highland Heights Plan, challenging the potential for creating the planned mobility connections as envisioned in this plan. Some properties along this block have developed to create cross access for adjoining properties, meeting a goal for consolidating access. With the request for rezoning, future development would likely result in sidewalks along the property frontage, where sidewalk is not currently existing. Overall, the proposed RM20-A-NS zoning district is consistent with the T4 NE policy and Highland Heights Supplemental Policy on the site.

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Warehousing (150)	0.50	0.8 F	17,424 SF	73	3	3

Maximum Uses in Existing Zoning District: IWD



Maximum Uses in Proposed Zoning District: RM20-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi- Family Residential 3-10 (221)	0.50	20 D	10 U	53	4	5

Traffic changes between maximum: IWD and RM20-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	-20	+1	-2

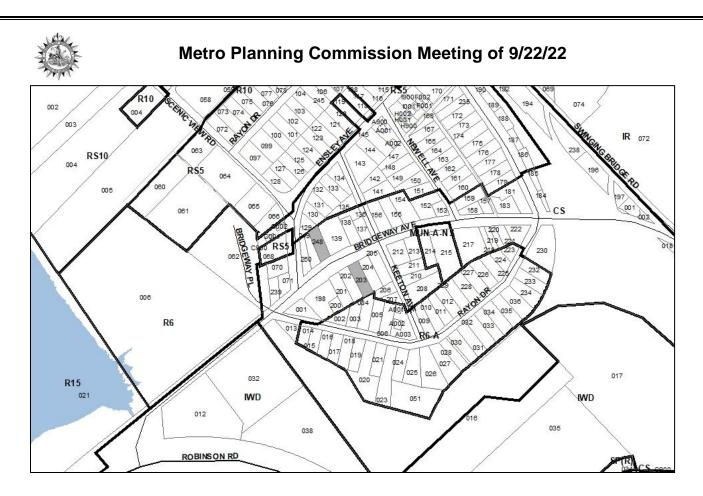
## METRO SCHOOL BOARD REPORT

## Projected student generation existing IWD districts: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High Projected student generation proposed RM20-A-NS district: <u>3</u> Elementary <u>2</u> Middle <u>2</u> High

The proposed RM20-A-NS zoning is expected to generate seven more students than the existing IWD zoning district. Students would attend Tom Joy Elementary School, Jere Baxter Middle School, and Maplewood High School. All three schools are identified as having capacity for additional students. This information is based upon the 2020-2021 MNPS School Enrollment and Utilization report provided by Metro Schools.

## STAFF RECOMMENDATION

Staff recommends approval.



# 2022Z-095PR-001

Map 044-05, Parcel(s) 203, 248 14, Donelson - Hermitage - Old Hickory 11 (Larry Hagar)





Item #15 Council District School District Requested by

# Zone Change 2022Z-095PR-001

11 – Hagar04 – Nabaa-McKinneyC+H Properties LLC, applicant and owner.

Staff Reviewer Staff Recommendation Shane *Approve*.

# APPLICANT REQUEST Zone change from CS to R6-A.

#### Zone Change

A request to rezone from Commercial Services (CS) to One and Two-Family Residential-Alternative (R6-A) zoning for properties located at 305 and 308 Bridgeway Avenue, approximately 99 feet west of Keeton Avenue (0.34 acres).

## **Existing Zoning**

<u>Commercial Service (CS)</u> is intended for retail, consumer service, financial, restaurant, office, self-storage, light manufacturing and small warehouse uses.

#### **Proposed Zoning**

<u>One and Two-Family Residential-Alternative (R6-A)</u> requires a minimum 6,000 square foot lot and is intended for single-family dwellings and duplexes at an overall density of 7.71 dwelling units per acre, including 25 percent duplex lots, and is designed to create walkable neighborhoods through the use of appropriate building placement and bulk standards. *R6-A would permit a maximum of 2 lots with 2 duplex lots for a total of 4 units. Metro Codes provides final determinations on duplex eligibility.* 

## DONELSON-HERMITAGE-OLD HICKORY COMMUNITY PLAN

<u>T3 Suburban Neighborhood Center (T3 NC)</u> is intended to enhance and create suburban neighborhood centers that serve suburban neighborhoods generally within a 5 minute drive. They are pedestrian friendly areas, generally located at intersections of suburban streets that contain commercial, mixed use, residential, and institutional land uses. T3 NC areas are served with well-connected street networks, sidewalks, and mass transit leading to surrounding neighborhoods and open space. Infrastructure and transportation networks may be enhanced to improve pedestrian, bicycle and vehicular connectivity.

## ANALYSIS

The application consists of two parcels (Map 044-05, Parcels 203 and 248) totaling 0.34 acres in size located on the north and south sides of Bridgeway Avenue in the Rayon City neighborhood of Old Hickory. Parcel 248 on the north side of the street formerly contained a portion of a commercial building; however, both parcels are now vacant. Surrounding uses on the north side of the street include a church and more vacant commercial land (zoned CS) and a single-family home (zoned R6). On the south side of the street, surrounding uses include single-family homes (zoned CS) and a duplex (zoned R6-A).



The application proposes to rezone the properties from CS to R6–A. The properties are within the T3 Neighborhood Center (T3 NC) policy area. T3 NC policy is intended to create suburban neighborhood centers that are compatible with the general character of suburban neighborhoods. Mixed use, commercial, office, residential, and institutional land uses are appropriate.

The CCM does not list R6-A as an appropriate zoning district under T3 NC policy, but several more intensive residential zoning districts are listed. Neighborhood centers like the one found in Rayon City will require greater residential intensity to function as true mixed-use hubs. Bridgeway Avenue is amply served with commercial zoning, and rezoning of some of this area to support residential will complement the existing commercial uses along the corridor and will contribute to the growth of the area in line with T3 NC policy.

Allowing greater residential density at this location could enhance the communal function of the site and support the existing and potential commercial uses. For these reasons, staff recommends approval of the rezoning.

Peak

Maximum Uses in Exis	ung zoning i	Jistrict. CS				
Land Use	Aamaa	EAD/Dongitz	Total Floor	Daily Trips	AM Peak	PM Peal
(ITE Code)	Acres	FAR/Density	Area/Lots/Units	(weekday)	Hour	Hour
Retail (820)	0.34	0.6 F	8,886 SF	335	8	34

Maximum Head in Existing Zoning District. CS

Maximum Uses in Existing Zoning District: R6-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
One and Two- Family Residential*	0.34	7.260 D	4 U	54	8	5
(210)			_			

\*Based on two-family lots

Traffic changes between maximum: CS and R6-A

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	-281	-	-29

## METRO SCHOOL BOARD REPORT

#### Projected student generation existing CS district: <u>0</u> Elementary <u>0</u> Middle <u>0</u> High Projected student generation proposed R6-A district: 0 Elementary 0 Middle 0 High

The proposed R6-A zoning district is not expected to generate any more students than what is typically generated under the existing CS zoning district. Students would attend DuPont Elementary School, DuPont Hadley Middle School, and McGavock High School. All three schools are identified as having capacity for additional students. This information is based upon the 2020-2021 MNPS School Enrollment and Utilization report provided by Metro Schools.

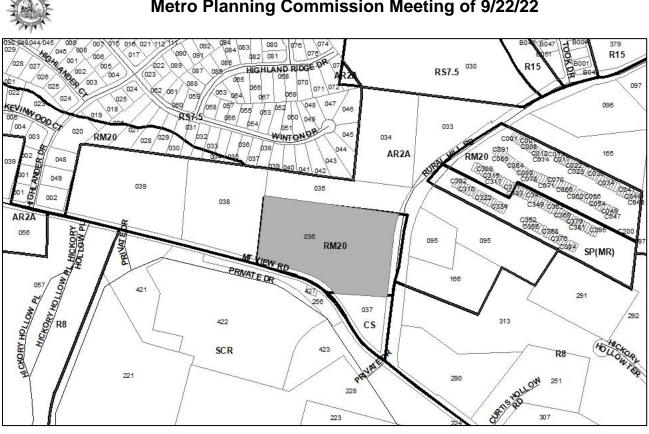
## **STAFF RECOMMENDATION**

Staff recommends approval.



# **SEE NEXT PAGE**





# 2022Z-099PR-001

Map 163, Parcel(s) 036 13, Antioch – Priest Lake 28 (Tanaka Vercher)



Item #16 Council District School District Requested by

# Zone Change 2022Z-099PR-001

28 – Vercher 06 – Mayes Councilmember Joy Styles, applicant; Novo Antioch Owner, LLC, owner.

Staff Reviewer
Staff Recommendation

Shane *Disapprove*.

#### APPLICANT REQUEST Zone change from RM20 to AR2a.

#### Zone Change

A request to rezone from Multi-Family Residential (RM20) to Agricultural/Residential (AR2a) zoning for property located at 1421 Rural Hill Road, approximately 389 feet south of the corner of Rural Hill Road and Mt. View Road (9.26 acres).

#### **Existing Zoning**

<u>Multi-Family Residential (RM20)</u> is intended for single-family, duplex, and multi-family dwellings at a density of 20 dwelling units per acre. *RM20 would permit a maximum of 185 units*.

#### **Proposed Zoning**

<u>Agricultural/Residential (AR2a)</u> requires a minimum lot size of two acres and intended for uses that generally occur in rural areas, including single-family, two-family, and mobile homes at a density of one dwelling unit per two acres. The AR2a District is intended to implement the natural conservation or rural land use policies of the general plan. *AR2a would permit a maximum of 4 lots*.

#### ANTIOCH – PRIEST LAKE COMMUNITY PLAN

<u>T3 Suburban Residential Corridor (T3 RC)</u> is intended to maintain, enhance, and create suburban residential corridors. T3 RC areas are located along prominent arterial-boulevard or collectoravenue corridors that are served by multiple modes of transportation and are designed and operated to enable safe, attractive and comfortable access and travel for all users. T3 RC areas provide high access management and are served by moderately connected street networks, sidewalks, and existing or planned mass transit.

#### SUPPLEMENTAL POLICY

The site is located within the Rural Hill-Moss Road Supplemental Plan (13-RH-T3-RC-01), which applies to rezoning of undeveloped land within the Rural Hill–Moss Road neighborhood. The SPA is intended to increase the existing transportation system's overall connectivity and functionality with a proposed road network and building and site design guidelines. The property was zoned RM20 at the time of adoption of the Supplemental Policy.



# ANALYSIS

The application consists of one parcel (Map 163, Parcel 036) totaling 9.26 acres in size and located one parcel north of the intersection of Rural Hill Road and Mt View Road between the two roads. The property is vacant but has been graded consistent with an approved grading plan. Additionally, a master permit for construction of a multi-family project consistent with the existing zoning has been submitted and is under review. Surrounding uses include rural land to the north and west (a mobile home located on the property to the north) zoned AR2a, single-family homes across Rural Hill Road to the east also zoned AR2a, and an office building to the south zoned CS. Further to the west across Mt View Road is the Southeast Community Center Park, zoned SCR (formerly part of Hickory Hollow Mall). The property has been zoned RM20 since 2004.

The application proposes to rezone the property from RM20 to AR2a. The property is within the T3 Suburban Residential Corridor (T3 RC) policy area. T3 RC policy is intended to maintain, enhance, and create suburban residential corridors that support predominantly residential land uses; are compatible with the general character of suburban neighborhoods in terms of their development pattern, building form, land use, and associated public realm; and move vehicular traffic efficiently while accommodating sidewalks, bikeways, and existing or planned mass transit.

The CCM does not list AR2a as an appropriate zoning district under T3 RC policy. In addition, the property falls under the Rural Hill-Moss Road Supplemental Plan (13-RH-T3-RC-01), which supports a diversity of housing. The property was already zoned at the time of the adoption of the Supplemental Policy. Because the proposed downzoning is incompatible with the policy and the existing suburban context of the site, staff recommends disapproval.

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
Multi- Family Residential (221)	9.26	20 D	185 U	1,007	62	80

Maximum Uses in Existing Zoning District: RM20

Maximum	Uses in	Existing	Zoning	District:	AR2a
1,1a/1111aili	0.000 m	Land	Loning	District.	

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
One and Two-						
Family Residential*	9.26	0.50 D	8 U	102	11	9
(210)						

\*Based on two-family lots

Traffic changes between maximum: RM20 and AR2a

Land Use (ITE Code)	Acres	FAR/Density	Total Floor Area/Lots/Units	Daily Trips (weekday)	AM Peak Hour	PM Peak Hour
-	-	-	-	-905	-51	-71



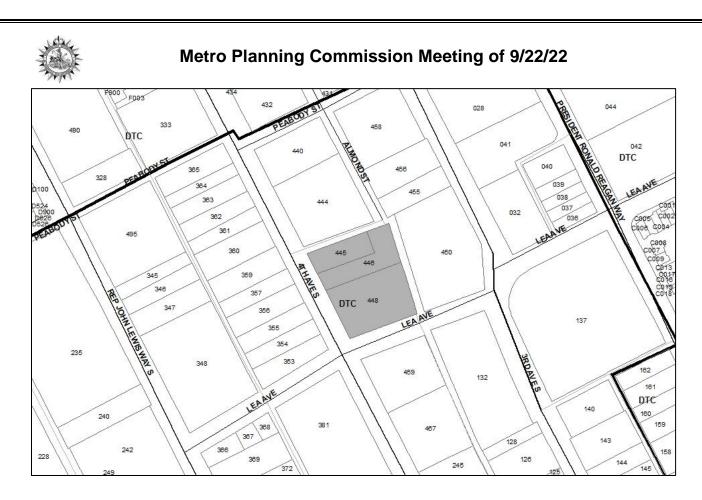
# METRO SCHOOL BOARD REPORT

Projected student generation existing RM20 district: <u>35</u> Elementary <u>26</u> Middle <u>24</u> High Projected student generation proposed AR2a district: <u>1</u> Elementary <u>1</u> Middle <u>1</u> High

The proposed AR2A zoning district is expected to generate 82 fewer students than what is typically generated under the existing RM20 zoning district. Students would attend Eagle View Elementary School, Antioch Middle School, and Cane Ridge High School. Eagle View Elementary School and Antioch Middle School are identified as having capacity for additional students while Cane Ridge High School is identified as being over capacity. This information is based upon the 2020-2021 MNPS School Enrollment and Utilization report provided by Metro Schools.

## STAFF RECOMMENDATION

Staff recommends disapproval.



# 2022DTC-055-001

4<sup>TH</sup> AND LEA Map 093-01, Parcel(s) 448, 445-446 11, Downtown 19 (Freddie O'Connell)



Item #17

Project Name Council District School District Requested by

**Staff Reviewer** 

DTC Overall Height Modification 2022DTC-055-001 4<sup>th</sup> and Lea 19 – O'Connell 05– Buggs

Kathryn Withers, Barge Design Solutions, applicant; Douglas Development Corporation, owner.

Islas *Approve with conditions or defer without all conditions.* 

#### **APPLICANT REQUEST**

**Staff Recommendation** 

Modification of overall height standards of the DTC, Lafayette Subdistrict, to allow twenty-four stories of building height where eight are permitted by-right and 11 are allowed with bonus height.

#### DTC Overall Height Modification

A request to for a modification of overall building height on a property located on the northeast corner of 4<sup>th</sup> Avenue South and Lea Avenue, within the Lafayette Subdistrict of the DTC, and within MDHA's Rutledge Hill Redevelopment District.

#### **Existing Zoning**

<u>Downtown Code (DTC)</u> is the underlying base zoning and is designed for a broad range of residential and non-residential activities associated with an economically healthy, socially vibrant, and sustainable Downtown.



Figure 1: Perspective View looking north on 4th Avenue South



Figure 2 (left): West Elevation (4<sup>th</sup> Avenue South) Figure 3(right): East Elevation (Almond Street)



Figure 4 (left): North Elevation (Alley) Figure 5 (right): South Elevation (Lea Avenue)

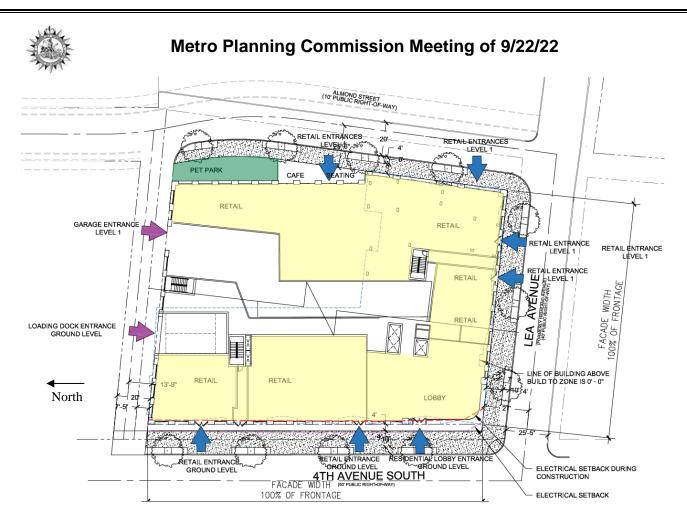


Figure 6: Site Plan/Ground Floor Plan



Figure 7 (left): Perspective view (4<sup>th</sup> Ave South) Figure 8 (right): Perspective view (Almond Street)

# **PROJECT OVERVIEW**

This project is located at the northeast corner of 4<sup>th</sup> Avenue South and Lea Avenue and includes a mixed-use development consisting of 525 rental units (no STR), almost 19,000sf of



retail/restaurant, a 1,413sf publicly accessible pocket park, and 276 parking spaces across three levels of underground parking.

## PLAN DETAILS

The project site has frontage on 4<sup>th</sup> Avenue (a primary street), Lea Avenue (a tertiary street), Almond Street (an alley, as classified by the DTC), and an alley on the northern side. Pedestrian entrances to a residential lobby and various retail spaces are located off each of the three street frontages. An outdoor seating area and a publicly accessible dog park will contribute to the streetscape and pedestrian experience along Almond Street.

The site plan includes tighter curb radii and double directional sidewalk ramps at the intersections of 4<sup>th</sup> Avenue South and Lea Avenue, and Almond Street and Lea Avenue, to improve pedestrian crossing experiences. Additionally, the project will financially contribute to a planned bikeway on Lindsley Avenue (between 2<sup>nd</sup> Avenue and 1<sup>st</sup> Avenue/Hermitage Avenue). This will be a significant improvement to mobility options throughout the larger neighborhood, and the rest of Downtown.

The building's entirely underground parking is accessed from the alley located on the north side of the property. The alley will also be used for service and loading.

## **OVERALL HEIGHT MODIFICATION PROCESS**

The process for an Overall Height Modification is outlined in the DTC as follows:

- 1) The Executive Director of the Planning Department shall determine whether the development has made reasonable efforts to pursue all appropriate bonuses available in the Bonus Height Program.
- 2) The applicant shall hold a community meeting providing notices to all property owners within 300 feet.
- 3) The Planning Commission shall review the modification request and may grant additional height for exceptional design, including but not limited to unique architecture, exceptionally strong streetscape, contribution to the skyline, improvement of the project's relationship to surrounding properties, and improvement to the character of the neighborhood. In some instances, consideration may be given where a project results in implementation of significant community improvements (e.g. quality open space, upgrading public infrastructure, or others determined by the policies of Metro departments) and/or contributes to the implementation of community improvements determined by the policies of Metro departments.

#### **OVERALL HEIGHT MODIFICATION ANALYSIS**

#### Bonus Height Program

A Determination Letter, signed by the Executive Director of the Planning Department, is attached to this staff report, and states the development has made reasonable efforts to use all appropriate bonuses available in the Bonus Height Program. The LEED bonus has been earned by pursuing LEED accreditation. Additional bonuses being utilized include Underground Parking, Public Parking, and Pervious Surfaces.



#### **Community Meeting**

The applicant held a community meeting on Wednesday, August 31 at 5:30 P.M. and sent notices to property owners within 300 feet. No members of the public, and five people associated with the project, attended the community meeting.

#### MDHA Design Review Committee Meeting

The MDHA Design Review Committee (MDHA DRC) convened on September 6, 2022. The Committee voiced support of the project, inquired about the parking, step-back modification request, the podium height, and encouraged the development team to explore how to break up the massing of the upper levels via materiality. The Committee voted (with none opposed) to approve the concept design and proposed DTC modifications, and to recommend approval of the proposed Overall Height Modification. A condition of approval has been added to the recommendation that requires MDHA DRC final approval prior to the review and approval of the Final Site Plan.

#### Exceptional Design

The building's masonry base is reminiscent of older industrial buildings and creates a humanscale at the street level. The building's tower floats above the base with a modulated façade that is broken down horizontally and vertically, creating a subtle woven pattern to the overall façade. The cladding is a combination of glass panels and rust colored metal panels. This unique architecture creates visual interest in the skyline.

The building also exhibits exceptionally strong streetscape. Sidewalks and planting zones along 4th Avenue South, Lea Avenue, and Almond Street will be built to MCSP standards. Along 4th Avenue, these standards will be exceeded with a 4'-wide private frontage zone, expanding the sidewalk further and activating the transition between the public sidewalk and active commercial space. Retail spaces and a residential lobby will occupy the entire 4th Avenue and Lea Avenue frontages. With this proposal, Almond Street will feature sidewalks for the first time. A retail space with an outdoor seating area and an adjacent dog park will occupy the Almond Street frontage, helping to dynamically activate the east side of the building.

Additionally, the project will contribute to the relationship to surrounding properties and enhance the character of the neighborhood – 4th Avenue, characterized by fast moving vehicular traffic at all times of the day, is a gateway into the neighborhood and out of Downtown. As such, the project's improvements to 4th Avenue's pedestrian realm are of great importance. The active retail uses on the ground floor of the building and pedestrian-scale of the architecture encourage walkability in the neighborhood.

To enhance pedestrian safety, the project will provide pedestrian crosswalk improvements, including a rectangular rapid-flashing beacon (RRFB), along 4th Avenue South. Additionally, the project will contribute to the design and construction of a planned bikeway on Lindsley Avenue, and various other off-site improvements identified in the project TIS.

#### STAFF RECOMMENDATION

The project aligns with the goals and objectives of the Downtown Code. Staff recommends approval with the following conditions and deferral without all conditions:



# CONDITIONS

- 1. All bonus height actions identified in this application, including those that require a deed or restrictive covenant, must be approved prior to building permit approval.
- 2. The applicant shall comply with NDOT's recommendations and with any proposed traffic improvements that result from the project TIS.
- 3. If implementation of final TIS recommendations has a substantial effect on the building or site design, revisions to these plans shall be reviewed by the MDHA DRC.
- 4. All overhead lines along the site's frontages shall be buried.
- 5. The proposed residential units shall not be converted to a short-term rental use, memorialized by a deed restriction or covenant, as reviewed by Metro Legal.
- 6. Prior to Final Site Plan approval, details of the Almond Street frontage, such as signage, building elements, landscaping, accessibility to the dog park, etc, shall be refined and reviewed by Planning Staff.
- 7. Prior to Final Site Plan approval, the project shall be reviewed, and receive final approval from the MDHA DRC. Final approval shall reflect feedback provided by the DRC at the 9/6/2022 meeting.





METROPOLITAN GOVERNMENT OF NASHVILLE AND DAVIDSON COUNTY Planning Department 800 Second Avenue South P.O. Box 196300 Nashville, Tennessee 37219-6300

August 9, 2022

Attn: Drew Turner Douglas Development Corporation 655 New York Avenue, NW Washington, DC 20001

#### Re: Determination on DTC Bonus Height Program Efforts for 4th and Lea

Mr. Turner:

This letter serves as a determination to submit an Overall Height Modification application for the project proposed on the northeast corner of 4<sup>th</sup> Avenue South and Lea Avenue. This letter does not indicate support, or guarantee project approval.

The project site is located within the Lafayette Subdistrict of the Downtown Code, where 8 stories are permitted by-right and up to 11 stories are permitted using the Bonus Height Program. The proposed development includes a 24-story residential building with almost 16,000sf of retail space on the ground floor.

Exhibits submitted to Planning Staff on August 4, 2022, demonstrate the use of the following Bonus Height Program options:

- Underground Parking Approximately 104,185sf of bonus height is being earned by providing entirely underground parking across three levels
- LEED Two stories of bonus height are being earned by building a LEED accredited building

Additionally, the project has committed to the following design elements that further support the Overall Height Modification request:

- Unique Architecture/Contribution to the Skyline The building's masonry base is reminiscent of
  older industrial buildings and creates a human-scale at the street level. The building's tower floats
  above the base with a modulated façade that is broken down horizontally and vertically, creating
  a subtle woven pattern to the overall façade. The cladding is a combination of glass panels and
  rust colored metal panels.
- Exceptionally Strong Streetscape Sidewalks and planting zones along 4<sup>th</sup> Avenue South, Lea Avenue, and Almond Street will be built to MCSP standards. Along 4<sup>th</sup> Avenue, these standards will be exceeded with a 4'-wide private frontage zone. Retail spaces and a residential lobby will occupy the entire 4<sup>th</sup> Avenue and Lea Avenue frontages. With this proposed project, Almond Street will feature a dedicated pedestrian realm for the first time. A retail space with an outdoor seating area and an adjacent dog park will occupy the Almond Street frontage, helping to dynamically activate the east side of the building.
- Relationship to Surrounding Properties/Character of the Neighborhood 4<sup>th</sup> Avenue, characterized by fast moving vehicular traffic at all times of the day, is a gateway into the neighborhood and out of Downtown. As such, the project's improvements to 4<sup>th</sup> Avenue's pedestrian realm are of great importance. The active retail uses on the ground floor of the building and pedestrian-scale of the architecture encourage walkability in the neighborhood.
- Significant Community Improvements To enhance pedestrian safety, the project will provide pedestrian crosswalk improvements, including a rectangular rapid-flashing beacon (RRFB), along 4<sup>th</sup> Avenue South. Additionally, the project will contribute to a planned bikeway on Lindsley



Avenue, which will improve mobility options throughout the larger neighborhood, and the rest of Downtown. Lastly, the project will provide a 1,413sf publicly-accessible pocket park along Almond Street.

With these commitments, along with the efforts to utilize the Bonus Height Program to its fullest potential, this project may proceed with the next step in the Overall Height Modification process – submitting a formal application. The project will receive detailed review by Metro Planning and other Metro departments and agencies once a formal application has been submitted. Specific issues and conditions may be addressed during the overall height modification process while other more minor details may be addressed through the final site plan process.

Note that this letter does not waive the project from the requirements of Metro Planning or other Metro departments and agencies. Reconsideration of this determination may be warranted if the applicant team is unable or unwilling to follow through with any requirements, or with any of the commitments described above.

Sincerely,

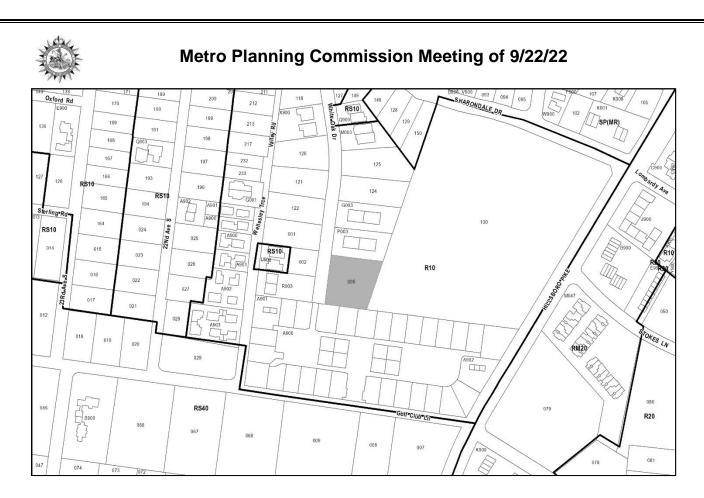
Fucy alden Kempf

Lucy Kempf Executive Director Metro Nashville Planning Department

CC: Kathryn Withers Manish Patel Peter Fillat



# **SEE NEXT PAGE**



# 2021S-122-001 RESUBDIVISION OF LOT 18 SHARONDALE HEIGHTS Map 117-07, Parcel(s) 005 10, Green Hills-Midtown 25 (Russ Pulley)





Item #18 Project Name Council District School District Requested by	<b>Final Plat 2021S-122-001</b> <b>Resubdivision of Lot 18 Sharondale Heights</b> 25 – Pulley 08 – O'Hara-Block James L. Terry, applicant; Lansoti Enterprises LLC, owner.
Deferrals	This item was deferred from the August 25, 2022 and September 8, 2022, Planning Commission meetings. No public hearing was held.
Staff Reviewer Staff Recommendation	Harrison Defer to the October 13, 2022, Planning Commission meeting.

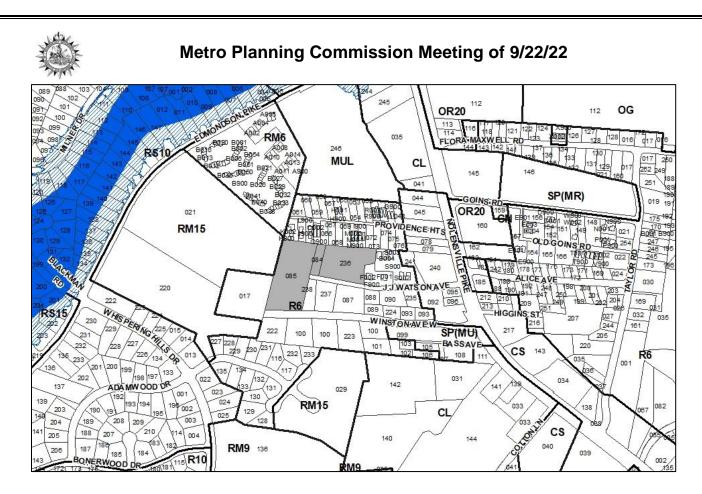
#### **APPLICANT REQUEST Final plat approval to create two lots**

#### <u>Final Plat</u>

A request for final plat approval to create two lots and abandon right-of-way on property located at 2816 White Oak Drive, at the southern terminus of White Oak Drive, zoned One and Two-Family Residential (R10) (0.83 acres).

#### STAFF RECOMMENDATION

Staff recommends deferral to October 13, 2022, Planning commission meeting.



# 2022S-090-001 WINSTON HEIGHTS CONCEPT PLAN Map 147-07, Parcel(s) 084-085, 236 12, Southeast 27 (Robert Nash)





Item #19 Project Name Council District School District Requested by	<b>Concept Plan 2022S-090-001</b> <b>Winston Heights Concept Plan</b> 27 – Nash 02 – Elrod Paul Lebovitz, LA, applicant; Salahadeen R. Osman, owner.
Deferrals	This item was deferred at the August 25, 2022, and September 8, 2022, Planning Commission meeting. No public hearing was held.
Staff Reviewer Staff Recommendation	Elliott <i>Approve with conditions</i> .

#### **APPLICANT REQUEST Concept plan approval to permit 20 single-family lots.**

#### Concept Plan

A request for concept plan approval to create 20 lots on property located at Winston Ave W (unnumbered) and JJ Watson Ave (unnumbered), approximately 660 feet west of Nolensville Pike, zoned One and Two-Family Residential (R6), (4.57 acres).

#### SITE DATA AND CONTEXT

**Location:** The site is located at the end of Winston Ave W and JJ Watson Avenue, approximately 660 feet west of Nolensville Pike.

**Street Type:** The site has frontage onto Winston Avenue W and unimproved JJ Watson Avenue, both local streets.

**Approximate Acreage:** The proposed area for subdivision is approximately 4.57 acres or 199,069 square feet.

**Parcel/Site History:** This site is comprised of three vacant parcels. The parcel furthest to the west was created in 1947 and the other two parcels were created in 1971.

Zoning History: The property is zoned R6 and this zoning has existed since 1974.

Existing land use and configuration: The site is currently vacant.





Proposed Concept Plan





#### Surrounding land use/zoning:

North: Residential/One and Two-Family Residential (R6) South: Residential/One and Two-Family Residential (R6) East: Residential/One and Two-Family Residential (R6) West: Residential/Multi-Family Residential (RM6 and RM15)

Zoning: One and Two-Family Residential (R6) Min. lot size: 6,000 square feet Max. height: 3 stories Min. front setback: 20' Min. rear setback: 20' Min. side setback: 5' Maximum Building Coverage: 0.50

#### **PROPOSAL DETAILS**

This proposal is for subdivision development under existing zoning entitlements. No rezoning is proposed with this application.

Number of lots: 20 single-family lots.

Lot sizes: Lot sizes range from 0.14 acres (6,002 square feet) to 0.22 acres (9,451 square feet).

Access: Access to the site is proposed from Winston Ave W and from a newly proposed extension of J J Watson Avenue. Shared access is proposed for lots less than 50 feet in width.

#### APPLICABLE SUBDIVISION REGULATIONS

Volume III of NashvilleNext, the General Plan for Nashville and Davidson County, contains the Community Character Manual (CCM) which establishes land use policies for all properties across the county. The land use policies established in CCM are based on a planning tool called the Transect, which describes a range of development patterns from most to least developed. Prior versions of Subdivision Regulations for Nashville and Davidson County contained a uniform set of standards that were applied Metro-wide. This did not consider the diverse character that exists across the County. In order to achieve harmonious development within the diversity of development patterns that exist in Nashville and Davidson County, the Planning Commission has adopted the current Subdivision Regulations. The Subdivision Regulations incorporate the General Plan policies by including rules or standards for each specific transect. This allows policies of the General Plan to be followed through application of the varying Subdivision Regulations to reflect the unique characteristics found in the different transects. The site is within the Suburban Neighborhood Evolving (T3 NE) policy. For T3 NE, the conventional regulations found in Chapter 3 are utilized.

This proposal meets Chapter 3 of the Subdivision Regulations.

#### Hillside Development Standards (Section 17.28.030)

It is important to note that the Subdivision Regulations also includes hillside development standards. The subject property does contain significant slopes as defined by the zoning code



and the concept plan identifies the area of slope that will be preserved and the building footprints on lots with significant slope. The proposed concept plan complies with the Hillside Development Standards of 17.28.030. For the lots with slopes parallel to the fronting street, the building envelope is located outside of areas with 20% or greater slopes and for lots with slopes falling away from the street, the building envelope is located outside of areas with 25% or greater slopes.

## Floodplain/Floodway Development Standards (Section 17.28.40)

In general, new development should stay outside or have limited encroachment into areas designated as floodplain or floodway. This site is not located within floodplain or floodway.

# SUBDIVISION REGULATIONS – CHAPTER 3

#### **3-1** General Requirements

This subdivision is required to meet on standards of Chapter 3. Staff finds that all standards are met.

# **3-2** Monument Requirements

Does not apply to concept plans. Monuments will be set after final plat approval.

# **3-3** Suitability of the Land

Land which the Planning Commission finds to be unsuitable for development due to flooding, steep slopes, rock formations, problem soils, sink holes, other adverse earth formations or topography, utility easements, or other features which may be harmful to the safety, health and general welfare of inhabitants of the land and surrounding areas shall not be subdivided or developed unless adequate methods to solve the problems created by the unsuitable land conditions are formulated.

The property is a hillside that contains significant slopes as defined by the Hillside Development Standards of the Metro Zoning Code. The proposed plan minimizes the impacts to the topography of the site with the provision of open spaces and by locating building footprints outside of the steepest areas. Staff finds the majority of the land identified for lots and the associated building footprints to be suitable for subdivision. The lot layout will be reviewed for compliance with the Hillside Development Standards after an updated topographic survey is completed with the final site plan application.

# **3-4** Lot Requirements

All proposed lots comply with the minimum lot size of the zoning code. Any development proposed on the resulting lots will be required to meet the bulk standards and all other applicable regulations of the R6 zoning district at the time of building permit.

#### **3-5** Infill Subdivisions

In order to ensure compatibility with the General Plan, the Commission has adopted specific regulations applicable to infill subdivisions, defined as residential lots resulting from a proposed subdivision within the R, R-A, RS, and RS-A zoning districts on an existing street. If a proposed infill subdivision meets all of the adopted applicable



regulations, then the subdivision is found to be harmonious and compatible with the goals of the General Plan.

Not applicable. No lots are proposed on an existing street.

## 3-6 Blocks

All proposed block lengths meet the distance requirements as established in the subdivision regulations.

## 3-7 Improvements

Construction plans for any required public or private improvements (stormwater facilities, water and sewer, public roads, etc.) will be reviewed with the final site plan.

## 3-8 Requirements for Sidewalks and Related Pedestrian and Bicycle Facilities

Sidewalks are required in association with new streets. The proposed subdivision includes new public streets and sidewalks are provided consistent the Metro local street standard.

#### **3-9** Requirements for Streets

All streets as shown on the concept plan meet the minimum requirements for a public street.

## 3-10 Requirements for Dedication, Reservations, or Improvements

Right-of-way and easements for this project will be dedicated with final plat.

#### 3-11 Inspections During Construction

This section is applicable at the time of construction, which for this proposed subdivision, will occur only after issuance of a building permit approved by Metro Codes and all other reviewing agencies.

#### 3-12 Street Name, Regulatory and Warning Signs for Public Streets

NDOT will require the review and approval of streets with the submittal of the final site plan. Street names for new streets will be reserved at that time.

# **3-13** Street Names, Regulatory and Warning Signs for Private Streets

Not applicable to this case. The concept plan does not propose any new private streets.

#### 3-14 Drainage and Storm Sewers

Drainage and storm sewer requirements are reviewed by Metro Stormwater. Metro Stormwater has reviewed the proposed concept plan and found it to comply with all applicable standards of this section. Stormwater recommends approval.

#### 3-15 Public Water Facilities

Metro Water Services has reviewed this proposed concept plan for water and has recommended approval.



#### **3-16** Sewerage Facilities

Metro Water Services has reviewed this proposed concept plan for sewer and has recommended approval with conditions.

## **3-17 Underground Utilities**

Utilities are required to be located underground whenever a new street is proposed. The concept plan notes all new utilities will be placed underground as required.

**Subdivision Variances or Exceptions Requested:** No variances or exceptions to the Subdivision Regulations are requested with this application.

## PLANNING STAFF COMMENTS

The proposed subdivision meets the standards of the Subdivision Regulations and Zoning Code. Future development will be required to meet the standards of the Metro Zoning Code regarding setbacks, etc. Staff recommends approval with conditions as the proposed subdivision meets the requirements of the Zoning Code and Subdivision Regulations.

Planning Staff worked with Metro Historic Commission Staff to provide a sufficient buffer around a known grave site on the property. The concept plan provides a 10' buffer on all sides of the grave as required by Tennessee Code Annotated and places this area in an open space parcel. The applicant has provided the findings of a Ground Penetrating Radar Survey, Meter Detector Survey, and Dog Search survey of the subject property conducted in 2019 and these surveys did not locate any graves outside of the known grave site. The known grave site on the subject property is referred to as the Nightingale Cemetery and consist of two marked graves. Additionally, the State of Tennessee Department of Environment and Conservation, Division of Archeology, sent a representative in 2004 to inspect the portion of the site adjacent to the known Edmondson Cemetery on the parcel to the west and they provided the Metro Planning Department with a letter stating that they did not find any indications of graves on the inspected and subject property. A 10' buffer is provided along the western property line, adjacent to the Edmonson Cemetery, as recommended by the State of Tennessee Department of Environment and Conservation, Division of Archeology to be in compliance with the Tennessee Code Annotated.

#### POLICY CONSIDERATIONS

A recent appeals court decision (Hudson et al v. Metro) upheld a lower court decision which outlined that the Planning Commission has the authority to determine whether a concept plan complies with the adopted General Plan (NashvilleNext). Per the Court, the Planning Commission may not evaluate each concept plan to determine whether it is harmonious generally but may consider policy. Policy information is provided below for consideration.

The Community Character Manual (CCM) policy applied to the site is Suburban Neighborhood Evolving (T3 NE) and Conservation (CO). T3 areas are predominately residential areas with neighborhoods featuring shallow and consistent setbacks and closer building spacing. T3 NE areas with the suburban transect are intended to provide greater housing choice and improved connectivity. Conservation policy is intended to preserve environmentally sensitive land features through protection and remediation.



Moderate to high levels of connectivity with street networks and sidewalks are a key feature of T3 NE areas. The policy speaks to vehicular connections with new development providing for multiple route options to destinations, reducing congestion on primary roads. Lot sizes within the broader policy can vary and zoning districts ranging from RS7.5 up to RM20-A are supported depending on context.

# COMMENTS FROM OTHER REVIEWING AGENCIES

# FIRE MARSHAL RECOMMENDATION

## **Approve with conditions**

• Limited building detail, and/ or building construction information provided. Construction must meet all applicable building and fire codes. Any additional fire code or access issues will be addressed during the construction permitting process. Future development or construction may require changes to meet adopted fire and building codes.

# STORMWATER RECOMMENDATION

## **Approve with conditions**

• Must comply with all regulations in the Stormwater Management Manual at the time of final submittal.

# NASHVILLE DOT RECOMMENDATION

#### **Approve with conditions**

• Final construction plans and road grades shall comply with the design regulations established by the Nashville Department of Transportation. Slopes along roadways shall not exceed 3:1.

#### **TRAFFIC AND PARKING RECOMMENDATION** Approve with conditions

• Ensure final designs follow code.

# WATER SERVICES RECOMMENDATION

# Approve with conditions

• Approved as a Concept Plan only. Public and/or private water and sanitary sewer construction plans must be submitted and approved prior to Final Site Plan/SP approval. The approved construction plans must match the Final Site Plan/SP plans. Submittal of an availability study is required before the Final SP can be reviewed. Once this study has been submitted, the applicant will need to address any outstanding issues brought forth by the results of this study. A minimum of 30% of W&S Capacity must be paid before issuance of building permits.

# STAFF RECOMMENDATION

Staff recommends approval with conditions.

# CONDITIONS

1. Comply with all conditions and requirements of Metro agencies.



- 2. An updated topographic survey shall be completed and provided with the final site plan. The final site plan show demonstrate compliance with 17.28.030 Hillside Development Standards, which may reduce the number of lots
- 3. Per the 2018 report provided by the applicant, any earth moving activities or disturbance near the 10' buffer along the Edmondson Cemetery property line should be conducted with monitoring by a professional, qualified consultant so that human remains may not be inadvertently disturbed and that any unmarked interments or graves in this area can immediately identified and disturbance halted.
- 4. A protective 30' radius around the existing headstone identified on the concept plan shall be provided during site work, with additional study and monitoring required if work encroaches within this radius. All state cemetery laws shall apply; notify standard parties and Historical Commission staff if human remains are discovered.
- 5. The extent of J J Watson Avenue right-of-way that is not being improved with this development, or not required for any specific reason, shall be abandoned with or prior to the recording of any final plats.
- 6. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.

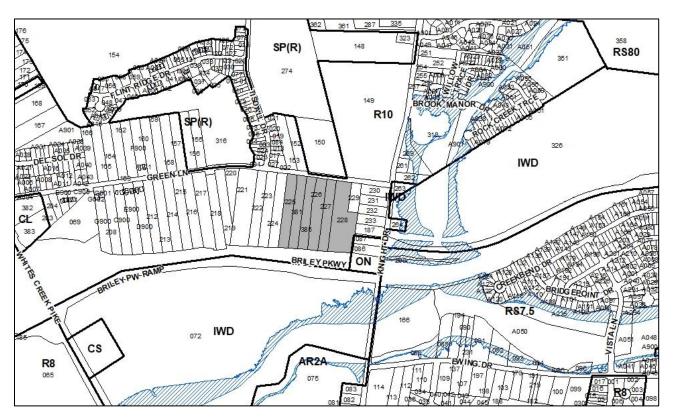
## **RECOMMENDED ACTION**

Motion to approve proposed subdivision Case No. 2022S-090-001 based upon finding that the subdivision complies with the applicable standards of the Metro Subdivision Regulations, Metro Zoning Code, and other applicable laws, ordinances and resolutions as noted in the staff report, subject to all of the staff recommended conditions.



# **SEE NEXT PAGE**





# 2022S-095-001

GREEN LANE CLUSTER LOT SUBDIVISION Map 049, Parcel(s) 225-228, 381, 385 03, Bordeaux-Whites Creek-Haynes Trinity 03 (Jennifer Gamble)





Concept Plan 2022S-095-001 Item #20 **Green Lane Cluster Lot Subdivision Project Name Council District** 03 - Gamble**School District** 1 - Gentry**Requested by** Catalyst Design Group, applicant; Richard Jr & Evonne Machen, Kenneth E. & Marilyn Street, Ray Anthony McClain and Kenneth James & Tracy Cater Machen, owners. **Deferrals** This it was deferred from the August 25, 2022, and September 9, 2022, Planning Commission meetings. No public hearing was held. **Staff Reviewer** Swaggart **Staff Recommendation** Approve with conditions.

#### APPLICANT REQUEST Request for concept plan approval to create 22 cluster lots.

#### Concept Plan

A request for concept plan approval to create 22 cluster lots on properties located at 419, 423, 427, 431, 435 Green Lane and Green Lane (unnumbered), approximately 645 feet west of Knight Drive, zoned One and Two-Family Residential (R10) (11.99 acres).

#### SITE DATA AND CONTEXT

**Location:** The site is located on the south side of Green Lane, between Knight Drive to the east and Whites Creek Pike to the west. Briley Parkway abuts the southern site boundary.

**Street type:** The site has frontage on Green Lane. Green Lane is classified as a local street. The plan includes a new public street which will also be classified as a local.

Approximate Acreage: 11.99 acres or 522,284 square feet.

**Parcel/Site History:** This site is comprised of six parcels: Lots 1 and 2, The Manchen Property Subdivision, recorded in 2021; Lots 1 and 2, White Property Subdivision, recorded in 2019. The remaining two parcels are not lots and were created in 1986.

Zoning History: This site has been zoned R10 since at least 1974.

**Existing land use and configuration:** Metro records indicate that three parcels are vacant and three include single-family homes. The site is relatively flat and Metro records does not identify any significant environmentally challenging features. The site is mostly open field.





**Proposed Concept Plan** 



#### Surrounding land use and zoning:

- North (opposite side of Green Lane): Residential, under construction (SP)
- South: Briley Parkway (R10)/IWD on the opposite side of Briley Parkway
- East: single-family residential (R10)
- West: single-family residential (R10)

**Zoning:** One and Two-family Residential (R10)

Min. lot size: 10,000 square feet Min. street setback for properties on Green Lane: 20' Min. street setback for properties on Proposed Road 'A': 20' Min. rear setback: 20' Min. side setback: 5' Max. building coverage: 0.40 Max. height: 3 stories

## **PROPOSAL DETAILS**

This proposal is for subdivision development under existing zoning entitlements. No rezoning is proposed with this application. This proposal utilizes the by-right Cluster Lot Option standards of Section 17.12.090 of the Metro Zoning Code (cluster lot analysis is provided below Applicable Subdivision Regulations).

Number of lots: 22 single-family cluster lots

**Lot sizes:** Lots range from approximately 6,064 square feet (0.14 acres) to 60,641 square feet (1.39 acres).

Access: Primary access into the site is provided by a new public street that has direct access to Green Lane. Lots 1-5 will have direct access to Green Lane and Lots 6-22 will have direct access to the new proposed street.

#### APPLICABLE SUBDIVISION REGULATIONS

Volume III of NashvilleNext, the General Plan for Nashville and Davidson County, contains the Community Character Manual (CCM) which establishes land use policies for all properties across the county. The land use policies established in CCM are based on a planning tool called the Transect, which describes a range of development patterns from most to least developed.

Prior versions of Subdivision Regulations for Nashville and Davidson County contained a uniform set of standards that were applied Metro-wide. This did not take into account the diverse character that exists across the County. In order to achieve harmonious development within the diversity of development patterns that exist in Nashville and Davidson County, the Planning Commission has adopted the current Subdivision Regulations. The Subdivision Regulations incorporate the General Plan policies by including rules or standards for each specific transect. This allows policies of the General Plan to be followed through application of the varying Subdivision Regulations to reflect the unique characteristics found in the different transects. The site is within the Rural Maintenance (T2 RM) policy. For sites within the T2 Rural transect, the Rural Character Subdivision regulations found in Chapter 4 are utilized.



There are several subdivision options in the Rural Subdivision Regulations. This proposal utilizes the Countryside Character Design- Open Alternative option as described in Section 4-2.5.a.1 of the subdivision regulations.

# 4-2. Development Standards

4-2.1. Identification of Primary Conservation Land. Prior to design of any subdivision plan with new streets or joint access easement, Primary Conservation Land shall be identified and, subject to the provisions of Sections 4-2.2 and 4-2.3, preserved from any disturbance. Not Applicable. The site does not contain any areas identified in the regulations for conservation.

4-2.2. Preservation of Conservation Land. Unless an exception is granted under Section 4-2.3, all Primary Conservation Areas shall be preserved and set aside through an appropriate means such as conservation easements and/or open space.

Not Applicable. The site does not contain any areas identified in the regulations for conservation.

4-2.3 Development Footprint. The remaining land outside of the boundary of the Primary Conservation Land shall be designed as the Development Footprint. A preliminary grading plan is required with all concept plan applications.

Not Applicable. The site does not contain any areas identified in the regulations to be conserved.

- a. The Planning Commission may approve an exception to permit land initially identified as a Primary Conservation area within the development footprint for public streets, joint access easements or other infrastructure, but not within lots, provided the development of such area minimizes impacts to environmental resources. Not Applicable. The site does not contain any areas identified in the regulations for conservation.
- b. The Planning Commission may approve an exception for lots within areas over 10,000 square feet of contiguous slopes between 15 and 20 percent, provided there is no grading shown on the concept plan and/or final site plans within slopes over 15 percent.

Not Applicable. The site does not contain any areas identified in the regulations for conservation.

# 4-2.3 Building Placement. In subdivisions without new streets or joint access easements, any subdivision application shall note proposed building envelopes.

Lots 1-5 have frontage along Green Lane. The plan includes building envelopes, including street setbacks along Green Lane. The existing homes on Lots 1 and 5 are identified as to remain.

# 4-2.5 Rural Character Design

a. Countryside Character Option. This option may be used for any rural character subdivision. It is intended to maintain a natural, open rural character by minimizing the visual intrusion of development along primary roadways through the use of setbacks, building placement, existing vegetation and natural topographic features that obscure the view of development from the street.



 Open Alternative – Street frontage without existing vegetative or topographical screening. For purposes of this section, "surrounding parcels" is defined as the five R, RS, AR2a, or AG parcels oriented to the same block face on either side of the parcel proposed for subdivision, or to the end of the same blockface, whichever is less. If there are no surrounding parcels, the screened alternative shall be used. Lots 1-5 front onto Green Lane and have been evaluated against below (a) through (d).

#### a.Building Setback along existing public streets.

Lots 1 and 5 do not comply. An existing home is located on both lots and are identified as to remain. While the existing homes do not comply, Lots 1-5 include front setbacks along Green Lane in compliance with this section. If the existing homes were removed, then any new home would have to meet the platted front setback. The average front setback of the abutting parcels to the west of the new proposed street is 123 feet. Lot 5 is the only lot located on the west side of the proposed new street and includes a 123-foot front setback. The front setback of the abutting parcel to the east of the new proposed street is 68, feet. The front setback for Lots 1-4 is 68 feet.

#### b.Lot Depth along existing public streets.

Complies. The required minimum depth for Lots 1-4 is 368 feet. The proposed lot depth for Lots 1-4 is 368 feet. The required minimum lot depth for Lot 5 is 423 feet. The proposed lot depth for lot 5 is 427 feet.

#### c.Lot size along existing public streets.

Complies. The minimum required lot size for Lots 1-4 is 31,798 square feet. The smallest lot proposed is 39,378 square feet. The minimum required lot size for Lot 5 is 60,008 square feet. The proposed lot size for Lot 5 is 60,641 square feet.

#### d.Lot frontage abutting existing public streets.

Complies. The minimum lot frontage required for Lots 1-4 is 100 feet. The narrowest frontage proposed for Lots 1-4 is 100 feet. The minimum lot frontage required for Lot 5 is 100 feet. As proposed, Lot 5 is 140 feet wide.

#### e. Streetlights.

Complies. The plan indicates low intensity streetlights consistent with the USD requirements.

f. Cluster lot option.

Complies. The plan complies with the provisions of Cluster Lot Option (Section 17.12.090 of the Zoning Code), excluding lots abutting existing public streets.

#### 4-2.5 Rural Character Design

#### e. Street Design.

6. Cul-de-sacs are generally discouraged and shall be permitted only where all other street design alternatives are not feasible and when one of the following two conditions exist:



- a. Where natural features such as wetlands or steep slopes exist or other primary or secondary conservation areas that are not desirable to remove.
- b. Where connection to an existing or planned street is blocked by an existing permanent structure, an existing or planned interstate, or a protected open space area.
- A cul de sac is appropriate here given the context.

# Subdivision Variances or Exceptions Requested: None. APPLICABLE ZONING REGULATIONS FOR THE CLUSTER LOT OPTION

The proposal utilizes the by-right Cluster Lot Option provisions of Section 17.12.090 of the Metro Zoning Code.

## Plan Requirements (Section 17.12.090.A)

The concept plan (preliminary plat) establishes that clustering is proposed and displays the layout of all lots and common areas. This cluster lot proposal includes one, one and two-family lot (Lot 5). The remaining 21 lots are for only single-family. This concept plan delineates the alternative lot sizes to be employed and describes the land areas required to satisfy open space requirements.

#### Minimum Area Required to be Eligible (Section 17.12.090.B)

The minimum area within the cluster lot subdivision shall be no less than ten times the minimum lot area for the base zoning district. The site is zoned R10, which has a minimum lot area of 10,000 square feet. The minimum area within a cluster lot subdivision in the R10 district is 100,000 square feet (10 x 10,000 sf). The site contains approximately 522,284 square feet and exceeds the minimum area requirement to be eligible to utilize the cluster lot option.

#### Maximum Lot Yield (Section 17.12.090.E)

The Cluster Lot Option includes specific standards for calculation of maximum lot yield within a cluster lot subdivision that ensure that the maximum number of lots does not exceed what is permitted by the existing base zoning. The Zoning Code specifies that the lot yield shall be based on the gross acreage of the site, minus 15 percent of area, which is reserved for streets, and then division of the remaining 85 percent of the gross area by the minimum lot size of the base zoning district.

The gross area at this site, 11.99 acres or 522,284 sq. ft. The minimum lot size of the existing zoning district, R10, is 10,000 square feet.

522,284 sq. ft. x 0.15 = 78,342 square feet (15% of the gross site area reserved for streets) 522,284 sq. ft. -78,342 sq. ft. = 443,941 (85% of the gross area remaining to yield lots) 443,941 sq. ft. / 10,000 sq. ft. = 44 lots.

The concept plan proposes 22 lots, which is less than the maximum number of lots that could be permitted based on the lot yield calculation established in the Zoning Code and the existing R10 base zoning. *A maximum of 52 lots would be permitted by a non-cluster lot subdivision*.



## **Open Space Requirements (Section 17.12.090.D)**

A minimum of 15 percent of the gross land area of each phase is required to be provided as open space in a cluster lot subdivision. The proposed concept plan includes a single phase. The minimum required open space is 1.8 acres. Approximately 2.64 acres (22%) of the site is proposed as open space. The proposed open space exceeds the minimum requirements.

## Alternative Lot Sizes (Section 17.12.090.C)

Lot within a cluster lot subdivision may be reduced in area the equivalent of two smaller base zone districts. The subject site is zoned R10. A reduction of two base zone districts would be down to the R6 district, which requires a minimum lot size of 6,000 square feet. The smallest lots proposed in this subdivision meet or exceed the 6,000 square foot minimum.

The bulk standards of the zoning district which most closely resembles the alternative lot sizes chosen for any given phase of the development shall be employed for that phase of the subdivision. Based on the proposed lot sizes, the bulk standards of R6 will apply. Those standards are:

Min. lot size: 6,000 square feet Min. street setback for properties proposed public street: 20' Min. rear setback for all properties: 20' Min. side setback for all properties: 5' Maximum Building Coverage: 0.50 Max. height: 3 stories

Perimeter lots oriented to an existing street are required to be at least ninety percent of the minimum lot size of the actual zoning of the property, R10, which results in a minimum size of 9,000 square feet. All lots exceed this minimum requirement.

There are no perimeter double-frontage lots proposed in this concept plan. There are no lots otherwise abutting a conventional R/R-A or RS/RS-A subdivision proposed in this concept plan.

#### Hillside and Floodplain Areas (Section 17.12.090.F)

Not applicable. This site does not contain any hillside and floodplain areas as set out in Chapter 17.28 of the Zoning Code.

#### **Recreational Facilities (Section 17.12.090.G)**

This section establishes the requirements for recreational facilities in subdivisions utilizing the cluster lot option. Per Subsection 17.12.90.G.3.a, residential developments containing fewer than 25 units are exempt from the requirement to install recreation facilities. This concept plan proposes 22 lots and is exempt from the recreational facility requirement. While the proposed concept plan is not required to provide a recreational facility, the plan includes a walking trail.

#### PLANNING STAFF COMMENTS

Staff finds that the proposed subdivision is consistent with the Rural Subdivision Regulations and the Cluster Lot Option of the Metro Zoning Code.



# POLICY CONSIDERATIONS

A recent appeals court decision (Hudson et al v. Metro) upheld a lower court decision which outlined that the Planning Commission has the authority to determine whether a concept plan complies with the adopted General Plan (NashvilleNext). Per the Court, the Planning Commission may not evaluate each concept plan to determine whether it is harmonious generally but may consider policy. Policy information is provided below for consideration.

The Community Character Manual (CCM) policy applied to the site is Rural Maintenance (T2 RM). The goal of T2 RM is to maintain the general character of rural neighborhoods as characterized by their development pattern, varying setbacks, building form, and land uses. Additionally, T2 RM should balance maintaining the existing rural development patterns with new development. The policy recognizes that some areas of T2 RM have sanitary sewer service and existing zoning that allow higher densities than are generally appropriate for rural areas and indicates that development should occur through use of Rural Character Subdivisions, which is being done in this case.

Appropriate land uses outlined by the CCM for properties located in areas of T2 RM are maintenance of the land in its natural state, small scale agricultural and related uses, residential, institutional, and rural subdivisions. The property is proposed to develop as a Rural Subdivision, as suggested and recommended by policy. Staff finds that the Rural Subdivision regulations meet the CCM policy through the required protection of conservation areas; setbacks; placement of buffers and other requirements.

#### Zoning and Policy

If looking at the suggested density in the policy, T2 RM areas are intended to be some of the lowest densities of development with density not generally exceeding 1 unit per 2 acres. This would be considered with requests by an owner for rezoning. The property has been zoned R10 since at least 1974 and is being developed per the adopted Rural Subdivision Regulations. The policy speaks to development of properties that have zoning that may not necessary align fully with the policy suggested zoning and indicates that rezoning may be appropriate where an acceptable development proposal is not presented. A Rural Subdivision is an acceptable development proposal within rural policy, per the CCM.

# COMMENTS FROM OTHER REVIEWING AGENCIES FIRE MARSHAL RECOMMENDATION

#### Approve with conditions

• Limited building detail, and/ or building construction information provided. Construction must meet all applicable building and fire codes. Any additional fire code or access issues will be addressed during the construction permitting process. Future development or construction may require changes to meet adopted fire and building codes.

# STORMWATER RECOMMENDATION

#### **Approve with conditions**

• Must comply with all regulations in the Stormwater Management Manual at the time of final submittal



#### NASHVILLE DOT RECOMMENDATION Approve with conditions

With final: Include proposed public roadway construction drawings (profiles, grades, drainage). Roadway construction drawings shall comply with NDOT Subdivision Street Design Standards. Callout roadway sections, (access and ADA) ramps, sidewalks, curb & gutter, etc. per NDOT detail standards. Provide internal stop control at intersections. Provide stopping sight distance exhibits at any relevant intersections. Horizontal and vertical roadway curvature shall meet NDOT and AASHTO guidelines. Note: A private hauler will be required for waste/recycle disposal.

#### **TRAFFIC AND PARKING RECOMMENDATION** Approve with conditions

• Ensure final designs follow code

# WATER SERVICES RECOMMENDATION

# Approve with conditions

• Approved as a Concept Plan only, Public and/or private water and sanitary sewer construction plans must be submitted and approved prior to Final Site Plan/SP approval. The approved construction plans must match the Final Site Plan/SP plans. A minimum of 30% of Water and Sanitary Sewer related fees or assessments, including capacity must be confirmed paid before issuance of building permits.

# STAFF RECOMMENDATION

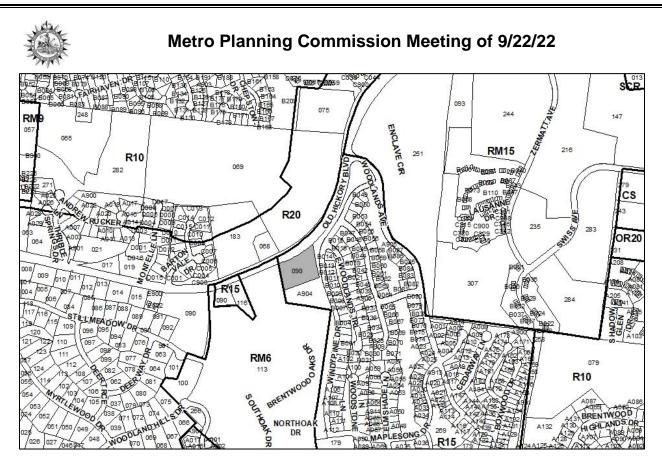
Staff recommends approval with conditions.

# CONDITIONS

- 1. Comply with all conditions and requirements of Metro reviewing agencies.
- 2. The requirements of the Metro Fire Marshal's Office for emergency vehicle access and adequate water supply for fire protection must be met prior to the issuance of any building permits.
- 3. The final site plan/building permit site plan shall depict any required public sidewalks, any required grass strip or frontage zone and the location of all existing and proposed vertical obstructions within the required sidewalk and grass strip or frontage zone. Prior to the issuance of use and occupancy permits, existing vertical obstructions shall be relocated outside of the required sidewalk. Vertical obstructions are only permitted within the required grass strip or frontage zone.
- 4. Pursuant to 2-3.5.e of the Metro Subdivision Regulations, because this application has received conditional approval from the Planning Commission, that approval shall expire unless revised plans showing the conditions on the face of the plans are submitted prior to or with any application for a final site plan or final plat.

# **RECOMMENDED ACTION**

Motion to approve proposed subdivision Case No. 2022S-095-001 based upon finding that the subdivision complies with the applicable standards of the Metro Subdivision Regulations, Metro Zoning Code, and other applicable laws, ordinances and resolutions as noted in the staff report, subject to all of the staff recommended conditions.



2022S-151-001 0 OLD HICKORY BOULEVARD Map 161, Parcel(s) 090 12, Southeast 04 (Robert Swope)



Item #21	<b>Concept Plan 2022S-151-001</b>
Project Name	0 Old Hickory Boulevard
<b>Council District</b>	04 – Swope
School District	02 - Elrod
<b>Requested by</b>	Dale & Associates, applicant; Tesfaye Alemayehu,
	owner.
Deferrals	This item was deferred at the August 25, 2022,
	Planning Commission meeting. No public hearing was
	held.
Staff Reviewer	Shane
Staff Recommendation	<b>n</b> Approve with conditions.

#### **APPLICANT REQUEST** Concept plan to create 5 lots.

#### Concept Plan

A request for concept plan approval to create five lots on property located at Old Hickory Blvd (unnumbered), approximately 84 feet west of Windypine Drive, zoned Single-Family Residential (R15) (2.54 acres).

#### SITE DATA AND CONTEXT

**Location:** The site is located on the southeastern side of Old Hickory Boulevard, east of the intersection with Woodland Hills Drive.

**Street Type:** The site has frontage onto Old Hickory Boulevard, which is classified as an Arterial Boulevard in the Major and Collector Street Plan.

Approximate Acreage: 2.54 acres or 110,642.4 sq. ft.

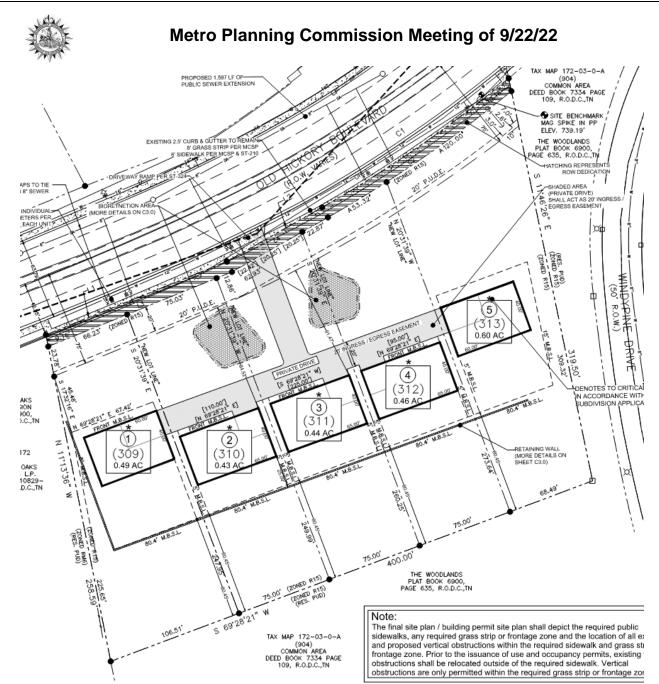
**Parcel/Site History:** This site is comprised of one parcel, Map 161, Parcel 090. It was created in 1989.

**Zoning History:** The site is zoned One and Two-Family Residential (R15). It has been zoned R15 since 1989.

Existing land use: The parcel is identified as vacant residential land.

#### Surrounding land use and zoning:

- North: Single-Family Residential (R20)
- South: One and Two-Family Residential (R15)
- East: One and Two-Family Residential (R15)
- West: Multi-Family Residential (RM6)









#### **Aerial Image**

#### Zoning: Single-Family Residential (R15)

- Min. lot size: 15,000 sq. ft.
- Max. building coverage: 0.35
- Max. height: 3 stories
- Min. street setback: 30'.
- Min. rear setback for all properties: 20'
- Min. side setback for all properties: 10'

#### **PROPOSAL DETAILS**

This proposal is for a subdivision development under existing zoning entitlements. No rezoning is proposed with this application.

Number of lots: 5 single family

Lot sizes: Lots range in size from 18,730.8 sq. ft. to 26,136 sq. ft.



Access: The lots have frontage onto the existing Old Hickory Boulevard and will draw access from a shared private drive with a 20-foot ingress/egress easement.

#### Subdivision Variances or Exceptions Requested: None

## APPLICABLE SUBDIVISION REGULATIONS

Volume III of NashvilleNext, the General Plan for Nashville and Davidson County, contains the Community Character Manual (CCM) which establishes land use policies for all properties across the county. The land use policies established in CCM are based on a planning tool called the Transect, which describes a range of development patterns from most to least developed.

Prior versions of Subdivision Regulations for Nashville and Davidson County contained a uniform set of standards that were applied Metro-wide. This did not take into account the diverse character that exists across the County. In order to achieve harmonious development within the diversity of development patterns that exist in Nashville and Davidson County, the Planning Commission has adopted the current Subdivision Regulations. The Subdivision Regulations incorporate the General Plan policies by including rules or standards for each specific transect. This allows policies of the General Plan to be followed through application of the varying Subdivision Regulations to reflect the unique characteristics found in the different transects. The site is within the T3 Suburban Neighborhood Evolving (T3 NE) policy. For sites within the T3 Suburban transect, the conventional regulations found in Chapter 3 are utilized.

#### **3-1** General Requirements

Staff finds that all standards are met.

### **3-2** Monument Requirements

Monuments will be placed on property corners or referenced to property lines consistent with the requirements of the subdivision regulations.

### 3-3 Suitability of the Land

Land which the Planning Commission finds to be unsuitable for development due to flooding, steep slopes, rock formations, problem soils, sink holes, other adverse earth formations or topography, utility easements, or other features which may be harmful to the safety, health and general welfare of inhabitants of the land and surrounding areas shall not be subdivided or developed unless adequate methods to solve the problems created by the unsuitable land conditions are formulated.

The site contains areas of steep slopes. Any lots on natural slopes that are 20% or steeper are considered critical and must be designated as critical. Lots designated as critical must comply with the critical lot standards in the Zoning Code. The plan includes 5 lots designated as critical. Areas of steep slopes 20% or greater are shown outside of building envelopes.

### **3-4** Lot Requirements

All proposed lots comply with the minimum lot size of the Zoning Code. Any development proposed on the resulting lots will be required to meet the bulk standards



and all other applicable regulations of R15 zoning at the time of building permit. All proposed lots have frontage on an existing public street.

### 3-5 Infill Subdivisions

In order to ensure compatibility with the General Plan, the Commission has adopted specific regulations applicable to infill subdivisions, defined as residential lots resulting from a proposed subdivision within the R, R-A, RS, and RS-A zoning districts on an existing street. If a proposed infill subdivision meets all of the adopted applicable regulations, then the subdivision is found to be harmonious and compatible with the goals of the General Plan. Lots proposed along Old Hickory Boulevard are consistent with the Zoning Code and Subdivision Regulations for subdivisions in evolving policy areas.

#### 3-6 Blocks

This application does not propose to create any new blocks.

#### 3-7 Improvements

Construction plans for any required public or private improvements (stormwater facilities, water and sewer, public roads, etc.) will be reviewed with the final site plan.

#### **3-8** Requirements for Sidewalks and Related Pedestrian and Bicycle Facilities

Sidewalks are required in association with new streets. The proposed subdivision does not include any new public streets; however, the proposed sidewalk along Old Hickory Boulevard will be required to meet the Arterial Boulevard cross-section of the MCSP for this location, which features a 6-foot-wide sidewalk and an 8-foot-wide grass strip. Sidewalks will be required at the time of building permit pursuant to Section 17.20.120 of the Zoning Code.

#### **3-9** Requirements for Streets

This application does not propose to create any new blocks.

#### 3-10 Requirements for Dedication, Reservations, or Improvements

The application proposes a right-of-way dedication to meet the requirements of the Major and Collector Street Plan.

### **3-11** Inspections During Construction

This section is applicable at the time of construction, which for this proposed subdivision, will occur only after issuance of a building permit approved by Metro Codes and all other reviewing agencies.

### 3-12 Street Name, Regulatory and Warning Signs for Public Streets

Nashville Department of Transportation (NDOT) reviews street names and signage requirements for public roads and has recommended approval of this plat. See comments in the recommendations from all agencies section below.

## 3-13 Street Names, Regulatory and Warning Signs for Private Streets

Not applicable to this case. The concept plan does not propose any new private streets.



#### 3-14 Drainage and Storm Sewers

Drainage and storm sewer requirements are reviewed by Metro Stormwater. Metro Stormwater has reviewed the proposed concept plan and found it to comply with all applicable standards of this section. Stormwater recommends approval with conditions.

### **3-15** Public Water Facilities

Metro Water Services has reviewed this proposed concept plan for water and has recommended approval with conditions.

## **3-16** Sewerage Facilities

Metro Water Services has reviewed this proposed concept plan for sewer and has recommended approval with conditions.

### **3-17 Underground Utilities**

Utilities are required to be located underground whenever a new street is proposed. The concept plan notes all new utilities will be placed underground as required.

## PLANNING STAFF COMMENTS

The proposed subdivision meets the standards of the Metro Subdivision Regulations for a major subdivision and the standards of the Metro Zoning Code. Staff recommends approval with conditions.

## COMMENTS FROM OTHER REVIEWING AGENCIES

### FIRE MARSHAL RECOMMENDATION

### Approve with conditions

• Limited building detail, and/ or building construction information provided. Construction must meet all applicable building and fire codes. Any additional fire code or access issues will be addressed during the construction permitting process. Future development or construction may require changes to meet adopted fire and building codes. If units exceed 30 feet in height access drive and easement must meet aerial fire apparatus access requirements. Minimum 24' pavement width and 15' setback to face of building.

## STORMWATER RECOMMENDATION

### Approve with conditions

- Additional stormwater infrastructure will be required, to avoid point discharge into the street and safely convey stormwater runoff, at time of final submittal.
- Must comply with all regulations in the Stormwater Management Manual at the time of final submittal.

## NASHVILLE DOT RECOMMENDATION

### **Approve with conditions**

- Final construction plans and road grades shall comply with the design regulations established by the Nashville Department of Transportation, NDOT. New driveway connections or access points will require a permit from NDOT.
- Adequate sight distance must be provided per AASHTO for new driveway connections.



• For any work located within the public right of way, obtain any necessary permits from the Nashville Department of Transportation - Permit Office, 615.862.8782, pwpermits@nashville.gov, located at 720 S. 5th Street, twenty-four (24) hours before the beginning of any work. Nashville Department of Transportation Permits: https://www.nashville.gov/departments/transportation/permits

## TRAFFIC AND PARKING RECOMMENDATION

### Approve with conditions

• Ensure parking meets code with building permit submittal.

#### WATER SERVICES RECOMMENDATION Approve with conditions

• Approved as a Concept Plan only. Public and/or private water and sanitary sewer construction plans must be submitted and approved prior to Final Site Plan/SP approval. The approved construction plans must match the Final Site Plan/SP plans. Submittal of an availability study is required before the Final SP can be reviewed. Once this study has been submitted, the applicant will need to address any outstanding issues brought forth by the results of this study. A minimum of 30% of W&S Capacity must be paid before issuance of building permits.

## STAFF RECOMMENDATION

Staff recommends approval with conditions.

## CONDITIONS

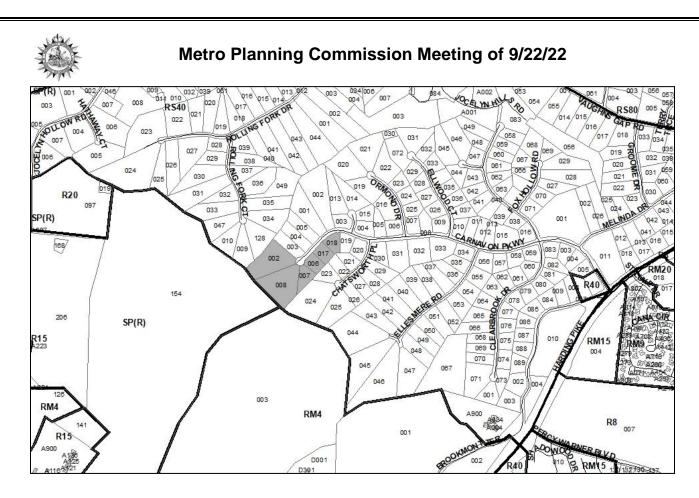
- 1. Pursuant to 2-2.5.e of the Metro Subdivision Regulations, because this application has received conditional approval from the Planning Commission, that approval shall expire unless revised plans showing the conditions on the face of the plans are submitted prior to or with any application for a final site plan or final plat.
- 2. Pursuant to 2-2.5.f of the Metro Subdivision Regulations, the approval a of concept plan shall be effective for four years from the date of Planning Commission approval to the recording of the final plat or a phase of the plat as described in Section 2-2.5.g.
- 3. On the corrected copy, remove the minimum setbacks not in line with Code on Sheet C0.0.

## STAFF RECOMMENDATION

Staff recommends approval with conditions and disapprove without all conditions.

## **RECOMMENDED ACTION**

Motion to approve with conditions proposed subdivision Case No. 2022S-151-001 based upon finding that the subdivision complies with the applicable standards of the Metro Subdivision Regulations, Metro Zoning Code, and other applicable laws, ordinances and resolutions as noted in the staff report, subject to all of the staff recommended conditions.



### 2022S-204-001

WEST MEADE PARK, INC Map 129-09, Parcel(s) 002, 006-008 Map 129-10, Parcel(s) 017-018 07, West Nashville 23 (Thom Druffel)



Item #22 Project Name Council District School District Requested by Plat Amendment 2022S-204-001 West Meade Park, Inc 23 – Thom Druffel 9 – Tylor Rebecca Cunningham, applicant; Sunnyside Hills, LLC, owner.

Staff Reviewer Staff Recommendation Rickoff *Approve with conditions.* 

#### APPLICANT REQUEST Amend a previously approved plat to reduce the platted setbacks.

#### Plat Amendment

A request to amend a previously approved plat to reduce setbacks on properties located at 181, 185, 189, 193, 197, and 198 Carnavon Parkway, approximately 160 feet west of Harcourt Circle, zoned Single-Family Residential (RS40) (12.1 acres).

### SITE DATA AND CONTEXT

Location: The site is located along Carnavon Parkway, west of Harding Pike.

**Street type:** The site has frontage on Carnavon Parkway, identified as a local street with an existing standard right-of-way width of 60 feet.

Approximate Acreage: 12.1 acres or approximately 527,076 square feet.

**Parcel/Site History:** This site is comprised of six existing lots that were platted in 1962 within the West Mead Park, Inc, Section 4, subdivision.

**Zoning History:** The site has been zoned RS40, Single-Family Residential, since 1987. Prior to the current RS40 zoning, the site was zoned R40, One and Two-Family Residential.

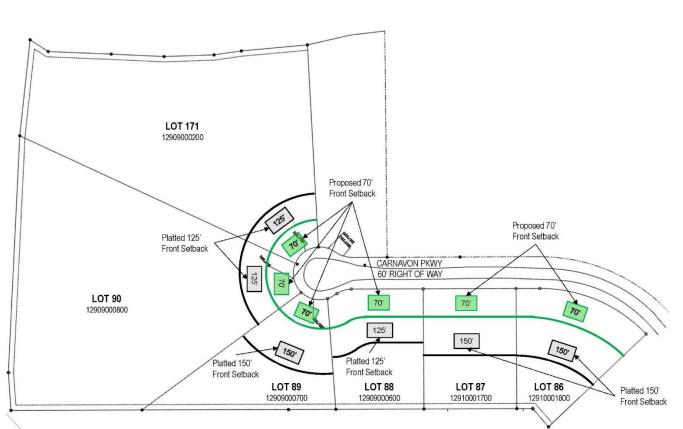
#### Existing land use and configuration:

The site includes six existing lots located along the south side of Carnavon Parkway and wrapping to the west, around the cul-de-sac where the street terminates. Each existing lot is vacant. Three of the lots are located on the south side of the street and are all slightly under one acre in size (Lot 86 is 0.92 acres; Lot 87 is 0.97 acres; and Lot 88 is 0.94 acres). The remaining three lots wrap around the cul-de-sac and are larger (Lot 89 is 1.11 acres; Lot 90 is 4.31 acres; and Lot 171 is 3.85 acres).

### Surrounding land use and zoning:

- North: Single-Family Residential (RS40)
- South: Vacant and Single-Family Residential (RS40)
- East: Single-Family Residential (RS40)
- West: Vacant (SP)





## **Proposed Plat Amendment**



**Zoning:** Single-Family Residential (RS40) Min. lot size: 40,000 square feet Max. building coverage: 0.25 Min. rear setback: 20' Min. side setback: 15' Max. height: 3 stories Min. street setback: 40'. Contextual setbacks would apply in residential areas with an established development pattern.

## **PROPOSAL DETAILS**

The amendment proposes to reduce the platted setbacks on six existing lots along Carnavon Parkway. The subject properties were platted as buildable lots within the West Meade Park subdivision, with setbacks ranging from 125 feet to 150 feet. The amendment proposes to reduce these setbacks to 70 feet.

## PLANNING STAFF COMMENTS

When discussing setbacks, there are different types: Zoning-required setbacks and platted setbacks. Zoning-required setbacks can be a set standard or contextual, based on the surrounding character, per the Zoning Code requirements. Platted setbacks, when provided, are recorded with plats and are treated independent of Zoning-required setbacks. If a platted setback exceeds the Zoning-required setback, then the platted setback would become the applicable setback for that lot. Prior to the adoption of Metro's comprehensive zoning, it was not uncommon for plats to include setbacks, particularly when the subdivision was intended to achieve a specific development pattern. The current Zoning Code includes setback requirements with the provision for contextual setbacks, intended be in keeping with surrounding homes. Therefore, Metro's current Subdivision Regulations generally defer to the setback requirements of the Zoning Code, unless specified by the Subdivision Regulations in certain situations where setbacks would be identified on the plat.

In this case, the request is to amend the platted setbacks. The subject properties were platted as buildable lots in 1962 with multiple other lots spanning several new streets, comprising approximately 98 total acres in Section 4 of the West Meade Park subdivision. Lots were platted with building setbacks that vary from street to street, and even along individual block faces.

In taking a look at the context and surrounding properties, several lots within this subdivision were previously granted setback amendments and have since developed under the amended setbacks. Along Carnavon Parkway, several adjacent properties that were initially platted with 150' front setbacks have since developed with setbacks ranging from 58' to 75', consistent with the setback amendments which were granted to these properties in the 1960's and 1980's. Amendments were likely granted to avoid developing within the areas of steeper slopes and other sensitive features, which are generally located away from the road within the originally platted setback areas.

When staff reviews plat amendment requests to modify setbacks, the request is evaluated against the Zoning Code to ensure that the amended setback does not conflict with the Zoning-required setbacks. In residential areas with an established development pattern, such as this site, the



Zoning-required setback becomes contextual based on the setbacks of the nearest surrounding homes. The intent is that the setbacks would be in keeping with the character of the surrounding development pattern for the particular neighborhood. If a block face has developed with homes located closer to the street, then the setback applied to the new home on that block face would be in line with the lesser setbacks. Alternatively, if a block face has developed with deeper setbacks, then the new home would fall in line with that character. Often, the platted setbacks exceed the Zoning-required setbacks, which is the case here.

In this case, the closest surrounding homes along Carnavon Parkway have developed with setbacks that generally appear to be in keeping with the 70' setback requested through the plat amendment. The proposed 70 front setback will permit future development that is in line with the Zoning Code-required contextual setbacks along the block face. Staff recommends including a condition that if the contextual setbacks are determined by Metro Codes to be greater than 70', then the contextual setbacks would apply. Staff would note that the subject lots are existing, buildable lots that are entitled to be developed, regardless of the outcome of this request.

## COMMENTS FROM OTHER REVIEWING AGENCIES

## FIRE MARSHAL RECOMMENDATION Approve

## STORMWATER RECOMMENDATION Approve

## NASHVILLE DOT RECOMMENDATION Approve

# TRAFFIC AND PARKING RECOMMENDATION Approve

## WATER SERVICES RECOMMENDATION Approve

### **STAFF RECOMMENDATION**

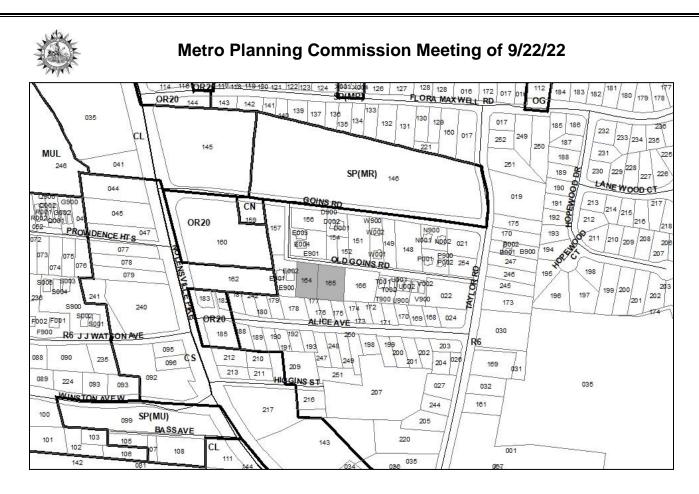
Staff recommends approval of the plat amendment, finding the proposed front setbacks to be in keeping with the contextual setbacks along the street.

### CONDITIONS

1. On the corrected copy, update the exhibit to include the following note: If contextual setbacks per Metro Zoning are determined to be greater than the proposed 70' front setback, then the contextual front setbacks shall apply.



# **SEE NEXT PAGE**



## 2022S-209-001

OLD GOINS ROAD Map 147-07, Parcel(s) 164-165 12, Southeast 30 (Sandra Sepulveda)



Item #23 Project Name Council District School District Requested by

Staff Reviewer Staff Recommendation Final Plat 2022S-209-001 Old Goins Road

30 – Sepulveda2 – ElrodDale & Associates, applicant; Payman Zad, owner.

Rickoff *Approve with conditions.* 

#### **APPLICANT REQUEST Request for final plat approval to create three lots.**

#### <u>Final Plat</u>

A request for final plat approval to create three lots on properties located at Old Goins Road (unnumbered), approximately 500 feet west of Taylor Road, zoned One and Two-Family Residential (R6) (0.58 acres).

### SITE DATA AND CONTEXT

Location: The site is located on the south side of Old Goins Road, west of Taylor Road.

**Street type:** The site has frontage on Old Goins Road, a partially improved street that is currently under construction. Old Goins Road extends from Taylor Road to the west, wrapping to the north to Goins Road. The existing right-of-way width varies along Old Goins Road and is approximately 22 feet along the frontage of this site.

Approximate Acreage: 0.58 acres or approximately 25,360 square feet.

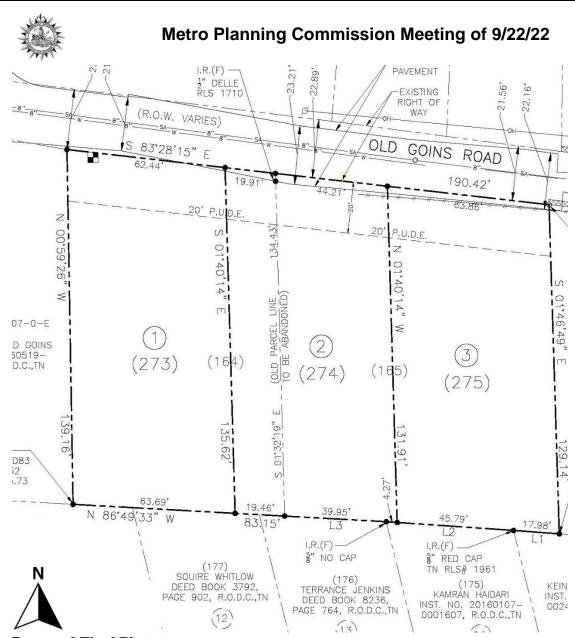
**Parcel/Site History:** This site is comprised of two parcels that were created by deed. In 2019, areas of right-of-way dedication were recorded via deed along the Old Goins Road frontage.

Zoning History: Both parcels have been zoned R6 since at least 1974.

**Existing land use and configuration:** The site is currently vacant. Both parcels front Old Goins Road.

### Surrounding land use and zoning:

- North: Single- and Two-Family Residential, and Vacant (R6)
- South: Single-Family Residential and Vacant (R6)
- East: Vacant and Two-Family Residential (R6)
- West: Two-Family Residential (R6)



**Proposed Final Plat** 



**Zoning:** One and Two-Family Residential (R6) Min. lot size: 6,000 square feet Max. building coverage: 0.50 Min. rear setback: 20' Min. side setback: 5' Max. height: 3 stories Min. street setback: 20'

#### **PROPOSAL DETAILS** Number of lots: 3

Lot sizes: Proposed Lot 1 is approximately 0.20 acres (8,610 square feet), Lot 2 is 0.19 acres (8,487 square feet), and Lot 3 is 0.19 acres (8,262 square feet).

Access: Access to each lot is provided from Old Goins Road.

### Subdivision Variances or Exceptions Requested: None

### APPLICABLE SUBDIVISION REGULATIONS

Volume III of NashvilleNext, the General Plan for Nashville and Davidson County, contains the Community Character Manual (CCM) which establishes land use policies for all properties across the county. The land use policies established in CCM are based on a planning tool called the Transect, which describes a range of development patterns from most to least developed.

Prior versions of Subdivision Regulations for Nashville and Davidson County contained a uniform set of standards that were applied Metro-wide. This did not take into account the diverse character that exists across the County. In order to achieve harmonious development within the diversity of development patterns that exist in Nashville and Davidson County, the Planning Commission has adopted the current Subdivision Regulations. The Subdivision Regulations incorporate the General Plan policies by including rules or standards for each specific transect. This allows policies of the General Plan to be followed through application of the varying Subdivision Regulations to reflect the unique characteristics found in the different transects. The site is located within the Suburban Neighborhood Evolving (T3 NE) policy. In order to achieve harmonious development, the Planning Commission has adopted Subdivision Regulations that include standards for specific transects. For sites within the T3 Suburban transect, the conventional regulations found in Chapter 3 are utilized.

### **3-1** General Requirements

This subdivision is required to meet the standards of Chapter 3. Staff finds that all standards are met.

### **3-2** Monument Requirements

Staff finds that the monuments comply with monument requirements for subdivisions.



### 3-3 Suitability of the Land

Not applicable to this case. Based on available data, this site does not contain FEMA floodway or floodplain, steep slopes as identified on Metro's topographical maps, rock formations, problem soils, sinkholes, other adverse earth formations or topography, utility easements, or other features which may be harmful to the safety, health and general welfare of the inhabitants of the land and surrounding areas.

## **3-4** Lot Requirements

All lots comply with the minimum standards of the zoning code. Any development proposed on the resulting lots will be required to meet the bulk standards and all other applicable regulations of R6 zoning at the time of building permit. All proposed lots have frontage on a public street.

### 3-5 Infill Subdivisions

In order to ensure compatibility with the General Plan, the Commission has adopted specific regulations applicable to infill subdivisions, defined as residential lots resulting from a proposed subdivision within the R, R-A, RS, and RS-A zoning districts on an existing street. If a proposed infill subdivision meets all of the adopted applicable regulations, then the subdivision is found to be harmonious and compatible with the goals of the General Plan. An exception to the compatibility criteria may be granted by the Planning Commission for a SP, UDO or cluster lot subdivision by approval of the rezoning or concept plan.

3-5.3 Criteria for Determining Compatibility for policy areas designated in the General Plan as Neighborhood Evolving and/or Special Policies, except within Designated Historic Districts:

- *a.* All minimum standards of the zoning code are met. Complies. Lots 1, 2, and 3 meet the minimum standards of the zoning code.
- b. Each lot has street frontage or meets the requirements of Section 3-4.2.b for fronting onto an open space or meets the requirements of Sections 4-6.3 or 5-3.1 fronting onto an open space.

Complies. All lots front Old Goins Road.

- *c. Each lot oriented to an existing street shall meet minimum lot frontage requirements as follows:* 
  - 1. Within T3 Suburban Neighborhood Evolving policy areas, each lot oriented to an existing street shall have a minimum frontage of 50 feet. Lots oriented to the terminus of an existing permanent dead-end shall have a minimum frontage of 35 feet.

Complies. Lots 1, 2, and 3 exceed the minimum frontage requirement of 50 feet. The proposed frontage of Lot 1 is 62.44 feet; the proposed frontage of Lot 2 is 64.12 feet; and the proposed frontage of Lot 3 is 63.86 feet.

2. Within T4 Urban Neighborhood Evolving policy areas, each lot oriented to an existing street shall have a minimum frontage of 40 feet. Lots oriented to the terminus of an existing permanent dead-end shall have a minimum frontage of 35 feet.

N/A. This site is not located within a T4 Urban Neighborhood Evolving policy area.

*d. The current standards of all reviewing agencies are met.* Complies.



e. The proposed lots comply with any applicable special policy.

The site is within the Old Goins Road Supplemental Policy which was approved and adopted by the Planning Commission on December 13, 2018. The Supplemental Policy is applicable to properties along Old Goins Road, including this site, and includes guidance for right-of-way dedication and infrastructure improvements with future development. Areas of right-of-way identified as necessary to meet NDOT required improvements along Old Goins Road were previously dedicated via deed, consistent with NDOT-approved road construction plans.

The proposed subdivision meets all requirements of subsections a, b, c, d, and e and is therefore found to be harmonious and compatible with the goals of the General Plan.

*3-5.5 Infill Subdivision Frontage* Not applicable to this case.

*3-5.6 Reasonable Conditions* Not applicable to this case.

## **3-6** Blocks

Not applicable to this case. This proposal is for an infill subdivision.

## 3-7 Improvements

Road improvement plans for Old Goins Road are on file with Nashville DOT. Construction plans required for any required private improvements (private stormwater, water and sewer lines and connections) will be reviewed at the time of building permit.

## 3-8 Requirements for Sidewalks and Related Pedestrian and Bicycle Facilities

Not applicable to this case. The proposed subdivision is located along a street that will be improved per the NDOT-approved road construction plans, which reflect a modified street section. The modified street section includes approximately 22 feet of pavement width. Due to the narrowness of the street and available right-of-way, the approved street section does not include sidewalks on either side of Old Goins Road.

## **3-9** Requirements for Streets

Public street requirements are reviewed by Nashville DOT. Street improvements for Old Goins Road, including the required right-of-way and pavement widths, have been previously been reviewed by NDOT. NDOT has reviewed the final plat has recommended approval with conditions.

## 3-10 Requirements for Dedication, Reservations, or Improvements

Areas of right-of-way dedication along the frontage of this site were previously dedicated in conjunction with the Old Goins Road construction plans approved by Nashville DOT. After adoption of the Supplemental Policy, which calls for improvements along Old Goins Road per the Metro local street standard (typical right of way width of 46-50 feet), NDOT further evaluated and determined that a local street standard right-of-way width would be difficult to achieve due to the existing road conditions and shallow depth of the lots on the south side of the



street. After further evaluation with Planning, NDOT determined that a more reasonable cross section could be accommodated with 22 feet of required right-of-way, and construction plans were subsequently approved consistent with this approach. Areas of right-of-way needed to comply with the half of required right-of-way width (approximately11 feet) were dedicated along the frontage of this site via deed, in conjunction with the approved plans. Construction will need to be completed or the improvements bonded prior to recordation of the proposed plat.

## 3-11 Inspections During Construction

Required public infrastructure must be inspected and accepted for maintenance prior to recording of a final plat, or the applicant may choose to post a bond securing the required public improvements. Construction plans for any required private improvements (private stormwater, water and sewer lines and connections) will be reviewed at the time of building permit.

## 3-12 Street Name, Regulatory and Warning Signs for Public Streets

Not applicable to this case. No new streets are proposed.

## 3-13 Street Names, Regulatory and Warning Signs for Private Streets

Not applicable to this case. No new streets are proposed.

## 3-14 Drainage and Storm Sewers

Drainage and storm sewer requirements are reviewed by Metro Stormwater. Metro Stormwater has reviewed the proposed plat and found it to comply with all applicable standards of this section. Stormwater recommends approval with conditions.

## 3-15 Public Water Facilities

Public water is available to this site from Metro Water Services. Metro Water Services has reviewed the proposed plat and found it to be in compliance with all requirements of this section. Water Services recommends approval with conditions.

## 3-16 Sewerage Facilities

Public sewer is available to this site from Metro Water Services. Metro Water Services has reviewed the proposed plat and found it to be in compliance with all requirements of this section. Water Services recommends approval with conditions.

## **3-17 Underground Utilities**

Not applicable to this case. Utilities in subdivisions are required to be located underground whenever a new street is proposed. No new streets are proposed.

## PLANNING STAFF COMMENTS

The proposed subdivision meets the standards of the Metro Subdivision Regulations. Future development will be required to meet the standards of the Metro Zoning Code in regards to setbacks, etc. Staff recommends approval with conditions.

#### COMMENTS FROM OTHER REVIEWING AGENCIES FIRE MARSHAL RECOMMENDATION Approve



#### STORMWATER RECOMMENDATION Approve with conditions

• Must comply with all regulations in the Stormwater Management Manual at the time of final submittal.

## NASHVILLE DOT RECOMMENDATION

• Old Goins Road / property frontage - Old Goins Road along the property frontage is unimproved not accepted for maintenance. Old Goins Road to be constructed and/or bonded prior to the recording of the final plat. Old Goins Road roadway construction plans are on file w/ NDOT engineering.

## TRAFFIC AND PARKING RECOMMENDATION Approve

#### WATER SERVICES RECOMMENDATION Approve with conditions

• Approve with conditions to add the 8" W main as marked by WS on 9/7/22.

## STAFF RECOMMENDATION

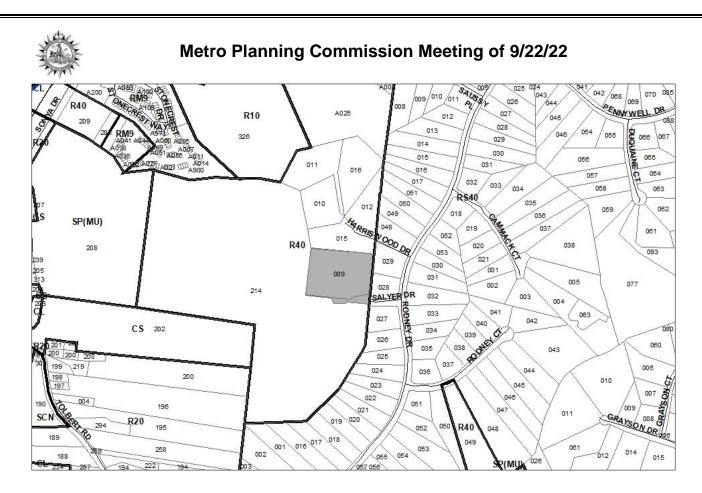
Staff recommends approval with conditions.

## CONDITIONS

- 1. Remove Note #18.
- 2. Comply with all conditions and requirements of Metro reviewing agencies.
- 3. If you plan to record the final plat without constructing the required public infrastructure improvements (roads, water and sewer line extensions), then you must request a bond for those improvements. Submit a completed bond application with a check in the amount of \$400 made payable to the "Metropolitan Government" at least three weeks prior to when you plan to record the plat with the Metro Register of Deeds. The bond review and approval process is subject to receiving estimates from Metro departments and outside utilities for the amount that is required to be bonded. Amounts are calculated after all plat revisions have been made and approved by the Metro agencies. Contact: the Bond Desk at 862-7202, bond.desk@nashville.gov.
- 4. After approval, submit the corrected mylar or vellum copy of the plat reflecting all Conditions of Approval, with name printed under signatures and dates from property owner(s) and surveyor, one paper copy, a CD with the electronic copy of the plat (.dwg) saved on it, and recordation fee, to Planning.
- 5. Pursuant to 2-4.7 of the Metro Subdivision Regulations, the approval shall expire if the plat is not recorded with the Register of Deeds within one year of the Planning Commission's approval.

### **RECOMMENDED ACTION**

Motion to approve proposed subdivision Case No. 2022S-209-001 with conditions based upon finding that the subdivision complies with the applicable standards of the Metro Subdivision Regulations, Metro Zoning Code, and other applicable laws, ordinances and resolutions as noted in the staff report, subject to all of the staff recommended conditions.



## 2022S-221-001

HAWK'S HAVEN Map 115, Parcel(s) 009 Map 114, P/O Parcel(s) 214 06, Bellevue 23 (Thom Druffel)



Item #24 Project Name Council District School District Requested by **Concept Plan 2022S-221-001 Hawk's Haven** 23 – Druffel 9 – Tylor Dewey Engineering, applicant; Andrew Marshall, LLC, and Howard & Edna Salyer, Community Property Trust, owners.

Staff Reviewer Staff Recommendation

Rickoff *Approve with conditions.* 

### **APPLICANT REQUEST**

**Request** for concept plan approval to create four lots, including one duplex lot, for a total of 5 units.

### Concept Plan

A request for concept plan approval to create four lots, including one duplex lot, for a total of 5 units on property located at 1008 Salyer Drive and a portion of property located at 1011 Salyer Drive, west of Rodney Drive, zoned One and Two-Family Residential (R40) (4.7 acres).

## SITE DATA AND CONTEXT

Location: The site is located west of the terminus of Salyer Drive, west of Rodney Drive.

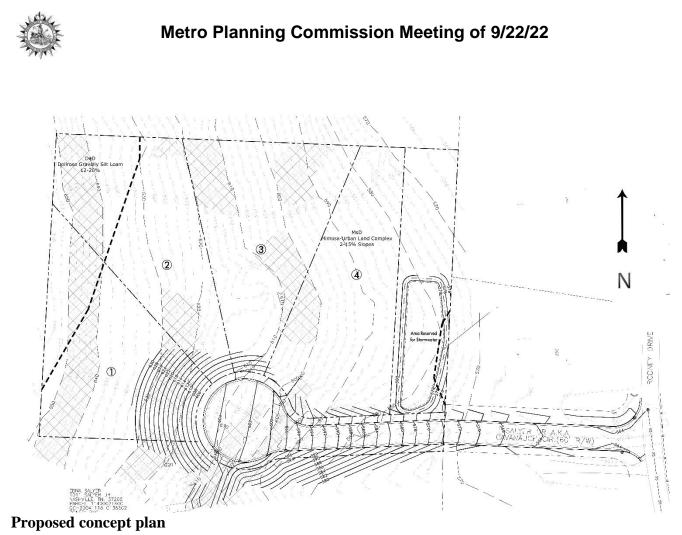
**Street type:** Salyer Drive is currently unimproved right-of-way that extends from Rodney Drive to the eastern boundary of this site. Salyer Drive will be improved as a new local street that extends along the southern boundary before terminating into a cul-de-sac towards the west.

Approximate Acreage: 4.7 acres or approximately 204,732 square feet.

**Parcel/Site History:** This site is comprised of one existing lot (northern portion) and a portion of one parcel (southern portion). Existing Lot 2 (northern portion) comprises the majority of the proposed development and was last platted in 1978 on 4.51 acres. The southern parcel (214), in its current configuration, was created via deed in 1994. Parcel (214) was previously platted as a lot. In its current form, parcel (214) comprises 50.53 acres. A small portion of this parcel (approximately 0.19 acres) is included in this proposal, located along the boundary with Salyer Drive.

Zoning History: The site has been zoned R40 since at least 1974.

**Existing land use and configuration:** The northern property (Lot 2) is developed with a single-family residential use that is identified to be demolished with the proposed subdivision. The rectangular-shaped property is located behind properties which front Rodney Drive, northwest of the terminus of the Salyer Drive right-of-way. Access to the existing residence at Lot 2 is currently provided via a private drive that extends through the Salyer Drive right-of-way and connects to Rodney Drive. The southern parcel is much larger and contains an existing single-family residential use that is located outside of the scope of this development. Access to Parcel





(214) is also provided via a private drive that extends through the Salyer Drive right-of-way to Rodney Drive.

#### Surrounding land use and zoning:

- North: Single-Family Residential (R40)
- South: Single-Family Residential (R40)
- East: Single-Family Residential (R40)
- West: Single-Family Residential (R40)

**Zoning:** One and Two-family Residential (R40) Min. lot size: 40,000 square feet Max. building coverage: 0.25 Min. rear setback: 20' Min. side setback: 15' Max. height: 3 stories Min. street setback: 40'

## **PROPOSAL DETAILS** Number of lots: 4, including 1 duplex lot, for a total of 5 units

**Lot sizes:** Lots 1 through 4 are each approximately 0.92 acres. Lot 1 is approximately 40,027 square feet; Lot 2 is 40,030 square feet; Lot 3 is 40,097 square feet; and lot 4 is 40,042 square feet. Lot 4 is identified as a two-family lot. Stormwater management areas are identified within an open space that spans the eastern boundary.

**Access:** Vehicular access will be provided from Salyer Drive, which currently exists as unimproved, platted right-of-way located between this site and Rodney Drive to the east. Salyer Drive will be constructed as a new public road extending from Rodney Drive, east of the site, through this site before terminating into a cul-de-sac. Areas of dedication are identified on the plan to accommodate a standard right-of-way width of 50 feet, outside of the proposed cul-de-sac. Construction of the new road will include a portion of parcel (214), which currently takes access along a private drive that cuts through the existing Salyer Drive right-of-way. The existing driveway will be removed from the right-of-way and reconfigured to connect to the proposed cul-de-sac.

### Subdivision Variances or Exceptions Requested: None

### **APPLICABLE SUBDIVISION REGULATIONS**

Volume III of NashvilleNext, the General Plan for Nashville and Davidson County, contains the Community Character Manual (CCM) which establishes land use policies for all properties across the county. The land use policies established in CCM are based on a planning tool called the Transect, which describes a range of development patterns from most to least developed.

Prior versions of Subdivision Regulations for Nashville and Davidson County contained a uniform set of standards that were applied Metro-wide. This did not take into account the diverse character that exists across the County. In order to achieve harmonious development within the



diversity of development patterns that exist in Nashville and Davidson County, the Planning Commission has adopted the current Subdivision Regulations. The Subdivision Regulations incorporate the General Plan policies by including rules or standards for each specific transect. This allows policies of the General Plan to be followed through application of the varying Subdivision Regulations to reflect the unique characteristics found in the different transects. The site is located within the Suburban Neighborhood Maintenance (T3 NM) and Conservation (CO) policies. In order to achieve harmonious development, the Planning Commission has adopted Subdivision Regulations that include standards for specific transects. For sites within the T3 Suburban transect, the conventional regulations found in Chapter 3 are utilized.

## **3-1** General Requirements

This subdivision is required to meet the standards of Chapter 3. Staff finds that all standards are met.

## **3-2** Monument Requirements

Staff finds that the internal monuments and lot pins comply with monument requirements.

## 3-3 Suitability of the Land

Based on available data, the property contains areas of steep slopes, as identified on Metro's topographical maps, and potential problem soils. Lots 1-4 have been identified as critical lots on the concept plan due to the presence of slopes greater than 20 percent. Portions of each lot contain areas of steep slopes ranging from 20-24.99%. Critical lots on steep slopes are reviewed against applicable development standards of Sections 17.28.030 of the Zoning Code and the critical lot plan requirements of the Subdivision Regulations during subsequent phases of the subdivision review process. Potential problem soils have also been identified along the western boundary, along the rear of Lots 1 and 2. Lots identified with problem soils are subject to the development requirements of Section 17.28.050 of the Zoning Code during final site plan review.

## **3-4** Lot Requirements

All lots comply with the minimum standards of the zoning code. Any development proposed on the resulting lots will be required to meet the bulk standards and all other applicable regulations of R40 zoning at the time of building permit. All proposed lots have frontage on a proposed public street, Salyer Drive.

## 3-5 Infill Subdivisions

In order to ensure compatibility with the General Plan, the Commission has adopted specific regulations applicable to infill subdivisions, defined as residential lots resulting from a proposed subdivision within the R, R-A, RS, and RS-A zoning districts on an existing street. If a proposed infill subdivision meets all of the adopted applicable regulations, then the subdivision is found to be harmonious and compatible with the goals of the General Plan. An exception to the compatibility criteria may be granted by the Planning Commission for a SP, UDO or cluster lot subdivision by approval of the rezoning or concept plan.



3-5.2 Criteria for Determining Compatibility for policy areas designated in the General Plan as Neighborhood Maintenance, except where a Special Policy and/or a Designated Historic District exists.

Not applicable to this case. Lots 1-4 are oriented to a proposed new public street and are not subject to the compatibility criteria, which are only applicable to lots on existing streets.

3-5.3 Criteria for Determining Compatibility for policy areas designated in the General Plan as Neighborhood Evolving and/or Special Policies, except within Designated Historic Districts. Not applicable to this case.

3-5.4 *Criteria for Determining Compatibility for Designated Historic Districts.* Not applicable to this case.

*3-5.5 Infill Subdivision Frontage* Not applicable to this case.

*3-5.6 Reasonable Conditions.* Not applicable to this case.

## 3-6 Blocks

The proposed Salyer Drive block width, length, and shape meets the standards of this section.

## 3-7 Improvements

This subdivision proposes a new public road and public sewer/water line extensions. Construction plans for required public improvements and private improvements (private stormwater, water and sewer lines and connections) will be reviewed with the Final Site Plan as required by the Subdivision Regulations.

## **3-8** Requirements for Sidewalks and Related Pedestrian and Bicycle Facilities

Not applicable to this case. Sidewalks shall not be required on new streets in residential subdivisions where the base zoning district requires a minimum area of at least 20,000 square feet and the area of each lot to be platted remains 20,000 square feet or greater.

The proposed subdivision is located on a new street and includes lots with a minimum area of 40,000 square feet where no sidewalks are required. Additionally, there are no existing sidewalks on the surrounding streets, including along Rodney Drive, where the new street will connect.

### **3-9** Requirements for Streets

The proposal includes a new public street that is identified with a right-of-way width of 50 feet, consistent with the local street standard. The new street terminates into a cul-de-sac towards the center of the site. In general, street designs such as loop streets or closes are preferred to the use of a cul-de-sac design. However, cul-de-sacs shall be permitted where topographic features or configuration of property boundaries prevent street connections. In this case, areas to the west of this site include large areas of problem soils and steep slopes, where a cul-de-sac would be



permitted. NDOT has reviewed the concept plan and found it to be in compliance with the standards of this section, subject to conditions.

### 3-10 Requirements for Dedication, Reservations, or Improvements

Not applicable to this case. The subdivision does not adjoin or encompass either a greenway corridor shown on the Countywide Greenways Plan or Countywide Parks Master plan, it is not located on a substandard street, or on a route depicted on the Major and Collector Street Plan.

The portion of the existing Salyer Drive right-of-way adjacent to the proposed subdivision will be improved with the construction of the new street through the site.

## 3-11 Inspections During Construction

This section is applicable at the time of construction, which for this proposed subdivision, will occur only after approval of a final site plan by all reviewing agencies. Required public infrastructure must be inspected and accepted for dedication prior to recording of a final plan, or the applicant may choose to post a bond securing the required public improvements.

## 3-12 Street Name, Regulatory and Warning Signs for Public Streets

Nashville DOT reviews street names and signage requirements for public roads and has recommended approval with conditions of this concept plan.

## 3-13 Street Names, Regulatory and Warning Signs for Private Streets

Not applicable to this case. The proposal does not include private streets.

### 3-14 Drainage and Storm Sewers

Drainage and storm sewer requirements are reviewed by Metro Stormwater. Metro Stormwater has reviewed the proposed concept plan and found it to comply with all applicable standards of this section. Stormwater recommends approval with conditions.

### 3-15 Public Water Facilities

Public water is available to this site from Metro Water Services. Metro Water Services has reviewed the proposed concept plan and found it to be in compliance with all requirements of this section. Water Services recommends approval with conditions.

### 3-16 Sewerage Facilities

Public sewer is available to this site from Metro Water Services. Metro Water Services has reviewed the proposed concept plan and found it to be in compliance with all requirements of this section. Water Services recommends approval with conditions.

## **3-17 Underground Utilities**

Utilities in subdivisions are required to be located underground whenever a new street is proposed, per Section 17.28.103 of the Zoning Code.



## PLANNING STAFF COMMENTS

The proposed subdivision meets the standards of the Metro Subdivision Regulations. Future development will be required to meet the standards of the Metro Zoning Code in regards to setbacks, environmental performance standards, etc. Staff recommends approval with conditions.

## POLICY CONSIDERATIONS

A recent appeals court decision (Hudson et al v. Metro) upheld a lower court decision which outlined that the Planning Commission has the authority to determine whether a concept plan complies with the adopted General Plan (NashvilleNext). Per the Court, the Planning Commission may not evaluate each concept plan to determine whether it is harmonious generally but may consider policy. Policy information is provided below for consideration.

The Community Character Manual (CCM) policy applied to the site is Suburban Neighborhood Maintenance (T3 NM) and Conservation (CO). T3 areas are predominately residential areas with neighborhoods featuring shallow and consistent setbacks and closer building spacing. T3 NM areas with the suburban transect are intended to preserve and protect the existing character or residential neighborhoods. Conservation policy is intended to preserve environmentally sensitive land features through protection and remediation.

A range of zoning districts are supported by the policy. Lot sizes within the broader policy can vary and zoning districts ranging from RS7.5 to RS40 are supported depending on context. The existing zoning is consistent with the policy guidance and proposed lots are consistent with the surrounding area.

## COMMENTS FROM OTHER REVIEWING AGENCIES

### FIRE MARSHAL RECOMMENDATION

### **Approve with conditions**

• Limited building detail, and/ or building construction information provided. Construction must meet all applicable building and fire codes. Any additional fire code or access issues will be addressed during the construction permitting process. Future development or construction may require changes to meet adopted fire and building codes.

## STORMWATER RECOMMENDATION

#### Approve with conditions

• Must comply with all regulations in the Stormwater Management Manual at the time of final submittal.

### NASHVILLE DOT RECOMMENDATION

### **Approve with conditions**

• With final plat, roadway construction drawings shall comply with NDOT Subdivision Street Design Standards.

## TRAFFIC AND PARKING RECOMMENDATION

## Approve with conditions

• See Roads conditions.



## WATER SERVICES RECOMMENDATION Approve with conditions

• Approved as a Concept Plan only. Public and/or private water and sanitary sewer construction plans must be submitted and approved prior to Final Site Plan/SP approval. The approved construction plans must match the Final Site Plan/SP plans. A minimum of 30% of W&S Capacity must be paid before issuance of building permits, W&S Capacity #'s T2022053969 & T2022053984.

## STAFF RECOMMENDATION

Staff recommends approval with conditions.

## CONDITIONS

- 1. Remove Note #7.
- 2. Utilities are to be placed underground, as provided in Section 17.28.103 of the Zoning Code.
- Any critical lots shall be subject to the applicable development standards of Sections 17.28.030 of the Zoning Code and the critical lot plan requirements of the Subdivision Regulations.
- 4. Any lots identified with problem soils shall be subject to the development requirements of Section 17.28.050 with the final site plan.
- 5. Comply with all conditions and requirements of Metro reviewing agencies.
- 6. Pursuant to 2-2.5.e of the Metro Subdivision Regulations, because this application has received conditional approval from the Planning Commission, that approval shall expire unless revised plans showing the conditions on the face of the plans are submitted prior to or with any application for a final site plan or final plat.
- 7. Pursuant to 2-2.5.f of the Metro Subdivision Regulations, the approval a of concept plan shall be effective for four years from the date of Planning Commission approval to the recording of the final plat or a phase of the plat as described in Section 2-2.5.g.

## **RECOMMENDED ACTION**

Motion to approve proposed subdivision Case No. 2022S-121-001 with conditions based upon finding that the subdivision complies with the applicable standards of the Metro Subdivision Regulations, Metro Zoning Code, and other applicable laws, ordinances and resolutions as noted in the staff report, subject to all of the staff recommended conditions.